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#	Date	File #	Request	Result
1	1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report1 and Sanitary Landfill expansion.	PC Approved PC Decision Appealed BOC Approved
2	1983	PC-83-07/L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).	BOC Approved.
3	1988		Order to Vacate a portion of Tampico Ridge Subdivision	BOC Approved
4	1988	LD-88-11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.	Development Department Approved
5	1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.	Development Department Approved
6	1994	PC-94-10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site	BOC Denied
7	1994	PC-94-11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and update the site development plan.	PC Approved; PC Decision Appealed; Application Withdrawn
8	1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.	Community Development and Parks Department Approved

¹ The <u>Chemeketa Regional Solid Waste Program Report</u> was produced in 1974 as part of a regional collaborative effort between Benton, Marion, Linn, Polk, and Yamhill counties (Stevens, Thompson & Runyan, Inc., 1974a). This report details recommendations and options for disposal sites, collection strategies, and other materials management approaches.

#	Date	File #	Request	Result
9	1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.	Planning Commission approved
			Update: Quarry operations on this parcel have ceased	
10	2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.	Planning Commission approved
11	2002		Vacation of a portion of Coffin Butte Road	BOC approved
12	2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).	Planning Commission approved
13	2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.	Planning Commission approved
14	2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.	Planning Commission approved
15	2015	LU-15-001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.	Community Development Department Approved
16	2021	LU-21-047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	Planning Commission Denied; PC Decision Appealed; Appeal Withdrawn

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Condit	Conditions of Approval		Current Status	
		to be served by the Coffin Butte Site should be	Consensus:	
		approval should be confined to serving only areas MI, CO, AL, LV, and MH, as defined on the enclosed	Majority Opinion:	
		g Coffin Butte to service additional areas should	Minority Opinion:	
	•	ew by the Planning Commission.		

Comments

Staff

Unsure when the change occurred to allow trash to be brought to the landfill from outside those areas identified above occurred. There is no information in any land use file that staff searched through.

Workgroup Committee

- Unable to accept this assessment until additional research is complete.
- Modified in 1983, but still relevant as to intent not sure how to rank this...with every land use application there has consistently been discussion about how much Benton County residents did not want out-of-county waste being deposited into the landfill; I believe the meeting minutes reflect that the applicant stated that the landfill was just for Benton County
- Republic: Republic Services acquired Coffin Butte Landfill in 2008. Certain records prior to that date may be incomplete. We agree that the changes to the County's land use regulations and subsequent conditional use approvals mean that the analysis and the conditions in the 1974

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² The <u>Chemeketa Regional Solid Waste Program Report</u> was produced in 1974 as part of a regional collaborative effort between Benton, Marion, Linn, Polk, and Yamhill counties (Stevens, Thompson & Runyan, Inc., 1974a). This report details recommendations and options for disposal sites, collection strategies, and other materials management approaches.

³ The <u>Chemeketa Regional Solid Waste Program Report</u> labels specific Chemeketa Region Service Areas, including the general areas of Monmouth/Independence (MI), West Salem (WS), Dallas (DA), Kings Valley (KV), Corvallis (CO), Albany (AL), Lobster Valley (LV), and Monroe/Harrisburg/Halsey (MH), which are **mapped and detailed on Figure IV-7 of the Report** (Stevens, Thompson & Runyan, Inc., 1974b).

1974 CP-74-01 Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ² and Sanitary Landfill expansion. PC Approve PC Decision	
BOC Approx	n Appealed

Conditions of Approval

Current Status

decision are no longer relevant. Further, Republic Services⁴ has reported the counties of origin and tonnage for the last 20 years to the Board of Commissioners under the terms of its franchise agreement.

<u>Subcommittee</u>:- Not clear that RS assertion that the COA for this land use approval are no longer relevant. There needs to be evidence presented to demonstrate that the geographic limitations have been superceded.

2. The site management activities conducted at Coffin Butte should be reviewed periodically by the County Sanitarian (ex-officio member of the Planning Commission). A report of compliance to all state and local standards should be made at least once annually to the Planning Commission by the Sanitarian.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

It will need to be a decision of the Board of County Commissioners as to whether this condition should be resumed. Annual Reports from 2005 found here https://www.co.benton.or.us/cd/page/solid-waste-collection-franchisee-annual-reports

Workgroup Committee

- The report was supposed to be annual but this assessment only mentions one year. More information needed to confirm compliance.
- I see annual reports dating back to 2005. Were there annual reports submitted before then?
- Replaced by DSAC in 1983, but still relevant as to intent; if DSAC had been regularly informed of non-compliance with conditions of approval, perhaps the landfill would have been more compliant

<u>Subcommittee</u>

⁴ For ease of reference, "Republic Services" is used throughout this version of the document but depending on the topic the actual legal entity on the applicable permits documents or otherwise may be Valley Landfills, Inc.

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Condit	Conditions of Approval		Current Status	
		collection and treatment, including the old site,	Consensus:	
		ained by the applicant to insure against pollution of	Majority Opinion:	
per	iphery of the	ys. In addition, wells should be established on the solid waste site to monitor any potential seepage d aquifers (groundwater pollution).	Minority Opinion:	

Comments

Staff

In first year, per the status report, a collection-retention lagoon was installed to treat leachate from the old site. No longer relevant, replaced with later conditions for run-off. County staff has no regulatory authority over leachate collection or disposal. This is a function for DEQ.

Workgroup Committee

- Disagree strongly with staff: "efficient leachate collection and treatment" is extremely relevant, a continuing problem, and in fact domestic wells have been contaminated, which should be noted in the "common understandings" document. Contamination of domestic wells has been a continuing concern of owners of parcels adjacent to the landfill, for good reason (see 1993 Coffin Butte Annual Report, the Helms Well, page 4). Current leachate treatment is impossible onsite, as promised in the most recent CUP (2003), it is certainly possible to argue that the intent of this provision was not to have landfill leachate treatment burden public facilities (the Corvallis water treatment facility is so overburdened by leachate that 15 million gallons/year +/- are trucked to a Salem facility). Let's have the discussion about whether it is "efficient" to import waste into Benton County instead of diverting it to landfills with less precipitation (which consequently produce less leachate) and whether discharging dioxins/PFAS into the Willamette is "polluting...nearby waterways"
- These requirements are still relevant. Has the original collection-retention lagoon been maintained and was it effective in iterating leachate? Past members of SWAC assessed that it was not effective.
- Wells were required to monitor potential seepage of contaminants into groundwater. "Runoff" refers to surface waters, not groundwater, so this assessment does not address the original requirement.

Subcommittee The fate of leachate generated by the landfill should not simply be ignored by the County and delegated to DEQ. The requirement to "insure against pollution of nearby waterways" is very much still relevant. Trucking of leachate to Corvallis' sewage treatment plant does not result in

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Condi	Conditions of Approval Current Status			
treatm produ	effective treatment or insure against pollution of nearby waterways. Many of the toxic pollutants contained in leachate simply pass through the treatment plant with very little or no pollutant removal and end up in the Willamette River (PFAS, heavy metals, pharmaceuticals, personal care products (PCP). The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents.			
approval, shall be filled and compacted to a condition permitting reseeding and eventual visual reclamation of the area and including			Consensus: Majority Opinion: Minority Opinion:	

Comments

Staff

Subsequent expansions of the footprint and additions to uses on and adjacent to the site made this condition unrealistic to fulfill until the entirety of the landfill is completed.

Workgroup Committee

- Disagree strongly with staff. "Temporary" cover of tarp-covered closed landfill cells sitting "temporarily" for a generation is clearly not the intent of this provision. Meeting minutes and applicant statements provide clarification as to the intent of this provision. This provision additionally requires "visual reclamation" of an area which has been so deformed by an accumulation of garbage that is geographic in scope. This provision also addresses screening, which is also clearly a non-complied-with condition of approval.
- This was part of conditions of approval for a landfill that was then scheduled to close by 2000. The condition was not met. To date, no part of the site has been reclaimed by seeding with native vegetation. The "scars eroding the face of Coffin Butte" have in fact been increased by subsequent expansions, to a height well above the proposed grade for the currently permitted landfill design, even after expansions.

Date	File #	Request		Result	
1974			PC Approved		
		Chemeketa Regional Solid Waste Program Report ² a	nd Sanitary Landfill expansion.	PC Decision Appealed	
				BOC Approved	
Condi	tions of App	roval	Current Status		
Subcommittee While this land use action is nearly 50 years old, it sets the baseline expectations for how this industrial activity can be allowed to as a non-compatible land use in AG, forest, and rural residential lands. It is not appropriate for Staff to unilaterally decide that imposed conditional that are commitments to the residents of Benton County are no longer relevant.					
5. Tha	t by July 1, 1	976, a plan including detailed elements on design,	Consensus:		
		gement, and financing of a solid waste resource	Majority Opinion:		
		n be prepared and submitted to the Planning further consideration. Until such a plan is	Minority Opinion:		
con	npleted, the	conditional use approval shall be limited to only the	, .		
san	itary landfill	method of waste disposal.			
Comm	nents				
<u>Staff</u>					
Compl	lete, 1977 W	aste Control Systems, Inc. Solid Waste Management Pl	an		
<u>Work</u> g	group Comm	<u>ittee</u>			
Ap	Needs detail, & relevant as to intent: This plan said that the landfill would close by the year 2000 and be replaced by a waste-to-energy facility Approval of a landfill in 1974 was not a "forever landfill" – it was a bridge to a different way of dealing with solid waste. It is important to note that, in order to not repeat prior mistakes				
Subco	<u>Subcommittee</u>				
	•	ration shall be phased so that only a small acreage is	Consensus:		
		one time and then this acreage shall be returned to rfarm-type operation or other permitted use as	Majority Opinion:		
_	•	e Planning Commission and the Board of County	Minority Opinion:		
Commissioners.			-		

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanita Chemeketa Regional Solid Waste Program Report ² a		PC Approved PC Decision Appealed BOC Approved
Conditions of Approval Curre		roval	Current Status	

Comments

Staff

Subsequent expansions of the footprint and additions to uses on and adjacent to the site made this condition unrealistic to fulfill until the entirety of the landfill is completed.

Workgroup Committee

- DEQ approval of a reclamation plan does not supercede county conditions of approval. No part of the landfill has yet been restored to grazing, farming, or even natural alternatives such as native prairie vegetation.
- Disagree strongly with staff. Land use is land use, and is a County regulation. Unless specifically referred to in the land use language, DEQ has parallel, authority, not overriding authority. Land use policies deal with compatibility issues (i.e. generation of odors/dust); DEQ policies deal with environmental quality. Those are different regulatory bodies and one saying "this is OK" does not negate the authority of the other (Unless that is specified within the regulation itself, which in this case it is not)

<u>Subcommittee</u> While this land use action is nearly 50 years old, it sets the baseline expectations for how this industrial activity can be allowed to exist as a non-compatible land use in AG, forest, and rural residential lands. It is not appropriate for Staff to unilaterally decide that imposed conditions of approval that are commitments to the residents of Benton County are no longer relevant.

7. That efforts be made to encourage voluntary separation of	Consensus:
recoverable materials such as tin, aluminum, paper, glass, etc. to reduce the amount of landfill materials.	Majority Opinion:
	Minority Opinion:

Comments

Staff

The applicant has and is fulfilling this condition.

Workgroup Committee

Date	File #	Request		Result
1974	CP-74-01	Chemeketa Regional Solid Waste Program Report ² and Sanitary Landfill expansion.		PC Approved PC Decision Appealed BOC Approved
Conditions of Annroyal		roval	Current Status	

- Some efforts have been made but they have been largely ineffective. Benton County's ratio of recycling to landfilling has not improved appreciably since the 1970s.
- Presumably the intent of this provision was to have recycling efforts contribute to increasing the life of the landfill. Currently, Benton County could go to zero waste tomorrow, and presumably, the landfill would still take in the maximum volume cap within a short time, because of the new owner's vertical integration. This should be noted in the Common Understandings document.

Subcommittee

Date	File #	Request	Result		
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive amendments to the Zoning Ordinance and Zoning Mandments to the Comprehensive Plan Text and and Zoning Map, and a Site Development Plan (M-4)	BOC Approved.		
Condit	ions of Appro	oval	Current Status		
1. Cros	s reference t	he narrative and the map in both documents.	Consensus:		
			Majority Opinion:		
			Minority Opinion:		
workg imp	Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60 Workgroup Committee impossible to assess with missing narrative Subcommittee				
inclumet state	Expand the narrative statement, section (1.a.ii), on reclamation to include the physical configuration of the completed landfill areas and method of maintenance of the proposed pasture uses. Include a statement regarding the effects of methane and internal heat generation on the long-term maintenance of the pasture, and include irrigation plans if proposed. Consensus: Majority Opinion: Minority Opinion:				
Comm Staff	ents				

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive amendments to the Zoning Ordinance and Zoning Mandments to the Comprehensive Plan Text and and Zoning Map, and a Site Development Plan (M-4)	Map (Ordinance 261). Map, amendments to the Zoning Ordinance	BOC Approved.
Conditions of Approval Current Status				

Conditions of Approval Current Statu

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Committee

- impossible to assess with missing narrative
- We have not been provided with the necessary information to assess whether the narrative was amended to fully address these issues, or whether the assessment of methane generation was adequate for purpose. As noted above, there is still no "pasture" on the site.

Subcommittee The first narrative is not included in the record. The revised narrative does, in fact, use the words methane, heat generation, screening, leachate, etc. Reading the narrative, it can only be concluded that none of the promises in the narrative have been completed. The most indivisible of these are the restoration to pastureland, grazing, and screening. Thankfully, leachate is not being used to irrigate the trash.

3. Describe in more detail in the narrative, the method of screening: include a description of the location, height, width, depth and physical composition of the berm; and include the type and location of vegetative screening; and include a statement regarding the long-term maintenance of the berm and vegetative screens.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Committee

• For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive amendments to the Zoning Ordinance and Zoning Mandments to the Comprehensive Plan Text and and Zoning Map, and a Site Development Plan (M-4)	Map (Ordinance 261). Map, amendments to the Zoning Ordinance	BOC Approved.
Conditions of Approval		Command Chators		

Conditions of Approval

Current Status

adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.

impossible to assess with missing narrative

<u>Subcommittee</u> There is a very detailed description of the promised screening in the narrative. However, none of the promises have been kept, nor has the County taken any enforcement actions to ensure completion of screening requirements.

4. Include in the narrative the anticipated chemical composition of any leachate material to be used for irrigation south of Coffin Butte Road; and include documentation that the material to be utilized as irrigation meet federal and state standards for any run-off that may leave the property lines.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Comments

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing narrative

<u>Subcommittee</u> A rudimentary analysis of leachate composition is included in the revised narrative. It is now known that the chemical composition of leachate from landfills is far more complex and dangerously toxic.

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Condit	ions of Appro	and Zoning Map, and a Site Development Plan (M-4	Current Status		
5. Include in the narrative review of the Environmental and Operational Factors in Art.XXX.05.A.1.(f) for the approximately 10 acres proposed for addition to the landfill area. Majorit		K.05.A.1.(f) for the approximately 10 acres proposed	Consensus: Majority Opinion: Minority Opinion:		
titled "	Staff Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60				
For inf add opim	information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully it's both meaningless and likely to be abused in future CUP applications.				
6. Prov	5. Provide a detailed reclamation plan that sets form the anticipated physical characteristics of the "terracing" including an average height and width of the terracing, provide documentation that the site is physically available to be reclaimed in this manner. Consensus: Majority Opinion: Minority Opinion:				
Comments Staff					

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive amendments to the Zoning Ordinance and Zoning Mandments to the Comprehensive Plan Text and and Zoning Map, and a Site Development Plan (M-4)	Map (Ordinance 261). Map, amendments to the Zoning Ordinance	BOC Approved.
Conditions of Approval Current Status				

Conditions of Approval

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Committee

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing reclamation plans (which would probably be in the form of drawings, not "narrative")

Subcommittee There is a very detailed description of the promised screening in the narrative. However, none of the promises have been kept, nor has the County taken any enforcement actions to ensure completion of screening requirements.

7. Submit for review by the Development Director a plan detailing the proposed method Valley Landfills shall use to protect the small ponds found in the Northeast corner of the property.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Committee

• For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without

Date	File #	Request		Result
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Conditions of Approval		Current Status		

Conditions of Approval

Current Status

adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.

impossible to assess with missing pond protection plans (note: presumably not in compliance since the small ponds currently appear to be buried below a large pile of waste)

Subcommittee

8. The current DEQ operational permit will expire on January 31, 1984. Valley Landfills, Inc. has been requested to submit an updated, longterm leachate control plan as part of the permit renewal process. This plan must contain provisions for a leachate storage facility so leachate irrigation will not occur on pasture lands from November 1 through May 1 of each year. The control plan must also provide for a soil study that designates present and future leachate irrigation areas. This plan must show that the amount of irrigation area available is compatible with future leachate generation volumes so metal or nutrient accumulations in the soils will remain fat below any toxicity levels.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

The requirement is for a leachate control plan, there is no requirement that states that all leachate must be treated on-site. Planning staff would not have had enough expertise to be able to dictate how leachate is handled. A CUP application is a government review of a proposed use, hauling leachate is not a land use but an action that is dependent on a land use.

The soil study referenced above was in regard to leachate irrigation areas, not a general review of soil toxicity. Since leachate is no longer disposed of through irrigation, this condition is no longer applicable.

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Condit	Conditions of Approval		Current Status	

Overseen by DEQ. The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- DEQ does not monitor soil toxicity
- request has been made of Brian fuller, DEQ to find out if DEQ monitors soil toxicity
- there has never been a cup submitted to Benton County that included off-haul of all leachate generated at the landfill for treatment at municipal facilities & release into the Willamette. all cup's (1974/1983/2003) where documentation is available have contained, in the application, assertions that all leachate would be treated on-site.
- This statement is not adequate to confirm that these conditions were met, or that they were fully evaluated by DEQ. Certainly in the case of
 "irrigation area," any such plan did not work and as a result the leachate is being hauled to wastewater treatment plants rather than being
 irrigated. It would be more accurate to characterize this as a failure of design that led to non-compliance, which required alternative methods to
 maintain DEQ permitting.
- Republic: Republic Services maintains an active solid waste permit with the Oregon Department of Environmental Quality and is in compliance with that permit. Further, leachate irrigation ceased in the late 1990s, as a result of new regulatory rules. All leachate is sent to a local wastewater treatment plant.

Subcommittee The effort to absolve the County of any responsibility for ensuring proper management and treatment of leachate ignores the County's duty to ensure compatible land use in Benton County. Leachate generation is a by-product of approving the hosting a landfill in the County. Ignoring the fate of leachate generated by the landfill is akin to approving a residential subdivision without any consideration of how and where the sewage generated is safely disposed.

The fate of leachate generated by the landfill should not simply be ignored by the County and delegated to DEQ. Trucking of leachate to Corvallis' sewage treatment plant does not result in effective treatment or insure against pollution of nearby waterways. Many of the toxic pollutants contained in leachate (PFAS, heavy metals, pharmaceuticals, personal care products, etc.) simply pass through the treatment plant with very little or no pollutant removal and end up in the Willamette River. The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents.

Date	File #	Request		Result
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Condit	Conditions of Approval		Current Status	
	•	ds eastward, additional monitoring wells will be	Consensus:	
hav	required. Depending on DEQ budget limitations, the permittee may have to share in the responsibility for sampling and monitoring of these wells.		Majority Opinion: Minority Opinion:	

Comments

Staff

Overseen by DEQ. The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: Republic Services has added additional monitoring wells as required and continues to be in compliance with its DEQ permits.
- As above, there should be a check of whether DEQ has actually evaluated this. Just because DEQ approved a permit does not necessarily mean that this condition was met.
- domestic wells have been contaminated. current subchapter part "d" dual landfill liners have been required since 1993. this technology is less than 30 years old, and may have to continue to perform for hundreds of years, during which time the liner can become brittle. the EPA has concluded that all landfills will eventually leak "no liner ... can keep all liquids out of the ground for all time. eventually liners will either degrade, tear, or crack and will allow liquids to migrate out of the unit. some have argued that liners are devices that provide a perpetual seal against any migration from a waste management unit. EPA has concluded that the more reasonable assumption, based on what is known about the pressures placed on liners over time, is that any liner will begin to leak eventually. "citation: EPA, 1988
- is any leachate collected in the secondary collection system? if so, the liner is already leaking

Subcommittee

10. Screen the landfill operation with fencing or berms so it cannot be	Consensus:
·	30.000
seen from the County Road or adjacent properties.	
seem the county node of adjacent properties.	Majority Opinion:
	3, 3, 2, 3

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Condit	ions of Appr	oval	Current Status	
			Minority Opinion:	
Comm	ents			

Comments

Staff

Not completed. The screening may have been done but has eroded or died in the interim. It should be recreated and maintained to be in compliance with the requirement.

Workgroup Committee

- Republic: Republic Services' records are incomplete, as this amendment is nearly 40 years old, and the company was neither the owner, nor the operator of the landfill at that time. However, Republic Services has planted trees to screen the landfill from Highway 99. Based on the age of the condition and the changing site conditions over the past four decades, Republic disagrees with the conclusion that this condition has not been completed.
- not in compliance document not included letter from the Oregon justice department regarding screening requirement per the 1967 highway beautification act
- There should be a more clear statement that the applicant is not in compliance with this requirement.

Subcommittee The revised narrative submitted by the applicant is very detailed. None of the requirements have been completed or maintained. The County has not taken any enforcement action to ensure that these requirements be met.

11. Daily cover of refuse with earth is not possible at this site due to the	Consensus:
clay soils. The current (and future) permit addresses requiring daily	Majority Opinion:
compaction of refuse and require exposed refuse areas to not	
exceed 2 acres during the periods of October 15 to June 1 and to	Minority Opinion:
not exceed ¾ of an acre during all other periods. This shall be	
adhere to.	

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive amendments to the Zoning Ordinance and Zoning Mandments to the Comprehensive Plan Text and and Zoning Map, and a Site Development Plan (M-4)	Map (Ordinance 261). Map, amendments to the Zoning Ordinance	BOC Approved.
Conditions of Approval Current Status				

Comments

<u>Staff</u>

The landfill uses an alternative daily cover approved by DEQ, which includes Covanta Ash material. The landfill also uses temporary cover.

Workgroup Committee

- Republic: Republic Services generally agrees with this assessment but would like the record to reflect that we do use site soils as daily cover, in addition to alternative daily covers.
- land use requirement not addressed by staff: this is a land use requirement; DEQ is not mentioned, and does not have override authority need more information: does the area of open fill exceed ¾ of an acre from June 2 through October 14? what is it now? does the area of open fill exceed 2 acres during the periods of October 15 through June 1?
- The statement here does not address whether exposed refuse areas have been limited to the acreages stated. There should be a more clear statement of whether this has been complied with, and whether the county has done any monitoring.

<u>Subcommittee</u> Using highly toxic Covanta Ash material to cover the garbage is another example of the County absolving itself from any obligation to protect Benton County residents from incompatible land uses. Oregon DEQ does not have a stellar record for effectively preventing pollution (air or water) through their permit processes.

12. Occasionally, leachate seeps through the site berms during heavy	Consensus:
rainfall periods. If these occur in the future, a requirement to channel these flows into the leachate collection system within a	Majority Opinion:
timely period (i.e., 3 days) may be added.	Minority Opinion:

Comments

Staff

Overseen by DEQ. This condition is no longer be applicable.

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive amendments to the Zoning Ordinance and Zoning Mandments to the Comprehensive Plan Text and and Zoning Map, and a Site Development Plan (M-4)	Map (Ordinance 261). Map, amendments to the Zoning Ordinance	BOC Approved.
Conditions of Approval Current Status				

Workgroup Committee

- Republic: This condition was put in place prior to today's highly-engineered landfill design requirements. At the time, landfill liners were not required. Republic Services complies with all current regulatory requirements, which include liners. Leachate does not seep through perimeter berms.
- disagree with staff: DEQ not mentioned, therefore DEQ does not have regulatory authority. question: does leachate seep through site berms? is not answered
- Whether overseen by DEQ or not, there should be a clear statement of whether this condition has been complied with, and whether the county has ever checked on this.

<u>Subcommittee</u>

13. DEQ permits are normally issued for a maximum of 5 years. As part	Consensus:
of the permit renewal process, DEQ requires updated operational	Majority Opinion:
and construction plans to reflect the current permit period. As such,	
changes in environmental controls may be required to incorporate	Minority Opinion:
new technology into the landfill operation.	
	<u> </u>

Comments

Staff

This is an advisory to the applicant rather than a condition that needed to be met.

Workgroup Committee

- Republic: DEQ currently issues 10-year permits. The agency reviews and approves landfill liner plans and schematics prior to any construction.
- DEQ is mentioned therefore it is appropriate to refer to DEQ compliance, although if the LUCS is not current, the permit may not be valid

<u>Subcommittee</u>

Da	ate	File #	Request	Result
19	88	LD-88-11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.	Development Department Approved

Date	Date File # Request		Result	
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condit	ions of Appro	oval	Current Status	
	•	be housed in a structure approximately 50 by 100	Consensus:	
feet	feet or less in size, as described in the application materials.		Majority Opinion:	
			Minority Opinion:	

Comments

<u>Sta</u>ff

Superseded by subsequent expansion approval. Original generator building 3,900 square feet

Workgroup Committee

- missing information: application materials
- This is actually a really great way to answer a factual question. Allowable structure size, 5000 sf, built structure, 3,900 square feet, that's verifiable data. It would of course be good to have the application materials, since that is referenced (for example, were other building materials specified?)

<u>Subcommittee</u>

2. Noise levels shall comply with the New Industrial and Commercial	Consensus:
Noise Standards (OAR 30403-355)-as measured at the nearest dwellings existing on the date of approval of this conditional use	Majority Opinion:
permit.	Minority Opinion:

Comments

<u>Sta</u>ff

Noise testing completed in 1997.

Workgroup Committee

- noise is an issue at the landfill and 1997 was a long time ago -- ensure the facility is still in compliance; verify that noise standards have not been updated
- Was there ever a follow-up study after the facility was expanded?

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condit	ions of Appro			
		nsure land use compatibility, compliance with noise re	•	
to ensu	<u>ire continued</u>	d compliance is required and the County does not mor	nitor or enforce land use (e.g., noise impacts) re	quirements.
		esponsible for ongoing monitoring of noise levels.	Consensus:	
•		the Planning Official, the applicant shall provide the cient information to determine whether the facility	Majority Opinion:	
	•	with Condition 2 of this permit.	Minority Opinion:	
Comm	ents			
Staff				
Noise t	esting compl	eted in 1997. Available records do not indicate any su	ch requests by the Planning Official.	
	roup Commit	·	, ,	
ReplaceDeCon	public: Repub partment. unty has not	blic Services agrees with the County's assessment. Our	·	uests by the Planning
	Subcommittee To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements.			
4. The	applicant sha	III obtain and comply with all applicable permits	Consensus:	
from Oregon Department of Environmental Quality (DEQ). The Majority Opinio			Majority Opinion:	
аррі	licant shall pr	rovide copies of all DEQ permits to the County.	Minority Opinion:	
Comments				
Staff				

Date	File #	Request		Result		
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved		
Condit	ions of Appro	oval	Current Status			
with or	This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.					
	roup Commit					
• wh	ien was the m	nost recent LUCS on file at DEQ completed?				
Subcor	<u>mmittee</u>					
und thos	under this permit as long as all conditions of approval, including those specifying building size and noise levels, are met. The Planning Official may require that the applicant obtain a new conditional use permit in order to expand the facility if, in his judgment, conditions existing at the time of the proposed expansion warrant a conditional use review.					
perr exis						
Comm	ents					
<u>Staff</u>						
A new	CUP was sub	mitted and approved to expand the size of the facility	•			
Subcor	<u>nmittee</u>					
6. Ligh	ting shall be I	ocated so that it does not face directly, shine or	Consensus:			
refle	ect glare onto	o an adjacent street or property.	Majority Opinion:			
			Minority Opinion:			
Comm	ents					
<u>Staff</u>	taff_					

Date	File #	Request		Result
1994	PC-94-03			Development Department Approved
Condit	Conditions of Approval		Current Status	

Monitoring of this condition is complaint driven. Staff has no records of complaints regarding lights at the landfill.

Workgroup Committee

- County has not monitored
- Not enough information to determine if this condition is met.
- staff comment is non-responsive; check the facility at night
- While we are on the landfill tour on Saturday, I heard you [Ian] talking with Joel Geier, and the subject of the arc lamps on the scene came up (photo attached). You told Joel that the lamps were not used mornings, only in afternoons. However, I went out this morning at 6 am and saw that the lights were indeed already on atop Coffin Butte, and there appeared to be operations going on, as I could see the red taillights of trucks moving around up there also. So it seems you are mistaken about the use of the arc lamps, and have been for some time. All last winter, for example, the lights were on every workday morning. I know this because I can see them from where I live when I go out to get the paper, weather permitting. They were on even if I got up at 5 am.

<u>Subcommittee</u> Can the County describe the system for documenting, responding to, and resolving complaints received?

A complaint driven system of enforcement is unsatisfactory, particularly when Benton County residents are unaware of specific requirements and certainly rely on Benton County staff to monitor and enforce land use requirements.

7. Obtain all required septic, access, building, plumbing, mechanical,	Consensus:
electrical, and other applicable permits prior to construction.	Majority Opinion:
	Minority Opinion:

Comments

Staff

This building permit(s) is finaled [Electrical - C9500565, C9501197, C9600514, C9600852]

Workgroup Committee

septic/ada/building/plumbing/mechanical? certificate of occupancy?

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Conditions of Approval		oval	Current Status	
Subcor	<u>Subcommittee</u>			

Date	File #	Request	Result
1994	PC-94-10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site.	BOC Denied

Subcommittee – Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.

Date	File #	Request	Result
1994	PC-94-11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and update the site development plan.	PC Approved; PC Decision Appealed; Application Withdrawn

Subcommittee – Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.

Date	File #	Request		Result	
1997	S-97-58			Community Development and Parks Department Approved	
Condit	ions of App	roval	Current Status		
1. The Phase I generation facility shall be located in a structure approximately 75 by 85 feet; as shown in the application. The Phase 2 expansion shall be located in a building approximately 120 by 200 feet, as shown in the application materials. The Phase 2 expansion shall be located at least 300 feet from State Highway 99W, as shown in the application materials.		75 by 85 feet; as shown in the application. The Phase all be located in a building approximately 120 by 200 in the application materials. The Phase 2 expansion at least 300 feet from State Highway 99W, as shown	Consensus: Majority Opinion: Minority Opinion:		
Comm	ents				
<u>Staff</u>					
The ex	pansion add	led 4,300 square feet to the original building.			
Subco	<u>mmittee</u>				
		1 and Phase 2 expansions shall be constructed in	Consensus:		
		th the application materials. In addition, the siting CC 60.405 (2) and (3) and BCC 60.415(4), (5), (9), and	Majority Opinion:		
	(11) shall be met. Minority Opinion:				
Comm	Comments				
<u>Staff</u>					
Zoning	oning compliance reviewed completed along with building permits – completed [Permit B0700147 Phase I expansion & Permits B0700323,				

Zoning compliance reviewed completed along with building permits – completed [Permit B0700147 Phase I expansion & Permits B0700323, B0700416, B0700415, F0600068, B1400497]

Workgroup Committee

• certificate of occupancy?

Date	File#	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condit	ions of App	roval	Current Status	
Subco	<u>mmittee</u>			
		both Phase I and Phase 2 expansions shall comply	Consensus:	
		Control Regulations for Industry and Commerce in strative Rules 340-035-0035 as measured at the	Majority Opinion:	
	•	gs existing on the date of approval of this conditional	Minority Opinion:	
use	use permit.			

Comments

Staff

Noise Compliance Monitoring memorandum submitted on June 11, 1997 by Pacific Northwest Generating Cooperative. Subsequent to the compliance monitoring memorandum, the County would require additional testing only if there was reason to believe the noise standards were no longer being met (such as through a noise complaint received from an adjacent dwelling.

Workgroup Committee

- And were complaints received? Not enough information to determine if this condition was met.
- County has not monitored subsequent
- Is this document available to the public?
- noise is an issue at the landfill; ensure the facility is still in compliance; verify that noise standards have not been updated

<u>Subcommittee</u> Can the County describe the system for documenting, responding to, and resolving complaints received?

To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condit	ions of App	roval	Current Status	
A com	plaint driver	system of enforcement is unsatisfactory, particularly v	when Benton County residents are unaware	of specific requirements and
<u>certair</u>	nly rely on Be	enton County staff to monitor and enforce land use rec	uirements.	
		responsible for ongoing monitoring of noise levels.	Consensus:	
•	•	f the Planning Official, the applicant shall provide the ficient information to determine whether the facility	Majority Opinion:	
	•	with Condition 3 of this permit.	Minority Opinion:	
Comm	ents			
<u>Staff</u>				
Availal	ole records o	do not indicate any such requests by the Planning Offici	al.	
Workg	roup Comm	<u>ittee</u>		
De	public: Repu partment. ounty has no	ublic Services agrees with the County's assessment. Our	r available records do not indicate any such	requests by the Planning
• no	ise is an issu	ie at the landfill; ensure the facility is still in compliance	2	
• No	ot enough in	formation		
		quiring the Applicant to self-monitor and regulate without to whom County staff and the Board of Comm		al and a disservice to the
	• •	all continue to provide sanitation facilities for the	Consensus:	
_	eration plan Il include:	t employees that are located on site. The facilities	Majority Opinion:	
sna	ii include:			

Minority Opinion:

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condit	Conditions of Approval		Current Status	
a)	 a) Drinking water within the generating plant building by a potable water container, refilled periodically; 			
b)	b) A portable toilet located at the generating plant site;			
c)	 Plumbed restroom facilities, with water closets and hot and cold running water shall be available for use by employees at the Coffin Butte Landfill office; 			
d)	d) Generating plant employees shall have vehicles available for trips to the Coffin Butte Landfill office restroom facilities;			
e)				

Comments

<u>Staff</u>

OSHA letter from September 29, 1997 included relating to the toilet facilities and drinking water being compliant with OSHA standards for sanitation.

Workgroup Committee

• applicant "shall continue"...is the facility still in compliance? is potable water still available, are the other conditions complied with? portable toilet/available vehicles/5 maximum employees?

<u>Subcommittee</u>

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condit	Conditions of Approval Current Status			
6. The application shall obtain and comply with all applicable permits from the Oregon Department of Environmental Quality (DEQ). The applicant shall provide copies of all DEQ permits for the generation facility to the Community Development and Parks Department.			Consensus: Majority Opinion: Minority Opinion:	
monito been r	or compliand met then the	This is a standard type of condition that ties a County po ce with outside agency permitting requirements, but if applicant is also out of compliance with the Benton Co at recent LUCS on file at DEQ completed?	the outside agency determines that their pe	· · · · · · · · · · · · · · · · · · ·
_	_	located so that it does not face directly, shine, or	Consensus:	
glar	e onto an a	djacent road or property.	Majority Opinion:	
			Minority Opinion:	
Comm Staff	ents			
	oring of this	condition is complaint driven. There are no records of	any complaints.	
	roup Comm	·	, '	
chCo	eck the facil	ity at night t monitored		

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Conditions of Approval Current Status				
A com	plaint driver	the County describe the system for documenting, responsively system of enforcement is unsatisfactory, particularly venton County staff to monitor and enforce land use rec	when Benton County residents are unaware	
8. The property owner shall submit a declaratory statement to be recorded in the Benton County Deed Records for the subject property that recognizes the rights of adjacent forest uses, consistent with BCC 620.220(). Consensus: Majority Opinion: Minority Opinion:				
Comm Staff				
Compl Workg	etea. <u>roup Comm</u>	<u>ittee</u>		
• pro	ovide copy ii	n documentation		
Subcor	<u>mmittee</u>			
add shal plar sub prio 1. A to is	ressing eme Il be submitt a approved t mitted to th or to the issu revised site ssuance of co	all prepare a site specific development plan rgency water supplies for fire protection. The plan ed to the local fire protection agency for review. The plan by the local fire protection agency shall be shall e Community Development and Parks Department ance of building permits for the structure for Phase specific development plan shall be completed prior construction permits for the Phase 2 expansion. The plan shall address:	Consensus: Majority Opinion: Minority Opinion:	

Date	File#	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condit	Conditions of Approval		Current Status	
 a) Emergency access to the local water supply in the event of a wildfire or other fire-related emergency; 				
b) Provision of an all-weather road or driveway to within 10 feet of the edge of identified water supplies which contain 4,000 gallons or more and exist within 100 feet of the driveway or road at a reasonable grade (e.g. 12 percent or less);and		e of identified water supplies which contain 4,000 more and exist within 100 feet of the driveway or		
c)	c) Emergency water supplies shall be clearly marked along the access route with a Fire District approved sign.			

Comments

<u>Staff</u>

Additional research needed, compliance with this condition is not confirmed.

Workgroup Committee

- Republic: Republic Services is also conducting further research.
- appears to be not in compliance. these (plus assurance of power generation in an outage) would be a good start at considering requirements for the LS zone in a potential revisit of chapter 77
- This explanation of status cannot be accepted until the topic has been researched.

Subcommittee Landfill activities have a high potential of igniting fires and there have been fires previously at Coffin Butte. The potential for starting a wildfire is also great given the location of this industrial activity. Further, the frequency of power outages and the dependency of landfill operations (e.g., leachate management and methane gas extraction) are dependent on reliable power supplies.

Date	File#	Request		Result
1997	S-97-58	A conditional use permit to expand the generating of plant that is served by the gas produced at the Coffic would increase the capacity of the plant from the curvould increase the capacity to 10 MW.	n Butte Landfill. Phase I of the expansion	Community Development and Parks Department Approved
Condit	Conditions of Approval		Current Status	
		hall obtain all required septic, road approach,	Consensus:	
	building, plumbing, mechanical, electrical, and other applicable		Majority Opinion:	
-	permits prior to commencement of construction for both the Phase I and Phase 2 expansion. Contact the Permits Clerk and Building		Minority Opinion:	
Of	Official at the Community Development and Parks Department regarding permits and fees.			

Comments

Staff

Completed for Phase 1. Phase 2 of the expansion has not been utilized by the applicant.

Workgroup Committee

- CO for Phase 1? CO for Phase 2?
- Republic Services' records do not show any non-compliance issues with Phase II. While the owner/operator of Coffin Butte Landfill was the applicant for this CUP request, primary responsibility for compliance would have been with Pacific Northwest Generating Cooperative, an independent third-party contractor and not a Republic Services' subsidiary.
- What about Phase 2?

<u>Subcommittee</u>

Date	File #	Request		Result	
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved	
Condi	Conditions of Approval Current Status				
Obtain approval of a reclamation plan from the Oregon Department of Geology and Mineral Industries or the Oregon Division of State Lands. Operation and reclamation plan shall demonstrate consistency with the intended subsequent site use.		Mineral Industries or the Oregon Division of State and reclamation plan shall demonstrate	Consensus: Majority Opinion: Minority Opinion:		
Comm	nents				
<u>Staff</u>					
compl	This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.				
<u>Work</u>	group Commit	<u>ttee</u>			
• ex	 extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD? 				
from a	State agency	at is the mechanism whereby any State agency is infor 1.7. If the County issues an approval for a land use prior 2.4. If the County does not be	to the landowner getting the required p		
road, that road shall be kept dust-free by the applicant if dwellings are located within 300 feet of the roadway. The applicant and lease-			Consensus: Majority Opinion: Minority Opinion:		

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing The proposed area consists of 1.43 acres adjacent to		Planning Commission approved
Conditions of Approval		oval	Current Status	

Comments

Staff

Public roads serving primarily quarry traffic are paved. Complete.

Workgroup Committee

- extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD?
- Is there no equivalent condition about dropping rocks which create road hazards on the highway?

Subcommittee This is a classic example of an unenforceable condition of approval – who or how will the "primary cause" of traffic be determined? Then the requirement that the applicant or quarry lease holder "endeavor" to use only roads designed for truck traffic, what does that mean? A meaningless condition that does not have any chance of being enforced. Issuing a land use approval to a property owner binds the property owner and that obligation cannot be transferred to the lease holder.

3. The applicant or lease-holding operator shall provide screening to partially obscure the mining site from view by adjoining occupied property and public roads in Soap Creek Valley and north Benton County to the extent reasonable and practicable to do so. The screening shall consist of an ornamental fence or wall, a vegetated berm, or preservation of vegetated natural slope in character with the natural landscape of Soap Creek Valley.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

Staff will need to field verify but it appears through comments that the applicant is not in compliance with this condition.

Workgroup Committee

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condit	Conditions of Approval		Current Status	

- Republic: Republic Services did not own Coffin Butte Landfill at this time. Therefore, we do not have detailed records about any screening that was done. While the owner/operator of Coffin Butte Landfill was the applicant for this CUP request, primary responsibility for compliance with these and other requirement would have been the third-party quarry contractor. It appears from Google Earth historical photos that the third-party contractor did make an attempt to construct some berms and screening, but Republic Services do not have access to those records.
- extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD?
- Not in compliance. The quarry is visible for miles around.

<u>Subcommittee</u> As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Further, making an attempt to provide screening is not compliance. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

4. The applicant or lease-holding operator shall ensure that the mining operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality. The applicant or lease-holding operator shall monitor noise generated by mining activities on one randomly selected day per month when noise complaints are received, not withstanding a minimum of one time per year. Noise data and reports of findings from this monitoring shall be placed on file, in a timely way with the Benton County Community Development Department for public inspection. A berm, or other sound-absorbing construction materials such as acoustical cinder blocks or other similar methods may be used to reduce the sound off-site to levels at or below those permitted by the Oregon Department of Environmental Quality. Any sound-reduction construction will be consistent with the visual buffering required in Condition #3 above. The applicant or lease-holding operator shall limit blasting to the hours of 9:00 a.m. to 5:00 p.m., Monday through Friday.

Consensus:

Majority Opinion:

Minority Opinion:

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condit	Conditions of Approval		Current Status	

Comments

Staff

Staff will need to field verify but it appears that the applicant is not in compliance with this condition. Staff is unaware of any noise data being submitted to the Community Development Department.

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?

<u>Subcommittee</u> As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

5. Provide on-site parking for employees, customers, and visitors to the	Consensus:	
mining site.	Majority Opinion:	
	Minority Opinion:	

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?

Date	File #	Request		Result		
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved		
Condit	Conditions of Approval Current Status					
• In	compliance					
		ne property owner, RS or any previous landowner can responsibility of the landowner to comply.	not delegate their responsibility to comp	y with conditions of approval to a		
		ty fence between the mining operation and the	Consensus:			
pub	olic road wher	such road is located within 200 feet of the mining	Majority Opinion:			
ope	eration.		Minority Opinion:			
Comm	ents					
<u>Staff</u>						
Additio	onal Research	Needed				
<u>Work</u> g	roup Commit	<u>ttee</u>				
 Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor. extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD? In compliance 						
Subco	<u>mmittee</u>					
		manner which would result in disturbance of	Consensus:			
•	perimeter fencing or screening, or would impair the intent of the reclamation plan.		Majority Opinion:			
			Minority Opinion:			
Comm	ents					
<u>Staff</u>						

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Cond	Conditions of Approval		Current Status	

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- The provision for screening has not been met, as noted above.

<u>Subcommittee</u> As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply.

	8. The quarry operation hours shall occur only between 7:00 a.m. and
I	5:00 p.m. Monday through Friday, and 7:00 a.m. and 3:00 p.m. on
	Saturdays. Quarrying operations shall not be conducted on Sundays.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- Generally in compliance (the quarry has been a better neighbor than the landfill, in this regard).
- "Operating hours" seem to be where there is most reluctance to make a clear statement that the landfill is out of compliance. Three or four special kinds of "operations" are mentioned that take place outside of the operating hours that were stated as conditions for the permits. On this

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condi	Conditions of Approval		Current Status	

last issue, for comparison I took a look at Lane County's Short Mountain Landfill. That landfill only serves commercial account holders, yet they seem to be able to restrict those haulers to their stated operating hours (7 AM to 5 PM weekdays and Saturdays). Seems like there's a lesson for Benton County our working group in there.

<u>Subcommittee</u> As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

9. The applicant shall retain the dual-access road system to provide for	Consensus:
emergency service access to the subject site.	Majority Opinion:
	Minority Opinion:

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- There is only one serviceable route in to the quarry site for emergency service. The bridge over Soap Creek is no longer passable for emergency vehicles (both structurally unsound and with barriers in place).

Subcommittee As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Date	File #	Request		Result	
1999	PC-99-06	A Conditional Use Permit for mining and processing The proposed area consists of 1.43 acres adjacent t		Planning Commission approved	
Condit	ions of Appro	oval	Current Status		
	. , .	ctivity shall be limited to the 600 foot contour	Consensus:		
	evation and be e application.	elow, as shown by the applicant on Attachment 2 to	Majority Opinion:		
CITC	z application.		Minority Opinion:		
Comm	ents				
<u>Staff</u>					
Additio	onal Research	Needed			
Workg	roup Commit	<u>ttee</u>			
 Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor. extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD? Google Earth images from 8/13/2020 show that quarrying activity extends up to approximately the 700 ft contour. 					
		ne property owner, RS or any previous landowner can			
	•	responsibility of the landowner to comply. Again, Cound use review and approval process meaningless.	unty inability or unwillingness to monitor	or enforce conditions of approval	
		quality and air quality permits, and data produced	Consensus:		
	•	monitoring programs, required of the applicant by			
the Oregon Department of Environmental Quality, shall be placed					
	on file, in a timely way, with the Benton County Community Development Department for public inspection. Minority Opinion:				
Comm	Comments				
Staff?					

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing The proposed area consists of 1.43 acres adjacent t		Planning Commission approved
Conditions of Approval		oval	Current Status	

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- This explanation of status cannot be accepted until the topic has been researched.

Subcommittee As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

12. (Copies of storm-water runoff permits and data produced from
a	associated monitoring programs required of the applicant by the
(Oregon Department of Environmental Quality, shall be placed on
f	ile in a timely way, with the Benton County Community
	Development Department for public inspection.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- This explanation of status cannot be accepted until the topic has been researched.

Date	File#	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		
Conditions of Approval Current Status				
Subcommittee As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a				

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Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Condit	Conditions of Approval		Current Status	
	• •	from the Oregon Department of Environmental	Consensus:	
Quality for landfill operations on this site.			Majority Opinion:	
			Minority Opinion:	

Comments

Staff

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

Workgroup Committee

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area to mineral and aggregate resources Approved by the I (West Triangle Expansion). The proposed area constanting quarrying and landfill operation, and is destroyed previously approved quarry on this site.	Planning Commission with Conditions. ists of 1.43 acres adjacent to the	Planning Commission approved
Conditions of Approval Current Status		Current Status		

• Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.

- does the most recent LUCS on file with DEQ predate
- this cup application?

Subcommittee What is the mechanism whereby any State agency is informed of a County land use action to allow an activity that requires a permit from a State agency? If the County issues an approval for a land use prior to the landowner getting the required permits, how will the County ensure that all the required permits have been received since the County does no monitoring or enforcement.

2. In cases where landfill operations are the primary cause of traffic on	Consensus:
unpaved public roads in the area, those roads shall be kept dust-free by the applicant.	Majority Opinion:
,	Minority Opinion:

Comments

Staff

No longer applicable. Coffin Butte Road is entirely paved. The county considers this condition to be completed.

Workgroup Committee

- See previous comment on this issue re: Robison Rd. and Wiles Rd.
- The public section of Coffin Butte Road is entirely paved.
- there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

<u>Subcommittee</u> This is a classic example of an unenforceable condition of approval – who or how will the "primary cause" of traffic be determined? Many roads in the vicinity of the landfill are unpaved and are likely to receive traffic headed to the landfill.

PC-02-07 A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site. Conditions of Approval 3. The applicant or lease-holding operator shall ensure that the landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality. Majority Opinion: Comments Staff County monitoring of this condition is complaint-based. Workgroup Committee • noise is an issue at the landfill; ensure the facility is still in compliance • Not enough information. • Not enough information. • Not monitored by the county. Subcommittee How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner canned elegate regulatory compliance or accountability with these types of requirements to a lease-holding operator. 4. Provide on-site parking for employees, customers, and visitors to the landfill site. Majority Opinion:						
3. The applicant or lease-holding operator shall ensure that the landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality. Comments Staff County monitoring of this condition is complaint-based. Workgroup Committee • noise is an issue at the landfill; ensure the facility is still in compliance • Not enough information. • Not monitored by the county. Subcommittee How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner can delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator. 4. Provide on-site parking for employees, customers, and visitors to the landfill site. Consensus: Majority Opinion:	approved					
operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality. Majority Opinion: Minority Opinion: Minority Opinion: Minority Opinion: Minority Opinion: Minority Opinion: Minority Opinion: Majority Opinion:						
Staff County monitoring of this condition is complaint-based. Workgroup Committee • noise is an issue at the landfill; ensure the facility is still in compliance • Not enough information. • Not monitored by the county. Subcommittee How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner candelegate regulatory compliance or accountability with these types of requirements to a lease-holding operator. 4. Provide on-site parking for employees, customers, and visitors to the landfill site. Consensus: Majority Opinion:						
 Workgroup Committee noise is an issue at the landfill; ensure the facility is still in compliance Not enough information. Not monitored by the county. Subcommittee How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner candelegate regulatory compliance or accountability with these types of requirements to a lease-holding operator. Provide on-site parking for employees, customers, and visitors to the landfill site. 	<u>Staff</u>					
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complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner can delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator. 4. Provide on-site parking for employees, customers, and visitors to the landfill site. Consensus: Majority Opinion:	 noise is an issue at the landfill; ensure the facility is still in compliance Not enough information. 					
4. Provide on-site parking for employees, customers, and visitors to the landfill site. Consensus: Majority Opinion:						
landfill site. Majority Opinion:	delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.					
Minority Opinion: Comments						

Date	File #	Request		Result	
2002	PC-02-07	A Conditional Use Permit for landfilling of an area to mineral and aggregate resources Approved by the (West Triangle Expansion). The proposed area consexisting quarrying and landfill operation, and is destroyed previously approved quarry on this site.	Planning Commission approved		
Condit	tions of Appr	oval	Current Status		
<u>Staff</u>					
Compl	eted.				
Workg	roup Commit	<u>ttee</u>			
 truck traffic to the landfill begins backing up HWY 99 beginning before 4:30am; ensure that traffic to the landfill does not pose a safety hazard 					
• tru	uck traffic to t	he landfill begins backing up HWY 99 beginning befor:	e 4:30am; ensure that traffic to the landfi	ll does not pose a safety hazard	
	uck traffic to t <u>mmittee</u>	he landfill begins backing up HWY 99 beginning befor:	e 4:30am; ensure that traffic to the landfi	ll does not pose a safety hazard	
Subcor	<u>mmittee</u> ntain a securi	ity fence between the landfill operation and the	e 4:30am; ensure that traffic to the landfi Consensus:	ll does not pose a safety hazard	
Subcor 5. Mai pub	mmittee ntain a securi olic road wher			Il does not pose a safety hazard	
Subcor 5. Mai pub	<u>mmittee</u> ntain a securi	ity fence between the landfill operation and the	Consensus:	Il does not pose a safety hazard	
Subcor 5. Mai pub	mmittee ntain a securi lic road wher eration.	ity fence between the landfill operation and the	Consensus: Majority Opinion:	Il does not pose a safety hazard	
Subcor 5. Mai pub ope	mmittee ntain a securi lic road wher eration.	ity fence between the landfill operation and the	Consensus: Majority Opinion:	Il does not pose a safety hazard	
5. Main pub ope Comm Staff	mmittee ntain a securi lic road wher eration.	ity fence between the landfill operation and the n such road is located within 200 feet of the landfill	Consensus: Majority Opinion:	Il does not pose a safety hazard	
5. Main pub ope Comm Staff Securit	mmittee ntain a securi lic road where eration.	ity fence between the landfill operation and the n such road is located within 200 feet of the landfill esent	Consensus: Majority Opinion:	Il does not pose a safety hazard	
Subcon 5. Main pub ope Comm Staff Securit Workg	ntain a securiolic road where eration. Tents ty fence is pre	esent etee	Consensus: Majority Opinion: Minority Opinion:		

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Condit	Conditions of Approval		Current Status	
	•	tion hours shall occur between 8:00 a.m. and 5:00	Consensus:	
	p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers.		Majority Opinion:	
5 5			Minority Opinion:	

Comments

Staff

A definition of Operation Hours is what appears to be needed for this condition. Staff considers operation hours to be those hours when the landfill is open to the public. Staff would have been aware at the time this condition was imposed that the landfill would need to work outside of the hours identified above to complete activities necessary to the maintenance of the landfill.

Workgroup Committee

- Republic: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- "Operating hours" seem to be where there is most reluctance to make a clear statement that the landfill is out of compliance. Three or four special kinds of "operations" are mentioned that take place outside of the operating hours that were stated as conditions for the permits. On this last issue, for comparison I took a look at Lane County's Short Mountain Landfill. That landfill only serves commercial account holders, yet they seem to be able to restrict those haulers to their stated operating hours (7 AM to 5 PM weekdays and Saturdays). Seems like there's a lesson for Benton County our working group in there.
- How does 24 hour access work with compliance to noise complaints?

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area to mineral and aggregate resources Approved by the I (West Triangle Expansion). The proposed area consexisting quarrying and landfill operation, and is destroyed previously approved quarry on this site.	Planning Commission with Conditions. ists of 1.43 acres adjacent to the	Planning Commission approved
Cond	Conditions of Approval		Current Status	

- Not in compliance
- Not in compliance. See previous note regarding operating hours.

Subcommittee Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

7. The applicant shall retain the dual-access road system to provide for	Consensus:
emergency service access to the subject site.	Majority Opinion:
	Minority Opinion:

Comments

Staff

Complete

Workgroup Committee

- Republic: Republic Services is in compliance with this requirement and has made a dual-access road system. Access is available via Highway 99 and Tampico Road.
- good candidate for Chapter 77 review

Date	File #	Request		Result	
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.			
Condit	tions of Appr	oval	Current Status		
	is explanatio mmittee	n of status cannot be accepted until the topic has bee	n researched.		
		ty shall be limited to the 600 foot contour elevation	Consensus:		
	l below, as sh he applicatio	own by the applicant on the Site Development Plan	Majority Opinion:		
111 (1	пс аррпсацої		Minority Opinion:		
Comm	ents				
<u>Staff</u>					
The ap	plicant indica	ates they are in compliance with this condition.			
Workg	roup Commi	ttee_			
 Republic: Republic Services is in compliance and operating within the 600-foot contour elevation as specified in the Site Development Plan. applicant should provide lidar, coordinate & verify with county GIS 					
	•	pliance. The south face of Coffin Butte is scarred/eroded by excavations above the landfill up to approximately 675 ft elevation, per h images dated 8/13/2020			
Subcommittee Did the staff do any independent verification that the landfill is operating within the 600 foot contour?					
9. Copies of water quality and air quality permits, and data produced			Consensus:		
	from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on		Majority Opinion:		
file,	in a timely w	vay, with the Benton County Community	Minority Opinion:		

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area to mineral and aggregate resources Approved by the landfill (West Triangle Expansion). The proposed area consexisting quarrying and landfill operation, and is destroyed previously approved quarry on this site.	Planning Commission with Conditions. ists of 1.43 acres adjacent to the	Planning Commission approved
Condit	Conditions of Approval		Current Status	

Comments

Staff

The county regularly receives copies. Appendix I https://www.co.benton.or.us/cd/page/materials-management-document-library

Workgroup Committee

- Are these available for inspection, and if so, where?
- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that residents have given up on making complaints to DEQ. per testimony at CU-21-047, odors are significant enough at the landfill that people sometimes cannot leave their homes; DEQ is apparently unaware of this situation, suggested action: ask DEQ how better to communicate current odor problems at the landfill to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens" concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. dedicated DSAC meeting to which the public are invited to air landfill concerns, include the results of this meeting in DEQ annual report

<u>Subcommittee</u> Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? The June 2022 report of methane exceedances and re-testing looks suspect – 7 hours to perform first test, just over an hour for the re-test?

10. Copies of storm-water runoff permits and data produc	ed from Consensus:
associated monitoring programs required of the applic Oregon Department of Environmental Quality, shall be	, I Majority Chinion.
	Minority Opinion:

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Condit	Conditions of Approval		Current Status	
	file in a timely way, with the Benton County Community Development Department for public inspection.			

Comments

<u>Staff</u>

The county regularly receives copies. https://www.co.benton.or.us/cd/page/materials-management-document-library

Workgroup Committee

- Are these available for inspection, and if so, where?
- see CUP LU-15-001 the area zoned LS is inadequate to fully contain landfill operations and as a result ancillary landfill operations spill out onto properties not zoned for landfill operations (forest conservation/exclusive farm use/rural residential). this is why the landfill has had so many applications for non-by-right land uses over the past 50 years. this is a question that should be addressed holistically, not piecemeal. once landfill operations begin to be allowed on non-landfill parcels, those non-landfill parcels, over time, become indistiguishable from landfill parcels. this incrementally blights the neighborhood and should be addressed in a bcc code revamp

<u>Subcommittee</u> Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? The June 2022 report of methane exceedances and re-testing looks suspect – 7 hours to perform first test, just over an hour for the re-test?

Date	File #	Request		Result	
2003	PC-03-11	A Conditional Use Permit for excavation and landfil existing landfill operation, approved by planning coportion of the landfill would represent an addition approved, Landfill Site Zone. (East triangle).	Planning Commission approved		
Condit	ions of Appro	oval	Current Status	,	
	• •	III continue to operate within the approval of the	Consensus:		
	gon Departm mit No 306.	ent of Environmental Quality Solid Waste Disposal	Majority Opinion:		
ren	THE NO 300.		Minority Opinion:		
Comm	ents				
<u>Staff</u>					
		partment does not confirm and inspect records to en pprove the permit then the applicant could not contir		·	
Workg	roup Commit	tee			
 Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals. when was the most recent LUCS on file at DEQ completed? 					
Subcor	<u>mmittee</u>				
		ndfill operations are the primary cause of traffic on	Consensus:		
unpaved public roads in the area, those roads shall be kept		oads in the area, those roads shall be kept dust-free	Majority Opinion:		
by t	by the applicant.		Minority Opinion:		
Comm	ents		1		
<u>Staff</u>					

Date	File #	Request		Result		
2003	PC-03-11	A Conditional Use Permit for excavation and landfill existing landfill operation, approved by planning comportion of the landfill would represent an addition to approved, Landfill Site Zone. (East triangle).	Planning Commission approved			
Condit	ions of Appro	oval	Current Status			
No Ion	ger relevant.					
Workg	roup Commit	<u>tee</u>				
• Se	e previous no	tes re: Robison Rd. and Wiles Rd.				
	•	to be unpaved public roads in the vicinity of the landfil	I. does the landfill contribute to tra	iffic on those roads? if so, how much?		
Subco	mmittee <mark>Sam</mark>	e comment as before – who and how is "primary cause	e" defined and enforced.			
3. The	applicant or l	ease-holding operator shall ensure that the landfill	Consensus:			
		ot exceed the maximum sound level permitted by irtment of Environmental Quality.	Majority Opinion:			
trie	Oregon Depa	ittilent of Environmental Quality.	Minority Opinion:			
Comm	ents					
<u>Staff</u>						
County	y monitoring	of this condition is complaint-based.				
Workg	roup Commit	<u>tee</u>				
 Co 	unty does no	t monitor.				
• no	 noise is an issue at the landfill; ensure the facility is still in compliance 					
	Subcommittee How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example of					
	complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner cannot delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.					
				<u>or.</u>		
	vide on-site p dfill site.	arking for employees, customers, and visitors to the	Consensus:			
iail	ailli Site.					

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling o existing landfill operation, approved by planning commis portion of the landfill would represent an addition to the approved, Landfill Site Zone. (East triangle).	Planning Commission approved	
Condit	tions of Appr	oval	ent Status	
		Majo	ority Opinion:	
		Mind	ority Opinion:	
Compl	ied with.			
• tru Subco	group Commituck traffic to	the landfill begins backing up hwy 99 beginning before 4:30a a sity fence between the landfill operation and the such road is located within 200 feet of the landfill Major	ensus: prity Opinion:	landfill does not pose a safety hazard
Workg tru Subco	group Commituck traffic to	the landfill begins backing up hwy 99 beginning before 4:30a a sity fence between the landfill operation and the such road is located within 200 feet of the landfill Major	ensus:	landfill does not pose a safety hazard
workg tru Subco	group Commituck traffic to	the landfill begins backing up hwy 99 beginning before 4:30a a sity fence between the landfill operation and the such road is located within 200 feet of the landfill Major	ensus: prity Opinion:	landfill does not pose a safety hazard
• tru Subco 5. Mai pub ope Comm	group Commituck traffic to	the landfill begins backing up hwy 99 beginning before 4:30a a sity fence between the landfill operation and the such road is located within 200 feet of the landfill Major	ensus: prity Opinion:	landfill does not pose a safety hazard
Workg tru Subco 5. Mai pub ope Comm Staff Compl	roup Commituck traffic to the mmittee of the main a securation of the main and the main a securation.	the landfill begins backing up hwy 99 beginning before 4:30a city fence between the landfill operation and the such road is located within 200 feet of the landfill Major Minor	ensus: prity Opinion:	landfill does not pose a safety hazard
 Workg tru Subco Mai pub ope Comm Staff Compl Workg 	roup Commitude train a securolic road when trains. rents ied with.	the landfill begins backing up hwy 99 beginning before 4:30a city fence between the landfill operation and the such road is located within 200 feet of the landfill Major Minor	ensus: prity Opinion: prity Opinion:	landfill does not pose a safety hazard

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condit	ions of Appr	oval	Current Status	
	•	tion hours shall occur between 8:00 a.m. and 5:00	Consensus:	
	p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers.		Majority Opinion:	
Ons	Januays, Witi	124 flour decess for commercial editoriers.	Minority Opinion:	

Comments

Workgroup Committee

- Republic: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- not in compliance
- Not in compliance, see previous notes on operating hours.

Subcommittee Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

PC-03-11 A Conditional Use Permit for excavation and landfilling existing landfill operation, approved by planning comportion of the landfill would represent an addition to approved, Landfill Site Zone. (East triangle).	nmission with conditions. This
Conditions of Approval	Current Status
	Consensus:
the dual-access road system to provide for emergency service access to the subject site.	Majority Opinion:
	Minority Opinion:
Comments	
<u>Staff</u>	
Additional Research Needed	
Workgroup Committee	
 Republic: Republic Services is in compliance with this requirement. The the construction of Cell 4 in 2012. Access is maintained today. good candidate for chapter 77 review 	e eastern haul access road was relocated, per county regulations, during
 This explanation of status cannot be accepted until the topic has been r 	researched
<u>Subcommittee</u>	
	Consensus:
and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental	Majority Opinion:
	Minority Opinion:
Comments	
Staff	

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfil existing landfill operation, approved by planning coportion of the landfill would represent an addition approved, Landfill Site Zone. (East triangle).	ommission with conditions. This	Planning Commission approved
Condit	tions of Appr	oval	Current Status	

The county regularly receives copies. Appendix I

https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/2021_cbl_site_development_plan_appendix_g_i.pdf

Workgroup Committee

- Are these documents available for public inspection, and it so, where?
- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated

<u>Subcommittee</u> Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? The June 2022 report of methane exceedances and re-testing looks suspect – 7 hours to perform first test, just over an hour for the re-test?

9. A plan for a landscape buffer to mitigate visual impacts shall be	Consensus:
approved by the Community Development Department. Landscape	Majority Opinion:
screening in the form of deciduous trees between the east triangle	
and Highway 99W, and a mixed deciduous/evergreen buffer shall be	Minority Opinion:
planted and maintained in good health by the applicant.	

Comments

Staff

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfil existing landfill operation, approved by planning coportion of the landfill would represent an addition approved, Landfill Site Zone. (East triangle).	mmission with conditions. This	Planning Commission approved
Conditions of Approval Current Status		Current Status		

Not completed

Workgroup Committee

- Republic: Republic Services was unable to find records relating to this requirement, nor does it have any indication that there was any enforcement action from the County. Republic Services did plant a mitigating/vegetative buffer in 2016.
- Not in compliance
- not in compliance

Subcommittee The County freely admits that it does no monitoring or enforcement of its adopted conditions of approval, and the County states that it relies on the applicant to comply with the requirements. Republic says they can't find their records related to the screening requirements and states further "nor does it have any indication that there was any enforcement action from the County." Review of this extensive record of land use actions for the landfill demonstrates this exact circumstance over and over. Apparently, the conditions of approval have absolutely no meaning and cannot be relied on to mitigate the impacts of incompatible land use activities performed at the landfill.

10. Approval shall be obtained from the Oregon Division of State Lands	Consensus:
for any activities on the subject property that affect designated wetlands.	Majority Opinion:
	Minority Opinion:

Comments

Staff

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfil existing landfill operation, approved by planning coportion of the landfill would represent an addition approved, Landfill Site Zone. (East triangle).	mmission with conditions. This	Planning Commission approved
Condit	ions of Appr	oval	Current Status	

Workgroup Committee

- Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.
- Must be active monitor
- verification of compliance should be obtained. did the wetlands formerly include the small ponds that were slated for protection in the 1983 rezone

<u>Subcommittee</u> Obviously there are or were wetlands on the property in the vicinity of the activity otherwise the County would not have added this condition of approval. It is again inexplicable that these types of requirements are not monitored or enforced. What is the point?

THE FTP SITE HAS A FILE TITLED LU-11-004 – IT IS NOT INCLUDED IN THIS TABLE

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a ne facility at Coffin Butte Landfill. The request also in stormwater conveyance and detention system, as storage area, and a landfill construction staging ar	Planning Commission approved	
Condit	ions of Appro	val	Current Status	
1. Dev	elopment shal	I comply with the plans and narrative in the	Consensus:	
	•	sal identified as Attachment 'A' except as modified r the conditions below. Modifications to the	Majority Opinion:	
•	• •	acility other than those addressed through this	Minority Opinion:	
dec	ision, includin	g, but not limited to, the relocation of additional		
	•	onfiguration of relocated activities in a manner not		
	•	nformance with the submitted conceptual site		
	•	approval through a Modification of a Conditional st (BCC 53.225).		

Comments

<u>Staff</u>

Standard condition requiring the applicant to implement the conditional use permit as described in their application. Compliance is not actively monitored.

Workgroup Committee

- Republic: Republic Services believes it is in compliance with the terms of the 2011 conditional use permit.
- narrative not provided, attachment A not provided

<u>Subcommittee</u>

- Why doesn't the county monitor compliance. considering that the county receives \$X million per biennium which originally was supposed to be dedicated to issues associated with hosting a landfill?
- It is again inexplicable that these types of requirements are not monitored or enforced. What is the point of having this condition?

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved
Condit	ions of Appro	val	Current Status	
	•	C 60.220 (2) the applicant shall record a declaratory	Consensus:	
		vledging the rights of adjacent and nearby property t forest operations consistent with the Forest	Majority Opinion:	
		Rules prior to issuance of building permits.	Minority Opinion:	
Comm	ents			
<u>Staff</u>				
Compl	eted.			
<u>Workg</u>	roup Committ	<u>ee</u>		
• ha	s staff verified	documentation		
Subcor	mmittee Wher	e is this statement in the record?		
	* *	l demonstrate compliance with the applicable	Consensus:	
		pecified in BCC 60.405 through materials submitted ilding permits.	Majority Opinion:	
101	issuarice or bu	numg permits.	Minority Opinion:	
Comm	ents			
<u>Staff</u>	<u>Staff</u>			
Compl	Completed.			
Workg	Workgroup Committee			
• cer	tificate of occ	upancy? ADA compliance?		
Subcor	<u>mmittee</u>			

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved	
Condit	ions of Appro	val	Current Status		
		onstructed under this approval shall comply with	Consensus:		
	• •	ovisions of Building Code, Electrical Code, Plumbing I Code, Fire Code, and rules and regulations	Majority Opinion:		
		and federal agencies.	Minority Opinion:		
Comm	Comments				
<u>Staff</u>					
Comple	eted.				
Workg	roup Committ	<u>tee</u>			
• cei	rtificate of occ	cupancy?			
Subcor	<u>mmittee</u>				
		val from PC-03-11 that remain applicable and (as of the time of this decision):			
	•	approvals from the Oregon Department of	Consensus:		
Envi	ironmental Qu	uality for landfill operations on this site.	Majority Opinion:		
			Minority Opinion:		
Comm	Comments				

<u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a ne facility at Coffin Butte Landfill. The request also in stormwater conveyance and detention system, as storage area, and a landfill construction staging an	cludes enhancements to the well as a container and drop box	Planning Commission approved
Conditions of Approval Current Status				

Workgroup Committee

Workgroup Committee

- Republic: Republic Services is in compliance with the DEQ requirement.
- DEQ permit approvals should be listed here. Are all of them up to date?
- when was the most recent LUCS on file at DEQ completed?

<u>Subcommittee</u> How do state agencies like DEQ become aware of some pending or approved land use action by Benton County? Having these types of requirements with no monitoring or enforcement is inexplicable.

2. In cases where landfill operations are the primary cause of traffic on unpaved public roads in the area, those roads shall be kept dust-free by the applicant.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

No longer applicable. Coffin Butte Road is entirely paved.

Workgroup Committee

- The status assessment here does not address whether unpaved public roads were kept dust-free prior to paving. For example, Tampico Road has only been fully paved within the past 3 years, and received frequent landfill traffic. Did the applicant demonstrate compliance by performing dust suppression on that road prior to the recent paving by the county? Robison Road, Wiles Road, and Rifle Range Road still receives frequent traffic associated with the landfill, as well as frequent illegal dumping. All of these are still unpaved, except for small sections of Robison Rd. east of Military Rd and at the Soap Creek crossing.
- there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved	
Condit	ions of Appro	val	Current Status		
		omments above capture the concern – there are seving imary cause" and what does the County do about it?		andfill that receive landfill traffic.	
	• •	ease-holding operator shall ensure that the landfill	Consensus:		
-		ot exceed the maximum sound level permitted by	Majority Opinion:		
tric	e Oregon Department of Environmental Quality. Minority Opinion:				
Comm	Comments				
<u>Staff</u>					
County	y monitoring o	f this condition is complaint-based.			
Workg	roup Committ	r <u>ee</u>			
		ed more clearly that compliance cannot be confirmed at the landfill; ensure the facility is still in compliance	•		
compl	aint-based enf	and when does the County ensure that the maximum forcement, what system is in place to document, resp	ond to, and resolve noise related compla		
delega	delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.				
	/ide on-site pa dfill site.	rking for employees, customers, and visitors to the	Consensus:		
Idii	aiiii site.		Majority Opinion:		
			Minority Opinion:		
Comm	ents				
<u>Staff</u>	<u>Staff</u>				

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved
Conditions of Approval Current Status			Current Status	
In com	pliance.			
Workg	roup Committ	<u>ree</u>		
• tru	ck traffic to th	ne landfill begins backing up HWY 99 beginning befor	e 4:30am; ensure that traffic to the landf	ill does not pose a safety hazard
Subcor	<u>mmittee</u>			
5. Mair	ntain a securit	y fence between the landfill operation and the	Consensus:	
•	public road when such road is located within 200 feet of the landfill operation.		Majority Opinion:	
ope	ration.		Minority Opinion:	
Comm	ents			
<u>Staff</u>				
In com	pliance.			
Workg	roup Committ	r <u>ee</u>		
• che	eck fence peri	meter to ensure fencing is intact and there are no de	ferred maintenance issues	
Subcor	<u>mmittee</u>			
	•	ion hours shall occur between 8:00 a.m. and 5:00	Consensus:	
•	•	ough Saturday, and 12:00 p.m. through 5:00 p.m.	Majority Opinion:	
011 3	on Sundays, with 24-hour access for commercial customers. Minority Opinion:			
Comm	ents			
Workg	roup Committ	<u>ee</u>		

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a national facility at Coffin Butte Landfill. The request also in stormwater conveyance and detention system, as storage area, and a landfill construction staging an	cludes enhancements to the well as a container and drop box	Planning Commission approved
Conditions of Approval Current Status		Current Status		

- Republic Services: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- Clearly not in compliance. if landfill operations routinely start at 4:30 am M-F. Operations are operations, no way to spin this.
- Not in Compliance

Subcommittee Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

7. The applicant shall retain the dual-access road system to provide for	Consensus:
emergency service access to the subject site.	Majority Opinion:
	Minority Opinion:
Comments	
<u>Staff</u>	
In compliance.	
Workgroup Committee	

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a national facility at Coffin Butte Landfill. The request also in stormwater conveyance and detention system, as storage area, and a landfill construction staging an	cludes enhancements to the well as a container and drop box	Planning Commission approved
Conditions of Approval Current Status				

- Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during the construction of Cell 4 in 2012. Access is maintained today.
- good candidate for chapter 77 review
- This assessment of status is not possible for the working group to confirm until research has been completed.

<u>Subcommittee</u>

8. OMITTED	N/A
9 . Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the Benton County Community Development Department for public inspection.	Consensus: Majority Opinion: Minority Opinion:

Comments

<u>Staff</u>

The county regularly receives copies. Appendix I

https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/2021_cbl_site_development_plan_appendix_g_i.pdf

Workgroup Committee

• landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that testimony has been given that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a national facility at Coffin Butte Landfill. The request also in stormwater conveyance and detention system, as storage area, and a landfill construction staging an	cludes enhancements to the well as a container and drop box	Planning Commission approved
Condit	Conditions of Approval Current Status			

required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated

• These have not all been made available for public inspection. Whether this is the fault of the applicant or the county is impossible to judge, as a member of the interested public. During the 2021 CUP process, I had to use Public Information Request procedures to obtain information from DEQ that was not available from Benton County.

<u>Subcommittee</u> Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required?

10. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

The county regularly receives copies.

https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/2021_cbl_site_development_plan_appendix_g_i.pdf

Workgroup Committee

• During the July 2022 DSAC meeting, Applicant's representative stated that runoff reports for the PRC composting facility were provided to DEQ but not to Benton County, because the county had never requested those explicitly. This needs to be clarified.

<u>Subcommittee</u> Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water <u>quality are being met and reported as required?</u>

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditi	ons of Approv	ral	Current Status	
1. Development shall comply with the plans and narrative in the applicant's proposal identified as Attachment 'A', except as modified by the approval or the conditions below. Modifications to the operation of the facility other than those addressed through this decision, including, but not limited to, the relocation of additional activities, or the configuration of relocated activities in a manner not substantially in conformance with the submitted conceptual site plan, shall require approval through a Modification of a Conditional Use Permit request (BCC 53. 225).			Consensus: Majority Opinion: Minority Opinion:	
Comme	ents			
<u>Staff</u>				
Compli	ed with.			
Workgr	oup Committe	<u>ee</u>		
• nar	rative not pro	vided, attachment a not provided		
	nmittee This lis in Benton Co	st of standard conditions that never get reviewed for unty.	compliance or enforced does not build	confidence in the land use plannin
	•	60.220 (2), the applicant shall record a	Consensus:	
near	by property or orest Practice	nent acknowledging the rights of adjacent and wners to conduct forest operations consistent with as Act and Rules prior to issuance of building	Majority Opinion: Minority Opinion:	
Comme	ents			
Workgr	oup Committe	<u>ee</u>		

Date	File #	Request		Result	
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved	
Condition	ons of Approv	al	Current Status		
Thisunk	Republic: Republic Services understands this requirement. At this juncture, no building permits have been issued for this area. This explanation of status cannot be accepted until the topic has been researched. unknown compliance				
	imittee This lis in Benton Cou	et of standard conditions that never get reviewed for unty.	r compliance or enforced does not build	confidence in the land use planning	
3 . Any r	3. Any new access to a county road or change to an existing access shall Consensus:				
•	ire a permit iss artment.	sued through the Benton County Public Works	Majority Opinion:		
БСР	ii ciiiciic.		Minority Opinion:		
Comme	ents				
<u>Staff</u>					
Advisor	у				
Workgr	oup Committe	<u>ee</u>			
•	•	c Services has not added or requested additional accandfill access received a public works permit?	cess and understands the stated require	ment.	
Subcom	<u>ımittee</u>				
		re or More. A National Pollutant Discharge	Consensus:		
	•	NPDES) permit is required for all construction arb one acre or more. The NPDES permit must be	Majority Opinion:		
obtai	ined through E	Benton County Public Works and the Oregon rironmental Quality.	Minority Opinion:		
Comme	ents				

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditions of Approval Current Status				

<u>Staff</u>

Advisory

Workgroup Committee

- Republic: Republic Services has not added or requested additional access and understands the stated requirement.
- have there been construction activities that disturb one acre or more? if so, have NPDES permits been obtained?
- No evidence of compliance.

Subcommittee This is a new requirement and will likely make the list of standard conditions of approval that will not be monitored or enforced.

Conditions of Approval from prior approvals that remain in effect (as of the time of this decision):	
1. Obtain necessary approvals from the Oregon Department of Environmental Quality for Landfill operations on this site.	Consensus: Majority Opinion:
	Minority Opinion:

Comments

Staff

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: This is not part of the Landfill and DEQ permits are not required. If such approvals become necessary in the future, Republic Services will obtain them.
- when was the most recent LUCS on file at DEQ completed? if the landfill is not compliant with land use conditions of aprroval, would DEQ still approve all necessary permits?

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Conditi	onditions of Approval Current Status			
	nmittee This lis in Benton Col	st of standard conditions that never get reviewed for unty.	compliance or enforced does not build	confidence in the land use planning
		dfill operations are the primary cause of traffic on	Consensus:	
•	aved public roa ne applicant.	ads in the area, those roads shall be kept dust -free	Majority Opinion:	
by ti	те аррпсатт.		Minority Opinion:	
Comme	ents			
<u>Staff</u>				
No long	ger applicable.	Coffin Butte Road is entirely paved.		
Workgr	oup Committe	<u>ee</u>		
	evidence of co	ompliance. be unpaved public roads in the vicinity of the landfi	II. does the landfill contribute to traffic	on those roads? if so, how much?
Subcon	nmittee Many	previous comments submitted regarding this condit	ion of approval. Many unpaved roads st	ill exist in the vicinity of the landfill.
		ase - holding operator shall ensure that the Landfill	Consensus:	
•		t exceed the maximum sound level permitted by ment of Environmental Quality.	Majority Opinion:	
thet	oregon bepart	inent of Environmental Quanty.	Minority Opinion:	
Comme	ents			
<u>Staff</u>				
County monitoring of this condition is complaint-based.				
Workgr	Norkgroup Committee			

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Conditi	ons of Approv	ral	Current Status		
	The particle of the state of th				
• noi	se is an issue a	at the landfill; ensure the facility is still in compliance	2		
	nmittee This lis in Benton Cou	st of standard conditions that never get reviewed founty.	r compliance or enforced does not build	d confidence in the land use planning	
	4. Provide on-site parking for employees, customers, and visitors to the Consensus:				
Landfill site.			Majority Opinion:		
			Minority Opinion:		
Comme	ents				
<u>Staff</u>					
In comp	oliance.				
Workgr	oup Committe	<u>ee</u>			
• true	ck traffic to the	e landfill begins backing up HWY 99 beginning befor	e 4:30am; ensure that traffic to the land	dfill does not pose a safety hazard	
Subcon	<u>nmittee</u>				
	•	fence between the Landfill operation and the	Consensus:		
-	ic road when s ation.	such road is located within 200 feet of the Landfill	Majority Opinion:		
oper	ation.		Minority Opinion:		
Comme	ents		1		
<u>Staff</u>					

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Conditi	ons of Approv	ral	Current Status		
In com	In compliance.				
Workgr	oup Committe	<u>ee</u>			
• che	ck fence perin	neter to ensure fencing is intact and there are no de	ferred maintenance issues		
Subcon	<u>nmittee</u>				
p.m.	6. The Landfill operation hours shall occur between 8: 00 a.m. and 5: 00 p.m. Monday through Saturday, and 12: 00 p.m. through 5: 00 p.ni. on Sundays, with 24 -hour access for commercial customers.				
Comme	ents				
Workgr	oup Committe	<u>ee</u>			
• Cle	oublic: This is n arly not in com in compliance	•	terial storage facility. There are no oper	ating hours here.	
Subcommittee Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?					
7 . The a	pplicant shall	retain the dual - access road system to provide for	Consensus:		
emergency service access to the subject site. Majority Opinion:					

Date	File #	Request		Result
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Conditi	ons of Approv	al	Current Status	
			Minority Opinion:	

Comments

Workgroup Committee

- Awaiting additional research.
- Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during
 the construction of Cell 4 in 2012. Access is maintained today.

Subcommittee

8. OMITTED	N/A
9 . Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the Benton County Community Development Department for public inspection.	Consensus: Majority Opinion: Minority Opinion:

Comments

Workgroup Committee

- Republic: There are no permits or monitoring data as this relates to a material storage facility.
- As noted above, these are not available for public inspection as required.
- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that testimony has been given that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as

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Conditi	ons of Approv	al	Current Status		
Subcom	required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated Subcommittee Material storage areas can and do generate stormwater runoff unless they are completely covered. How and when does the County know if permits for this facility are procured from DEQ?				
		vater runoff permits and data produced from	Consensus:		
associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on Majority			Majority Opinion:		
file in a timely way, with the Benton County Community		• • • • • • • • • • • • • • • • • • • •	Minority Opinion:		
Development Department for public inspection.					
Comme	Comments				

Comments

Workgroup Committee

- Republic: There are no permits or monitoring data as this relates to a material storage facility.
- As noted above, these are not available for public inspection as required.

<u>Subcommittee</u> Material storage areas can and do generate stormwater runoff unless they are completely covered. How and when does the County know if permits for this facility have been issued by DEQ?

Date	File #	Request		Result	
2015	LU-15-001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.		Community Development Department Approved	
Conditio	Conditions of Approval		Current Status		
	1. Development shall substantially comply with the plans and narrative		Consensus:		
	• • • • • • • • • • • • • • • • • • • •	sal identified as Attachment A. Significant struction or operation of the stormwater	Majority Opinion:		
syste	m other than those	addressed through this decision shall	Minority Opinion:		
requi	re additional appro	val.			

Comments

Workgroup Committee

- Republic: This development condition was at the County's discretion. However, as it relates to stormwater system construction and monitoring, Republic Services has all the DEQ permits necessary and is in compliance.
- · attachment a is not provided
- We are missing a clear statement from the county on whether the site is in compliance, independent of DEQ. See previous comments.

Subcommittee Nonagricultural uses in the EFU zone are specifically limited by ORS. Whether the continuation and alteration of a non-conforming use in the EFU zone is appropriate may be beyond the scope of this review. However, that fact that this action was approved at the staff level, and apparently at the behest of the department, requires further review. More time is needed to review the record. Was DLCD notified of this land use action?

2. The applicant shall obtain and maintain compliance with the terms of	Consensus:
all necessary federal, state, and local permits for construction and operation of the stormwater system described in this application.	Majority Opinion:
	Minority Opinion:

Comments

<u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: This development condition was at the County's discretion. However, as it relates to stormwater system construction and monitoring, Republic Services has all the DEQ permits necessary and is in compliance.
- the stormwater system is in an area identified as "wetlands" does this trigger additional permitting requirements
- We are missing a clear statement from the county on whether the site is in compliance, independent of DEQ. See previous comments.

<u>Subcommittee</u>

Date	File #	Request	Result
2021	LU-21-047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	Planning Commission Denied; PC Decision Appealed; Application Withdrawn

Comments

Workgroup Comments

• Republic Services appealed the Planning Commission's decision, but voluntarily withdrew that appeal to engage with the community and participate in the Oregon Consensus process. Republic Services and Coffin Butte Landfill remain committed to the Oregon Consensus process and this group's work. We look forward to being part of Benton County's long-term solid waste management and diversion solution strategy.

Subcommittee – Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time. This proposal by the applicant represents at least the 2nd time the landfill operator has attempted to gain approval for a massive increase in the size of the landfill. The effort to move landfilling operations to the south side of Coffin Butte Road is in direct conflict with the staff report, advisory committee recommendations, and record of decision in PC-83-07.

General Comments from Committee Members:

- I understand that county staff might want to explain why, for many conditions (lighting, noise etc.) they have not been monitoring. But it makes the document less clear than it ought to be. "Complaint-based monitoring" really means "no monitoring" in practice. In such cases, I've suggested this more direct language.
- Some of the responses really seem to be beating around the bush to avoid saying, "not in compliance." For example if screening is "not completed" even 20 years after a permit was issued, why not just state clearly, "Not in compliance."
- This is really a lot of applications to do things that are not allowed by right, 14 individual applications with many missing (Tampico vacation, coffin butte vacation, 1977 cup (?)). has any other business or individual in the history of Benton County been the applicant in so many land use actions? if the landfill is the record holder, is that overall situation something that should be considered when additional special permissions are requested?