

AGENDA

Benton County Planning Commission Regular Session October 1, 2024 6:00-8:00 P.M.

Kalapuya Building, 4500 SW Research Way, Corvallis 1st floor Meeting Room

https://us06web.zoom.us/j/82408116441?pwd=a1Z6cVg4N2wvUTJIRU4wV25OaEdYQT09

Meeting ID: 824 0811 6441 Passcode: 668580

I. CALL TO ORDER | ROLL CALL

Chair Fowler

II. MINUTES Chair Fowler

August 13, 2024

September 3, 2024

III. TRAINING

Environmental Health Permitting Overview Scott Kruger, Environmental Health Mngr.

Public Works Permitting Overview Gordon Kurtz, Associate Engineer Sheanna Steingass, Environmental Program Coord.

IV. PLANNING COMMISSIONER | STAFF UPDATES

Chair Fowler

V. ADJOURN Chair Fowler



DRAFT MEETING MINUTES Benton County Planning Commission Public Hearing August 13th, 2024

Benton County Planning Commission Chair Fowler called the meeting to order at 6:10 pm. The meeting was open to the public virtually via a published Zoom link starting at 6:23 pm.

COMMISSION MEMBERS

Nicholas Fowler, Chair Catherine Biscoe John Wilson Evelyn Lee Andrew Struthers Liz Irish

STAFF

Petra Schuetz, Interim Director and
Planning Official
Alyssa Thompson, Recorder
Inga Williams, Associate Planner
Gordon Kurtz, Engineer
Scott Kruger, Environmental Health Director

Absent: Sara Cash, Greg Hamman, Ed Fulford

Chair noted a **QUORUM** was reached.

MINUTES

Commissioner Wilson **MOVED** to **APPROVE** the June 6th, 2024; Minutes with a correction made to the vote of approval on the June 4, 2024 minutes. Minutes should read "**APPROVED AS WRITTEN 6-0**"

Commissioner Struthers: **SECOND**. **APPROVED** with corrections **6-0**.

Commission correction, voting, and approval of minutes was done outside of the recording due to technical issues with Zoom. The meeting was paused until Zoom could record the remainder of the meeting at 6:23 pm.

PUBLIC HEARING: Appeal | St. Martin's Church Expansion | LU-23-051

Chair Fowler called the public hearing to order at 6:25 pm by reading the quasi-judicial script for public hearing.

No **EX PARTE CONTACT** by commissioners in attendance.

STAFF REPORT: Inga Williams

Staff advised additional code was used under conditions of approval Code 53.215 and 53.220, which were not listed in the staff report. Staff provided verbal summary of written Staff Report and Staff Memo in response to Appellant's requested additional conditions.

COMMISSIONER QUESTIONS & DISCUSSION:

Commissioners had questions regarding the pump test process, utilization of the facility, county fencing requirements, road improvement and current conditions, and Conditional Use Permit process. Commissioners asked Kurtz questions regarding road improvement requirements and what conditions would potentially need to be met.

STAFF RESPONSE:

Staff shared that all restrictions on occupancy is regulated by the Fire Code and is administered by the Fire Marshall as part of the building permit process. There are no requirements in the county code regarding fencing.

Kurtz shared typical requirements on county roadways, he also shared that Camellia and Wild Rose roads do not qualify as county roadways as they are public access roads. Public access roads are not held to the same standards and are cared for by the residents on such roads. Typical applications have deferred road improvement agreements with Public works for improvements to be made after construction has been completed.

APPLICANT TESITMONY:

The questions regarding visual impact and the request of building the 8-foot fence would be mitigated by the construction of the new building. Currently have a temporary tent structure outside for Sunday services, funerals, and weddings. New building would be indoor heated space. Goal is to improve water detention, water treatment, a better parking lot to allow for better fire access to the only large source of water in the area. Church currently contributes \$1,000 each year for the maintenance of the roadway, as well as provided gravel, brush cutting, filling potholes.

TESTIMONY IN SUPPORT:

NONE as noted by Chair Fowler

TESTIMONY IN OPPOSITION:

Written testimony provided via email, See exhibit A

Dan Campbell, address 930 NW Camellia Dr. See exhibit B, handout provided by Campbell. Ron Mullen, address 917 NW Wild Rose Dr. See exhibit C, handout provided by Mullen. Carly McCarthy, address 950 NW Wild Rose Dr. See exhibit D, handout provided by McCarthy. Donna Mullen, address 917 NW Wild Rose Dr. Shared concerns regarding care for the road and large pothole that hasn't been cared for by the church.

Daniel Campbell, address 940 Camellia Dr. Shared concerns regarding roadway safety and amount of traffic in the neighborhood. Concerns regarding the church growing larger than its current membership or another church taking over.

Theresa Stephens, address 935 NW Camellia Dr. Shared concerns regarding there being no visible barrier to the church property.

APPLICANT REBUTTAL:

Architect, Peter Owens: Roadway degradation comes from increase of amazon, UPS, other delivery trucks, and garbage trucks. The proposed plan is created in a way that follows county code and to be a better neighbor.

Applicant shared regarding the selling of the property, in 2017 church hosted a *Great Consecration*, due that investment by the church, they will never sell the property outside of the faith.

Owens shared that the site is maxed out on what can be built due to setbacks and other code.

Staff shared that change of use would not be required if the facility changed from one church to another.

- Examples
 - If the use changes from a church to a different type of facility, a review would be necessary.
 - o Transitioning from one church to another church does not trigger a review.
 - Significant upgrades needed to accommodate new worship services would require a review.

Commissioners requested more information on road improvements from County Staff as well as Urban Growth Boundary (UGB) of Corvallis. Kurtz shared:

- The property is 63,000 square feet, prompting discussion on local resident impact.
- Current road conditions classify it as a residential local access road, with necessary upgrades requiring significant funding and extensive work.
- Required Road Width: For upgrades, the road would need to be 24 feet wide (including 10-foot lanes and 2-foot rock shoulders). The estimated cost for this upgrade, including vegetation removal, is projected between \$50,000 and \$75,000.
- Challenges of Road Improvement: The difficulty of expanding an old road was highlighted, noting the importance of current traffic patterns in maintaining road reliability. The impact of heavy delivery vehicles was also discussed, emphasizing their role in road deterioration.
- Future development plans related to local annexations within the UGB were discussed, highlighting the complexities of improving infrastructure to meet city standards.

Considerable vegetation removal and pioneering a new road base outside the edges of the established roadway would be extremely daunting and fiscally expensive for the neighborhood. There would also be impact to drainage patterns and unreliability of the new roadway.

CONTINUANCE

Participants Mullen and Stephens request that the record be kept open for additional 7 days for written testimony.

Commissioner Wilson MOVED to GRANT CONTINUANCE FOR 7 DAYS.

Commissioner Biscoe: **SECONDED**

MOTION CARRIED, 6-0.

Chair Fowler shared with appellant August 20th, 2024, at 5:00 pm is the deadline for written submissions. Applicant will have additional 7 days to form a rebuttal, deadline of August 27th, 2024, at 5:00 pm.

DELIBERATIONS AND DECISION will be made at the next Planning Commission meeting held on September 3rd, 2024

PUBLIC HEARING CLOSED at **8:55 pm** by Chair Fowler.

Commissioners agreed to postpone training on the agenda for October 1st meeting. September 3rd meeting will have 2 additional public hearings on the agenda for review, Chair Fowler confirmed a QUORUM will be reached for next meeting.

Chair Fowler **ADJOURNED** at **9:03 pm.**



DRAFT MEETING MINUTES **Benton County Planning Commission Public Hearing** September 3, 2024

Benton County Planning Commission Vice Chair Hamann called the meeting to order at 6:00 pm. The meeting was open to the public virtually via a published Zoom link.

COMMISSION MEMBERS

Nicholas Fowler, Chair (virtual: joined at 6:07 pm) Petra Schuetz, Interim Director and Greg Hamann, Vice Chair **Andrew Struthers** John Wilson Evelyn Lee Catherine Biscoe (joined at 6:04 pm) Sara Cash (virtual) Vice Chair noted a **QUORUM** was reached.

STAFF

Planning Official Alyssa Thompson, Recorder Inga Williams, Associate Planner

MINUTES

Commissioner Struthers **MOVED** to **KEEP THE MINUTES OPEN** from August 13th, 2024, until clarification can be provided for the following sections:

- paragraph regarding "change of use" from page 4 of meeting packet, suggesting it should be expanded for clarity on what constitutes a change of use.
- Additional clarification was requested on the sentence discussing "significant upgrade to the facilities" and the impact on drainage patterns and road reliability.

Commissioner Wilson: SECONDED

Motion carried, 6-0.

DELIBERATIONS: Appeal | St. Martin's Church Expansion | LU-23-051 Motion to Deny the Application:

Commissioner Bisco MOVED to DENY THE APPLICATION AS SUBMITTED, citing incomplete information and failure to meet requirements concerning road conditions and impact on adjacent properties.

Commissioner Lee: **SECONDED**

MOTION CARRIED

Commissioners discussed the details of the road conditions and the applicant's burden of proof. Concerns about planning based on promises rather than evidence were reiterated.

Discussion Points:

Road Conditions and Traffic Impact:

- Existing gravel road, described as a narrow 11 feet wide, may not be adequate for increased traffic resulting from the proposed expansion of the church.
- o Potential for serious interference with surrounding residential properties.
- Questions regarding the proportional impact of road wear due to traffic, acknowledging that the road is currently affected by heavy vehicles like garbage trucks and delivery vans, not just passenger cars.
- There was also concern about the cost of required road improvements and whether the code permits such requirements.

Fire Safety and Water Availability:

 Concerns about the adequacy of water supply for future fire suppression, given the current water supply of 20,000 gallons.

Impact of Expansion on Community Character:

- Need to consider the church's role as a current member of the neighborhood and the impact of expansion on the neighborhood's character.
- The church's parking limitations may restrict the amount of traffic, and that wear and tear on the road, is more significantly caused by heavier vehicles rather than passenger cars.

Rebuttal and Final Comments:

- Commissioner Biscoe rebutted by stating that road improvements and fire risk management issues have not been adequately addressed in the application. She questioned whether the applicant met the burden of proof for the proposed expansion.
- Commissioner Wilson highlighted the potential issue of imposing an undue burden on the applicant and it's impact on the conditional use permit decision.
- Commissioner Fowler commented on the road challenges and noted that the church's operations should be considered within the current neighborhood context. He added that the wear and tear on the road was predominantly caused by heavier vehicles.

VOTE on the motion to **DENY** the application as submitted:

Commissioner Struthers: No

• Commissioner Lee: Yes

Commissioner Fulford: No

• Commissioner Wilson: No

Commissioner Biscoe: Yes

Commissioner Fowler: No

• Commissioner Cash: Yes

Commissioner Hamann: No

MOTION DOES NOT PASS: 3-5

Commissioner Struthers **MOVED** to **AMMEND** St. Martin's Orthodox Church Conditional Use Permit with amendments to conditions of approval,

- removing conditions number 1 and 4, as listed in the staff report.
- Require an 8-foot fence along the north and east sides of the property, as listed in the appeal requests.

Commissioner Wilson SECONDED.

VOTE on the motion to **AMMEND** conditions of approval:

• Commissioner Struthers: Yes

Commissioner Lee: Yes

Commissioner Fulford: Yes

• Commissioner Wilson: Yes

• Commissioner Biscoe: Yes

Commissioner Fowler: Yes

Commissioner Cash: Yes

Commissioner Hamann: Yes

Commissioner Struthers **MOVED** to **APPROVE** St. Martin's Orthodox Church Conditional Use Permit with the approved amendments.

Commissioner Wilson SECONDED.

VOTE on the motion to **APPROVE** LU-23-051 St. Martin's Orthodox Church Conditional Use Permit with the approved amendments:

Commissioner Struthers: Yes

• Commissioner Lee: Yes

Commissioner Fulford: Yes

Commissioner Wilson: Yes

• Commissioner Biscoe: No

Commissioner Fowler: Yes

Commissioner Cash: No

Commissioner Hamann: Yes

MOTION PASSES: 6-2

PUBLIC HEARING: LU-24-013 | Telecommunications Tower Replacement | Mary's Peak

Inga Williams Presented Staff Report:

• The staff report detailed the existing conditions on the site, which includes three existing 100-foot metal self-supporting towers and 2 defunct structures.

- The proposal involves demolishing old structures and consolidating them into a new single 100-foot tower.
- The site is located on forest conservation land, with most of the property managed by the National Forest Service and a small portion by the city of Corvallis.

Discussion:

- The staff noted that the site is already developed and has existing telecommunications infrastructure.
- The proposed new tower would replace two defunct structures, consolidating them into a single new one.

Applicant's Presentation

David Behrens with Silke Communications:

- Presented the need to replace a deteriorating 50-foot wooden tower with a new 100foot tower. The upgrade aims to enhance safety and efficiency.
- The new tower will also replace an old smaller tower and a telephone pole, improving overall infrastructure and safety.
- Addressed questions about the tower's purpose and clarified that no additional lighting is required.

Aaron Broderick: Engineer

• Supported the replacement, highlighting safety concerns and the benefit of a modern, engineered tower over outdated structures.

Commissioner Wilson **MOVED** to **APPROVE** LU-24-013 Telecommunications Tower Replacement.

Commissioner Struthers **SECONDED**.

VOTE on the motion to **APPROVE** LU-24-013 Telecommunications Tower Replacement

Commissioner Struthers: Yes

• Commissioner Lee: Yes

Commissioner Fulford: Yes

Commissioner Wilson: Yes

Commissioner Biscoe: Yes

Commissioner Fowler: Yes

Commissioner Cash: Yes

Commissioner Hamann: Yes

MOTION PASSES; 7-0

PUBLIC HEARING: LU-24-022 | Telecommunications Tower Replacement | 11-06-19-0200

Inga Williams Presented Staff Report:

- The staff report detailed the background, location, and proposed conditions for the telecommunications tower.
- The site is on forestry property owned by Starker Forest, Inc., zoned forest conservation.
- The proposed tower will be a 150-foot monopole aimed at improving wireless coverage and capacity.

Applicant Presentation

Sarah Telschow, Acom Consulting Inc. | Representing Harmony Towers and Verizon Wireless

- The project aims to enhance wireless capacity and public safety.
- Verizon is expanding its network to improve service along Highway 20.
- The proposed facility is designed to be minimally intrusive and compliant with all relevant codes and standards.
- The applicants agree with staff recommendations and conditions.

Commissioner Struthers **MOVED** to **APPROVE** LU-24-022 Telecommunications Tower Replacement.

Commissioner Lee **SECONDED**.

VOTE on the motion to **APPROVE** LU-24-022 Telecommunications Tower Replacement

Commissioner Struthers: Yes

Commissioner Lee: Yes

Commissioner Fulford: Yes

Commissioner Wilson: Yes

Commissioner Biscoe: Yes

• Commissioner Fowler: Yes

Commissioner Cash: Yes

• Commissioner Hamann: Yes

MOTION PASSES; 7-0

Final Decision Announcement for all decisions made:

- The final decision may be appealed to the Board of County Commissioners within 14 days of Planning Commission decision.
- Notice of decision will be mailed to all individuals who testified or submitted comments.

Vice Chair Hamman ADJOURNED at 7:45 pm.



Benton County Environmental Health

Drinking Water Services



Scott Kruger REHS Environmental Health Program Manager

Open the tap. Seems simple.



Private Domestic Wells

Real Estate transactions:

- These rules apply to sellers in any transaction for the sale or exchange of real estate that includes a dug, drilled or driven well that supplies ground water for domestic purposes.
- Benton County Development code 99.800- 99.850
- Oregon Health Authority Domestic Well Safety Program
- Coming soon Benton County Domestic Well Safety Program



Open the tap. Seems simple.



Private Domestic Wells

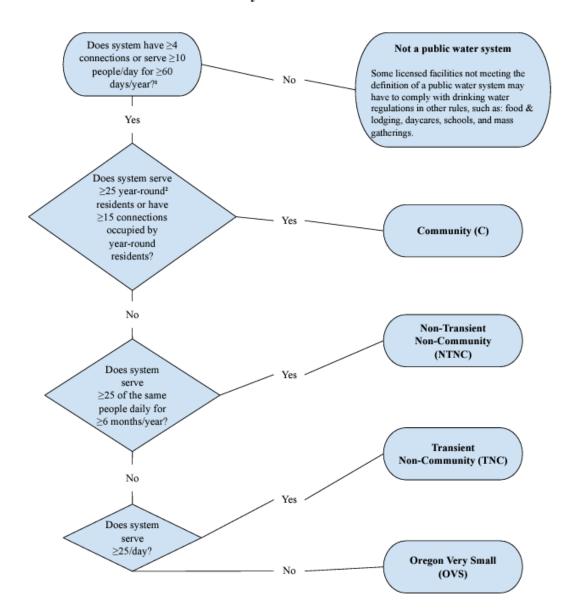
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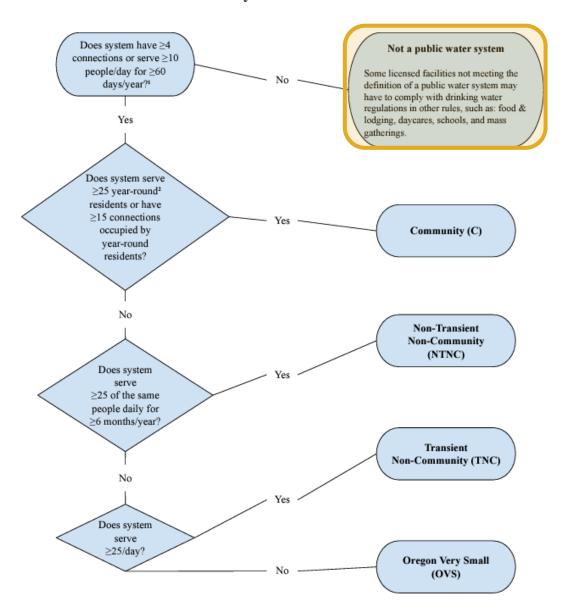
Public Water Systems

- Benton County Health Department is a delegate of the Oregon Health Authority Drinking Water Services Program.
- We have oversight of all regulated ground wells in Benton County serving populations of 3,300 residents or less.
- There are 62 public water systems serving a population of 4,353 residents.

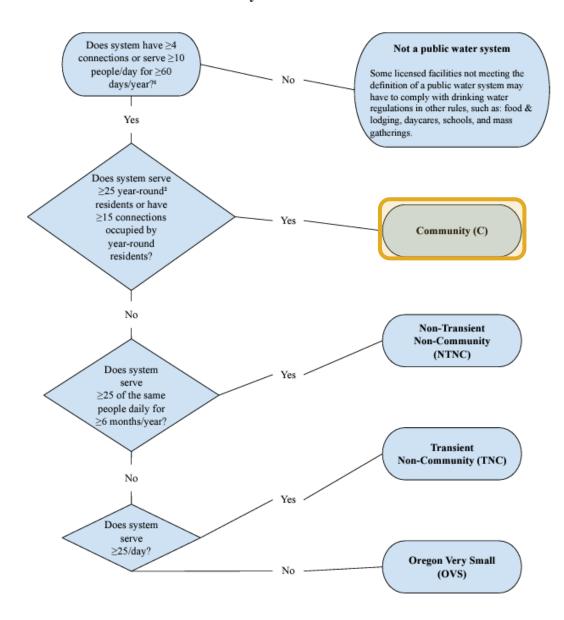




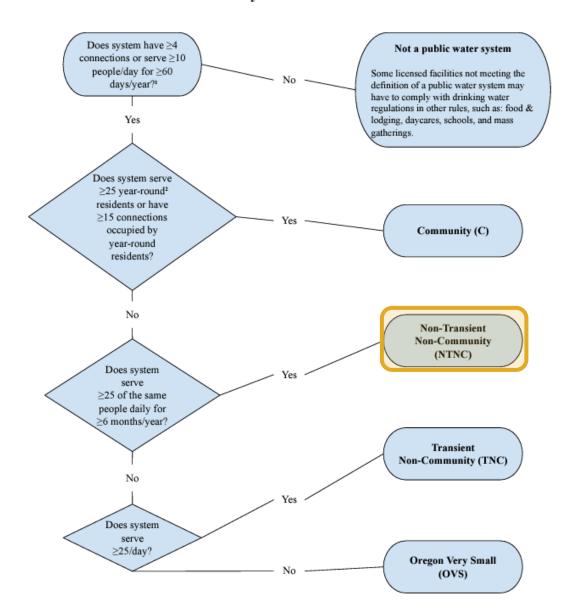




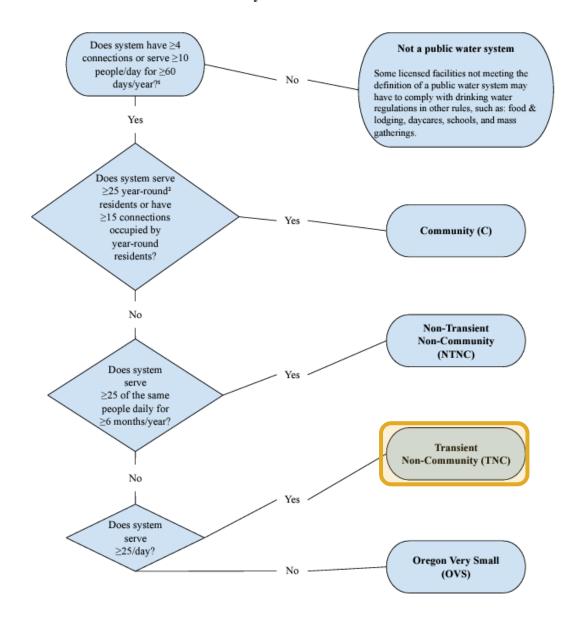




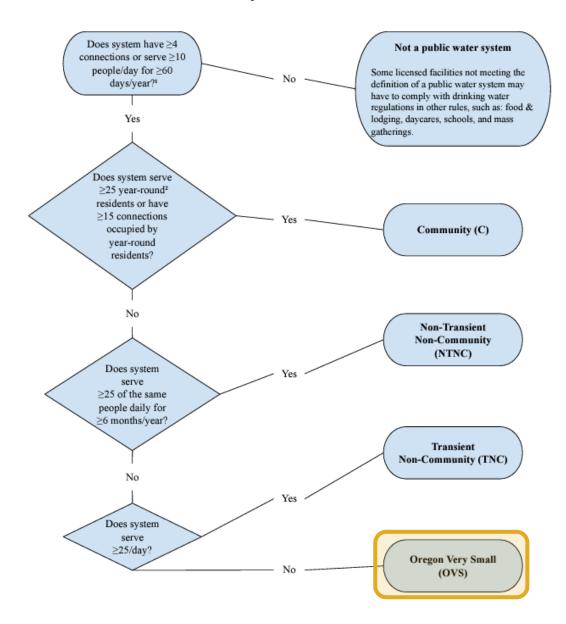






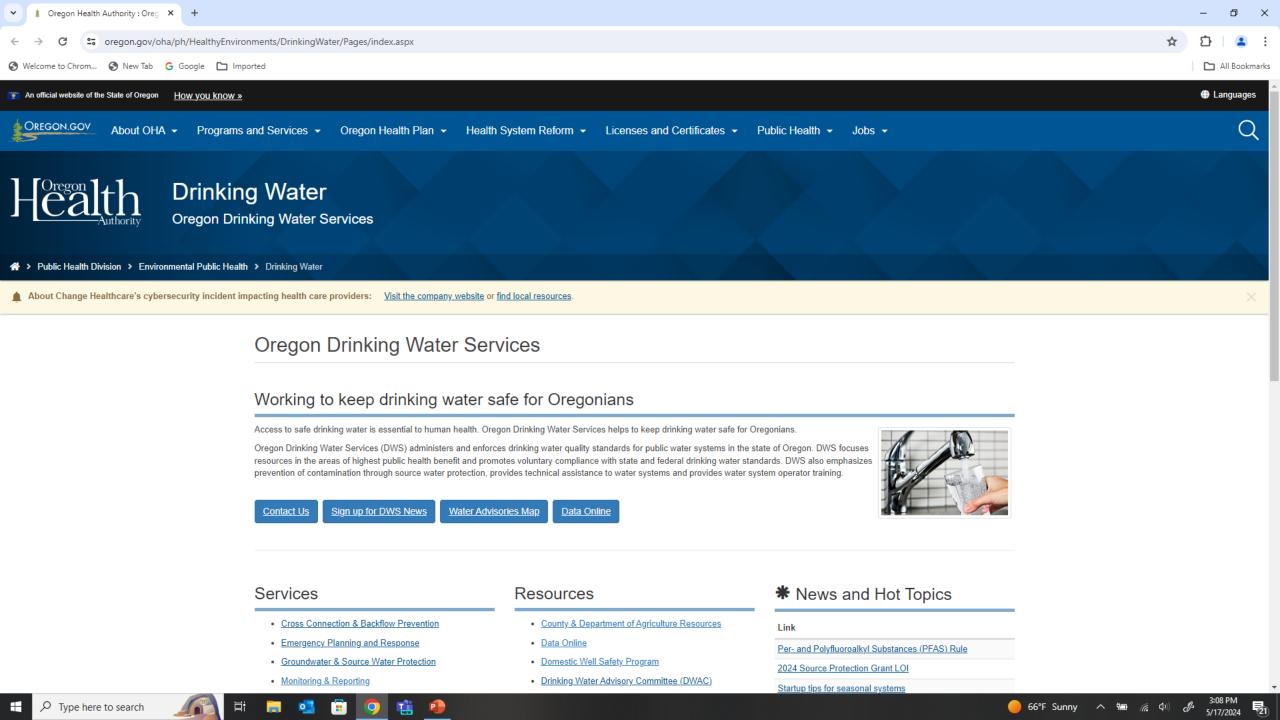


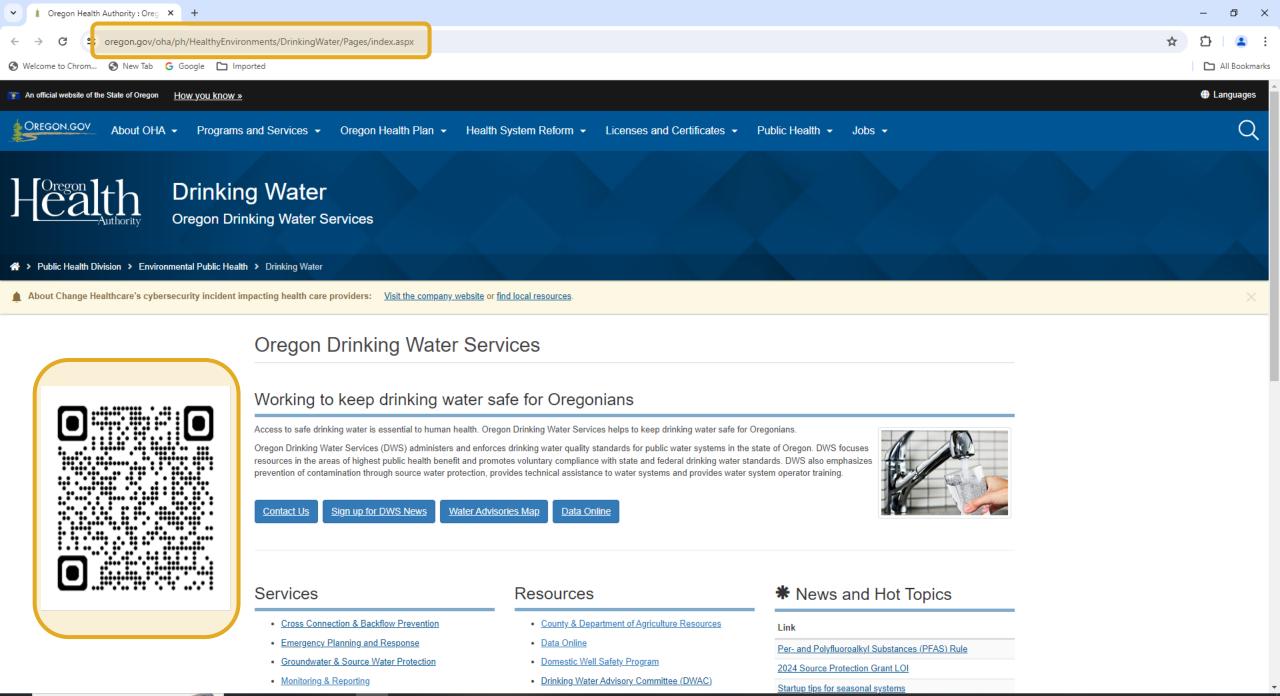


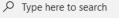




Oregon Specific
OAR 333-061-0100
Effective January 1, 2022





















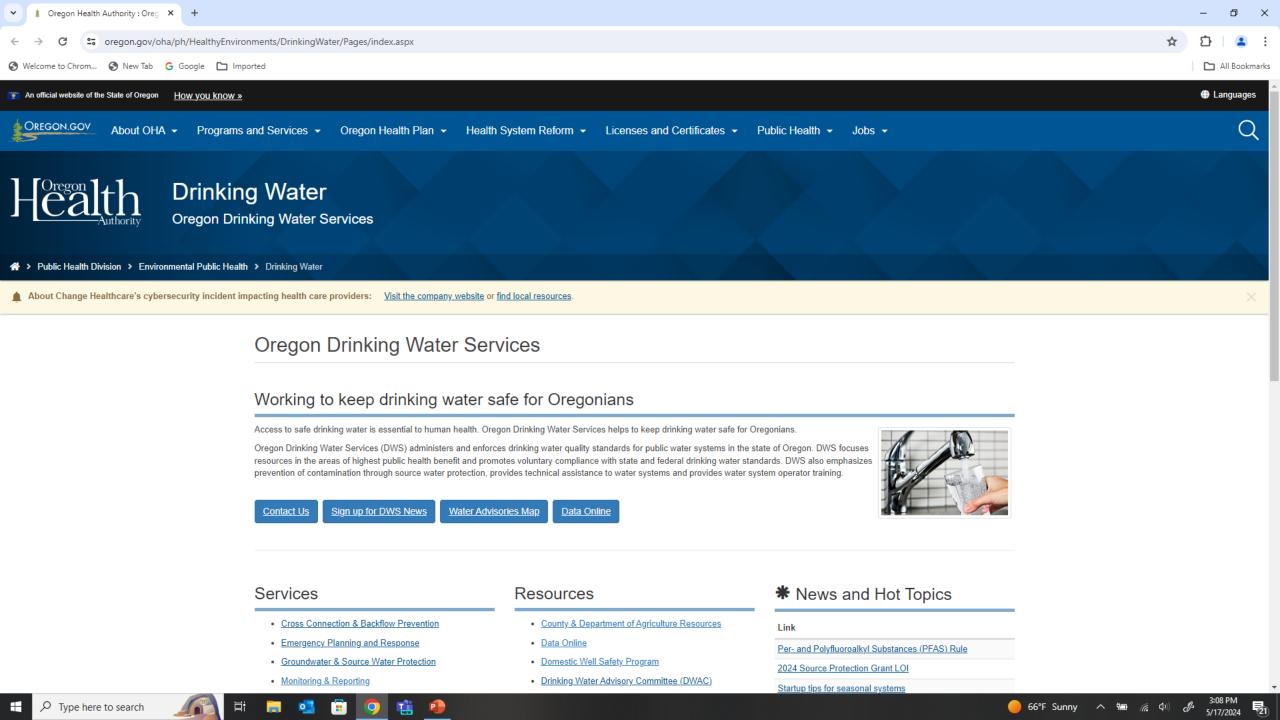


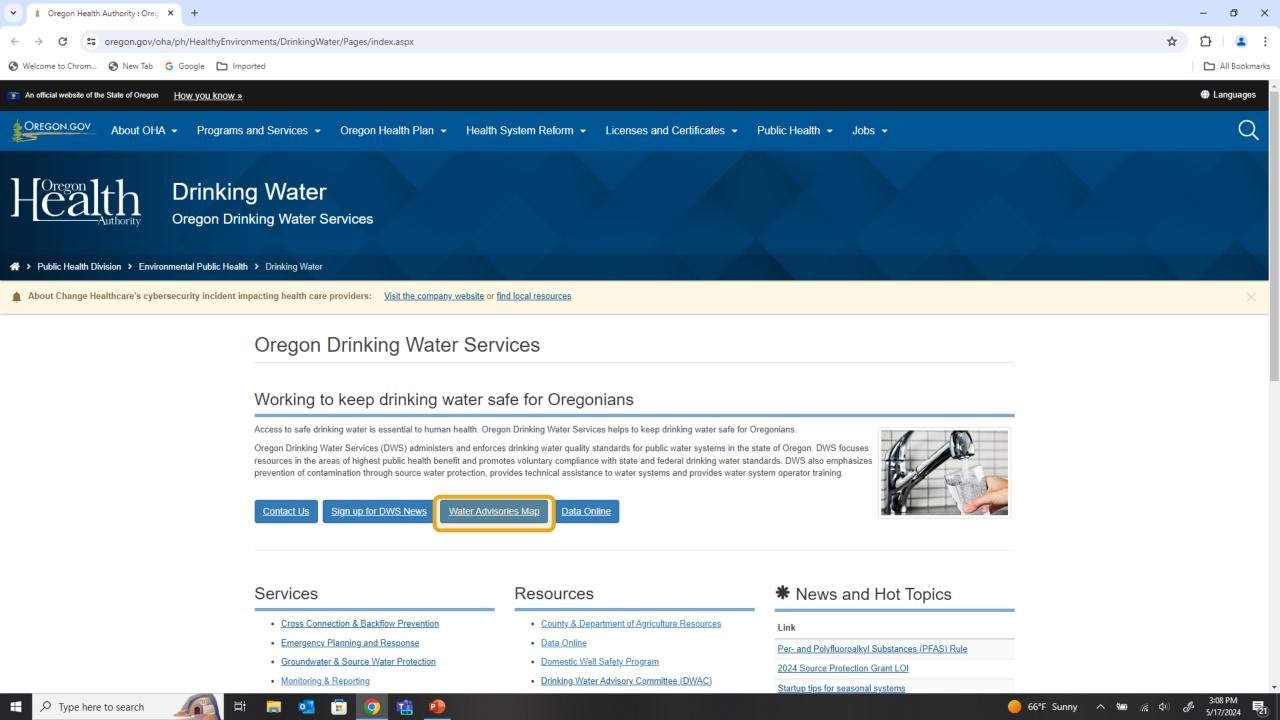


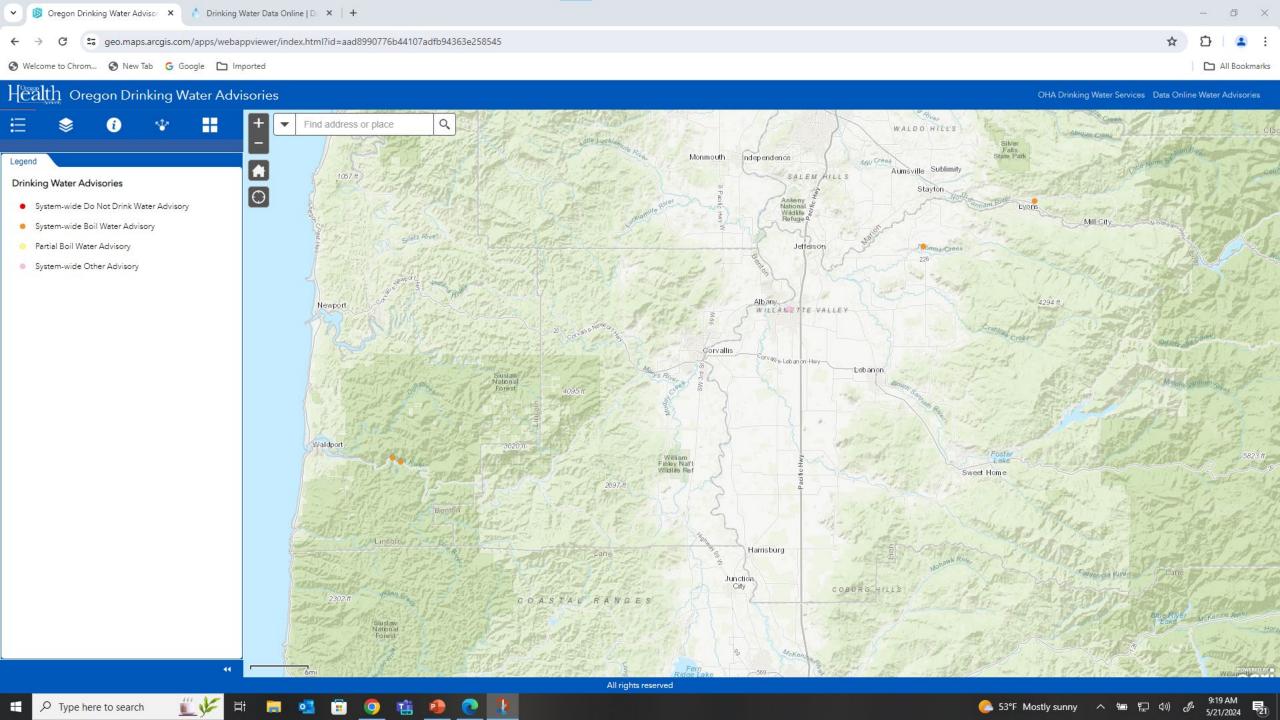


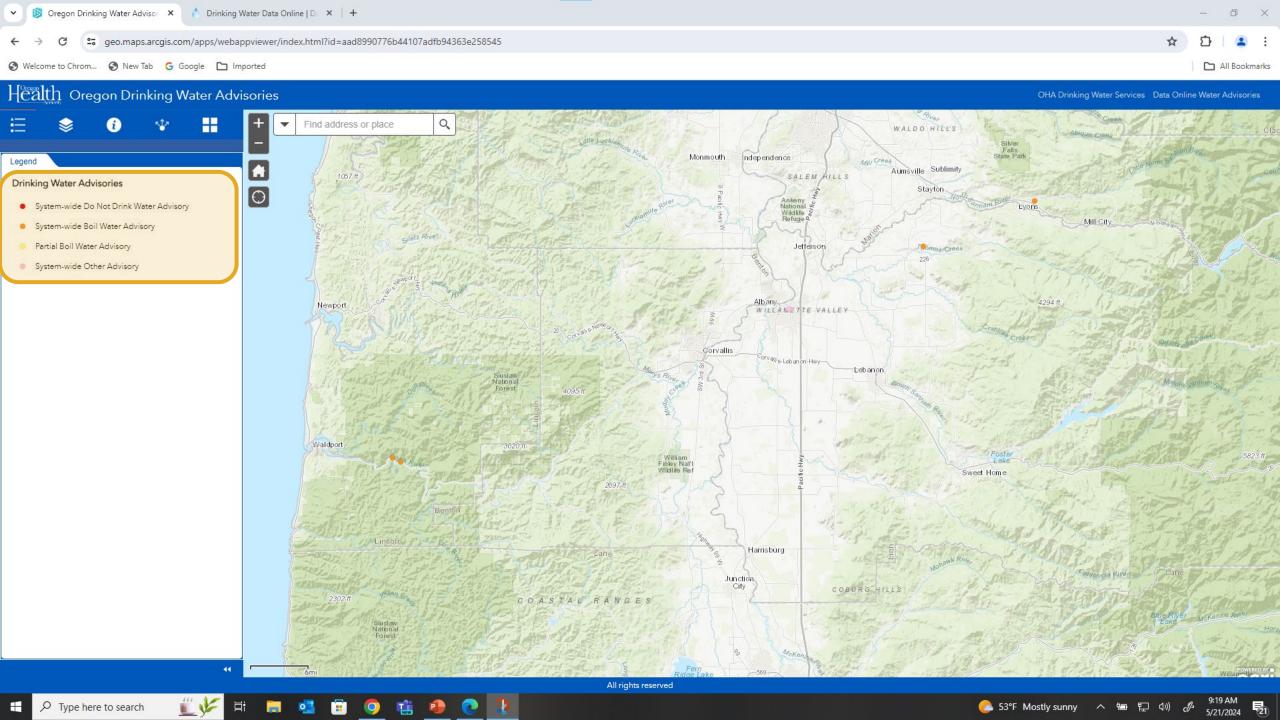


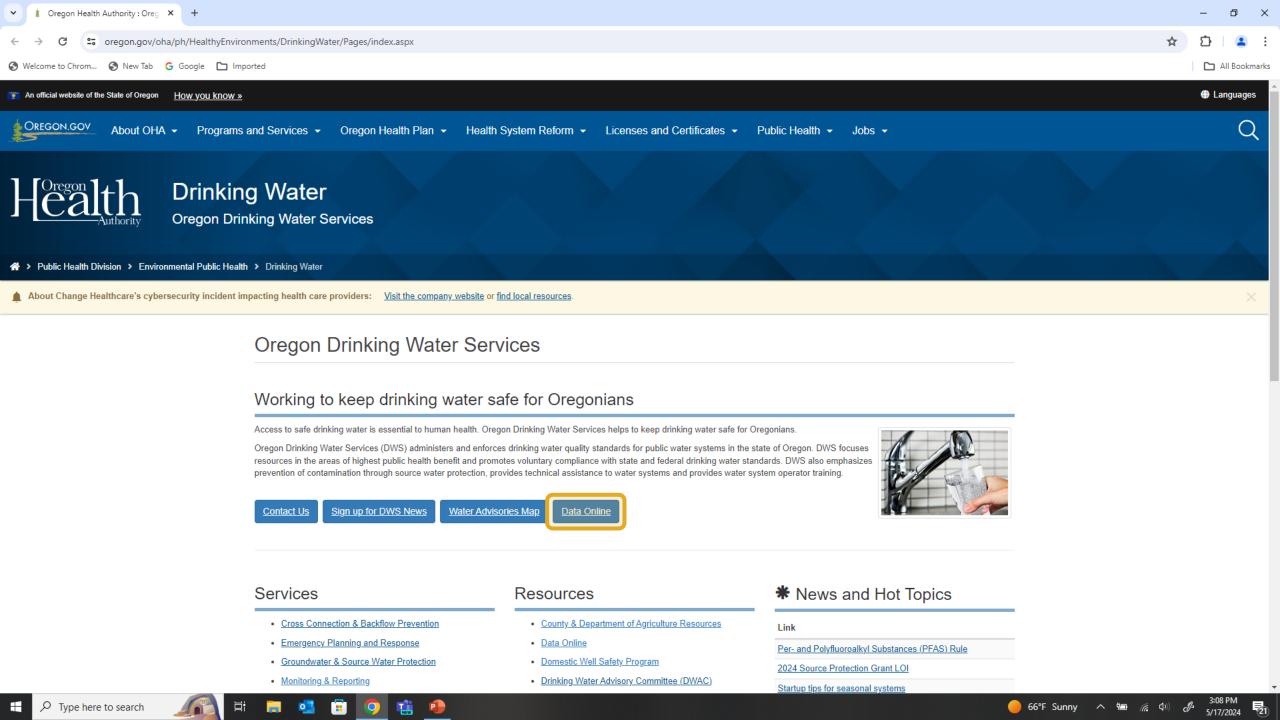


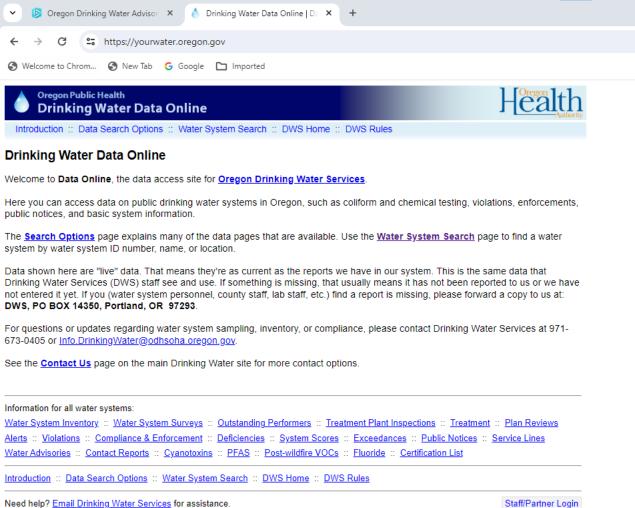




















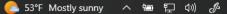












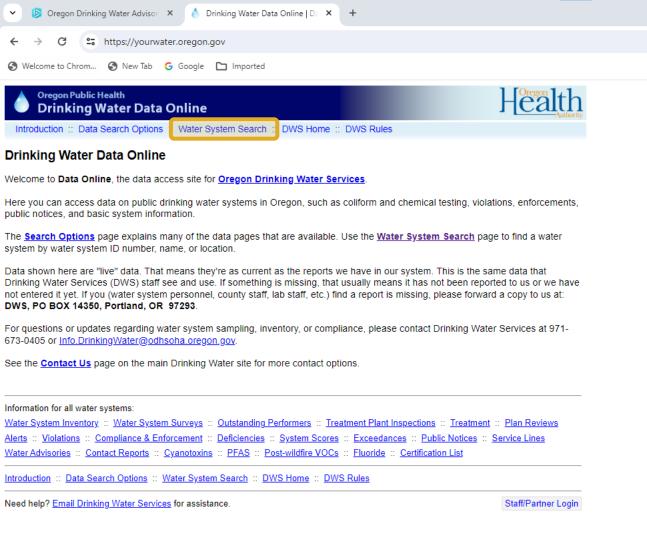






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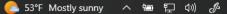












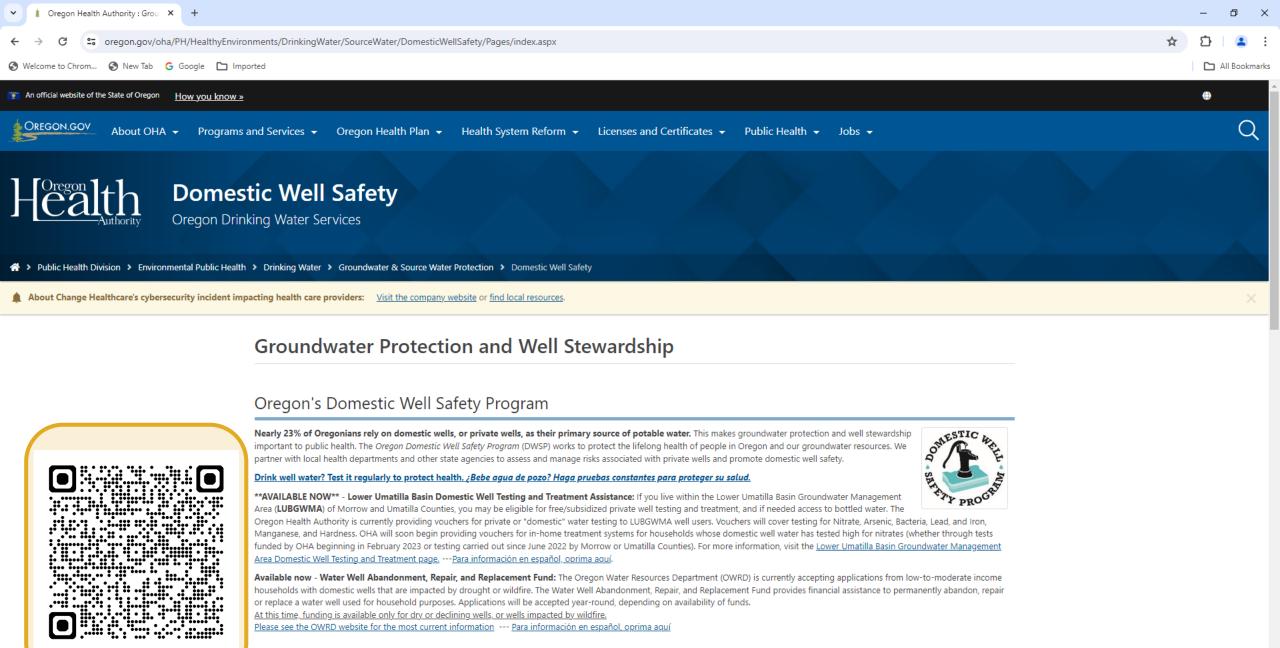


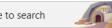




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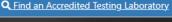
Quick Links

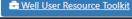












Contact Us











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Environmentalhealth@bentoncountyor.gov

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"Engaged communities and blended services achieving better health."





Stormwater Quality in Benton County

Presented for Benton County Planning Commission August 13, 2024

Gordon Kurtz
Associate Engineer

Sheanna Steingass PhD Environmental Project Coordinator

Benton County Public Works





The Clean Water Act

Enacted in 1948, updated in 1972

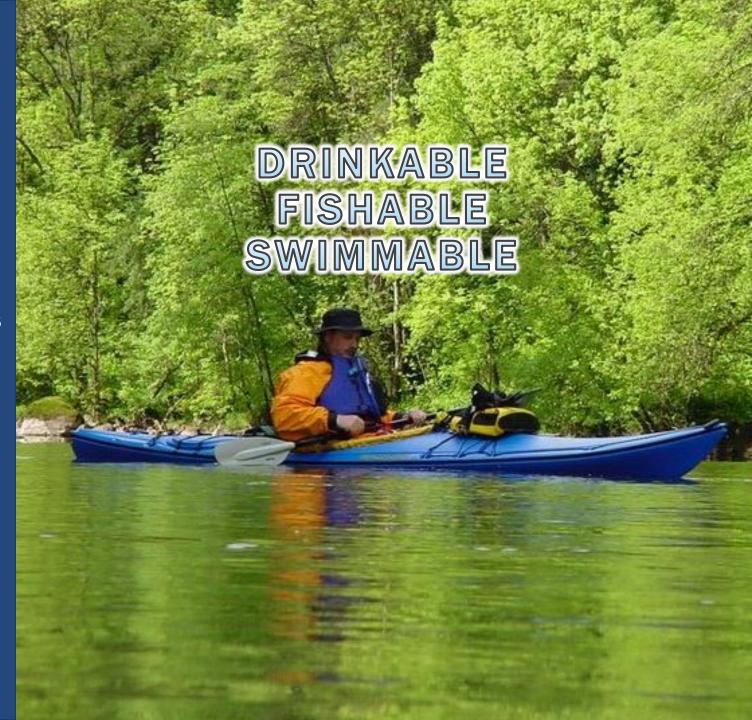
Includes wastewater standards for industry

National water quality criteria for pollutants

EPA's National Pollutant Discharge Elimination System (NPDES) controls discharges to surface waters

Non-point source pollution includes discharges from roofs, yards, driveways, roads, septic systems and other nontraceable, sources of pollution.





History of the Clean Water Act and Water Quality Regulations



The US Environmental Protection Agency (EPA) mandated state governments to improve the quality of stormwater entering streams and other water bodies.



National Pollutant and Discharge Elimination System (NPDES) regulates and governs non-point source pollution.



In Oregon, this mandate is overseen by the Oregon Department of Environmental Quality (OR DEQ) and is implemented with the cooperation of local government (cities and counties)



NPDES Phase I was introduced in 1990 for communities with populations of 100,000 or more.



Phase II was introduced in 2000 for communities of 50,000-100,000. Both Phases are overseen by EPA (federal level) and DEQ (state level).



NPDES PHASE II IMPLEMENTATION PLAN:

Six control measures Focused on non-point source pollution Mandated by EPA through Oregon DEQ



- 1) Public Education & Outreach on Stormwater Impacts
- 2) Public Involvement & Participation
- 3) Illicit Discharge Detection & Elimination
- 4) Construction Site Runoff Control

February 2023

- 5) Post-Construction Stormwater Management in New Development & Redevelopment
- 6) Pollution Prevention and Good Housekeeping for Local Agency Operations

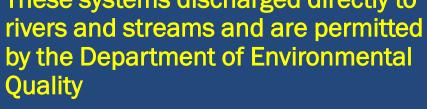


What is an MS4 permit?

An MS4 (Municipal Separate Storm Sewer* System) is owned by a local agency and collects, conveys, and discharges stormwater

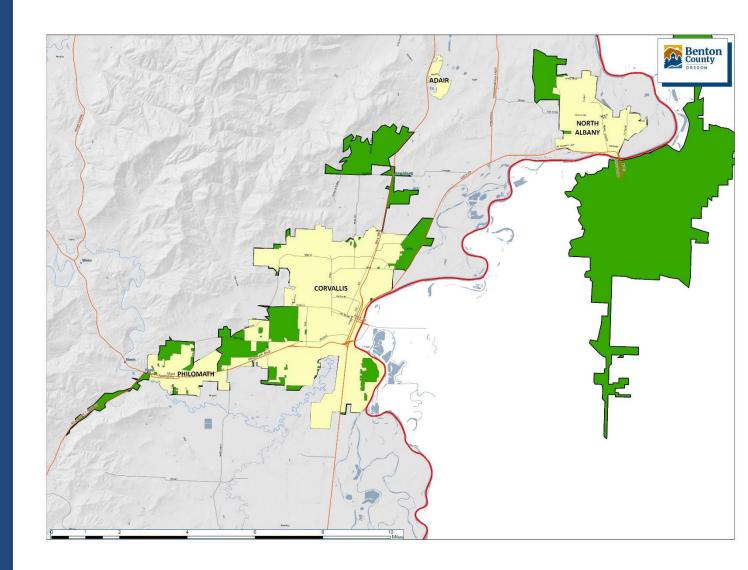
Not a combined sewer, and Not part of a sewage treatment plant

These systems discharged directly to

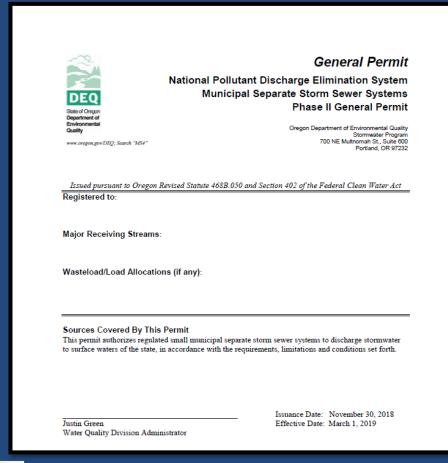


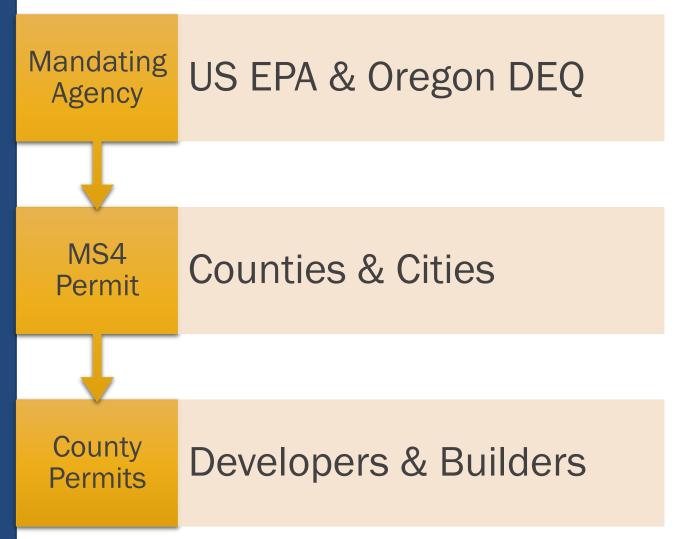


*Sewer, in this context, is an archaic term



The Permit Process







Construction Site Erosion & Sediment Control

- Projects that disturb ¼ acre or more must obtain a Benton County ESC Permit and comply with current ESC standards as defined in BCDC Chapter 99.650 – 99.680.
- Projects disturbing 1 or more acres as part of a common plan of development must first obtain a DEQ 1200-C permit, then a Benton County ESC Permit.
- Development projects that fall inside a municipal UGB are required to comply with that municipality's ESC permitting requirements. Note that thresholds within UGB boundaries may differ substantially from those required by BCDC CH 99.
- Projects that disturb less than ¼ acre of are not required to obtain ESC permits.



Post-Construction Stormwater Management

- Projects that create ¼ acre or more of impermeable area must comply with treatment and detention standards for post-construction stormwater management requirements (BCDC Ch 99.650 – 99.680) and must obtain a Stormwater Management (SWM) permit
- Development projects that fall inside a municipal UGB are required to comply with that municipality's post-construction stormwater management requirements. Thresholds within UGB boundaries may differ substantially from those required by BCDC CH 99.
- Projects that create less than ¼ acre of impermeable area are not required to obtain SWM permits.



Post-Construction Stormwater Management

Projects that create ¼ acre or more of impermeable area must:

- 1. Mitigate for the impermeable area using low impact development/green stormwater infrastructure...or...
- 2. Provide calculations and design for on-site stormwater detention/treatment systems accompanied by an Operations & Maintenance Plan prepared by an Engineer licensed in the State of Oregon.
- 3. Provide and obtain a Benton County SWM permit.
- 4. Enter into a Long-Term Maintenance Agreement to assure maintenance and repair of the facilities according to the Operations & Maintenance Plan. These documents are recorded so they carry with the property from owner to owner.



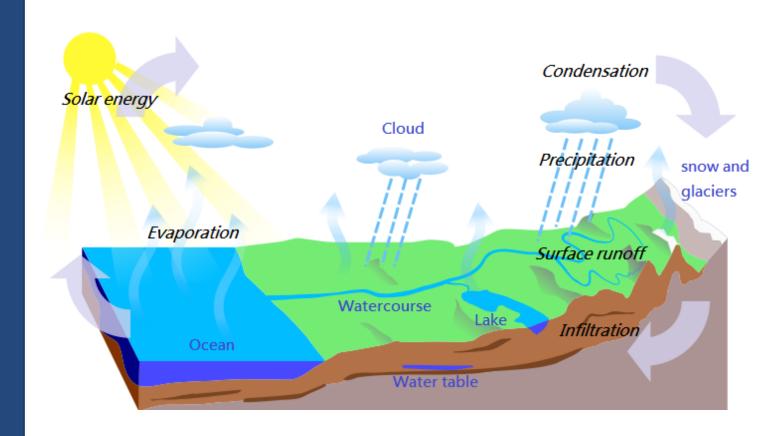
The Water Cycle

Water falls and nourishes plant and animal life

Recharges groundwater, fills reservoirs, rivers, lakes, oceans

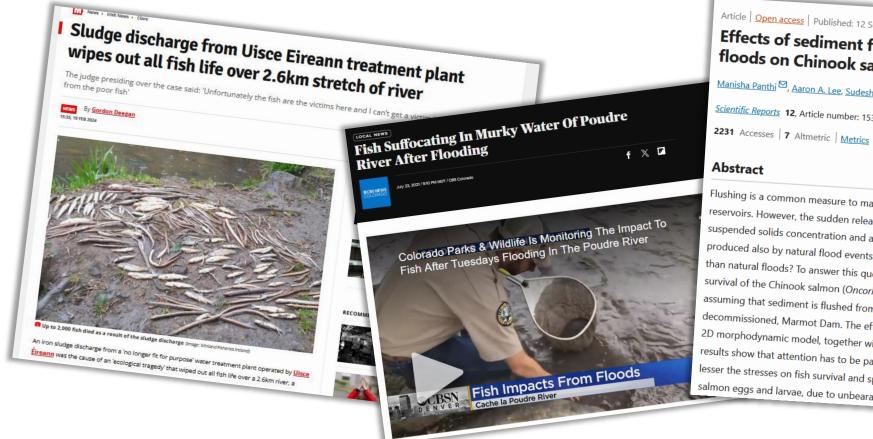
It evaporates, condenses and falls again

Humans are 65% water – all humans cannot live without water for more than 3 days.





NPDES Erosion and Sediment Control



Article | Open access | Published: 12 September 2022 Effects of sediment flushing operations versus natural floods on Chinook salmon survival Manisha Panthi [™], Aaron A. Lee, Sudesh Dahal, Amgad Omer, Mário J. Franca & Alessandra Crosato Scientific Reports 12, Article number: 15354 (2022) | Cite this article

Abstract

Flushing is a common measure to manage and reduce the amount of sediment stored in reservoirs. However, the sudden release of large volumes of sediment abruptly increases the suspended solids concentration and alters the riverbed composition. Similar effects can be produced also by natural flood events. Do flushing operations have more detrimental impacts than natural floods? To answer this question, we investigated the impact of flushing on the survival of the Chinook salmon (Oncorhynchus tshawytscha) in the Sandy River (OR, USA), assuming that sediment is flushed from hypothetical bottom gates of the, now decommissioned, Marmot Dam. The effects of several flushing scenarios are analyzed with a 2D morphodynamic model, together with habitat suitability curves and stress indicators. The results show that attention has to be paid to duration: the shorter the flushing operation, the lesser the stresses on fish survival and spawning habitats. Flushing causes high stress to salmon eggs and larvae, due to unbearable levels of suspended sediment concentrations. It



Sediment and its associated pollutants kill fish and aquatic life.

Stormwater Pollutants

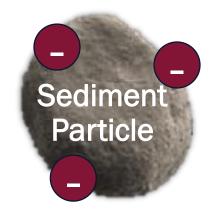




Nitrites

Nitrates

Phosphorus



Copper

Mercury

Suspended solids

Lead

Zinc

Carbon





A Surprising Ally...



Science of The Total Environment

Volume 576, 15 January 2017, Pages 430-443

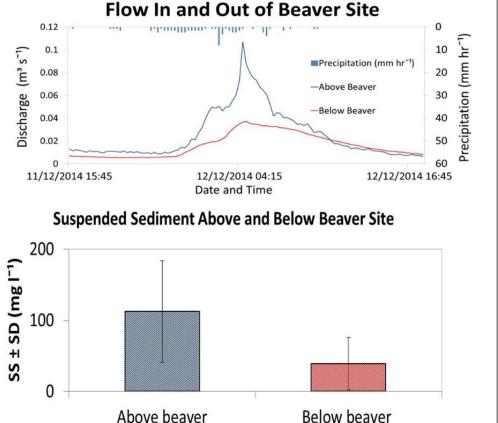


Eurasian beaver activity increases water storage, attenuates flow and mitigates diffuse pollution from intensively-managed grasslands

Alan Puttock ^a 🖰 🖾 , Hugh A. Graham ^a, Andrew M. Cunliffe ^a, Mark Elliott ^b, Richard E. Brazier ^a









Friends in Resilience



Smokey the Beaver: beaver-dammed riparian corridors stay green during wildfire throughout the western United States

Emily Fairfax 🔀 Andrew Whittle

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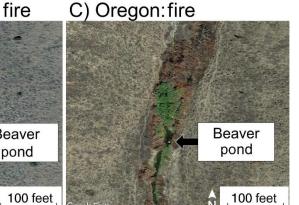






B) Oregon: before fire

Beaver pond







At your service, Benton every day.









