



**Benton  
County**  
OREGON

# **Benton County Disposal Site Advisory Committee**

**Packet for meeting on May 27, 2026**

**Contents:**

1. Agenda
2. Draft meeting minutes from 3/25/26
3. Letters and emails to share with DSAC
4. Community concerns received from 1/1/26 – 3/20/26
5. Relevant news articles and additional information

# 2026 DSAC Meetings

## January '26

S	M	T	W	T	F	S
				1	2	3
4	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	22	23	24
25	26	27	28	29	30	31

## February '26

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## March '26

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## April '26

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## May '26

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## June '26

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28	29	30				

## July '26

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## August '26

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23	24	25	26	27	28	29

## September '26

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27	28	29	30			

## October '26

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18	19	20	21	22	23	24
25	26	27	28	29	30	31

## November '26

S	M	T	W	T	F	S
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15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30					

## December '26

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13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30	31		

# 1) Agenda



**COMMUNITY DEVELOPMENT DEPARTMENT**  
**4500 SW Research Way**  
**Corvallis, OR 97333-1192**  
**(541) 766-6819**

**Disposal Site Advisory Committee (DSAC)**

**AGENDA**

**May 27, 2026**

**6:00 p.m. – 8:00 p.m.**

**4500 SW Research Way, Corvallis, OR 97333**

This meeting will be held in-person. The meeting will be accessible online for those unable to attend.

<https://us06web.zoom.us/j/88247921911?pwd=EQu4Ofo6VVJNGuVr9KmWhTx96R6LKs.1>

Meeting ID: **882 4792 1911**

Passcode: **680718**

DSAC website with meeting materials, including the meeting packet:

<https://cd.bentoncountyor.gov/disposal-site-advisory-committee-dsac>

Agenda Item #	Start Time	Duration	Topic	Speaker(s)
1	6:00 p.m.	5 min.	Call to Order and welcome members	Chair
2	6:05 p.m.	20 min.	Public comment – your comments welcome. Each commenter is generally limited to 3 minutes.	Public
3	6:25 p.m.	5 min.	Review and approve the draft of the last meeting’s minutes and action items.	Committee
4	6:30 p.m.	5 min.	Coffin Butte Landfill Intake Update	Bailey P.
4	6:35 p.m.	5 min.	<ul style="list-style-type: none"> <li>• Actions being taken by Republic regarding DEQ Pre-Enforcement Notice</li> <li>• Status of new Title V permit application</li> </ul>	Paul K.
5	6:40 p.m.	10 min.	Significant operational actions and changes taken by Republic Services since last BCDSAC meeting	Paul K.
6	6:50 p.m.	10 min.	Fire Safety - update	David H.
7	7:00 p.m.	5 min.	Break	
7	7:05 p.m.	30 min.	Updates from Sub-Committees <ul style="list-style-type: none"> <li>• Odors, Methane</li> <li>• Groundwater, Leachate</li> <li>• Community Engagement</li> </ul>	Committee
8	7:35 p.m.	10 min.	Questions for Board of Commissioners	David H.



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9	7:45 p.m.	10 min.	Request Agenda Items, staff requests for next meeting	Committee
10	7:55p.m.	5 min.	Next meeting/wrap up/adjourn	Chair

**Disposal Site Advisory Committee (DSAC) Membership**

Name	Term	Name	Term
David Hackleman, Chair	1/1/26 - 12/31/27	Paul Koster, Landfill Representative	1/1/26 - 12/31/27
Robert Kipper, Vice-Chair	1/1/26 - 12/31/27	Peter Petersen	1/1/25 - 12/31/26
Jennifer Field	1/1/26 - 12/31/27	Dianne Cassidy	1/1/26 - 12/31/27
Brent Pawlowski	1/1/26 - 12/31/27	Vacant Position	
David Livesay	1/1/26 - 12/31/27	Vacant Position	
Charlene Carroll	10/1/24 - 12/31/26		
<b>Benton County Staff</b>			
Bailey Payne, Solid Waste Program Coordinator			

DSAC Members Excused:

**Sub-committees:**

- **Odors, Methane, Title V permit** – David H., Jennifer F.
- **Groundwater, Leachate** – David L., Charli C., Peter P.
- **Community Engagement** – Dianne C., Robert K.

**Next DSAC Meetings:** August 26<sup>th</sup>, November 4<sup>th</sup>

2) Draft meeting minutes from  
3/25/26

**MEETING MINUTES**  
**Disposal Site Advisory Committee (DSAC)**  
**March 25, 2026**

Benton County DSAC Chair, David Hackleman, called the meeting to order at 6:00 P.M. The meeting was open to the public virtually via a published Zoom link. These minutes were made with the assistance of artificial intelligence.

**COMMITTEE MEMBERS ATTENDING**

David Hackleman, Chair  
Robert Kipper  
Jennifer Field (Excused)  
Brent Pawlowski  
Charlene Carroll  
David Livesay  
Paul Koster, Republic Services  
Peter Peterson  
Diane Cassidy

**GUESTS**

Julie Jackson, Republic Services  
Bret Davis, Republic Services  
Sarah Steen, Republic Services  
Patricia Wheeler - Online  
Catherine Stearns - Online  
Debbie Palmer - Online  
Faye Yoshihara - Online  
Camille - Online

**STAFF**

Bailey Payne, Solid Waste Program Coordinator

**Key takeaways**

- DSAC held its first meeting of 2026 after delays related to county decisions on expansion discussions
- Republic Services received a pre-enforcement notification from DEQ in November 2025 and a judgment order in March 2026
- A new Title V air quality permit application is under [public review](#)
- Republic Services stopped leachate disposal at the Corvallis Wastewater Treatment Plant in December 2025; now using City of Salem's Wastewater Treatment Plant for all leachate.
- Water quality subcommittee drafted response letter to DEQ's comments on environmental monitoring report
- Republic Services invested \$2.2 million in gas infrastructure improvements in 2025
- Coffin Butte has approximately 10 years of remaining permitted capacity as of December 2025
- Cell 6A was completed and filled by January 2026; Cell 6B construction completed at \$16 million
- Bob Kipper elected as Vice Chair of DSAC

## **Welcome**

- Chair Hackleman: Welcomed attendees and explained meeting delays were due to county decisions unrelated to DSAC's operational oversight role
- Confirmed additional meetings scheduled for remainder of year (May 27, Aug. 26 & Nov. 4
- Noted Jennifer absent (excused) due to spring break vacation

## **Public Comments and Correspondence**

### **Committee reviewed letters submitted to the packet, including DEQ response to water quality subcommittee questions.**

- Paul K.: Stated he had not seen the DEQ response letter before and needed time to review
- Charli: Confirmed the water quality subcommittee (all three members) reviewed and recommended the draft response
- Bailey: Agreed to send both DEQ response and subcommittee draft letter to full committee for review.
- Committee given one week to review DEQ response and draft letter
- Letter will be approved as written unless edits submitted within one week

## **Pre-Enforcement Notification and Compliance Actions**

### **Paul provided update on DEQ pre-enforcement notification and Republic's response.**

- **Details**

- Paul: Confirmed all informational and corrective action requirements from January and February deadlines were met
- Paul: Cannot discuss details of recent judgment order
- Paul: Explained corrective actions included field walks, fugitive dust control, and other measures documented in public record
- Paul: Noted DEQ did not respond with follow-up questions before issuing judgment order
- Committee members: Requested better access to public documentation of Republic's responses to DEQ

- **Conclusion**

- All required documentation and corrective actions submitted to DEQ by deadlines should be sent to Bailey at time of submission.
- Public can access information through [DEQ website](#) or public records requests
- Paul will notify Bailey when Republic Services submits documents to DEQ's system

## **Title V Air Quality Permit Renewal**

### **Paul updated committee on new Title V application status.**

- **Details**

- Paul: New Title V application released for public hearing after working closely with DEQ
- Paul: Application is improved and tighter according to DEQ staff James and Michael
- Paul: Expects public comments and corrections but hopes to avoid complete redo
- Application currently in public review process. Hearing is set for May 12, 2026. [Register here.](#)

## **Operational Updates**

### **Paul presented comprehensive operational updates for Republic Services facilities.**

- **Details**

- Weekly road cleanup on Coffin Butte Road, Highway 99, Independence Highway, and Camp Adair Road using Sheriff's Department work crews at \$1,200 per event
- Recycling guides going out to all Benton County residents
- Republic now owns and operates commingled recycling facility in Salem (formerly Garten Services) since August 2025
- New baler installed in November; facility participating in Oregon RMA Act
- Julie Jackson was appointed to Governor's Task Force for Municipal Solid Waste
- Paul and Bailey were appointed to Oregon DEQ Rules Committee meeting next month
- Gas well construction starting April 13th with new headers, force mains, pipes, and wells on west side, east side, and top deck
- Considering ordering second flare based on gas modeling
- Cell 6B completed and ready to fill once wet weather stops
- Cell 6C construction started, 10.5 acres, expected completion October 2026

- “Sliver filling” front east side to recover half year of airspace due to settling
- Planning final cap of 25 acres in 2027-2028 once east side filled
- Completion expected May-June with soil cover instead of tarps
- **Conclusion**
  - Significant infrastructure investments ongoing
  - Road cleanup program expanded and operational
  - Recycling facility acquisition expands Republic's processing capacity
  - Major cell construction and capping projects on schedule

## **Fire Safety Monitoring**

### **David H. reported on fire safety discussions with Adair Rural Fire Department.**

- **Details**
  - Met with Adair RFD Chief Harris to discuss fire monitoring needs
  - Public notice of fire danger available through DEQ website and other sources
  - Organizations performing work with fire risk are already responsible and liable. The Fire Defense Board indicated businesses are responsible for their own monitoring
  - David H. relayed that Chief Harris praised employees at both sites for attentiveness and cooperation. Chief Harris recommended maintaining barrier between areas at PRC
  - Committee: Discussed whether 24-hour monitoring needed (non-operating hours)
  - David: Will contact Chief Harris for recommended real-time fire danger notification site
- **Conclusion**
  - Fire safety protocols in place during operating hours
  - Committee may request county support for 24-hour monitoring during high fire danger periods
  - David to follow up with Chief Harris on best notification resources

## **Battery Fire Concerns**

### **Committee discussed lithium battery fires at landfills based on recent media coverage.**

- **Details**

- Charli: Raised concerns about Statesman Journal article on battery-caused fires at other landfills
  - Paul: No known battery fires at Coffin Butte landfill; couple incidents in collection trucks annually. Well temperature monitoring would detect subsurface fires
  - Bailey: New state legislation passed for battery recycling program starting 2029 (HB 4144)
  - Julie: Republic has supported this legislation for 3-5 years. Household hazardous waste events accept batteries for proper disposal. Most battery fires occur at sorting facilities (MRFs) rather than landfills. Embedded batteries (greeting cards, vape pens) not included in current legislation but hopefully will be in future legislation.
- **Conclusion**
    - Paul K.: Battery fires not significant issue at Coffin Butte landfill
    - State legislation will establish recycling program by 2029
    - Public education on battery disposal continues

## **Odor and Methane Subcommittee Update**

### **David provided update on subcommittee activities since November.**

- **Details**
  - David: Subcommittee met several times including site visit to hilltop. Observed complex wind patterns in valley affecting odor dispersion. Recommended weather monitoring stations at both landfill and PRC sites.
  - Paul: Confirmed weather station exists at Coffin Butte office on Coffin Butte Road, tracks temperature, rain, humidity, wind direction with timestamps
  - David: Air samples taken at three sites (PRC, landfill, Corvallis wastewater treatment plant) between November and March. Fingerprinting technique successfully demonstrated distinct chemical signatures at each site. Work done to develop pre-proposal for more comprehensive study. Funding requests submitted to county with no response yet.
  - David: OSU lab group (Dr. Stacey Seminichi and Dr. Field) conducting research, seeking additional funding. Methane and PFAS measurements possible but not current focus
- **Conclusion**
  - Chemical fingerprinting technique validated for odor source identification
  - Weather monitoring exists at landfill; PRC status unclear
  - Funding being sought for expanded air quality study
  - Subcommittee continuing work on odor source identification

## **Groundwater and Leachate Subcommittee Update**

### **David L. summarized water quality subcommittee activities.**

- **Details**

- David L.: Subcommittee reviewed environmental monitoring report revision under DEQ review. Provided suggestions to improve monitoring program robustness
- Focused on monitoring program integrity, not specific data exceedances
- DEQ responded to comments; subcommittee drafting response to DEQ's response. Dialogue with DEQ ongoing and positive
- Paul: Leachate now going to Salem and other third-party haulers after ending Corvallis relationship

- **Conclusion**

- Constructive dialogue established with DEQ on monitoring improvements
- Committee has one week to review response letter
- Leachate disposal transitioned from Corvallis to other facilities

## **Community Engagement and Odor Complaint Tracking**

### **Committee reviewed odor complaint data and identified significant discrepancies.**

- **Details**

- Bailey: Presented the 2025 Coffin Butte Landfill Community Member Concerns Annual Staff Report (CBCC) which included a pie chart showing 209 complaints in 2025. Data showed 49% of 2025 complaints went directly to Republic vs 4.7% in 2024
- Paul: Disputed accuracy, stating 95%+ complaints come through DEQ, very few through Coffin Butte website
- Paul: Receives complaints via DEQ, investigates within 30-45 minutes when possible, documents with photos, submits to DEQ. All submissions to DEQ done through electronic upload system, no email CC capability.
- Charli: Suggested Paul notify Bailey when uploading documents so Bailey can retrieve from public records
- Bailey: Will reconcile complaint source data for next meeting
- Committee: Discussed importance of encouraging public to use Coffin Butte website for fastest response

- David: Noted some community members refuse to use Republic website, prefer going to DEQ or commissioners

- **Conclusion**

- Possible discrepancy in complaint source data requires review
- Bailey to compile accurate 2026 data for May meeting
- Committee to consider public education on most effective complaint reporting channels
- Paul will notify Bailey when uploading documents to DEQ system

## **Annual Report Review**

### **Paul presented draft 2024 Coffin Butte Landfill and PRC Annual Report (CBAR)**

- **Details**

- Report covers 2024 operations with some 2025 forward-looking information
- Report due to county commissioners in May 2025 but delayed due to CUP process
- 12.9 years of life estimated remaining at end of 2024; approximately 10 years remaining as of December 2025
- Total permitted capacity 39,591,000 cubic yards; 24.5 million filled; 14.5 million remaining
- Invested \$9.5 million in gas infrastructure 2019-2024 (57 vertical wells, 22,700 feet horizontal piping)
- Updated 18 horizontal and 22 vertical wells in 2025 for \$2.2 million
- Gas-to-energy partnership with PNGC powers 4,000 homes since 1995
- Cell 6A construction \$16 million, 7.5 acres, filled January 2026
- 35-well groundwater monitoring network; Q4 sampling completed December
- 43 million gallons leachate produced in 2024
- Six inspections in 2024 by EPA, DEQ, Metro. No violations issued by EPA or DEQ in 2024
- EPA June 2024 inspection identified 41 surface emission exceedances
- EPA used different methodology than required for Republic (probes under tarps, in holes)
- New enclosed flare completed October 2024 per DEQ requirement
- PRC collected 140,000 yards organic material, produced 120,000 yards compost in 2024
- PRC donated over 100 yards compost to community gardens
- Three OSHA citations in 2023-2024 with \$580 fines; respiratory training added

- Bailey: This report will be presented to Board of Commissioners after DSAC review
- David: Found report substantially complete
- **Conclusion**
  - Committee has until March 31st to provide feedback on report
  - Report will be forwarded to commissioners for presentation in May
  - Paul will also present 2025 report to the DSAC in May

## **Vice Chair Election**

### **Committee elected new Vice Chair.**

- **Details**
  - David H.: Called for nominations for Vice Chair position
  - Bob: Indicated willingness to serve
  - Committee member: Peter made motion to elect Bob as Vice Chair and Bob seconded the motion. Committee: Voted unanimously in favor
  - Bob: Accepted position but noted may not attend next meeting due to travel

## **Next Meeting Planning**

### **Committee discussed agenda items and scheduling for next meeting.**

- **Details**
  - Benton County: Next meeting scheduled May 27th
  - David: Recommended agenda item on methane observation requirements due to state legislation
  - Committee: Confirmed May 27th date works for most members

## **Challenges**

- Discrepancy in odor complaint source data between Bailey's tracking and Paul's records. The part in question is the accuracy of who received the complaints. The number of complaints and their topics is correct. County staff will work with Republic Services to ensure that record keeping is consistent.
- DEQ's Your DEQ Online (YDO) electronic submission system does not allow CC'ing county staff, creating communication gaps
- Public reluctance to use Coffin Butte website for odor complaints despite faster response time

- Funding request for expanded air quality study submitted to county with no response
- Need for 24-hour fire monitoring during high fire danger periods not yet resolved
- EPA inspection methodology differs from Republic's required procedures, creating inconsistent results
- Embedded batteries not included in new state recycling legislation

## **Action items**

- **Bailey, Benton County staff**
  - Send DEQ a groundwater monitoring response letter and subcommittee draft response to full committee for review (by tomorrow)
  - Provide one-week deadline reminder to committee for annual report feedback (March 31st)
  - Reconcile odor complaint source data discrepancies between 2024-2025 tracking and Paul's records
  - Compile accurate 2026 complaint data including Republic sources for May meeting
  - Submit the 2024 CCAR to BOC and DEQ (with caveat about source of complaints being inconsistent).
  - Send the DSAC the recycling flyer that Republic Services will be mailing to the community soon.
  - Will ask Republic Services for a record of the number of fires (regardless of size) that have occurred each year at the Coffin Butte Landfill. Will send the document to the DSAC.
- **Paul, Republic Services**
  - Notify Bailey when uploading documents to DEQ YDO system
  - Provide list of historical fires (regardless of size) each year. Send to Bailey who will send to full DSAC
  - Respond to DSAC feedback on the 2024 Annual Report – will receive DSAC's feedback by March 31st
  - Present 2024 Annual Report to Board of Commissioners (May)
  - Present 2025 Annual Report to DSAC and commissioners (May)
- **David H., Chair**
  - Contact Adair Fire Chief Harris to request recommended real-time fire danger notification website

- Send note to DEQ to learn about accessing submitted documents without requiring additional work from Republic
- Provide odor subcommittee air sampling documentation and locations to committee
- **Committee Members**
  - Review DEQ response letter and water quality subcommittee draft response letter
  - Review 2024 Annual Report and provide feedback to Bailey (by March 31<sup>st</sup>)
  - Submit agenda items for May 27<sup>th</sup> meeting
- **Julie**
  - Confirm whether weather monitoring station at PRC facility is working

**Meeting Adjournment:** The meeting was adjourned at 8:12pm (Robert K., Dianne)

**Next DSAC Meeting: Wednesday, May 27, 2026**

3) Letters and emails to share with  
DSAC

Date: 17 April 2026

From: David Hackleman, Chair, Benton County Disposal Site Advisory Committee

To: Mr. Paul Koster, Environmental Manager, Republic Services, Valley Landfill Site

CC: Mr. Bailey Payne, Benton County Solid Waste Program Coordinator, Mr. Robert Kipper, Vice Chair Benton County Disposal Site Advisory Committee, Mr. Aaron Harris, Adair Rural Fire Department Fire Chief, Mr. Leo Williamson, Protection Unit Forester, Philomath Unit, Oregon Department of Forestry

RE: Fire Danger Monitoring

Paul:

At our DSAC meeting on 25 March, 2026, I presented information regarding the opportunity for the Landfill Site and Composting facility operations to find fire danger conditions for the local area. You asked if the information I provided was the preferred location to monitor to know the fire conditions of a region. To wit, I consulted Mr. Aaron C. Harris, Fire Chief of Adair RFD, as the Landfill and the Composting facility both are within their region of first response. Mr. Harris offered two items of interest.

First, he consulted Mr. Leo Williamson, Protection Unit Forester, Philomath Unit, of ODF for the best link. That link is: <https://gisapps.odf.oregon.gov/firerestrictions/PFR.html>

The site I had recommended was: [Department of Environmental Quality : Outdoor and Open Burning : Air Quality : State of Oregon](#) )

Today (4/17/2026) I accessed both of these sites to determine their viability.

The site I recommended from the DEQ is currently active and provided direct information on burning conditions as well as permissions. It is focused on public outdoor burning and has links to determine the appropriate fire departments. The ODF site is not actually offering information as of today, probably because the weather conditions are not ones that would require burning restrictions. It does have direct links to enable contacting the appropriate regional ODF office for each area.

Mr. Harris also offered another resource which would be of advantage for your team to utilize. That is a thermal imaging system that spots irregular hot-spots:

<https://newsroom.movitherm.com/> Today (4/17/2026) I also accessed this site and then proceeded to the company's main site as well. This company offers FLIR and other company cameras as well as enclosures and automatic monitoring systems to enable observation and reporting of hot spots through the use of infra-red observations.

Since fire eruption is a normal condition of operations at both the landfill and the composting facility, it is prudent to not rely solely upon random human observation and reporting. Continuing to do so reflects poorly on your organization's interest in offering a safe environment for both its workers and the local communities.

I will be presenting this information at our next DSAC meeting, and am giving you this opportunity to utilize the resources prior to that public presentation.

Sincerely yours,

David Hackleman  
Chair, Benton County Disposal Site Advisory Committee



Community Development Department

Office: Kalapuya Building  
4500 SW Research Way  
Corvallis, OR 97333  
(541) 766-6819

[www.co.benton.or.us/cd](http://www.co.benton.or.us/cd)

May 13, 2026

Bret Davis  
110 NE Walnut Blvd.  
Corvallis, OR 97330

Dear Mr. Davis:

At the Board of Commissioners' meeting on April 21, 2026, the Board had questions following the presentation of the Coffin Butte and PRC Annual Report by Republic Services. At the Board's Goal Setting Session on May 12<sup>th</sup>, the Board directed staff to prepare follow-up questions for Republic Services. At the Board's direction, staff formally requests that the questions below be addressed in the 2024 report. If more convenient, the franchisee may submit the answers to the following questions as an appendix to the report.

1. Fire Safety – The Disposal Site Advisory Committee has requested that Republic Services establish additional fire monitoring, especially during “red flag days.” A Red Flag Warning is issued by the National Weather Service to indicate critical fire weather conditions, including relative humidity (15% or less), wind gusts of 25 mph, extremely dry vegetation and dry lighting. In 2024, there were at least three such days in Adair Village. The DSAC requested that Republic Services provide extra monitoring after hours on these days. Another idea proposed is to install FLIR cameras to monitor potential fires throughout the year. Republic Services declined to implement either of these recommendations.

The threat of fires in recycling facilities, trucks, and landfills has been an increasing concern due to the prevalence of lithium-ion batteries embedded in devices. This concern has led to the passage of the HB 4144 which will require manufacturers to fund and manage a statewide battery recycling program.

For context, Lane County operates the Short Mountain Landfill in Eugene which accepts approximately four times less than the Coffin Butte Landfill's annual intake. Maya Buelow, a Lane County Waste Reduction Specialist, noted that improper disposal of lithium-ion batteries "sparked nearly 60 'thermal events' at Short Mountain last year." That is more than one per week. Lane County Solid Waste Supervisor Keith Hendrix stated that flammable materials like batteries, propane tanks, and charcoal "have been known to start as many as four fires in a single day at the Glenwood Transfer Station and Short Mountain Landfill."

The Board of Commissioners would like to know more about the frequency of fires at the Coffin Butte Landfill, how these types of fires originated, how Republic Services staff responded and how often the Adair Rural Fire and Rescue were called to assist.

2. It appears that the total tons in the 2024 report are identical to the 2023 report. Please confirm that the 2024 numbers are correct.
  - a. From the 2024 CBAR: *During 2024, the landfill accepted 1,032,214 tons of solid waste.*
  - b. From the 2023 CBAR: *During 2023 the landfill accepted 1,032,214 tons of solid waste.*
3. Please include customer information.

- a. How many tons came from private (self-haul) customers -vs- commercial customers? An example ("*Coffin Butte Landfill Tonnage by Type and County*") from the 2023 report can be found on page 9 (page 13 of the document).
  - b. Please include the number of private vehicles and total vehicles. See Pg. 7 of the 2020 CBAR for an example.
4. Provide information about the events that Republic sponsored.
  - a. HHW events (number of customers, location, tons of HHW accepted).
  - b. Spring Recycle events (# customers, locations, tons diverted) – See page 17 of the 2022 CBAR for an example.
5. Landfill Environmental Trust Fund
  - a. List the amount of the fund as of Dec. 31, 2024 as well as previous years amounts. See page 10 of the 2023 CBAR for an example.
6. PRC – Please include the chart that you have provided in the past (see page 8 of 2020 CBAR for an example) that shows how much material was taken in and how much you sold each year for the past 10 years.
7. In the past you've provided a comparison of how much material is being recovered. An example can be found on page 15 of the 2022 CBAR. Please provide an updated version for 2023 and 2024.
8. Include the 2024 Oregon Recycling Collector Survey as an appendix.
9. Depots – Can you provide a chart showing how many tons of commingled & tons of glass collected at the depots? Ideally, this is tracked from year-to-year. You may not have this, but any estimates on how many daily visits or the total number of people that use the depots. This will be very helpful as we ponder new sites.
10. The report stated that 43.2 million gallons of leachate were treated in 2024.
  - a. How many gallons went to the City of Salem versus Corvallis in 2024 (this same information will be requested for 2025)?
  - b. This is more relevant to the 2025 or 2026 report, but the report (pg. 14 of the 2024 CBAR) states, "Coffin Butte Landfill will no longer send leachate to the City of Corvallis wastewater treatment plant after December 2025. Leachate that was previously going to Corvallis is now headed to a private third-party treatment plant." Who is the private 3rd party treatment plant and how much are you sending them?
11. The 2023 CBAR stated that there were 39,006,573 cubic yards of airspace available, but the 2024 CBAR states that there are 39,591,002 tons, which is 584,429 more cubic yards. Was this due to Cell 6 being excavated?
12. The 2024 CBAR states, "We projected the landfill had 12.9 years of life remaining at the end of 2024." And on the same page it states, "The Landfill had approximately 10 years of life remaining as of

December 2025.” This means that 2.9 years of capacity was used in 2024, even as capacity increased (question 11 above). Please explain why these fluctuations have occurred.

13. Related to the previous two questions, have aerial flyovers using Lidar to measure the “waste in place” continued to be done? If so, please provide the dates or number of flights since 2021?

Thank you for your help with this matter. Please provide this information by June 15<sup>th</sup>.

Sincerely,

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Bailey Payne, Solid Waste Coordinator  
Benton County Community Development Department

Quarter	Total Tons Received in Reporting Period (Page 1)	Sewage Sludge (Page 1)	Oregon ADC_In (Page 2)	Hazardous Waste	Total Intake (Total+Sewage)	"Host Fee Tonnage": Net "Solid Waste" per LFA (Total + Sewage - ADC_In)	Cumulative Net "Solid Waste" for calendar year	Cumulative Total Intake for calendar year
1Q2026	216,995.47	4,396.00	8,993.75		221,391.47	212,397.72	212,397.72	221,391.47
2Q2026					0.00	0.00	212,397.72	221,391.47
3Q2026					0.00	0.00	212,397.72	221,391.47
4Q2026					0.00	0.00	212,397.72	221,391.47
<b>2025 TOTAL</b>	<b>216,995.47</b>	<b>4,396.00</b>	<b>8,993.75</b>	<b>0.00</b>	<b>221,391.47</b>	<b>212,397.72</b>		
1Q2025	261,236.88	4,762.56	12,870.16		265,999.44	253,129.28	253,129.28	265,999.44
2Q2025	268,942.22	5,560.09	25,791.11		274,502.31	248,711.20	501,840.48	540,501.75
3Q2025	255,217.00	8,769.27	19,759.54		263,986.27	244,226.73	746,067.21	804,488.02
4Q2025	238,321.13	4,852.85	15,753.55		243,173.98	227,420.43	973,487.64	1,047,662.00
<b>2025 TOTAL</b>	<b>1,023,717.23</b>	<b>23,944.77</b>	<b>74,174.36</b>		<b>1,047,662.00</b>	<b>973,487.64</b>		
1Q2024	261,244.74	5,247.30	18,672.84	1791.20	266,492.04	247,819.20	247,819.20	266,492.04
2Q2024	275,387.63	5,853.67	23,115.33		281,241.50	258,126.17	505,945.37	547,733.54
3Q2024	303,876.54	4,572.52	30,948.04		308,449.06	277,501.02	783,446.39	856,182.60
4Q2024	277,129.62	4,646.41	19,412.51		281,776.03	262,363.52	1,045,809.91	1,137,958.63
<b>2024 TOTAL</b>	<b>1,117,638.73</b>	<b>20,319.90</b>	<b>92,148.72</b>	<b>1791.20</b>	<b>1,137,958.63</b>	<b>1,045,809.91</b>		
1Q2023	238,891.01	27,619.48	18,560.80	0.00	266,510.49	247,949.69	247,949.69	266,510.49
2Q2023	278,951.96	40,035.24	30,110.47	0.00	318,987.20	288,876.73	536,826.42	585,497.69
3Q2023	262,544.66	13,803.82	12,403.01	0.00	276,348.48	263,945.47	800,771.89	861,846.17
4Q2023	239,675.80	4,805.16	15,852.94		244,480.96	228,628.02	1,029,399.91	1,106,327.13
<b>2023 TOTAL</b>	<b>1,020,063.43</b>	<b>86,263.70</b>	<b>76,927.22</b>		<b>1,106,327.13</b>	<b>1,029,399.91</b>		

4) Community concerns received  
from 3/21/26 – 5/19/26

Count	Date Received	Concern Summary	Method Complaint Received	Response
80	4/9/26	<p>This is mainly just to notify you "for the record," rather than to request any action. Last Monday (March 30th), Valley Landfills Inc. (VLI) started running trucks and bulldozers in the "stockpile" area immediately west of the "east" Great Blue Heron rookery at Coffin Butte. Side-dump trucks are coming out of the former Knife River quarry (now "Cell 6"), dumping loads in this area, and exiting via an access road that runs within 200 yards of the east rookery. This marks the 5th consecutive year during which VLI has run heavy equipment in this area during heron nesting season, despite having been advised to avoid disturbance this close to the rookery during nesting season. After similar disturbance (to mine down an older stockpile) during the 2022 nesting season, the rookery apparently failed. With repeated disturbance in the 2023, 2024, 2025 nesting seasons, the herons have not re-occupied nests in the poplars.</p> <p>The good news is that the active heron nests in a new location, in Oregon ash trees 500 yards east of the stockpile, do not seem to be directly impacted by this latest burst of heavy equipment operations in an otherwise quiet area. They're continuing to occupy those nests (with most nests apparently in the incubation stage, when I checked last Sunday). But once the young herons hatch and parents need to make frequent flights to feed them, these operations might inhibit them from using the poplars to "stage" for feeding trips, as I've observed in the past.</p> <p>My understanding is that VLI's use of this stockpile area for storing material is a use that Benton County has previously permitted for that parcel. So this is not illegal, under the terms of that Conditional Use Permit. But it does reflect on VLI's willingness to adapt their operations to limit disturbance to these herons during nesting season, contrary to their recent assurances.</p> <p>This also cast doubt on the meaningfulness of VLI's ongoing "monitoring" of the east rookery. It's unreasonable to expect that herons might re-occupy that rookery, if VLI is creating fresh disturbances there in every nesting season. Monitoring occupancy without monitoring disturbance is pretty meaningless.</p> <p>P.S. Bailey, I'm starting to see softball-sized chunks of basalt out on the highway again, since the start of this activity. It wouldn't be coming from these side-dump trucks which never go out on the highway, but they must be running other trucks out of there which are dropping rocks on the highway.</p> <p>Today, coming back from a sparrow monitoring site near Airlie, I saw one of those big chunks of rock right in the middle of the highway about 50 yards north of Coffin Butte Rd. There were several more along the shoulder where trucks merge into southbound traffic.</p> <p>Just beyond there, a couple of folks were stopping to change a tire on a passenger car ... looked like the tire they had taken off was shredded so maybe they hit one of those rocks. It looked like they were just tightening on the lug nuts on their spare, so I didn't stop to offer help. But a couple of years ago I helped an elderly woman from Pedee who had a similar-sized boulder bounce up in her wheel well, and she wound up stranded right by our mailbox. VLI really needs to get their act together on this issue.</p>	Emailed to BOC	Bailey responded and passed his email along to the Benton County Public Works road crews.

81	5/15/26	<p>The stretch of Coffin Butte Road between Hwy 99W and Soap Creek Road is getting worse, due to the constant stream of trucks hauling rock between the "quarry" (Cell 6) and the stockpile next to the "east heron rookery."</p> <p>Besides boulders (softball to football-sized) falling off trucks, the latest thing is that the pavement is starting to break up.</p> <p>I drive that stretch just about daily (since it's on the way to one of our Oregon Vesper Sparrow monitoring sites). A few weeks I started to just stop, put the flashers on, and clear the rocks off the road myself. After that and a conversation with Republic's contractor, McCallum, there's been an improvement in keeping the traffic lanes clear.</p> <p>But today when I stopped to clear a new patch of debris, I saw that it was whole chunks of asphalt from a pothole that's forming, about 3 to 5 feet wide and 5+ inches deep. As I was clearing those off, one of the gravel truck drivers stopped to say thanks, saying that he was planning to get to that himself. So at least the truckers for McCallum are being conscientious (not so much Republic staff).</p> <p>But I hope you can alert the county roads people. Now that the road surface has started to break up in patches, it could deteriorate pretty fast with the constant heavy truck traffic. Since Republic is causing the damage, seems like they should be on the hook for repairs.</p> <p>I'd hate to see someone break an axle if they're driving through there at night and don't see the potholes. That road is also used by Adair Rural Fire for emergency response to homes in the upper Soap Creek Valley and Tampico area.</p>	Email	<p>Staff forwarded this email (it also went to the BOC) to Gary Stockhoff @ PW. Responded to the complainant.</p>
82	5/15/26	<p>A little follow up on the road damage, which you might want to pass on to the roads people:</p> <p>I went by that stretch of road again this afternoon to take a better look, since I was kind of hurrying when I cleared it off this morning.</p> <p>On a more careful look, the pothole is a little smaller than I first thought (more like 2 ft to 3 ft wide, definitely not 5 ft across).</p> <p>Also it's mainly on the paved shoulder of the road (ending about at the fog line), where the turnoff into VLI's stockpile area is paved.</p> <p>So it doesn't yet extend into the traffic lanes (though this morning the chunks of asphalt were all across the south lane). So currently the risk of someone breaking an axle etc. is only if they happen to drift over the fog line.</p> <p>There might be a seam in the pavement at the edge of the traffic lanes. So it could be that the part that's breaking up has a different construction than the main roadbed.</p> <p>But if you keep going down the road from the stockpile area toward the quarry, some other sections within the traffic lane are starting to look uneven, and I think I can see some longitudinal cracks forming.</p> <p>Bottom line, those are some very heavy trucks and they're running almost constantly in a loop, all day long. During working hours, there's almost always one truck and sometimes two on that half-mile stretch.</p>	Email	<p>Staff forwarded this to Gary Stockhoff @ PW. Responded to complainant.</p>

# 5) Relevant News Articles

3/20/2026

Corvallis Advocate

<https://corvallisadvocate.com/landfill-owner-appeals-rejected-expansion-try-stoicism-and-frustration-ensue>

Coffin Butte - Expansion

Landfill Owner Appeals Rejected Expansion Try, Stoicism and Frustration Ensue

3/26/2026

Waste360

[https://www.waste360.com/emissions/driving-landfill-decisions-with-methane-data?utm\\_campaign=IC\\_WST360DLYWRNWLR\\_News\\_Waste360%20Daily%20Wire\\_News\\_NL\\_20260327&utm\\_emailname=IC\\_WST360DLYWRNWLR\\_News\\_Waste360%20Daily%20Wire\\_News\\_NL\\_20260327&utm\\_medium=email&utm\\_source=eloqua&utm\\_MDMContactID=&utm\\_campaigntype=Newsletter&eM=8bb4c36492afe9b45479f31a358fc9d2621510791ae41e08fc10ad8852fe9f90&eventSeriesCode=ES\\_WASTE36&eventEditionCode=WST00WAT&sessionCode=S\\_WST360DLYWRNWLR&sp\\_eh=8bb4c36492afe9b45479f31a358fc9d2621510791ae41e08fc10ad8852fe9f90](https://www.waste360.com/emissions/driving-landfill-decisions-with-methane-data?utm_campaign=IC_WST360DLYWRNWLR_News_Waste360%20Daily%20Wire_News_NL_20260327&utm_emailname=IC_WST360DLYWRNWLR_News_Waste360%20Daily%20Wire_News_NL_20260327&utm_medium=email&utm_source=eloqua&utm_MDMContactID=&utm_campaigntype=Newsletter&eM=8bb4c36492afe9b45479f31a358fc9d2621510791ae41e08fc10ad8852fe9f90&eventSeriesCode=ES_WASTE36&eventEditionCode=WST00WAT&sessionCode=S_WST360DLYWRNWLR&sp_eh=8bb4c36492afe9b45479f31a358fc9d2621510791ae41e08fc10ad8852fe9f90)

Methane

Driving Landfill Decisions with Methane Data

4/24/2026

Waste Dive

[https://www.wastedive.com/news/epa-updates-pfas-destruction-and-disposal-guidance-amid-promising-research/818400/?utm\\_source=Sailthru&utm\\_medium=email&utm\\_campaign=Issue:%202026-04-27%20Waste%20Dive%20Newsletter%20%5Bissue:84289%5D&utm\\_term=Waste%20Dive](https://www.wastedive.com/news/epa-updates-pfas-destruction-and-disposal-guidance-amid-promising-research/818400/?utm_source=Sailthru&utm_medium=email&utm_campaign=Issue:%202026-04-27%20Waste%20Dive%20Newsletter%20%5Bissue:84289%5D&utm_term=Waste%20Dive)

PFAS

EPA updates PFAS destruction and disposal guidance amid 'promising' research

5/1/2026

Statesman Journal

<https://www.statesmanjournal.com/story/tech/science/environment/2026/05/01/coffin-butte-landfill-permit-significantly-increases-pollution-limits/89824874007/>

Title V

How much will pollution increase under Oregon landfill's new permit?

5/16/2026

Statesman Journal

<https://www.statesmanjournal.com/story/tech/science/environment/2026/05/16/oregon-deq-seeks-input-on-coffin-butte-drone-methane-monitoring/89968163007>

After methane leaks, DEQ seeks input on Coffin Butte drone monitoring

5/18/2026

Corvallis Advocate

<https://corvallisadvocate.com/benton-county-officials-demand-answers-from-coffin-butte-operator-over-fire-safety-missing-data>

Coffin Butte Landfill

Benton County Officials Demand Answers from Coffin Butte Operator Over Fire Safety, Missing Data