PROC	GRESS TR	RACKING:	TABLE C	OF CONTENTS W	/ITH	PROG	RESS CO	LUMNS (Delete in Final Document)	
Small Work Group Priority	Small Work Group Status	Status ENTRIES FROM		KEY WORDS					
		County Staff	RSI		#	Date	File #	Request	Result
High	Comments in 12/18/22			Landfill established Geographic area served Leachate County oversight Closure	1	1974	CP-74- 01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report and Sanitary Landfill expansion.	PC Approved PC Decision Appealed BOC Approved
High	Comments in 12/18/22			Site Plan Slope & terracing County oversight Leachate Visual screening Reclamation Recycling	2	1983	PC-83- 07/L-83- 07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07- C(1)).	BOC Approved.
Mid	Comments in 12/18/22			Residential land loss	3	1988	Board Order	Order to Vacate a portion of Tampico Ridge Subdivision	BOC Approved
Low	Comments in 12/18/22	4 (3		4	1988	LD-88- 11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.	Developmen t Department Approved
Low	Comments in 12/18/22	A			5	1994	PC-94- 03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the	Developmen t Department Approved

Small	Small Work	Status		KEY WORDS				DLUMNS (Delete in Final Document)	
Work Group Priority	Group Status	ENTRIES FROM							
		County Staff	RSI		#	Date	File #	Request	Result
								decomposing refuse in the landfill as the fuel source.	
High	Comments in 12/18/22			To be used for historical context: States why something not allowed. Board rational	6	1994	PC-94- 10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site	BOC Denied
High	Comments in 12/18/22			To be used for historical context. Road closure, public concerns	7	1994	PC-94- 11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and update the site development plan.	PC Approved; PC Decision Appealed; Application Withdrawn
Low Except High for Emerge ncy Prepare dness (9)	Comments in 12/18/22				8	1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.	Community Developmen t and Parks Department Approved
Need to locate on map to assess priority	Comments in 12/18/22		3		9	1999	PC-99- 06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation. Update: Quarry operations on this parcel have ceased	Planning Commission approved

PROG	GRESS TR	RACKING:	TABLE C	F CONTENTS W	/ITH	PROG	RESS CO	DLUMNS (Delete in Final Document)	
Small Work Group Priority	Small Work Group Status	Status ENTRIES FROM		KEY WORDS					
		County Staff	RSI		#	Date	File #	Request	Result
Med Need to locate on map to assess priority	Comments in 12/18/22				10	2002	PC-02- 07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.	Planning Commission approved
Mid	Comments in 12/18/22			At toe of old unlined landfill	11	2002		Vacation of a portion of Coffin Butte Road	BOC approved
High	Comments in 12/18/22			Operating hours Condition 6	12	2003	PC-03- 11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).	Planning Commission approved
Mid	Comments in 12/18/22		3	Surface water involved	13	2011	LU-11- 016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.	Planning Commission approved
Low	Comments in 12/18/22	N			14	2013	LU-13- 061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction	Planning Commission approved

PRO	GRESS TE	RACKING:	TABLE (OF CONTENTS W	/ITH	PROG	RESS CO	DLUMNS (Delete in Final Document)	
Small Work Group Priority	Small Work Group Status	Status ENTRIES FROM		KEY WORDS					
		County Staff	RSI		#	Date	File #	Request	Result
								staging and storage area in the vicinity of the existing office structure.	
High	Comments in 12/18/22			Surface water Bio filtration. Discharge to groundwater.	15	2015	LU-15- 001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.	Community Developmen t Department Approved
Mid	Not to be reviewed			Cell placement below water table. Review for perspective on existing conditions.	16	2021	LU-21- 047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	Planning Commission Denied; PC Decision Appealed; Appeal Withdrawn

Compliance with Past Land Use Actions and

Their Status A.2 Subcommittee

Discussion Work in Progress

Executive Summary

Needs one



Table of Contents

Needs Word link to section based one



How To Use This Document

(Insert FAQ's as reader instructions), what's here, what it conveys



Introduction

Add in Material based on "Yeager/ Sam Introduction/Legal Review"



Compliance with Past Land Use Actions and Their Status A.2 Subcommittee Discussion Work in Progress List of Land Use Documents Reviewed

List of Land Use Documents Reviewed

#	Date	File #	Request	Result
1	1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report and Sanitary Landfill expansion.	PC Approved PC Decision Appealed BOC Approved
2	1983	PC-83-07 / L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).	BOC Approved.
3	1988	Board Order	Order to Vacate a portion of Tampico Ridge Subdivision	BOC Approved
4	1988	LD-88-11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.	Development Department Approved
5	1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.	Development Department Approved
6	1994	PC-94-10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site	BOC Denied
7	1994	PC-94-11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and update the site development plan.	PC Approved; PC Decision Appealed;

Compliance with Past Land Use Actions and Their Status A.2 Subcommittee Discussion Work in Progress List of Land Use Documents Reviewed

#	Date	File #	Request	Result
				Application Withdrawn
8	1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.	Community Development and Parks Department Approved
9	1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation. Update: Quarry operations on this parcel have ceased	Planning Commission approved
10	2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.	Planning Commission approved
11	2002		Vacation of a portion of Coffin Butte Road	BOC approved
12	2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).	Planning Commission approved

Compliance with Past Land Use Actions and Their Status A.2 Subcommittee Discussion Work in Progress List of Land Use Documents Reviewed

#	Date	File #	Request	Result
13	2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.	Planning Commission approved
14	2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.	Planning Commission approved
15	2015	LU-15-001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.	Community Development Department Approved
16	2021	LU-21-047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	Planning Commission Denied; PC Decision Appealed; Appeal Withdrawn

List of Land Use Documents Reviewed with Key Aspects Noted

#	Date	File #	Request	Result	Key Aspects
1	1974	CP-74- 01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report and Sanitary Landfill expansion.	PC Approved March 5, 1974 PC Decision Appealed (need date and ref docs) BOC Approved (need date and ref docs including official notice of decision)	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report and Sanitary Landfill expansion. Note: 2-decisions/2-motions 1- designation of the Coffin Butte area as a regional landfill site 2-a motion relative to conditions use application from Robert Bunn/Corvallis Disposal Company including any qualifications or stipulations Planning Commission decision Conditions of Approval: 5 1. Service area defined and confined to only areas MI, WS, VA, DA, KV, MI, CO, AL, LV, and MH (defined by map enclosed) Expanding should require re-review by BCPC; 2. Site management activities should be reviewed by the County Sanitarian. Report made at least annually to BCPC by the Sanitarian. 3. Efficient leachate collection and treatment maintained. (Test) wells should be established to monitor any seepage in underground aquifers (groundwater pollution) 4. Where feasible, scars that erode face of Coffin Butte should be filled, compacted and eventual visual reclamation including screeningof subject property abutting the county road. 5. By July 1, 1977, a solid waste resource recovery system be prepared and submitted. Planning Commission decision Appeal BoC upholds PC decision with following amendments and additions to conditions:

#	Date	File #	Request	Result	Key Aspects
					Condition No. 4 adds, "when plans meet DEQ approval" Condition No. 5: Date change to July 1, 1976 Condition No. 6 (new) The landfill operation shall be phased so that only a small acreage is used for fill at one time and then acreage shall be returned to grazing, another farm-type operation or other permitted use as approved by the PC and BoC Condition No.7 (new) Efforts be made to encourage voluntary separation of recoverable materialsto reduce the amount of landfill materials. What are the other file numbers if any? (post-appeal of PC#looking for possible BoC number?) Presumed applicant/Property Owner: Bob Bunn, Corvallis Disposal Company based on 1972 pre-application correspondence Benton County Planner: Larry Bauer and Virgil Adams listed in 1972 docs 1972 Pre-application work included Chemeketa Regional Model Plan (name for 5-county study) by Chemeketa Regional Operations Committee.
2	1983	PC-83- 07/L-83- 07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to	BOC Approved.	Ord 261 – July 6, 1983 "Any proposal to expand the area approved for landfill must be reviewed and approved by PC. Criteria for review includes: Provision of screening of site from public roads and adjacent property Egress/Ingress , site plan and reclamation plan

#	Date	File #	Request	Result	Key Aspects
			the Zoning Ordinance and Zoning Map, and a Site Development Plan (M- 48615-83, PC-83-07-C(1)).		
3	1988	Board Order	Order to Vacate a portion of Tampico Ridge Subdivision Director of Public Works: James E. Blair	BOC Approved	Original subdivision BoC approved in 1979 with Conditions of Approval. In 1988 some conditions had not been met to allow for development which appeared to support vacation order decision. Applicant/Property Owner: Valley Landfill Inc./Bill Webber, Pres. / Dan Bunn Director of Public Works: James E. Blair Vacation Order approval document is unsigned, footnote shows November 10, 1988 date. Confirmation of this decision not apparent in docs at this time
4	1988	LD-88- 11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.	Development Department Approved	Documentation missing in Benton County website public files
5	1994	PC-94- 03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.	Development Department Approved February 16, 1994	Applicant: Mr. Bill Webber Property Owner: Valley Landfills, Inc. Staff Contact: Bob Speaker
6	1994	PC-94- 10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site	BOC Denied Date of Decision: January 18, 1995	Involves approximately 26 acres including expansion south of Coffin Butte Rd. Property Owner: Valley Landfills, Inc Staff Contact: Jim Allen

Compliance with Past Land Use Actions and Their Status A.2 Subcommittee Discussion Work in Progress List of Land Use Documents Reviewed with Key Aspects Noted

#	Date	File #	Request	Result	Key Aspects
7	1994	PC-94- 11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and to update the site development plan.	PC Conditional Approval February 28, 1995 PC Decision Appealed; March 13, 1995 Jeffery Morrell Application Withdrawn; March 16, 1995	Notice of Decision states PC94-11 as "A conditional use permit to update the site development plan within the area that is currently zoned Landfill Site Zone." Property Owner: Valley Landfills, Inc. Staff Contact: Jim Allen
8	1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.	Community Development and Parks Department Approved October 1? 1997	Approval contingent on compliance with Noise Control Regulations for Industry and Commerce (OAR 340-0335-0035). "Applicant responsible for ongoing monitoring of noise levels, available upon request of Planning Official to determine compliance." Property Owner: Valley Landfills, Inc.
9	1999	PC-99- 06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation. Update: Quarry operations on this parcel have ceased.	Planning Commission approved	

Compliance with Past Land Use Actions and Their Status A.2 Subcommittee Discussion Work in Progress List of Land Use Documents Reviewed with Key Aspects Noted

#	Date	File #	Request	Result	Key Aspects
10	2002	PC-02- 07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.	Planning Commission approved December 18, 2002	Condition of Approval: 10 (Obtain approval from DEQ for landfill operations, dust-free roads, permitted sound levels, on-site parking, security fencing, operational hours, maintain dual-access/emergency road system, landfill activity limited to 600-foot contour elevation, copies of water quality, stormwater runoff and air quality permits and data) Applicant: Valley Landfills, Inc. Staff Contact: Chris Bentley
11	2002		Vacation of a portion of Coffin Butte Road	BOC approved	
12	2003	PC-03- 11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).	Planning Commission approved October 3, 2003	Conditions of Approval: 10 (Operate withing DEQ approval, dust-free roads, permitted sound levels, on-site parking, security fencing, operational hours, maintain dual-access/emergency road system, copies of water quality, stormwater runoff and air quality permits and data, landscape buffer plan to mitigate visual impacts, DSL approval for wetland activity) Property Owner: Valley Landfills Inc. Staff Contact: Chris Bentley
13	2011	LU-11- 016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area,	Planning Commission approved April 6, 2011	Conditions of Approval: 1-4; also 1-10 below (Community Development Dept to determine compliance; approval valid for 2 years) Development shall comply with plans and narrative in applicant proposal, modifications require request and approval, record of declaratory statement of rights of adjacent/nearby property owners to conduct forest operations, compliance with siting standards (BCC60.405), comply with applicable facility code provisions.

#	Date	File #	Request	Result	Key Aspects
			and a landfill construction staging and storage area in FC zone.		PC 03-11 Conditions of Approval that remain applicable: 1-10 Obtain DEQ approvals for landfill operations, dust-free roads, maximum sound levels, on-site parking, security fencing, operational hours, dual-access/emergency road system, water quality, air quality, storm-water runoff permits and data available for public inspection. Property Owner/Applicant: Valley Landfills, Inc Staff Contact: Eric Adams/Chris Bentley Planning Official: Greg Verret
14	2013	LU-13- 061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.	Planning Commission approved November 5, 2013	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure. Conditions of Approval: 1-4; also 1-10 below (Community Development Dept to determine compliance; approval valid for 2 years) Development shall comply with plans and narrative in applicant's proposal (Attachment 'A') except as modified by conditions below; all other modifications shall require review and approval by request, declaratory statement of rights of adjacent/nearby property owners re: forest operations, any new/change to existing access shall require permit, NPDES permit requirement for construction disturbance o 1 acre or more. Conditions of Approval 1-10 from prior approvals that remain in effect: Obtain DEQ approvals for landfill operations, dust-free roads, maximum sound levels, on-site parking, security fencing, operational

Compliance with Past Land Use Actions and Their Status A.2 Subcommittee Discussion Work in Progress List of Land Use Documents Reviewed with Key Aspects Noted

#	Date	File #	Request	Result	Key Aspects
					hours, dual-access/emergency road system, water quality, air quality, storm-water runoff permits and data available for public inspection.
					Property Owner/Applicant: Valley Landfills, Inc
					Staff Contact: Chris Bentley
					Planning Official: Greg Verret
15	2015	LU-15- 001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.	Community Development Department Approved September 16, 2015	Conditions of Approval: 2 (Community Development Department will objectively determine compliance with all Conditions of Approval) Development shall substantially comply with the plans and narrative in the applicant's proposal; modifications require approval, applicant shall obtain/maintain compliance with necessary federal state and local permits for construction and operation of stormwater system described in application Property Owner/Applicant: Valley Landfills, Inc./Republic Services, Inc. Staff Contact: Chris Bentley Planning Official: Greg Verret
16	2021	LU-21- 047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte	Planning Commission Denied: December 7, 2021 PC Decision Appealed; Appeal Withdrawn	Property Owner/Applicant: Valley Landfills, Inc./Republic Services Staff Contact: Inga Williams CAC Planning Area: North Benton (not active) *Note past Conditions of Approval that indicate requirement of dual-access/emergency road services to CBL *Question about buffer requirements to adjacent/nearby properties and land use if leachate ponds to be relocated

#	Date	File #	Request	Result	Key Aspects
			Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.		

Table of Summary Statistics Needed? Here?

Cite how many conditions involved, how many consensus, how many majority / minority opinions

Observations and Recommendations (Post BCTT Workgroup Tasks) Overall Considerations

Overall Considerations

Refers to Document	Observations	Recommendations (Post BCTT Workgroup tasks)
Number		
1 1974 CP-74-01	(Observation triggered by Condition 3) About 30 million gallons per year of leachate (about twenty 5,500 gallon tank trucks per day) are trucked offsite to city treatment systems	Consider the impact of leachate management on traffic safety, road maintenance, and Willamette River (water, sediments, wildlife, etc.) in future assessment of the impact of landfilling in Benton County. Also consider the impact on the functioning of the wastewater treatment plant and impact on the service life of the facility. Financial considerations should be transparent.
1	(Condition 6) Per DEQ guidance, Closure of the landfill does not occur until all disposal operations cease. Potentially this is 15 or more years from now. RSI is not required to submit a Closure Plan until 5 years prior to Closure. In the interim, if the landfill were to close today, RSI provides a "Worst Case" Closure and Post-Closure Plan which describes the condition the site is to be left. The current "Worst Case" plan provides for a grass cover on slopes. There is no mention of visual screening.	The issue of when the landfill is ready for reclamation and what that reclamation will look like needs to be clarified to appropriately manage community expectations for the ultimate disposition of the landfill. It is suggested the County bring some clarity to this condition by: 1. reevaluating the appropriateness of the "shall be returned to grazing, another farm-type operation". Questions to consider include: Given current public perceptions of landfills, does it make sense to expect grazing on top of a landfill to yield products people? Given the steepness of the as-built landfill cover slopes, is it reasonable to expect grazing animals will not damage the cover system exposing wastes and allowing air to be drawn into the landfill mass? 2. giving nearby residents and travelers on Hwy 99 some sense of what can reasonably be expected under "or other permitted use as approved by the Planning Commission and the Board of County Commissioners." e.g., a park with walking trails much like the Baylands Nature Preserve in Palo Alto, CA. 3. considering Franchise language that addresses the post closure condition of the landfill,

Observations and Recommendations (Post BCTT Workgroup Tasks) Overall Considerations

Refers to Document Number	Observations	Recommendations (Post BCTT Workgroup tasks)
		 engaging with DEQ to understand what is possible for "Worst Case" and ultimate closure of the landfill. Additionally, it is recommended the County consider: the impact of ongoing landfill operation on community development programs such as the Bike Transit Corridor. Note the only east/west bike crossing of Hwy 99W for about 55 minutes is across from the landfill; the compatibility of a landfill of this size with the County's Vision 2040.
1	Condition 7 Concerning recycling program. RSI is "In Compliance" in Benton County based on personal experience but Benton County contributes less than 10% of the total volume sent to the landfill and is only one of more than 20 counties RSI draws material from.	?? Not sure how to handle?? To be addressed in next Vision Plan or Materials Management Plan? Just flag this condition for BCTT SW Plan Subcommittee?
2 1983 PC-83-07 / L-83-07	(Condition 1) It is very important to note that the existing visual appearance of the landfill is a significant concern. The landfill is being constructed in ways that do not reflect the description set out by the applicant and approved plan of 1983 (refer to PC-83-07; L-83-07).	Consider clarifying the roles of the County and DEQ in future CUP actions. Which organization has primacy over what? A clear understanding is needed of DEQ's and the County's role in addressing aspects of the landfill such as design, operation, monitoring (including noise, light pollution, odor, etc.), appearance, and screening from public view, etc.
2	Decision text and "conditions" are sometimes difficult to easily determine especially in older	Future decisions clearly convey basis of Approval. Example: "Condition of Approval: This approval is based upon the application, site plan, and supporting documentation submitted by the applicant. Any substantial change

Observations and Recommendations (Post BCTT Workgroup Tasks)

Overall Considerations

Refers to Document Number	Observations	Recommendations (Post BCTT Workgroup tasks)
	County decision documents (See analysis by M Yeager (Dec 2022))	as determined solely by Benton County in the approved plan will require a new application." NEED EDUCATION FROM COUNTY STAFF: Is there a written Benton County Compliance Policy & Process including a complaint lodging, tracking, and resolution process?
3 1988 Board Order	1988 Board Order to Vacate a portion of Tampico Ridge Subdivision appears to have removed about 600? (RECHECK #) acres of land from residential use.	In assessing the public burden associated with the landfill, it appears necessary for the County to understand how much land has been acquired by RSI in pursuit of creating environmental or other buffers near the landfill. Address how these actions are consistent with Vision 2040.
	DEQ in the 2005 Record of Decision for the landfill specifies "Property purchases as buffer around the landfill." as one of the remedies for groundwater contamination. (See References)	
5 1994 PC-94-03	Noise (Condition 2, 5)	Establish and widely advertise a County process for receiving, tracking, and resolving landfill and power plant related noise complaints.
5	Lighting at Power Plant (Condition 6)	Establish and widely advertise a County process for receiving, tracking, and resolving landfill and power plant related noise complaints.
8 1997 S-97-58	Lighting at Power Plant (Condition 7)	Establish and widely advertise a County process for receiving, tracking, and resolving landfill and power plant related noise complaints.
8	(Condition 9) "applicant shall prepare a site specific development plan addressing	Establish if the applicant is in compliance with this 1997 condition. Reassess the emergency preparedness plan given the lessons learned from the

Observations and Recommendations (Post BCTT Workgroup Tasks)

Overall Considerations

Refers to Document Number	Observations	Recommendations (Post BCTT Workgroup tasks)
	emergency water supplies for fire protection. The plan shall be submitted to the local fire protection agency for review".	nationally reported 1999 landfill fill fire and emergency services available to address new fire situations such as a hypothetical nearby forest fire. Consider integration with other plans such as Community Wildfire Protection Plan. See Adair Village Fire Chief Testimony (most recent CUP application).
General	Odor issues do not seem to be mentioned	Request feedback / discussion on how to address this especially for nearby areas undergoing development. (Logsdon Ridge, Santiam Christian School, Adair Village UGB expansion, North Albany). Reviews Title V Permits are needed to determine if odor is addressed there.

Observations and Recommendations (Post BCTT Workgroup Tasks) Monitoring and Compliance Enforcement Issues

OBSERVATIONS	RECOMMENDATIONS for Post BCTT Consideration
In assessing the status of compliance with past land use documents, there are numerous instances where supporting evidence may not or is not available in County records.	The Board of Commissioners update or establish an easily understandable policy concerning how the County is to require, manage, and interpret regulatory related information from RSI and DEQ.
Over time the format and wording of what information is being requested has changed.	Establish consistent terminology for describing what an applicant is required to do to be considered in compliance.
In several documents (NEED CITATIONS? Or Just Count?), County staff have stated that they do not actively review materials applicants provide as ongoing evidence of compliance with land use decisions. Confirmation of compliance is only made by the County after receiving a resident's complaint.	The Board of Commissioners consider a proactive compliance confirmation program for facilities contributing to environmental burdens on the County such as a landfill, industrial scale composting, or direct dischargers to water bodies within the county.
ADD OTHERS????	

Observations and Recommendations (Post BCTT Workgroup Tasks)

Monitoring and Compliance Enforcement Issues

Supporting Information for Monitoring and Compliance Enforcement Issues

Summary: 39 Instances of Unclear Compliance Monitoring

Format of Table

<u>Entry with: **Table Of Contents Number**</u> Date <u>File Number</u> followed by Description of document from the Table of Contents. Followed by specific Conditions of Interest.

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
#2 1983 PC-83-07/L-83-07	
Amendments to the Benton County Comprehensive Plan and Plan M	ap (Ordinance 251), and amendments to the Zoning
Ordinance and Zoning Map (Ordinance 261).	
Amendments to the Comprehensive Plan Text and Map, amendment	s to the Zoning Ordinance and Zoning Map, and a Site
Development Plan (M-48615-83, PC-83-07-C(1))	
Condition 8. The current DEQ operational permit will expire on	Relevant Excerpt:
January 31, 1984. Valley Landfills, Inc. has been requested to	Overseen by DEQ. The Comm. Dev. Department does not
submit an updated, long-term leachate control plan as part of the	confirm and inspect records to ensure that conditions such as
permit renewal process. This plan must contain provisions for a	these are completed. It is a DEQ permit and if the DEQ does
leachate storage facility so leachate irrigation will not occur on	not approve the permit then the applicant could not continue
pasture lands from November 1 through May 1 of each year. The	the use and would be out of compliance.
control plan must also provide for a soil study that designates	
present and future leachate irrigation areas. This plan must show	
that the amount of irrigation area available is compatible with	
future leachate generation volumes so metal or nutrient	
accumulations in the soils will remain fat below any toxicity levels.	
Condition 9. As the site expands eastward, additional monitoring	Overseen by DEQ. The Comm. Dev. Department does not
wells will be required. Depending on DEQ budget limitations, the	confirm and inspect records to ensure that conditions such as
	these are completed. It is a DEQ permit and if the DEQ does

Observations and Recommendations (Post BCTT Workgroup Tasks)

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
permittee may have to share in the responsibility for sampling and	not approve the permit then the applicant could not continue
monitoring of these wells.	the use and would be out of compliance.
#5 1994 PC-94-03	
A conditional use permit for a 2.2 megawatt power generation facili	ty. The facility would utilize the gas generated from the
decomposing refuse in the landfill as the fuel source.	
Condition 4. The applicant shall obtain and comply with all	This is a standard type of condition that ties a County permit to
applicable permits from Oregon Department of Environmental	a permit issued by another agency. The County does not
Quality (DEQ). The applicant shall provide copies of all DEQ	actively monitor compliance with outside agency permitting
permits to the County.	requirements, but if the outside agency determines that their
	permitting requirements have not been met then the applicant
	is also out of compliance with the Benton County permit.
Condition 6. Lighting shall be located so that it does not face	Monitoring of this condition is complaint driven. Staff has no
directly, shine or reflect glare onto an adjacent street or property.	records of complaints regarding lights at the landfill.
#8 1997 S-97-58	
A conditional use permit to expand the generating capacity of the ex	risting electric generation plant that is served by the gas
produced at the Coffin Butte Landfill. Phase I of the expansion would	increase the capacity of the plant from the current 2.2 MW
to 5 MW and Phase II would increase the capacity to 10 MW.	
Condition 3 . Noise levels for both Phase I and Phase 2 expansions	Subsequent to the compliance monitoring memorandum, the
shall comply with the Noise Control Regulations for Industry and	County would require additional testing only if there was
Commerce in Oregon Administrative Rules 340-035-0035 as	reason to believe the noise standards were no longer being
measured at the nearest dwellings existing on the date of approval	met (such as through a noise complaint received from an
of this conditional use permit.	adjacent dwelling
Condition 4 . The applicant is responsible for ongoing monitoring	Available records do not indicate any such requests by the
of noise levels. Upon request of the Planning Official, the applicant	Planning Official.
shall provide the County with sufficient information to determine	

Observations and Recommendations (Post BCTT Workgroup Tasks)

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
whether the facility is in compliance with Condition 3 of this	
permit.	
Condition 6. The application shall obtain and comply with all	This is a standard type of condition that ties a County permit to
applicable permits from the Oregon Department of Environmental	a permit issued by another agency. The County does not
Quality (DEQ). The applicant shall provide copies of all DEQ	actively monitor compliance with outside agency permitting
permits for the generation facility to the Community Development	requirements, but if the outside agency determines that their
and Parks Department.	permitting requirements have not been met then the applicant
	is also out of compliance with the Benton County permit.
Condition 7. Lighting shall be located so that it does not face	Monitoring of this condition is complaint driven. There are no
directly, shine, or glare onto an adjacent road or property.	records of any complaints.
Condition 9. The applicant shall prepare a site specific	Additional research needed, compliance with this condition is
development plan addressing emergency water supplies for fire	not confirmed.
protection. The plan shall be submitted to the local fire	
protection agency for review. The plan approved by the local	
fire protection agency shall be shall submitted to the	
Community Development and Parks Department prior to the	
issuance of building permits for the structure for Phase 1. A	
revised site specific development plan shall be completed prior	
to issuance of construction permits for the Phase 2 expansion.	
The site development plan shall address:	
a) Emergency access to the local water supply in the event of	
a wildfire or other fire-related emergency;	
b) Provision of an all-weather road or driveway to within 10	
feet of the edge of identified water supplies which contain	
4,000 gallons or more and exist within 100 feet of the	

Observations and Recommendations (Post BCTT Workgroup Tasks)

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
driveway or road at a reasonable grade (e.g. 12 percent or less);and c) Emergency water supplies shall be clearly marked along the access route with a Fire District approved sign.	
#9 1999 PC-99-06	
A Conditional Use Permit for mining and processing of mineral and	aggregate resources. The proposed area consists of 1.43 acres
adjacent to the existing quarry operation.	
Update: Quarry operations on this parcel have ceased	
Condition 1 . Obtain approval of a reclamation plan from the	This is a standard type of condition that ties a County permit to
Oregon Department of Geology and Mineral Industries or the	a permit issued by another agency. The County does not
Oregon Division of State Lands. Operation and reclamation plan	actively monitor compliance with outside agency permitting
shall demonstrate consistency with the intended subsequent site	requirements, but if the outside agency determines that their
use.	permitting requirements have not been met then the applicant
	is also out of compliance with the Benton County permit.
Condition 3 . The applicant or lease-holding operator shall provide	Staff will need to field verify but it appears through comments
screening to partially obscure the mining site from view by	that the applicant is not in compliance with this condition.
adjoining occupied property and public roads in Soap Creek Valley	
and north Benton County to the extent reasonable and practicable	
to do so. The screening shall consist of an ornamental fence or	
wall, a vegetated berm, or preservation of vegetated natural slope	
in character with the natural landscape of Soap Creek Valley.	
Condition 4. The applicant or lease-holding operator shall ensure	Staff will need to field verify but it appears that the applicant is
that the mining operation does not exceed the maximum sound	not in compliance with this condition. Staff is unaware of any
level permitted by the Oregon Department of Environmental	noise data being submitted to the Community Development
Quality. The applicant or lease-holding operator shall monitor	Department.
noise generated by mining activities on one randomly selected day	

Observations and Recommendations (Post BCTT Workgroup Tasks) Monitoring and Compliance Enforcement Issues

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
per month when noise complaints are received, not withstanding a minimum of one time per year. Noise data and reports of findings from this monitoring shall be placed on file, in a timely way with the Benton County Community Development Department for public inspection. A berm, or other soundabsorbing construction materials such as acoustical cinder blocks or other similar methods may be used to reduce the sound off-site to levels at or below those permitted by the Oregon Department of Environmental Quality. Any sound-reduction construction will be consistent with the visual buffering required in Condition #3 above. The applicant or lease-holding operator shall limit blasting to the hours of 9:00 a.m. to 5:00 p.m., Monday through Friday. Condition 11. Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the Benton	None
County Community Development Department for public inspection.	
Condition 12. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.	Additional Research Needed
#10 2002 PC-02-07 A Conditional Use Permit for landfilling of an area that will be excav	ated for mining of mineral and aggregate resources
A Conditional Use Permit for landfilling of an area that will be excave Approved by the Planning Commission with Conditions. (West Triang	

Observations and Recommendations (Post BCTT Workgroup Tasks) Monitoring and Compliance Enforcement Issues

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously	
approved quarry on this site.	
Condition 3 . The applicant or lease-holding operator shall ensure	County monitoring of this condition is complaint-based.
that the landfill operation does not exceed the maximum sound	
level permitted by the Oregon Department of Environmental	
Quality.	Y
Condition 9 . Copies of water quality and air quality permits, and	The county regularly receives copies. Appendix I
data produced from associated monitoring programs, required of	https://www.co.benton.or.us/cd/page/materials-
the applicant by the Oregon Department of Environmental	management-document-library
Quality, shall be placed on file, in a timely way, with the Benton	
County Community Development Department for public	
inspection.	
Condition 10 . Copies of storm-water runoff permits and data	The county regularly receives copies.
produced from associated monitoring programs required of the	https://www.co.benton.or.us/cd/page/materials-
applicant by the Oregon Department of Environmental Quality,	management-document-library
shall be placed on file in a timely way, with the Benton County	
Community Development Department for public inspection	
#12 2003 PC-03-11	
A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by	
planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously	
approved, Landfill Site Zone. (East triangle).	
Condition 3. The applicant or lease-holding operator shall ensure	County monitoring of this condition is complaint-based.
that the landfill operation does not exceed the maximum sound	
level permitted by the Oregon Department of Environmental	
Quality.	

Observations and Recommendations (Post BCTT Workgroup Tasks)

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
Condition 8. Copies of water quality, stormwater runoff, and air	The county regularly receives copies. Appendix I
quality permits; and data produced from associated monitoring	https://www.co.benton.or.us/sites/default/files/fileattachmen
programs, required of the applicant by the Oregon Department of	ts/community_development/page/8136/2021_cbl_site_develo
Environmental Quality, shall be placed on file in a timely way with	pment_plan_appendix_g_i.pdf
the Benton County Community Development Department for	
public inspection.	Y
Condition 10 . Approval shall be obtained from the Oregon Division	This is a standard type of condition that ties a County permit to
of State Lands for any activities on the subject property that affect	a permit issued by another agency. The County does not
designated wetlands.	actively monitor compliance with outside agency permitting
	requirements, but if the outside agency determines that their
	permitting requirements have not been met then the applicant
	is also out of compliance with the Benton County permit.
#13 2011 LU-11-016	
Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The	
request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box	
storage area, and a landfill construction staging and storage area in FC zone.	
Condition 1 . Development shall comply with the plans and	Standard condition requiring the applicant to implement the
narrative in the applicant's proposal identified as Attachment 'A'	conditional use permit as described in their application.
except as modified by the approval or the conditions below.	Compliance is not actively monitored.
Modifications to the operation of the facility other than those	
addressed through this decision, including, but not limited to, the	
relocation of additional activities, or the configuration of relocated	
activities in a manner not substantially in conformance with the	
submitted conceptual site plan, shall require approval through a	
Modification of a Conditional Use Permit request (BCC 53.225).	

Observations and Recommendations (Post BCTT Workgroup Tasks)

Monitoring and Compliance Enforcement Issues

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
Conditions of Approval from PC-03-11 that remain applicable and should be continued (as of the time of this decision): Condition 1. Obtain necessary approvals from the Oregon Department of Environmental Quality for landfill operations on	The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be
this site.	out of compliance.
Condition 3. The applicant or lease-holding operator shall ensure that the landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality.	County monitoring of this condition is complaint-based.
Condition 9. Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the Benton County Community Development Department for public inspection.	The county regularly receives copies. Appendix I https://www.co.benton.or.us/sites/default/files/fileattachmen ts/community development/page/8136/2021 cbl site development plan appendix g i.pdf
Condition 10. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.	The county regularly receives copies. https://www.co.benton.or.us/sites/default/files/fileattachmen ts/community development/page/8136/2021 cbl site develo pment plan appendix g i.pdf

#14 2013 LU-13-061

Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.

Observations and Recommendations (Post BCTT Workgroup Tasks)

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
Conditions of Approval from prior approvals that remain in effect	The Comm. Dev. Department does not confirm and inspect
(as of the time of this decision):	records to ensure that conditions such as these are completed.
Condition 1. Obtain necessary approvals from the Oregon	It is a DEQ permit and if the DEQ does not approve the permit
Department of Environmental Quality for Landfill operations on	then the applicant could not continue the use and would be
this site.	out of compliance.
Condition 3 . The applicant or lease – holding operator shall ensure	County monitoring of this condition is complaint-based.
that the Landfill operation does not exceed the maximum sound	
level permitted by the Oregon Department of Environmental	
Quality.	
Condition 9 . Copies of water quality and air quality permits, and	None
data produced from associated monitoring programs, required of	
the applicant by the Oregon Department of Environmental	Y
Quality, shall be placed on file, in a timely way, with the Benton	
County Community Development Department for public	
inspection.	
Condition 10 . Copies of storm -water runoff permits and data	None
produced from associated monitoring programs required of the	
applicant by the Oregon Department of Environmental Quality,	
shall be placed on file in a timely way, with the Benton County	
Community Development Department for public inspection.	
#15 2015 LU-15-001	
Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone,	
associated with Coffin Butte Landfill.	
Condition 1 . Development shall substantially comply with the	None
plans and narrative in the applicant's proposal identified as	

Observations and Recommendations (Post BCTT Workgroup Tasks)

Land Use Document and Condition Requiring	Staff Comment as in "Compliance with Past Land Use
Monitoring	Approvals – 11-14-22 Draft"
Attachment A. Significant modifications to the construction or	
operation of the stormwater system other than those addressed	
through this decision shall require additional approval.	
Condition 2 . The applicant shall obtain and maintain compliance	The Comm. Dev. Department does not confirm and inspect
with the terms of all necessary federal, state, and local permits for	records to ensure that conditions such as these are completed.
construction and operation of the stormwater system described in	It is a DEQ permit and if the DEQ does not approve the permit
this application.	then the applicant could not continue the use and would be
	out of compliance.



General Notes

General Notes

Definitions Used in Compliance Assessment:

- In Compliance = Compliance demonstrated. Basis: cite basis e.g., In County Records
- **Not In Compliance** = Basis: cite basis e.g., Need more specific information. Explanation: provide citations. References: provide when available. Suggestions or Open Items: for coming into compliance.
- Compliance Status Unclear = Assessment not made due to one or more of the following: regulatory requirements not triggered, information sources not available, condition appears to have lesser environmental / ecological / economic / public safety, etc. impact, or insufficient information available.
- **County Requirement Superseded** = Cite over-riding County land use decision, DEQ reference, Requirement No Longer Relevant, etc.
- Legal Requirement Superseded = by LUBA, court opinion, statutes, County Code, Comprehensive Plan, etc.
- Compliance Not Demonstrated = Additional information from the County and/or DEQ needed to assess compliance.
- Use Decision Provided for Background = Information in document provides useful insight of community/governmental perspectives at the time. (MAY NEED TO BE RETHOUGHT / REWORDED)

Format for Evaluation of more complex conditions is:

Subcommittee Members Compliance Opinion:

Basis:

Explanation:

Notes:

Open Item(s):

Condition Assessments

Date	File#	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion. Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Condi	tions of App	proval	Current Status	
 The service area to be served by the Coffin Butte Site should be defined and the approval should be confined to serving only areas MI, WS, DA, KV, MI, CO, AL, LV, and MH, as defined on the enclosed map². Expanding Coffin Butte to service additional areas should require a re-review by the Planning Commission. Need to fix footnote numbering above 		approval should be confined to serving only areas MI, CO, AL, LV, and MH, as defined on the enclosed Coffin Butte to service additional areas should ew by the Planning Commission.	Consensus: Majority Opinion: Minority Opinion:	

Comments

Staff

Unsure when the change occurred to allow trash to be brought to the landfill from outside those areas identified above occurred. There is no information in any land use file that staff searched through.

Workgroup Committee

- Unable to accept this assessment until additional research is complete.
- Modified in 1983, but still relevant as to intent not sure how to rank this...with every land use application there has consistently been discussion about how much Benton County residents did not want out-of-county waste being deposited into the landfill; I believe the meeting minutes reflect that the applicant stated that the landfill was just for Benton County

¹ The <u>Chemeketa Regional Solid Waste Program Report</u> was produced in 1974 as part of a regional collaborative effort between Benton, Marion, Linn, Polk, and Yamhill counties (Stevens, Thompson & Runyan, Inc., 1974a). This report details recommendations and options for disposal sites, collection strategies, and other materials management approaches.

² The <u>Chemeketa Regional Solid Waste Program Report</u> labels specific Chemeketa Region Service Areas, including the general areas of Monmouth/Independence (MI), West Salem (WS), Dallas (DA), Kings Valley (KV), Corvallis (CO), Albany (AL), Lobster Valley (LV), and Monroe/Harrisburg/Halsey (MH), which are **mapped and detailed on Figure IV-7 of the Report** (Stevens, Thompson & Runyan, Inc., 1974b). INCLUDE FIGURE IN APPENDIX "Y"

Condition Assessments

	Date	File #	Request		Result
	1974	CP-74-01		Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion. Need to fix footnote numbering above	
Ī	Conditions of Approval		proval	Current Status	

• Republic: Republic Services acquired Coffin Butte Landfill in 2008. Certain records prior to that date may be incomplete. We agree that the changes to the County's land use regulations and subsequent conditional use approvals mean that the analysis and the conditions in the 1974 decision are no longer relevant. Further, Republic Services³ has reported the counties of origin and tonnage for the last 20 years to the Board of Commissioners under the terms of its franchise agreement.

Subcommittee Members

Condition No. 1

Compliance Opinion: Not In Compliance

Basis:

RSI Annual reports over multiple years indicate solid wastes outside of the geographical area defined in this 1974 Approval have been and continue to be disposed of at Coffin Butte e.g. (see RSI annual report (add link to most recent report))

Explanation:

Further searches of County and RSI files are needed to establish if or when this condition was superseded to authorize landfilling materials outside of the 1974 defined area. Benton County Code 25I dated 1983 authorizes acceptance of material from Sweet Home and Lebanon. Alternatives to finding historical authorization may include BOC and Planning Commission action to void limitations on the geographic area allowed to bring material to Coffin Butte. A relevant concept is the DEQ definition of "regional" landfill. It is based on

³ For ease of reference, "Republic Services" is used throughout this version of the document but depending on the topic the actual legal entity on the applicable permits documents or otherwise may be Valley Landfills, Inc.

Condition Assessments

	Date	File #	Request		Result
	1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion. Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
ŀ	Conditions of Approval		proval	Current Status	

tonnage received. It does not refer to a geographic area. It is based on tonnage processed. Additional searches for State statues or regulations that prohibit counties from limiting the areas from which wastes can be received from is suggested.

Notes:

- Support for 1977 geographical definition found in:
 - ♦ 1983 Code reference "BEFORE THE BOARD OF COMMISSIONERS FOR BENTON COUNTY, OREGON An Ordinance Amending the Benton County Comprehensive Plan and Specifically Amending the Public Facilities and Services and Environmental Quality Elements and Amending the Comprehensive Plan Map Ordinance 251" Specific language to be inserted in the code under "Landfill and Solid Waste Policies" includes:
 - "27. The Coffin Butte site shall have a landfill site designation and shall serve as a regional landfill servicing a geographical area including Linn, Polk, and Benton Counties."
 - ♦ PC-83-07-C(3) PDF page 13
- Note 1974 Chemeteka report defines "regional" in physical geography terms, DEQ defines "regional" in terms of amount of tonnage received. DEQ Reference: 23) "Regional disposal site" means a disposal site that receives, or a proposed disposal site that is designed to receive more than 75,000 tons of solid waste a year from outside the immediate service area in which the disposal site is located. As used in this subsection, "immediate service area" means the county boundary of all counties except a county that is within the boundary of the metropolitan service district. For a county within the metropolitan service district, "immediate service area" means the metropolitan service district boundary. From https://www.oregonlegislature.gov/bills_laws/ors/ors459.html per B Fuller to S Imperati email 110722
- PLACE KEEPER: Add 2002 PC-02-07 geographic, regional landfill issue (Catherine)
- Status of search for County business related documents mentioning geographic service area:
 - ♦ Franchise Agreements prior to 2020 not found. Need to find this.

Condition Assessments

Date	Date File # Request		Result	
1974	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion. Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved	
Cond	itions of Ap	proval	Current Status	
 No mention of geographic service area in 2020 Franchise Agreements (https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/valley_landfill_franchise_agrmt_2020.pdf There is a 2016 Benton County / RSI Memorandum of Understanding the is an "acknowledgement be accepting municipal solid waste currently being delivered to Waste Management's Riverbed Land beginning in January of 2017. (https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/republic_svcs_riverbend_landfill_500952 Open Item: Search DEQ permits for information allowing geographic areas to use CB Landfill. 		dfill for a term of 1-2 years,		
should be reviewed periodically by the County Sanitarian (ex-		Consensus: Majority Opinion:		

Comments

Sanitarian.

<u>Staff</u>

It will need to be a decision of the Board of County Commissioners as to whether this condition should be resumed. Annual Reports from 2005 found here https://www.co.benton.or.us/cd/page/solid-waste-collection-franchisee-annual-reports

Minority Opinion:

Workgroup Committee

Data File # Descript

• The report was supposed to be annual but this assessment only mentions one year. More information needed to confirm compliance.

compliance to all state and local standards should be made at

least once annually to the Planning Commission by the

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program R Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Conditions of Approval		proval	Current Status	

I see annual reports dating back to 2005. Were there annual reports submitted before then?

- Tisee annual reports dating back to 2005. Were there annual reports submitted before them:
- Replaced by DSAC in 1983, but still relevant as to intent; if DSAC had been regularly informed of non-compliance with conditions of approval, perhaps the landfill would have been more compliant

Subcommittee

Condition No. 2

Compliance Opinion: Compliance Status Unclear

Basis:

Reporting requirement may have been met by Disposal Site Advisory Committee in 1983 (Workgroup Committee Comments). DSAC records need review to ascertain if this condition is being met. <u>SWAC reportedly receives annual landfill reports however neither the County Sanitarian not the Planning Commission are involved in reviewing the reports.</u>

Note: Planning Commission review as PC and as Citizen Advisory Committee (CAC) per Oregon Statewide Land Use Planning Goal Number 1, is unclear at this time

3. Efficient leachate collection and treatment, including the old site, should be maintained by the applicant to insure against pollution of nearby waterways. In addition, wells should be established on the periphery of the solid waste site to monitor

Consensus:

Majority Opinion:

Minority Opinion:

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion. Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	
any potential seepage into underground aquifers (groundwater pollution).		eepage into underground aquifers (groundwater		

Comments

Staff

In first year, per the status report, a collection-retention lagoon was installed to treat leachate from the old site. No longer relevant, replaced with later conditions for run-off. County staff has no regulatory authority over leachate collection or disposal. This is a function for DEQ.

Workgroup Committee

- Disagree strongly with staff: "efficient leachate collection and treatment" is extremely relevant, a continuing problem, and in fact domestic wells have been contaminated, which should be noted in the "common understandings" document. Contamination of domestic wells has been a continuing concern of owners of parcels adjacent to the landfill, for good reason (see 1993 Coffin Butte Annual Report, the Helms Well, page 4). Current leachate treatment is impossible onsite, as promised in the most recent CUP (2003), it is certainly possible to argue that the intent of this provision was not to have landfill leachate treatment burden public facilities (the Corvallis water treatment facility is so overburdened by leachate that 15 million gallons/year +/- are trucked to a Salem facility). Let's have the discussion about whether it is "efficient" to import waste into Benton County instead of diverting it to landfills with less precipitation (which consequently produce less leachate) and whether discharging dioxins/PFAS into the Willamette is "polluting...nearby waterways"
- These requirements are still relevant. Has the original collection-retention lagoon been maintained and was it effective in iterating leachate? Past members of SWAC assessed that it was not effective.
- Wells were required to monitor potential seepage of contaminants into groundwater. "Runoff" refers to surface waters, not groundwater, so this assessment does not address the original requirement.

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Conditions of Approval		proval	Current Status	

Subcommittee

MY: The fate of leachate generated by the landfill should not simply be ignored by the County and delegated to DEQ. The requirement to "insure against pollution of nearby waterways" is very much still relevant. Trucking of leachate to Corvallis' sewage treatment plant does not result in effective treatment or insure against pollution of nearby waterways. Many of the toxic pollutants contained in leachate simply pass through the treatment plant with very little or no pollutant removal and end up in the Willamette River (PFAS, heavy metals, pesticides, pharmaceuticals, personal care products (PCP)). The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents (e.g., Adair Village).

Condition No. 3

Compliance Opinion: Compliance Not Demonstrated

Basis:

A review of DEQ and RSI records is needed. Evidence that "Efficient leachate collection and treatment..." is occurring is needed.

Explanation:

It is understood from RSI that leachate treatment no longer occurs at the landfill. Leachate is being trucked to the city sewage treatment facilities in Corvallis and Salem for treatment and discharge to the Willamette River. Evidence that treatment to levels suitable for discharge to the river is needed to confirm RSI is in compliance.

Notes:

The landfill generates about 25 million to 32 million gallons per year of leachate to be trucked off site to city treatment facilities. This volume equates to approximately twenty trucks per day traveling to Corvallis or Salem. Concerns include the impacts on county roads, road traffic, road safety and the Willamette River. Many of the toxic pollutants contained in leachate simply pass through the treatment plant with very little or no

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional so the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	

Conditions of Approval Current Status

pollutant removal and end up in the Willamette River (PFAS, heavy metals, pesticides, pharmaceuticals, personal care products (PCP)). The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents, e.g. Adair Village.

Open Items: Staff's comments on the applicability of "later conditions for run-off" to leachate need clarification. Caution to readers, "Leachate" is not the same as "runoff". [Note OUT OF BCTT CHARGE: A review treatment system performance records would be prudent.]

4. The scars that erode the face of Coffin Butte, when plans meet DEQ approval, shall be filled and compacted to a condition permitting re-seeding and eventual visual reclamation of the area and including screening with natural vegetation that portion of the subject property abutting the county road.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

Subsequent expansions of the footprint and additions to uses on and adjacent to the site made this condition unrealistic to fulfill until the entirety of the landfill is completed.

Workgroup Committee

Disagree strongly with staff. "Temporary" cover of tarp-covered closed landfill cells sitting "temporarily" for a generation is clearly not the intent of this provision. Meeting minutes and applicant statements provide clarification as to the intent of this provision. This provision additionally requires "visual reclamation" of an area which has been so deformed by an accumulation of garbage that is geographic in scope. This provision also addresses screening, which is also clearly a non-complied-with condition of approval.

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion.		PC Approved
				PC Decision Appealed
		Need to fix footnote numbering above	te numbering above	
Cond	Conditions of Approval		Current Status	

• This was part of conditions of approval for a landfill that was then scheduled to close by 2000. The condition was not met. To date, no part of the site has been reclaimed by seeding with native vegetation. The "scars eroding the face of Coffin Butte" have in fact been increased by subsequent expansions, to a height well above the proposed grade for the currently permitted landfill design, even after expansions.

Subcommittee

Condition No. 4

Compliance Opinions:

A Physical Design Requirements: In Compliance

B Reclamation & Visual Requirements: Compliance Status Unclear

Basis:

DEQ has oversight of the geotechnical design of the landfill and has issued permits for the landfill. DEQ also regulates both the timing and scope of reclamation through closure and post closure requirements. Cessation of dumping at the landfill triggers the application of these requirements.

The appearance of the facility is the purview of Benton County. It is unclear how the County has interacted with DEQ to ensure the County's requirements for the appearance of the closed landfill are reflected in closure and post closure plans approved by DEQ.

Explanations:

- "Scars" are not defined in the CUP condition. It is presumed that "scars" refer to areas where earth or rock has been excavated from the
 butte. Additional landfill cells are planned to be built along this rock face. It is unclear what type of plan needs to be submitted to DEQ for
 approval to meet this condition?
- While this land use action is nearly 50 years old, it sets the baseline expectations for how this industrial activity can be allowed to exist as a non-compatible land use in AG, forest, and rural residential lands.

Notes:

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Conditions of Approval		proval	Current Status	

Conditions of Approval Current Status

Ref: County File: Reclamation Plan - Closure-Post Closure Plan_Report_Final. Report Title: "Worst Case" Closure and Post-Closure Plan, Coffin Butte Landfill, Benton County, Oregon, Prepared by GeoLogic, September 2020

Open Item(s):

DEQ records concerning the landfill need to be reviewed.

5. That by July 1, 1976, a plan including detailed elements on design, location, management, and financing of a solid waste resource recovery system be prepared and submitted to the Planning Commission for further consideration. Until such a plan is completed, the conditional use approval shall be limited to only the sanitary landfill method of waste disposal.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Complete, 1977 Waste Control Systems, Inc. Solid Waste Management Plan

Workgroup Committee

• Needs detail, & relevant as to intent: This plan said that the landfill would close by the year 2000 and be replaced by a waste-to-energy facility. Approval of a landfill in 1974 was not a "forever landfill" – it was a bridge to a different way of dealing with solid waste. It is important to note that, in order to not repeat prior mistakes

Condition Assessments

Date	File#	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion. Need to fix footnote numbering above		PC Approved PC Decision Appealed
				BOC Approved
Conditions of Approval		proval	Current Status	
Cubanymittas				

<u>Subcommittee</u>

Condition No. 5

Compliance Opinion: In Compliance

Basis: Document (1977 Waste Control Systems, Inc. Solid Waste Management Plan)

Note: Not available via County records, subcommittee has procured and exists in appendix

6. The landfill operation shall be phased so that only a small acreage is used for full at one time and then this acreage shall be returned to grazing, another farm-type operation or other permitted use as approved by the Planning Commission and the Board of County Commissioners.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Subsequent expansions of the footprint and additions to uses on and adjacent to the site made this condition unrealistic to fulfill until the entirety of the landfill is completed.

Workgroup Committee

- DEQ approval of a reclamation plan does not supersede county conditions of approval. No part of the landfill has yet been restored to grazing, farming, or even natural alternatives such as native prairie vegetation.
- Disagree strongly with staff. Land use is land use, and is a County regulation. Unless specifically referred to in the land use language, DEQ has parallel, authority, not overriding authority. Land use policies deal with compatibility issues (i.e. generation of odors/dust); DEQ policies deal with

Condition Assessments

D	ate	File#	Request		Result
19	974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion.		PC Approved PC Decision Appealed
				d to fix footnote numbering above	
			Need to jix joothote numbering above		
C	Conditions of Approval		proval	Current Status	

environmental quality. Those are different regulatory bodies and one saying "this is OK" does not negate the authority of the other (Unless that is specified within the regulation itself, which in this case it is not)

Subcommittee

Condition No. 6

Compliance Opinions:

- A Physical Design Requirements: In Compliance
- **B** Reclamation & Visual Requirements: Compliance Status Unclear
- A Compliance Opinion for "small acreage" condition: In Compliance.

Basis:

Based on participant observations and company testimony during September 2022 County sponsored Coffin Butte Tour (see Site Tour Notes on BCTT website).

B Compliance Opinion for "...shall be returned to grazing..." condition: Compliance Status Unclear

Basis:

Per DEQ guidance, Closure of the landfill does not occur until all disposal operations cease. Potentially this is 15 or more years from now. RSI is not required to submit a Closure Plan until 5 years prior to Closure. In the interim, if the landfill were to close today, RSI provides a "Worst Case" Closure and Post-Closure Plan which describes the condition the site is to be left. The current "Worst Case" plan provides for a grass cover on slopes. There is no mention of visual screening.

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional so the Chemeketa Regional Solid Waste Program Fine Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval Curr		Current Status	

Explanation:

Landfill operations and closure are governed by DEQ requirements. Some of the landfill areas have not received wastes since the 1990s, others since 2011. RSI has determined areas of the landfill are "In Closure" under Federal rules. Approximately 41.7 planimetric acres have already received Final Closure. This area should already have a 1.5 feet thick Vegetative Cover per Federal requirements and be suitable for reuse.

Notes:

RSI closure representations and DEQ position:

RSI

Ref: County File: 5Reclamation Plan - Closure-Post Closure Plan_Report_Final. Report Title: "Worst Case" Closure and Post-Closure Plan, Coffin Butte Landfill, Benton County, Oregon, Prepared by GeoLogic, September 2020

2.3 Areas to Receive Final Closure

The present "worst case" closure scenario consists of constructing a final cover over the existing active landfill minus the areas that have already received final closures to-date. At present, landfill liner has been constructed through Cell 5C (see Figure 1), totaling 123.5 planimetric acres of lined waste footprint. Approximately 41.7 planimetric acres have already received final closure; therefore, the area still to receive final cover is 81.8 acres.

DEQ

Ref. From: FULLER Brian * DEQ <Brian.FULLER@deq.oregon.gov>, Sent: Monday, November 21, 2022 5:03 PM, To: Edward Pitera Subject: RE: Cells in Closure

Our interpretation of "MSWLF Unit" is that it applies to the entire landfill not individual cells. Being that the landfill is not yet full, the "clock" on final closure has not yet started. It is common for landfills to build new cells on top of older filled cells that are in temporary cover/closure. Final closure/capping under this scenario would occur when these uppermost

Condition Assessments

Date	File #	Request		Result
Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion. Need to fix footnote numbering above		PC Approved PC Decision Appealed		
				BOC Approved
Condi	tions of Ap	proval	Current Status	
through the further refined final engineered closure plans. CFR 258.2 Definitions Municipal solid waste landfill (MSWLF) unit means a discrete area of land or an excavation that receives household wast and that is not a land application unit, surface impoundment, injection well, or waste pile, as those terms are defined under § 257.2 of this chapter. A MSWLF unit also may receive other types of RCRA Subtitle D wastes, such as commercia solid waste, nonhazardous sludge, very small quantity generator waste and industrial solid waste. Such a landfill may be publicly or privately owned. A MSWLF unit may be a new MSWLF unit, an existing MSWLF unit or a lateral expansion. A construction and demolition landfill that receives residential lead-based paint waste and does not receive any other household waste is not a MSWLF unit. Open Items: A pathway to achieve the County's expectations of what closure of the landfill will look like is needed.				
		made to encourage voluntary separation of aterials such as tin, aluminum, paper, glass, etc.	Consensus:	
		amount of landfill materials.	Majority Opinion:	
	Minority Opinion:			
Comm	nents	1		

The applicant has and is fulfilling this condition.

Condition Assessments

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report ¹ and Sanitary Landfill expansion.		PC Approved
		Need to fix footnote numbering above		PC Decision Appealed BOC Approved
Conditions of Approval Current Status		Current Status		

Workgroup Committee

- Some efforts have been made but they have been largely ineffective. Benton County's ratio of recycling to landfilling has not improved appreciably since the 1970s.
- Presumably the intent of this provision was to have recycling efforts contribute to increasing the life of the landfill. Currently, Benton County could go to zero waste tomorrow, and presumably, the landfill would still take in the maximum volume cap within a short time, because of the new owner's vertical integration. This should be noted in the Common Understandings document.

Subcommittee

Condition No. 7

Compliance Opinion: Compliance Status Unclear

Explanation: RSI is "In Compliance" in Benton County based on personal experience but Benton County contributes less than 10% of the total volume sent to the landfill and is only one of more than 20 counties RSI draws material from.

Condition Assessments

1983 PC-83-07	Amendments to the Benton County Comprehensive	Plan and Plan Man (Ordinance	
L-83-07	251) and amondments to the Zoning Ordinance and Zoning Man (Ordinance 261)		BOC Approved.
Conditions of Approval		Current Status	
Cross reference the narrative and the map in both documents. *CLARIFICATION ON CONTENT NEEDED. SEE SUBCOMMITTEE COMMENTS		Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Committee

• impossible to assess with missing narrative

<u>Subcommittee</u>

*CLARIFICATION OF CONDITION CONTENT

Information in "PC-83-07-C(3)" includes requirements for terracing, post closure grazing and "...will be consistent with the expected future use of these lands as indicated by the existing farm and forest land use designations."

Note: County records incomplete although referred to in "PC-83-07-C(3)" no site plan is included.

Excerpts follow:

Condition Assessments

Da	te File	le#	Request		Result
19		83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Mordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Co	Conditions of Approval Current Status				

Reclamation, physical layout, and maintenance provisions: From pdf file pages 4 & 5 (original document page 4)

"ii. Reclamation (Conditions No. 2 and 6)

When completed the present landfill area (see site development map) will appear as a low terrace rising from Coffin Butte Road into the site. The expansion area, labelled "Additional Landfill Disposal Ares:" on the site plan, will consist when completed of a series of terraces progressing up the lower south slope of Coffin Butte. Each terrace in the expansion area will consist of a +/- 12 ft, high vertical "confinement berm" sloping3/1, and a 10 20 ft, wide horizontal surface at 2% slope. The overall slope of the terraced hillside will be similar to the existing slope. An upgradient cutoff

drainage system see site plan will be provided to intercept seasonal surface drainage and route it around the new fill area. The feasibility of reclaiming the site in this manner is discussed in the. attached letter dated May 23, 1983, prepared for Valley Landfills by Sweet, Edwards & Assoc., geological consultants.

All disposal areas, including the terraces, will be reclaimed for pasture. Portions of this landfill property including the completed disposal area site plan, as well as some of the outside lands in the vicinity of the landfill, are v.arrently use for this purpose.

Condition Assessments

Date	File #	Request	Result		
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).	BOC Approved.		
		Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1))			
Condi	tions of App				
Davida	The area within the landfill reclaimed for pasture will be maintained by periodic regrading and replanting as required to compensate for settling. Otherwise, maintenance will consist of farming methods commonly used for pastureland."				
Reclar		n pdf file page 4: (original document page 2)			
	"Reclamation of the: landfill in the manner described will be compatible with the existing predominant open space and resource				
	lands characteristics of the adjacent and surrounding lands and the				
		es of these lands, and will be consistent with the expected			
		of these lands as indicated by the existing farm and			
	forest land use designations."				
Reclar		n pdf file page 18 (original document page 8): ation of the landfill in the manner proposed			
		patible with the predominately open space and resource lands characteristics			
	of the adjacent and surrounding lands and the current uses of these lands, and will be				
	consistent with the expected future use of these lands as indicated by the current farm and forest land use designations.				
	Based on t	the need to provide facilities for waste disposal, the lack of any other existing			
	or planned	disposal sites within this area, the environmental, economic, social and			
	energy ber	nefits from maintaining the e fisting landfill, and the established compatibility'			

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			

of the landfill with the adjacent land uses, changing the land use designation for the Coffin Butte Landfill qualifies for an Exception to Goal 4."

Reclamation From pdf file page 16 (original document page 6):

"The long- term environmental consequences of this proposal to the region served by the landfill will be to have a recognized site for waste disposal operating under a D.E.Q.- approved development plan and meeting D.E.Q. standards."

End of quotations

Condition No. 1

Compliance Opinions:

- A Physical Design & Geotechnical Requirements: Compliance Status Unclear
- B Reclamation Requirements: Compliance Status Unclear (Not triggered see CP-74-01 (6))

Compliance Opinion(s):

A Compliance Opinion for Physical Design & Geotechnical Requirements: County Requirements Superseded

Basis:

Landfill design concepts conveyed in site plans from 1983 appear to be superseded by subsequent DEQ approved Site Development Plans.

Explanation:

DEQ requirements on landfill design, operation and closure have primacy over County requirements.

Notes:

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Condi	tions of App	roval	Current Status	
County provided records are incomplete. Although referred to in "PC-83-07-C(3)", no site plan drawing is included. Open Item: Referred to site plan is needed since it may point to areas where DEQ approved plans incorporate County requirements. B Reclamation Requirements: Compliance Status Unclear (Not triggered per DEQ. See DEQ 2022 explanation in CP-74-01 (6)) Basis: Closure not triggered see CP-74-01 (6) Explanation: Site is an on-going operation and not subject to DEQ reclamation requirements at this time. Notes: The reclamation requirements cited in 1983 need review. Current practices to manage the risks to human health and the environment posed by a closed landfill plus current practices for maintaining the integrity of the final cap need to be considered. Open Item(s): None				
incl and stat gen	ude the phy method of ement rega eration on t	rative statement, section (1.a.ii), on reclamation to sical configuration of the completed landfill areas maintenance of the proposed pasture uses. Include a rding the effects of methane and internal heat he long-term maintenance of the pasture, and in plans if proposed.	Consensus: Majority Opinion: Minority Opinion:	

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

Comments

Staff

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Committee

- impossible to assess with missing narrative
- We have not been provided with the necessary information to assess whether the narrative was amended to fully address these issues, or whether the assessment of methane generation was adequate for purpose. As noted above, there is still no "pasture" on the site.

Subcommittee

MY: The first narrative is not included in the record. The revised narrative does, in fact, use the words methane, heat generation, screening, leachate, etc. Reading the narrative, it can only be concluded that none of the promises in the narrative have been completed. The most obvious of these are the restoration to pastureland, grazing, and screening. Leachate is not currently being used to irrigate the trash.

*See CLARIFICATION OF CONDITION CONTENT under Subcommittee Comments for PC-83-07 / L-83-07 Condition 1

Condition No. 2

Compliance Opinions: County Requirements Superseded

Basis:

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
C	Jiliana af Ana	and the state of t	Command Chalons	

Conditions of Approval Current Status

There are three aspects of this condition: Physical Configuration, Maintenance Method, and Methane Statement. Landfill design concepts conveyed in site plans from 1983 appear to be superseded by subsequent DEQ approved Site Development Plans and site closure requirements.

Notes:

"Methane Statement"

From pdf file pages 5 (original document page 3)

"The completed disposal areas will be covered by a minimum eight inch clay cap covered by twenty-eight inches of soil. The depth of the cover will minimize the effect of methane on the pasture grasses. Similarly the cover crop should not be affected by internal heat generation. Rather, warm subsurface temperatures have proved beneficial to root development."

Explanation: None **Open Item**(s): None

3. Describe in more detail in the narrative, the method of screening: include a description of the location, height, width, depth and physical composition of the berm; and include the type and location of vegetative screening; and include a statement regarding the long-term maintenance of the berm and vegetative screens.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Sta</u>ff

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Jap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			

conditions of Approval

Workgroup Committee

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing narrative

Subcommittee

MY: There is a very detailed description of the promised screening in the narrative. However, none of the promises have been kept, nor has the County taken any enforcement actions to ensure completion of screening requirements.

Condition No. 3

Compliance Opinions. There are three aspects of this condition:

Physical berm: County Requirement Superseded by subsequently issued DEQ Site Development Plans

Vegetative screening: Not In Compliance

Maintenance: Not In Compliance based on current appearance of site

Basis:

Screening Requirements: physical berm, vegetative screening, and their maintenance

From pdf file pages 6 & 7 (original document page 4 & 5)

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			

It is recognized that these conditions are from a 1983 document. Actions may have been taken at that time but the County did not provide records to substantiate compliance at that time nor continued maintenance of screening requirements.

"iii. Screening (Condition No. 3)

Additional screening will be provided in keeping with the current site screening program used at the landfill. This program consists of a keyed berm with conifers planted 10' on center along Coffin Butte Road from 99W to the landfill entrance _road, and similar plantings extending north along 99W from Coffin Butte Road to the north landfill property line.

The permanent, fixed, keyed berm is represented. on the site development plan by the solid black line labelled "Approximate Solid Waste Disposal. Boundary." As shown, the berm encompasses the present landfill area and the existing development area. The berm is 10 - 12 feet high, 10 feet wide at the top and 60 70 feet wide at the base, and has an outside slope of 3/1. The depth of the key is three feet. The berm is composed of low permeability materials from on- site sources. The berm has been hydroseeded and will be grazed.

Screening plants will consist of trees from the tree farm owned by

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Condi	tions of App	proval	Current Status	
Notes	Valley Landfills on their land south of Coffin Butte Road. Initial height of the plantings will range from 6 - 10 feet. Additional plantings can be made on the terraces to screen disposal operations on the slopes, as needed. The plantings will receive ongoing maintenance by the landfill operators." Explanation: None Notes: 1983 site plan drawing was not provided in the County documentation. Open Item(s): None			
4. Include in the narrative the anticipated chemical composition of any leachate material to be used for irrigation south of Coffin Butte Road; and include documentation that the material to be utilized as irrigation meet federal and state standards for any run-off that may leave the property lines. Consensus: Majority Opinion: Minority Opinion:		Majority Opinion:		

Comments

<u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Comments

• For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without

Condition Assessments

Date	File #	Request	Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).	BOC Approved.

Conditions of Approval

Current Status

adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.

impossible to assess with missing narrative

Subcommittee

MY: A rudimentary analysis of leachate composition is included in the revised narrative. It is now known that the chemical composition of leachate from landfills is far more complex and dangerously toxic.

Condition No. 4

Compliance Opinion: In Compliance

Basis: Analysis was provided and is still being performed on leachate sent offsite for disposal. Per RSI, leachate use for onsite irrigation ceased many years ago.

5. Include in the narrative review of the Environmental and Operational Factors in Art.XXX.05.A.1.(f) for the approximately 10 acres proposed for addition to the landfill area.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

Workgroup Committee

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing narrative, where are the 10 acres proposed for addition? need drawings

Subcommittee

Condition No. 5

Compliance Opinion: County Requirement Superseded

Basis: Current DEQ permits supersede this condition

From pdf file pages 7 & 8 (original document page 5 & 6)

v. Other Information Required by the Development Director (Conditions No. 5 and 7)

A review of the Environmental and Operational Factors of Art.

XXX . 05. A1 is contained in a report titled Coffin Butte Sanitary

Landfill Expansion Plan prepared by Randy Sweet, Geologist, and

Regional Consultants, Inc. in Oct., 1977. This report was submitted

to the Benton County Commissioners, Health Department, and Solid

Waste Advisory Committee. A copy of this report will be made

available to the Development Department if requested.

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Condi	tions of App	roval	Current Status	
Open	The small ponds will remain as at present for the next ten years. At the end of this period the use of the ponds and surroundings will be reevaluated and, if anything is to be done, state of the art engineering practices will be employed in conformance with the standards in effect at that time. A modified site development plan will be submitted for County review when appropriate. Open Item: Address DEQ primacy question			
phy hei	6. Provide a detailed reclamation plan that sets form the anticipated physical characteristics of the "terracing" including an average height and width of the terracing, provide documentation that the site is physically available to be reclaimed in this manner. Consensus: Majority Opinion: Minority Opinion:			

Comments

<u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Workgroup Committee

• For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Mordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Nap, amendments to the Zoning	BOC Approved.
Conditions of Approval				

Conditions of Approval

Current Status

• impossible to assess with missing reclamation plans (which would probably be in the form of drawings, not "narrative")

Subcommittee

MY: There is a very detailed description of the promised screening in the narrative. However, none of the promises have been kept, nor has the County taken any enforcement actions to ensure completion of screening requirements.

Condition No. 6

Compliance Opinion(s): Compliance Status Unclear

Open Item: DEQ vs. County primacy. Which organization has primacy over what? A clear understanding is needed of DEQ's and the County's role in addressing aspects of the landfill such as design, operation, monitoring (including noise, light pollution, odor, etc.), appearance, and screening from public view, etc.

7. Submit for review by the Development Director a plan detailing the proposed method Valley Landfills shall use to protect the small ponds found in the Northeast corner of the property.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

Workgroup Committee

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- Impossible to assess with missing pond protection plans (note: presumably not in compliance since the small ponds currently appear to be buried below a large pile of waste)

Subcommittee

Condition No. 7

Compliance Opinion: Compliance Status Unclear

Basis: Notes:

From pages 6-8 (REFERENCE?)

"The small ponds will remain as at present for the next ten years. At the end of this period the use of the ponds and surroundings will be reevaluated and, if anything is to be done, state of the art engineering practices will be employed in conformance with the standards in effect at that time. A modified site development plan will be submitted for County review when appropriate."

Explanation: Pond location unclear.

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261). Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Condi	tions of App	proval	Current Status	
	Notes: None Open Item(s): Address DEQ primacy question			
8. The current DEQ operational permit will expire on January 31, 1984. Valley Landfills, Inc. has been requested to submit an updated, long-term leachate control plan as part of the permit renewal process. This plan must contain provisions for a leachate storage facility so leachate irrigation will not occur on pasture lands from November 1 through May 1 of each year. The control plan must also provide for a soil study that designates present and future leachate irrigation areas. This plan must show that the amount of irrigation area available is compatible with future leachate generation volumes so metal or nutrient accumulations in the soils will remain fat below any toxicity levels.			Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

The requirement is for a leachate control plan, there is no requirement that states that all leachate must be treated on-site. Planning staff would not have had enough expertise to be able to dictate how leachate is handled. A CUP application is a government review of a proposed use, hauling leachate is not a land use but an action that is dependent on a land use.

The soil study referenced above was in regard to leachate irrigation areas, not a general review of soil toxicity. Since leachate is no longer disposed of through irrigation, this condition is no longer applicable.

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			

Overseen by DEQ. The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- DEQ does not monitor soil toxicity
- request has been made of Brian fuller, DEQ to find out if DEQ monitors soil toxicity
- there has never been a cup submitted to Benton County that included off-haul of all leachate generated at the landfill for treatment at municipal facilities & release into the Willamette. all cup's (1974/1983/2003) where documentation is available have contained, in the application, assertions that all leachate would be treated on-site.
- This statement is not adequate to confirm that these conditions were met, or that they were fully evaluated by DEQ. Certainly in the case of "irrigation area," any such plan did not work and as a result the leachate is being hauled to wastewater treatment plants rather than being irrigated. It would be more accurate to characterize this as a failure of design that led to non-compliance, which required alternative methods to maintain DEQ permitting.
- Republic: Republic Services maintains an active solid waste permit with the Oregon Department of Environmental Quality and is in compliance with that permit. Further, leachate irrigation ceased in the late 1990s, as a result of new regulatory rules. All leachate is sent to a local wastewater treatment plant.

Subcommittee

MY: The effort to absolve the County of any responsibility for ensuring proper management and treatment of leachate ignores the County's duty to ensure compatible land use in Benton County. Leachate generation is a by-product of approving the hosting a landfill in

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			

the County. Ignoring the fate of leachate generated by the landfill is akin to approving a residential subdivision without any consideration of how and where the sewage generated is safely disposed.

The fate of leachate generated by the landfill should not simply be ignored by the County and delegated to DEQ. Trucking of leachate to Corvallis' sewage treatment plant does not result in effective treatment or insure against pollution of nearby waterways. Many of the toxic pollutants contained in leachate (PFAS, heavy metals, pharmaceuticals, personal care products, etc.) simply pass through the treatment plant with very little or no pollutant removal and end up in the Willamette River. The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents e.g. Adair Village

Condition No. 8

Compliance Opinion: County Requirement Superseded (Specific requirement no Longer Relevant)

Basis: Leachate storage exists on site for holding leachate prior to trucking to off-site locations. No leachate is currently being land applied on landfill properties. No soil study needed

Note: Leachate processing at a wastewater treatment facility may not be an appropriate or effective treatment for leachate and subcommittee recommends further evaluation

Open Item(s): Management and effectiveness of current leachate transfer/treatment at city treatment works.

9. As the site expands eastward, additional monitoring wells will be required. Depending on DEQ budget limitations, the permittee may have to share in the responsibility for sampling and monitoring of these wells.

Consensus:

Majority Opinion:

Minority Opinion:

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Jap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			

Comments

<u>Staff</u>

Overseen by DEQ. The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: Republic Services has added additional monitoring wells as required and continues to be in compliance with its DEQ permits.
- As above, there should be a check of whether DEQ has actually evaluated this. Just because DEQ approved a permit does not necessarily mean that this condition was met.
- domestic wells have been contaminated. current subchapter part "d" dual landfill liners have been required since 1993. this technology is less than 30 years old, and may have to continue to perform for hundreds of years, during which time the liner can become brittle. the EPA has concluded that all landfills will eventually leak "no liner ... can keep all liquids out of the ground for all time. eventually liners will either degrade, tear, or crack and will allow liquids to migrate out of the unit. some have argued that liners are devices that provide a perpetual seal against any migration from a waste management unit. EPA has concluded that the more reasonable assumption, based on what is known about the pressures placed on liners over time, is that any liner will begin to leak eventually. "citation: EPA, 1988
- is any leachate collected in the secondary collection system? if so, the liner is already leaking

<u>Subcommittee</u>

Condition No. 9

Compliance Opinion: Compliance Status Unclear

Basis: Documentation unclear as to what wells involved and which organization is to provide it. Presumed in RSI Annual Report.

Condition Assessments

Date	File #	Request		Result	
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	BOC Approved.		
Condi	Conditions of Approval Current Status				
•	Explanation : Presumed in RSI Annual Report. Needs further information on how the reports are reviewed for compliance with site groundwater contamination goals.				
10. Screen the landfill operation with fencing or berms so it cannot be seen from the County Road or adjacent properties. Consensus: Majority Opinion: Minority Opinion:					

Comments

<u>Staff</u>

Not completed. The screening may have been done but has eroded or died in the interim. It should be recreated and maintained to be in compliance with the requirement.

Workgroup Committee

- Republic: Republic Services' records are incomplete, as this amendment is nearly 40 years old, and the company was neither the owner, nor the operator of the landfill at that time. However, Republic Services has planted trees to screen the landfill from Highway 99. Based on the age of the condition and the changing site conditions over the past four decades, Republic disagrees with the conclusion that this condition has not been completed.
- not in compliance document not included letter from the Oregon justice department regarding screening requirement per the 1967 highway beautification act
- There should be a more clear statement that the applicant is not in compliance with this requirement.

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval				

Conditions of Approval

Current Status

Subcommittee

MY: The revised narrative submitted by the applicant is very detailed. None of the requirements have been completed or maintained. The County has not taken any enforcement action to ensure that these requirements be met.

Condition No. 10

Compliance Opinion: Not In Compliance

Basis: Personal observations

11. Daily cover of refuse with earth is not possible at this site due to the clay soils. The current (and future) permit addresses requiring daily compaction of refuse and require exposed refuse areas to not exceed 2 acres during the periods of October 15 to June 1 and to not exceed 3/4 of an acre during all other periods. This shall be adhere to.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

The landfill uses an alternative daily cover approved by DEQ, which includes Covanta Ash material. The landfill also uses temporary cover. Workgroup Committee

• Republic: Republic Services generally agrees with this assessment but would like the record to reflect that we do use site soils as daily cover, in addition to alternative daily covers.

Condition Assessments

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			

- land use requirement not addressed by staff: this is a land use requirement; DEQ is not mentioned, and does not have override authority need more information: does the area of open fill exceed ¾ of an acre from June 2 through October 14? what is it now? does the area of open fill exceed 2 acres during the periods of October 15 through June 1?
- The statement here does not address whether exposed refuse areas have been limited to the acreages stated. There should be a more clear statement of whether this has been complied with, and whether the county has done any monitoring.

Subcommittee

MY: Using highly toxic Covanta Ash material to cover the garbage is another example of the County absolving itself from any obligation to protect Benton County residents from incompatible land uses. Oregon DEQ does not have a stellar record for effectively preventing pollution (air or water) through their permit processes.

Condition No. 11

Compliance Opinion: County Requirement Superseded by Subsequent DEQ Operating and Monitoring Permits

Notes: Unclear if there are environmental impacts of the alternative cover material used at the site such as leaching constituents in wet weather, airborne dust generation in dry weather, etc. An example issue of Covanta incinerator ash as alternate daily cover. Information on chemical composition and physical testing should be made available. Generally recognized assessments of leachable materials such as the Toxic Characteristic Leaching Procedure (TCLP) should be used.

Condition Assessments

Date	File #	Request	Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	BOC Approved.
Conditions of Approval Current Status			
12. Occasionally, leachate seeps through the site berms during heavy rainfall periods. If these occur in the future, a requirement to channel these flows into the leachate collection system within a timely period (i.e., 3 days) may be added. Consensus: Majority Opinion: Minority Opinion:		Majority Opinion:	

Comments

Staff

Overseen by DEQ. This condition is no longer be applicable.

Workgroup Committee

- Republic: This condition was put in place prior to today's highly-engineered landfill design requirements. At the time, landfill liners were not required. Republic Services complies with all current regulatory requirements, which include liners. Leachate does not seep through perimeter berms.
- disagree with staff: DEQ not mentioned, therefore DEQ does not have regulatory authority. question: does leachate seep through site berms? is not answered
- Whether overseen by DEQ or not, there should be a clear statement of whether this condition has been complied with, and whether the county has ever checked on this.

Subcommittee

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval				

Conditions of Approval

Condition No. 12

Compliance Opinion: Compliance Status Unclear

Basis:

The locations the berms in question have not been provided. The berms may be along Coffin Butte Road between the road and three unlined areas (Old Closed Land, Cell 1, Cell 1A). It should be recognized that not all of the landfill cells constructed in the past 50 years were built to the same environmental standards and have different levels of leachate control.

13. DEQ permits are normally issued for a maximum of 5 years. As part of the permit renewal process, DEQ requires updated operational and construction plans to reflect the current permit period. As such, changes in environmental controls may be required to incorporate new technology into the landfill operation.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

This is an advisory to the applicant rather than a condition that needed to be met.

Workgroup Committee

- Republic: DEQ currently issues 10-year permits. The agency reviews and approves landfill liner plans and schematics prior to any construction.
- DEQ is mentioned therefore it is appropriate to refer to DEQ compliance, although if the LUCS is not current, the permit may not be valid

Condition Assessments

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261). Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

Subcommittee

Condition No. 13

Compliance Opinion: Compliance Status Unclear

Basis: Compliance not demonstrated. Need DEQ solid waste permits from period 1983 to 2000. (Note: Make sure dates in DEQ request)

ŀ	Canali	tions of Ann	Annanal	Command Chabos	
					Approved
	1988	LD-88-11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.		Development Department
	Date	File #	Request	Request	

Conditions of Approval

Current Status

Condition No. 13

Compliance Opinion: None given as of 12/11/22

Basis: Mid Priority

Notes: Impact on operations unclear. Needs to be researched. Further information (graphic?) needed on location and size of cells or operation over time. Add to timeline. This file has not been provided as part of the information presented to the Subcommittee.

Condition Assessments

Development Department Approved	
1994 PC-94-03 A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source. Conditions of Approval 1. The facility shall be housed in a structure approximately 50 by 100 feet or less in size, as described in the application materials. Current Status Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

Superseded by subsequent expansion approval. Original generator building 3,900 square feet

Workgroup Committee

- missing information: application materials
- This is actually a really great way to answer a factual question. Allowable structure size, 5000 sf, built structure, 3,900 square feet, that's verifiable data. It would of course be good to have the application materials, since that is referenced (for example, were other building materials specified?)

Subcommittee

Condition No. 1

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

2. Noise levels shall comply with the New Industrial and	Consensus:
Commercial Noise Standards (OAR 30403-355)-as measured at the nearest dwellings existing on the date of approval of this	Majority Opinion:
conditional use permit.	Minority Opinion:

Condition Assessments

Date	File#	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power would utilize the gas generated from the decor source.	, ,	Development Department Approved
Conditions of Approval Current Status				

Comments

Staff

Noise testing completed in 1997.

Workgroup Committee

- noise is an issue at the landfill and 1997 was a long time ago -- ensure the facility is still in compliance; verify that noise standards have not been updated
- Was there ever a follow-up study after the facility was expanded?

Subcommittee

MY: To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements.

Condition No. 2

Compliance Opinion: Compliance Status Unclear

Basis: County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.

3.	The applicant is responsible for ongoing monitoring of noise
	levels. Upon request of the Planning Official, the applicant shall
	provide the County with sufficient information to determine
	whether the facility is in compliance with Condition 2 of this
	permit.

Consensus:

Majority Opinion:

Minority Opinion:

Condition Assessments

Date	File #	File # Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Conditions of Approval		roval	Current Status	

Comments

Staff

Noise testing completed in 1997. Available records do not indicate any such requests by the Planning Official.

Workgroup Committee

- Republic: Republic Services agrees with the County's assessment. Our available records do not indicate any such requests by the Planning Department.
- County has not monitored.
- noise is an issue at the landfill: ask the applicant to demonstrate that the facility is in compliance

<u>Subcommittee</u>

MY: To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements.

Condition No. 3

Compliance Opinion: Compliance Status Unclear

Basis: County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.

Condition Assessments

Date	File #	# Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condi	Conditions of Approval		Current Status	
	• •	nall obtain and comply with all applicable	Consensus:	
permits from Oregon Department of Environmental Quality (DEQ). The applicant shall provide copies of all DEQ permits to		•	Majority Opinion:	
,	County.	icant shall provide copies of all DLQ permits to	Minority Opinion:	

Comments

<u>Staff</u>

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

Workgroup Committee

• when was the most recent LUCS on file at DEQ completed?

Subcommittee

Condition No. 4

Compliance Opinion: Compliance Not Demonstrated

Basis: No record of required action provided.

5. Expansion of the generating capacity of the facility is	Consensus:
authorized under this permit as long as all conditions of	Majority Opinion:
approval, including those specifying building size and noise levels, are met. The Planning Official may require that the	Minority Opinion:

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condi	tions of App	roval	Current Status	
exp	applicant obtain a new conditional use permit in order to expand the facility if, in his judgment, conditions existing at the time of the proposed expansion warrant a conditional use review.			
Comm	ents			
<u>Staff</u>				
A new	CUP was su	bmitted and approved to expand the size of the f	acility.	
Subco	<u>mmittee</u>			
	tion No. 5 liance Opini	on: Compliance Not Demonstrated		
	Basis: No record of required compliance with noise levels provided. Note: need to add CUP document reference as notated above in staff comment			
_	_	located so that it does not face directly, shine	Consensus:	
or r	or reflect glare onto an adjacent street or property. Majority Opinion:			
	Minority Opinion:			
Comm	ents	.10		
<u>Staff</u>				

Condition Assessments

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condi	Conditions of Approval Current Status			

Monitoring of this condition is complaint driven. Staff has no records of complaints regarding lights at the landfill.

Workgroup Committee

- County has not monitored
- Not enough information to determine if this condition is met.
- staff comment is non-responsive; check the facility at night
- While we are on the landfill tour on Saturday, I heard you [Ian] talking with Joel Geier, and the subject of the arc lamps on the scene came up (photo attached). You told Joel that the lamps were not used mornings, only in afternoons. However, I went out this morning at 6 am and saw that the lights were indeed already on atop Coffin Butte, and there appeared to be operations going on, as I could see the red taillights of trucks moving around up there also. So it seems you are mistaken about the use of the arc lamps, and have been for some time. All last winter, for example, the lights were on every workday morning. I know this because I can see them from where I live when I go out to get the paper, weather permitting. They were on even if I got up at 5 am.

Subcommittee

MY: Can the County describe the system for documenting, responding to, and resolving complaints received? A complaint driven system of enforcement is unsatisfactory, particularly when Benton County residents are unaware of specific requirements and certainly rely on Benton County staff to monitor and enforce land use requirements.

Condition No. 6

Compliance Opinion: Compliance Not Demonstrated

Basis: No record of addressing compliance with lighting complaints provided.

Condition Assessments

Date	File #	e # Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condi	Conditions of Approval		Current Status	
med	7. Obtain all required septic, access, building, plumbing, mechanical, electrical, and other applicable permits prior to construction.		Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

This building permit(s) is finaled [Electrical - C9500565, C9501197, C9600514, C9600852]

Workgroup Committee

• septic/ada/building/plumbing/mechanical? certificate of occupancy?

Subcommittee

Condition No. 7

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

Condition Assessments

D	ate	File #	Request		Result
19	994	PC-94- 10	Zone change from Rural Residential to Landfill S from Rural Residential to Landfill Site.	ite Zone, Comprehensive Plan chan	nge BOC Denied
_			•		

Conditions of Approval Current Status

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

Subcommittee

Subcommittee believes that the record and rational of this land use proceeding is relevant to the evolution of the Coffin Butte Landfill.

Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.

Open Items: Subcommittee needs to review this documentation

Date	File #	Request	Result
1994	PC-94- 11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and update the site development plan.	PC Approved; PC Decision Appealed; Application Withdrawn

Conditions of Approval Current Status

Subcommittee

Subcommittee believes that the record and rational of this land use proceeding is relevant to the evolution of the Coffin Butte Landfill.

Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.



Date	File #	Request	· ·	Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condi	tions of Ap	proval	Current Status	
1. The Phase I generation facility shall be located in a structure approximately 75 by 85 feet; as shown in the application. The Phase 2 expansion shall be located in a building approximately 120 by 200 feet, as shown in the application materials. The Phase 2 expansion shall be located at least 300 feet from State Highway 99W, as shown in the application materials.		75 by 85 feet; as shown in the application. The sion shall be located in a building approximately et, as shown in the application materials. The sion shall be located at least 300 feet from State	Consensus: Majority Opinion: Minority Opinion:	
Comm	nents			
<u>Staff</u>				
The ex	kpansion ac	lded 4,300 square feet to the original building.		
Subco	<u>mmittee</u>			
Comp	Condition No. 1 Compliance Opinion: None given as of 12/11/22 Basis: Low Priority			
		e 1 and Phase 2 expansions shall be constructed	Consensus:	
		with the application materials. In addition, the ls of BCC 60.405 (2) and (3) and BCC 60.415(4),	Majority Opinion:	
	_	1) shall be met.	Minority Opinion:	

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condi	tions of Ap	proval	Current Status	
_	g complian	ce reviewed completed along with building permits	s – completed [Permit B0700147 Phase	expansion & Permits
B0700323, B0700416, B0700415, F0600068, B1400497]				
	Workgroup Committee			
• cer	rtificate of o	ccupancy?	>	
<u>Subco</u>	<u>mmittee</u>		/	
Comp	tion No. 2 liance Opir Low Priori	nion: None given as of 12/11/22		
		r both Phase I and Phase 2 expansions shall	Consensus:	
comply with the Noise Control Regulations for Industry and			Majority Opinion:	
Commerce in Oregon Administrative Rules 340-035-0035 as measured at the nearest dwellings existing on the date of approval of this conditional use permit.			Minority Opinion:	

Condition Assessments

Date	File#	Request		Result
1997	S-97-58	A conditional use permit to expand the generating generation plant that is served by the gas product of the expansion would increase the capacity to 5 MW and Phase II would increase the capacity.	of the plant from the current 2.2 MW	Community Development and Parks Department Approved
Condi	itions of An	nroval	Current Status	

Conditions of Approval

Current Status

Staff

Noise Compliance Monitoring memorandum submitted on June 11, 1997 by Pacific Northwest Generating Cooperative. Subsequent to the compliance monitoring memorandum, the County would require additional testing only if there was reason to believe the noise standards were no longer being met (such as through a noise complaint received from an adjacent dwelling.

Workgroup Committee

- And were complaints received? Not enough information to determine if this condition was met.
- County has not monitored subsequent
- Is this document available to the public?
- noise is an issue at the landfill; ensure the facility is still in compliance; verify that noise standards have not been updated

Subcommittee

MY: Can the County describe the system for documenting, responding to, and resolving complaints received? To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements. A complaint driven system of enforcement is unsatisfactory, particularly when Benton County residents are unaware of specific requirements and certainly rely on Benton County staff to monitor and enforce land use requirements.

Condition No. 3

Compliance Opinion: Compliance Status Unclear

Basis: County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.

Condition Assessments

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generation generation plant that is served by the gas product of the expansion would increase the capacity to 5 MW and Phase II would increase the capacity.	iced at the Coffin Butte Landfill. Phase of the plant from the current 2.2 MW	Community Development and Parks Department Approved
Condi	tions of Ap	proval	Current Status	
4. The applicant is responsible for ongoing monitoring of noise levels. Upon request of the Planning Official, the applicant shall provide the County with sufficient information to determine whether the facility is in compliance with Condition 3 of this permit.		quest of the Planning Official, the applicant shall unty with sufficient information to determine	Consensus: Majority Opinion: Minority Opinion:	

Comments

Staff

Available records do not indicate any such requests by the Planning Official.

Workgroup Committee

- Republic: Republic Services agrees with the County's assessment. Our available records do not indicate any such requests by the Planning Department.
- County has not monitored
- noise is an issue at the landfill; ensure the facility is still in compliance
- Not enough information

Subcommittee

MY: Requiring the Applicant to self-monitor and regulate without any oversight by the County is ineffectual and a disservice to the residents of Benton County to whom County staff and the Board of Commissioners are accountable.

Date	File #	Request		Result
1997	S-97-58	generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase		Community Development and Parks Department Approved
Condi	tions of Ap	oroval	Current Status	
Compliance Opinion: Compliance Status Unclear Basis: County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.				
the faci	generation lities shall i		Consensus: Majority Opinion: Minority Opinion:	
a)	potable wa	rater within the generating plant building by a ter container, refilled periodically;		
b) c)	A portable Plumbed re			
b)	A portable Plumbed recold running the Coffin Generating	ter container, refilled periodically; toilet located at the generating plant site; estroom facilities, with water closets and hot and ag water shall be available for use by employees at		

Condition Assessments

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating generation plant that is served by the gas product of the expansion would increase the capacity of the SMW and Phase II would increase the capacity of the server	ced at the Coffin Butte Landfill. Phase of the plant from the current 2.2 MW	Community Development and Parks Department Approved
		•		

Conditions of Approval

Current Status

<u>Staff</u>

OSHA letter from September 29, 1997 included relating to the toilet facilities and drinking water being compliant with OSHA standards for sanitation.

Workgroup Committee

• applicant "shall continue"...is the facility still in compliance? is potable water still available, are the other conditions complied with? portable toilet/available vehicles/5 maximum employees?

Subcommittee

Condition No. 5

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

6. The application shall obtain and comply with all applicable permits from the Oregon Department of Environmental Quality (DEQ). The applicant shall provide copies of all DEQ permits for the generation facility to the Community Development and Parks Department.

Consensus:

Majority Opinion:

Minority Opinion:

Date	File #	Request		Result	
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved	
Condi	tions of Ap	proval	Current Status		
not ac permi when Subco Condi Comp	Comments Staff: This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit. when was the most recent LUCS on file at DEQ completed? Subcommittee Condition No. 6 Compliance Opinion: Compliance Not Demonstrated Basis: No record of required actions provided.				
		e located so that it does not face directly, shine,	Consensus:		
or g	giare onto a	n adjacent road or property.	Majority Opinion:		
			Minority Opinion:		
Staff Monit Works	Comments				

Condition Assessments

I	Date	File #	Request	Result
•	1997	S-97-58	generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW	<u>-</u>

Conditions of Approval

Current Status

- County has not monitored
- Not enough information

<u>Subcommittee</u>

MY: Can the County describe the system for documenting, responding to, and resolving complaints received? A complaint driven system of enforcement is unsatisfactory, particularly when Benton County residents are unaware of specific requirements and certainly rely on Benton County staff to monitor and enforce land use requirements to ensure compatibility.

Condition No. 7

Compliance Opinion: Compliance Not Demonstrated

Basis: No record of addressing compliance with lighting complaints provided.

8. The property owner shall submit a declaratory statement to be recorded in the Benton County Deed Records for the subject property that recognizes the rights of adjacent forest uses, consistent with BCC 620.220().

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staf</u>f

Completed.

Workgroup Committee

provide copy in documentation

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condi	tions of Ap	proval	Current Status	
Subcommittee Condition No. 8 Compliance Opinion: No compliance opinion Basis: Low priority		•		
add plai revi sha Par the plai per	Iressing em Iressing em Ishall be sidew. The place Il be shall s Ishall be commits for the Il address: Emergency wildfire or	shall prepare a site-specific development plan ergency water supplies for fire protection. The ubmitted to the local fire protection agency for an approved by the local fire protection agency ubmitted to the Community Development and tent prior to the issuance of building permits for or Phase 1. A revised site-specific development ompleted prior to issuance of construction e Phase 2 expansion. The site development plan other fire-related emergency; of an all-weather road or driveway to within 10 feet to of identified water supplies which contain 4,000	Consensus: Majority Opinion: Minority Opinion:	

Condition Assessments

Date	File #	Request		Result
1997	generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase		Community Development and Parks Department Approved	
Condi	tions of Ap	proval	Current Status	
gallons or more and exist within 100 feet of the driveway or road at a reasonable grade (e.g. 12 percent or less);and f) Emergency water supplies shall be clearly marked along the access route with a Fire District approved sign.		easonable grade (e.g. 12 percent or less);and water supplies shall be clearly marked along the		

Comments

<u>Staff</u>

Additional research needed, compliance with this condition is not confirmed.

Workgroup Committee

- Republic: Republic Services is also conducting further research.
- appears to be not in compliance. these (plus assurance of power generation in an outage) would be a good start at considering requirements for the LS zone in a potential revisit of chapter 77
- This explanation of status cannot be accepted until the topic has been researched.

Subcommittee

MY: Landfill activities have a high potential of igniting fires and there have been fires previously at Coffin Butte. The potential for starting a wildfire is also great given the location of this industrial activity. Further, the frequency of power outages and landfill operations (e.g., pumps for water supply, leachate management and methane gas extraction) are dependent on reliable power supplies.

Condition Assessments

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condi	tions of Ap	proval	Current Status	
Condition No. 9 Compliance Opinion: Compliance Not Demonstrated Basis: No record of required action provided. 10. The applicant shall obtain all required septic, road approach, building, plumbing, mechanical, electrical, and other applicable permits prior to commencement of construction for both the Phase I and Phase 2 expansion. Contact the Permits Clerk and Building Official at the Community Development and Parks Department regarding permits and fees.			Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staf</u>f

Completed for Phase 1. Phase 2 of the expansion has not been utilized by the applicant.

Workgroup Committee

- CO for Phase 1? CO for Phase 2?
- Republic Services' records do not show any non-compliance issues with Phase II. While the owner/operator of Coffin Butte Landfill was the applicant for this CUP request, primary responsibility for compliance would have been with Pacific Northwest Generating Cooperative, an independent third-party contractor and not a Republic Services' subsidiary.
- What about Phase 2?

Date	File #	Request		Result
1997 S-97-58 A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved		
Condi	tions of Ap	proval	Current Status	
Subcommittee Condition No. 10 Compliance Opinion: No compliance opinion				
Basis: Low priority		·		

Condition Assessments

Date	File #	Request		Result
1999	PC-99-06			Planning Commission approved
Condi	tions of App	roval	Current Status	
Obtain approval of a reclamation plan from the Oregon Department of Geology and Mineral Industries or the Oregon Division of State Lands. Operation and reclamation plan shall demonstrate consistency with the intended subsequent site use.		Geology and Mineral Industries or the Oregon Lands. Operation and reclamation plan shall	Consensus: Majority Opinion: Minority Opinion:	

Comments

Staff

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

Workgroup Committee

• extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD?

Subcommittee

MY: What is the mechanism whereby any State agency is informed of a County land use action to allow an activity that requires a permit from a State agency? If the County issues an approval for a land use prior to the landowner getting the required permits, how will the County ensure that all the required permits have been received since the County does no monitoring or enforcement.

Condition Assessments

	Date	File #	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Ī	Conditions of Approval		proval	Current Status	

Subcommittee

Condition No. 1

Compliance Status Unclear. No record of required action provided.

2. if the mining is the primary cause of traffic on the unpaved public road, that road shall be kept dust-free by the applicant if dwellings are located within 300 feet of the roadway. The applicant and lease-holding operator shall endeavor to use only those public roads designated for truck usage, unless making local deliveries of mineral and aggregate resources to residential areas serviced by roads not designated for truck usage.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Public roads serving primarily quarry traffic are paved. Complete.

Workgroup Committee

- extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD?
- Is there no equivalent condition about dropping rocks which create road hazards on the highway?

Condition Assessments

Da	te F	File #	Request		Result
19	99 P	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Со	Conditions of Approval		roval	Current Status	

Subcommittee

MY: This is a classic example of an unenforceable condition of approval – who or how will the "primary cause" of traffic be determined? Then the requirement that the applicant or quarry lease holder "endeavor" to use only roads designed for truck traffic, what does that mean? A meaningless condition that does not have any chance of being enforced. Issuing a land use approval to a property owner binds the property owner and that obligation cannot be transferred to the lease holder.

Condition No. 2

Compliance Status Unclear. No record of required action provided.

3. The applicant or lease-holding operator shall provide screening to partially obscure the mining site from view by adjoining occupied property and public roads in Soap Creek Valley and north Benton County to the extent reasonable and practicable to do so. The screening shall consist of an ornamental fence or wall, a vegetated berm, or preservation of vegetated natural slope in character with the natural landscape of Soap Creek Valley.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

Condition Assessments

	Date	File #	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and proce resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Ī	Conditions of Approval		proval	Current Status	

Staff will need to field verify but it appears through comments that the applicant is not in compliance with this condition.

Workgroup Committee

- Republic: Republic Services did not own Coffin Butte Landfill at this time. Therefore, we do not have detailed records about any screening that was done. While the owner/operator of Coffin Butte Landfill was the applicant for this CUP request, primary responsibility for compliance with these and other requirement would have been the third-party quarry contractor. It appears from Google Earth historical photos that the third-party contractor did make an attempt to construct some berms and screening, but Republic Services do not have access to those records.
- extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD?
- Not in compliance. The quarry is visible for miles around.

<u>Subcommittee</u>

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Further, making an attempt to provide screening is not compliance. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Condition No.3

Compliance Status Unclear. Field verification needed.

Date	File #	Request		Result	
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved	
Condi	tions of App	roval	Current Status		
min per Qua nois day with rep oth aco to r per Qua with app hou	ing operation mitted by the lity. The appearance per month on the standing a corts of finding timely way relopment Der sound-abustical cinder educe the somitted by the lity. Any sound the visual licant or leading of 9:00 a.	r lease-holding operator shall ensure that the on does not exceed the maximum sound level e Oregon Department of Environmental plicant or lease-holding operator shall monitor by mining activities on one randomly selected when noise complaints are received, not minimum of one time per year. Noise data and higs from this monitoring shall be placed on file, with the Benton County Community epartment for public inspection. A berm, or sorbing construction materials such as er blocks or other similar methods may be used bund off-site to levels at or below those e Oregon Department of Environmental and-reduction construction will be consistent ouffering required in Condition #3 above. The se-holding operator shall limit blasting to the m. to 5:00 p.m., Monday through Friday.	Consensus: Majority Opinion: Minority Opinion:		
Comm Staff	comments taff				

Condition Assessments

	Date	File #	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Conditions of Approval Current Status					

Staff will need to field verify but it appears that the applicant is not in compliance with this condition. Staff is unaware of any noise data being submitted to the Community Development Department.

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?

Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Condition No. 4

Compliance Status Unclear. No record of required action provided.

5. Provide on-site parking for employees, customers, and visitors	Consensus:
to the mining site.	Majority Opinion:
	Minority Opinion:

Condition Assessments

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condi	tions of App	proval	Current Status	L
Staff Additional Research Needed				
Workgroup Committee				
• Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.				
 extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD? 				
• In compliance Subcommittee				
MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply.				

Condition No. 5

No Compliance Opinion

6. Maintain a security fence between the mining operation and	Consensus:
the public road when such road is located within 200 feet of the mining operation.	Majority Opinion:
	Minority Opinion:

Condition Assessments

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Conditions of Approval Current Status		Current Status		

Current Status

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- In compliance

Subcommittee

(MY) As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply.

Condition No. 6 **No Compliance Opinion**

7. Not excavate in a manner which would result in disturbance of	Consensus:
perimeter fencing or screening, or would impair the intent of the reclamation plan.	Majority Opinion:
·	Minority Opinion:

Condition Assessments

	Date	File #	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and proce resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Ī	Conditions of Approval Current Status				

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- The provision for screening has not been met, as noted above.

Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply.

Condition No. 7 No Compliance Opinion

8.	The quarry operation hours shall occur only between 7:00 a.m
	and 5:00 p.m. Monday through Friday, and 7:00 a.m. and 3:00
	p.m. on Saturdays. Quarrying operations shall not be
	conducted on Sundays.

Consensus:

Majority Opinion:

Minority Opinion:

Condition Assessments

Date	File #	Request		Result
1999	PC-99-06		A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.	
Conditions of Approval Current Status				

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party guarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- Generally in compliance (the quarry has been a better neighbor than the landfill, in this regard).
- "Operating hours" seem to be where there is most reluctance to make a clear statement that the landfill is out of compliance. Three or four special kinds of "operations" are mentioned that take place outside of the operating hours that were stated as conditions for the permits. On this last issue, for comparison I took a look at Lane County's Short Mountain Landfill. That landfill only serves commercial account holders, yet they seem to be able to restrict those haulers to their stated operating hours (7 AM to 5 PM weekdays and Saturdays). Seems like there's a lesson for Benton County our working group in there.

Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Limiting "quarry operations" to 7:00 am to 5:00 pm creates a potential conflict with prior condition #4.

Condition Assessments

Date	File #	Request		Result	
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved	
Condi	tions of App	roval	Current Status		
	Condition No. 8 In Compliance: Periodic County inspections are suggested to address resident concerns.				
	9. The applicant shall retain the dual-access road system to provide for emergency service access to the subject site. Consensus: Majority Opinion: Minority Opinion:				

Comments

<u>Staff</u>

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- There is only one serviceable route in to the quarry site for emergency service. The bridge over Soap Creek is no longer passable for emergency vehicles (both structurally unsound and with barriers in place).

Subcommittee

Condition Assessments

	Date	File #	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and proceduresources. The proposed area consists of 1.43 a operation.	5 55 5	Planning Commission approved
ĺ	Conditions of Approval Current Status				

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Condition No. 9

Compliance Status Unclear

10. The quarrying activity shall be limited to the 600-foot contour elevation and below, as shown by the applicant on Attachment 2 to the application.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- Google Earth images from 8/13/2020 show that quarrying activity extends up to approximately the 700 ft contour.

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and proce resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Condi	tions of App	proval	Current Status	
a thirc condit	d-party. It is	rty owner, RS or any previous landowner cannot on the responsibility of the landowner to comply. Agroval makes the whole land use review and appropriate the complex and appropriate the contraction of the	gain, County inability or unwillingness	
·	liance Statu KEEPER: N	EED TO CONFIRM ELEVATIONS CB		

Condition Assessments

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Conditions of Approval				

Conditions of Approval

Current Statu

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- This explanation of status cannot be accepted until the topic has been researched.

Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Condition No. 11

Compliance Status Unclear. County records need to be reviewed

12. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

Condition Assessments

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Condi	Conditions of Approval Current Status			

Additional Research Needed

Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- This explanation of status cannot be accepted until the topic has been researched.

Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Condition No. 12

Compliance Status Unclear. County records need to be reviewed.

Condition Assessments

Date	File #	Request		Result
2002	PC-02-07 A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of App	proval	Current Status	
	• •	I from the Oregon Department of	Consensus:	
Env	Environmental Quality for landfill operations on this site. Majority Opinion:			
			Minority Opinion:	

Comments

Staff

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

Workgroup Committee

- Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.
- does the most recent LUCS on file with DEQ predate
- this cup application?

Subcommittee

MY: What is the mechanism whereby any State agency is informed of a County land use action to allow an activity that requires a permit from a State agency? If the County issues an approval for a land use prior to the landowner getting the required permits, how will the County ensure that all the required permits have been received since the County does no monitoring or enforcement.

Condition Assessments

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Conditions of Approval Current Status		Current Status		
Condition No. 1				

Condition No. 1

Compliance Status Unclear. Site plan for area of interest needs to be provided.

2. In cases where landfill operations are the primary cause of traffic on unpaved public roads in the area, those roads shall be kept dust-free by the applicant.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

No longer applicable. Coffin Butte Road is entirely paved. The county considers this condition to be completed.

Workgroup Committee

- See previous comment on this issue re: Robison Rd. and Wiles Rd.
- The public section of Coffin Butte Road is entirely paved.
- there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

Subcommittee

Condition Assessments

Date	File #	Request		Result
PC-02-07 A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved		
Condi	tions of App	roval	Current Status	
Condi	tion No.2 mpliance O	vicinity of the landfill are unpaved and are likely	to receive trainic neaded to the landing	
3. The	applicant o	r lease-holding operator shall ensure that the	Consensus:	
	•	on does not exceed the maximum sound level	Majority Opinion:	
•	mitted by th ality.	e Oregon Department of Environmental	Minority Opinion:	
Comm	nents	1 7	1	
<u>Staff</u>				
Count	y monitoring	g of this condition is complaint-based.		
ا استا ۱۸۷		:44.0		

Workgroup Committee

- noise is an issue at the landfill; ensure the facility is still in compliance
- Not enough information.
- Not monitored by the county.

Condition Assessments

Date	File#	Request		Result	
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Cond	tions of App	proval	Current Status		
MY: How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example of complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner cannot delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator. Condition No.3 Compliance Not Demonstrated. No evidence of County process to capture / respond to action provided.					
	4. Provide on-site parking for employees, customers, and visitors to the landfill site. Consensus: Majority Opinion: Minority Opinion:				
Comments Staff Completed. Workgroup Committee					

• truck traffic to the landfill begins backing up HWY 99 beginning before 4:30am; ensure that traffic to the landfill does not pose a safety hazard

<u>Subcommittee</u>

Date	File #	Request	Result		
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of App	roval	Current Status		
	Condition No. 4 No compliance opinion				
the	5. Maintain a security fence between the landfill operation and the public road when such road is located within 200 feet of the landfill operation. Consensus: Majority Opinion:				
Comm	nents				
<u>Staff</u>					
Securi	ty fence is p	resent			
<u>Work</u>	group Comm	<u>nittee</u>			
	• check fence perimeter to ensure fencing is intact and surrounds the entire perimeter; from a casual inspection, it appears deferred maintenance may be in order				
Subco	<u>Subcommittee</u>				
	Condition No. 5 No Compliance Opinion				

Condition Assessments

Date	File #	Request		Result
2002	mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of App	roval	Current Status	
	•	ration hours shall occur between 8:00 a.m. and	Consensus:	
	5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial		Majority Opinion:	
			Minority Opinion:	

Comments

Staff

A definition of Operation Hours is what appears to be needed for this condition. Staff considers operation hours to be those hours when the landfill is open to the public. Staff would have been aware at the time this condition was imposed that the landfill would need to work outside of the hours identified above to complete activities necessary to the maintenance of the landfill.

Workgroup Committee

- Republic: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- "Operating hours" seem to be where there is most reluctance to make a clear statement that the landfill is out of compliance. Three or four special kinds of "operations" are mentioned that take place outside of the operating hours that were stated as conditions for the permits. On this last issue, for comparison I took a look at Lane County's Short Mountain Landfill. That landfill only serves commercial account holders, yet they

Condition Assessments

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an armining of mineral and aggregate resources Approximately with Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and large fulfill the reclamation plan for the previously a	proved by the Planning Commission e proposed area consists of 1.43 and is designed to	Planning Commission approved
Condi	tions of Ann	roval	Current Status	

Conditions of Approval

Current Status

seem to be able to restrict those haulers to their stated operating hours (7 AM to 5 PM weekdays and Saturdays). Seems like there's a lesson for Benton County our working group in there.

- How does 24 hour access work with compliance to noise complaints?
- Not in compliance
- Not in compliance. See previous note regarding operating hours.

Subcommittee

MY: Not in Compliance. Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill_to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

Condition No. 6

No Compliance Consensus for Subcommittee

Note: Condition is written poorly and would be improved with better clarification on Hours of Operation

Date	File #	Request		Result	
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of Ap	proval	Current Status		
	7. The applicant shall retain the dual-access road system to provide for emergency service access to the subject site. Majority Opinion:				
рго	vide for em	ergency service access to the subject site.	Majority Opinion:		
			Minority Opinion:		
Comments Staff Complete					
Works	Workgroup Committee				
 Republic: Republic Services is in compliance with this requirement and has made a dual-access road system. Access is available via Highway 99 and Tampico Road. good candidate for Chapter 77 review 					
This explanation of status cannot be accepted until the topic has been researched.					
Subco	Subcommittee				

Condition Assessments

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Conditions of Approval Current Status		Current Status		
Condition No. 7 No Compliance Opinion				
8. The landfill activity shall be limited to the 600-foot contour elevation and below, as shown by the applicant on the Site Development Plan in the application.		elow, as shown by the applicant on the Site	Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staf</u>f

The applicant indicates they are in compliance with this condition.

Workgroup Committee

- Republic: Republic Services is in compliance and operating within the 600-foot contour elevation as specified in the Site Development Plan.
- applicant should provide lidar, coordinate & verify with county GIS
- Not in compliance. The south face of Coffin Butte is scarred/eroded by excavations above the landfill up to approximately 675 ft elevation, per GoogleEarth images dated 8/13/2020

Subcommittee

Condition Assessments

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Conditions of Approval		roval	Current Status	

MY: Compliance Not Demonstrated. Did the staff do any independent verification that the landfill is operating within the 600-foot contour?

Condition No. 8

Compliance Opinion: Compliance Status Unclear

PLACEKEEPER: NEED TO CONFIRM ELEVATIONS CB Check USGS Topo Map, Benton County GIS

9. Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the Benton County Community Development Department for public inspection.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

The county regularly receives copies. Appendix I https://www.co.benton.or.us/cd/page/materials-management-document-library

Workgroup Committee

• Are these available for inspection, and if so, where?

Condition Assessments

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an armining of mineral and aggregate resources Approximately with Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and larministic fulfill the reclamation plan for the previously and the second se	proved by the Planning Commission e proposed area consists of 1.43 and is designed to	Planning Commission approved
Conditions of Annroyal		roval	Current Status	

Conditions of Approval

Current Status

• landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that residents have given up on making complaints to DEQ. per testimony at CU-21-047, odors are significant enough at the landfill that people sometimes cannot leave their homes; DEQ is apparently unaware of this situation, suggested action: ask DEQ how better to communicate current odor problems at the landfill to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. dedicated DSAC meeting to which the public are invited to air landfill concerns, include the results of this meeting in DEQ annual report

<u>Subcommittee</u>

MY: Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? The June 2022 report of methane exceedances and re-testing looks suspect – 7 hours to perform first test, just over an hour for the re-test?

Condition No. 9

Compliance Status Unclear. County records need to be reviewed

Condition Assessments

Date	File #	Request		Result
2002	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of App	roval	Current Status	
	•	m-water runoff permits and data produced from	Consensus:	
associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be			Majority Opinion:	
pla	placed on file in a timely way, with the Benton County		Minority Opinion:	
Co	mmunity De	evelopment Department for public inspection.		

Comments

Staff

The county regularly receives copies. https://www.co.benton.or.us/cd/page/materials-management-document-library

Workgroup Committee

- Are these available for inspection, and if so, where?
- see CUP LU-15-001 the area zoned LS is inadequate to fully contain landfill operations and as a result ancillary landfill operations spill out onto properties not zoned for landfill operations (forest conservation/exclusive farm use/rural residential). this is why the landfill has had so many applications for non-by-right land uses over the past 50 years. this is a question that should be addressed holistically, not piecemeal. once landfill operations begin to be allowed on non-landfill parcels, those non-landfill parcels, over time, become indistiguishable from landfill parcels. this incrementally blights the neighborhood and should be addressed in a bcc code revamp

Subcommittee

MY: Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required?

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Conditions of Approval Current Stat			Current Status	
	Condition No. 10 Compliance Status Unclear. County records need to be reviewed			

Condition Assessments

Date	File #	Request		Result
2003	PC-03-11 A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	roval	Current Status	
	1. The applicant shall continue to operate within the approval of		Consensus:	
	the Oregon Department of Environmental Quality Solid Waste Disposal Permit No 306.		Majority Opinion:	
Disp	J03411 C111111	110 300.	Minority Opinion:	

Comments

<u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.
- when was the most recent LUCS on file at DEQ completed?

Subcommittee

Condition No. 1

Compliance Opinion: In Compliance

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condi	tions of App	roval	Current Status	
2. In cases where landfill operations are the primary cause of traffic on unpaved public roads in the area, those roads shall be kept dust-free by the applicant. Consensus: Majority Opinion: Minority Opinion:				
Comm	ents			
<u>Staff</u>				
No lor	nger relevan	t.	· •	
Work	group Comm	nittee		
	•	tes re: Robison Rd. and Wiles Rd. to be unpaved public roads in the vicinity of the landfi	ill. does the landfill contribute to tra	ffic on those roads? if so, how much?
Subco	<u>mmittee</u>			
MY: C	MY: Compliance Not Demonstrated. Same comment as before – who and how is "primary cause" defined and enforced?			efined and enforced?
Condi	Condition No. 2			
Comp	Compliance Opinion: Compliance Status Unclear			
	• •	r lease-holding operator shall ensure that the	Consensus:	
land	landfill operation does not exceed the maximum sound level Majority Opinion:			

Condition Assessments

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condi	Conditions of Approval		Current Status	
•	permitted by the Oregon Department of Environmental Quality.		Minority Opinion:	

Comments

<u>Staff</u>

County monitoring of this condition is complaint-based.

Workgroup Committee

- County does not monitor.
- noise is an issue at the landfill; ensure the facility is still in compliance

Subcommittee

MY: Compliance Not Demonstrated. How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example of complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner cannot delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.

Condition No.3

Compliance Not Demonstrated. No evidence of County process to capture / respond to action provided.

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condit	tions of App	roval	Current Status	
	4. Provide on-site parking for employees, customers, and visitors to the landfill site. Consensus: Majority Opinion: Minority Opinion:			
Comm	Comments			
<u>Staff</u>				
Compl	ied with.		<i>Y</i>	
Workg	roup Comm	<u>sittee</u>		
• tru	ck traffic to t	he landfill begins backing up hwy 99 beginning before	4:30am; ensure that traffic to the la	andfill does not pose a safety hazard
Condit	Subcommittee Condition No. 4 No Compliance Opinion.			
		rity fence between the landfill operation and	Consensus:	
	landfill oper	when such road is located within 200 feet of ration.	Majority Opinion:	
			Minority Opinion:	

Condition Assessments

Date	File #	Request		Result	
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	proval	Current Status		
Works • ch Subco	lied with. group Comm	imeter to ensure fencing is intact and there are no de	ferred maintenance issues		
6. The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers. Consensus: Majority Opinion: Minority Opinion:					
Comments Workgroup Committee					

workgroup Committee

• Republic: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on

Condition Assessments

	Date	File #	Request		Result
•	2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
	Conditions of Approval Current Status				

Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.

- not in compliance
- Not in compliance, see previous notes on operating hours.

Subcommittee

MY: Not In Compliance. Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

Condition No. 6

No Compliance Consensus for Subcommittee

Note: Condition is written poorly and would be improved with better clarification on Hours of Operation

Condition Assessments

Date	File #	Request		Result
2003	PC-03-11 A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	proval	Current Status	
7. The applicant may relocate the eastern haul road, and shall retain the dual-access road system to provide for emergency service access to the subject site.			Consensus: Majority Opinion: Minority Opinion:	
^ - · · ·				·

Comments

Staff

Additional Research Needed

Workgroup Committee

- Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during the construction of Cell 4 in 2012. Access is maintained today.
- good candidate for chapter 77 review
- This explanation of status cannot be accepted until the topic has been researched

Subcommittee

Condition No. 7
No Compliance Opinion

Condition Assessments

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and la to the existing landfill operation, approved by conditions. This portion of the landfill would re existing, previously approved, Landfill Site Zone	planning commission with present an addition to the	Planning Commission approved
Condi	tions of App	roval	Current Status	
8. Copies of water quality, stormwater runoff, and air quality permits; and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way with the Benton County Community Development Department for public inspection.		ta produced from associated monitoring ired of the applicant by the Oregon Department al Quality, shall be placed on file in a timely way a County Community Development Department	Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

The county regularly receives copies. Appendix I

https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/2021_cbl_site_development_plan_appendix_g_i.pdf

Workgroup Committee

- Are these documents available for public inspection, and it so, where?
- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute.

Date	File #	Request		Result	
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	proval	Current Status		
citi		e is no DSAC meeting dedicated to this required activit nce at coffin butte landfill. contamination: domestic w		ormed of many of the problems that	
MY: Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? The June 2022 report of methane exceedances and re-testing looks suspect – 7 hours to perform first test, just over an hour for the re-test?					
	tion No. 8 liance Statu	s Unclear. County records need to be reviewed			
•		dscape buffer to mitigate visual impacts shall be	Consensus:		
	•	e Community Development Department. ening in the form of deciduous trees between	Majority Opinion:		
the	east triangl	e and Highway 99W, and a mixed	Minority Opinion:		
deciduous/evergreen buffer shall be planted and maintained in good health by the applicant.					
Comm Staff	•	tne applicant.			

Condition Assessments

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condi	tions of Apr	roval	Current Status	

Workgroup Committee

- Republic: Republic Services was unable to find records relating to this requirement, nor does it have any indication that there was any enforcement action from the County. Republic Services did plant a mitigating/vegetative buffer in 2016.
- Not in compliance
- not in compliance

Subcommittee

MY: Not In Compliance. The County freely admits that it does no monitoring or enforcement of its adopted conditions of approval, and the County states that it relies on the applicant to comply with the requirements. Republic says they can't find their records related to the screening requirements and states further "nor does it have any indication that there was any enforcement action from the **County."** Review of this extensive record of land use actions for the landfill demonstrates this exact circumstance over and over. Apparently, the conditions of approval have absolutely no meaning and cannot be relied on to mitigate the impacts of incompatible land use activities performed at the landfill.

Condition No. 9

Compliance Opinion: Not In Compliance

Basis: Visual inspection.

Condition Assessments

File #	Request		Result
PC-03-11 A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
tions of App	roval	Current Status	
10. Approval shall be obtained from the Oregon Division of State		Consensus:	
,		Majority Opinion:	
3.5. acca we		Minority Opinion:	
	PC-03-11 tions of App proval shall	PC-03-11 A Conditional Use Permit for excavation and la to the existing landfill operation, approved by conditions. This portion of the landfill would re existing, previously approved, Landfill Site Zonditions of Approval	PC-03-11 A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle). tions of Approval current Status proval shall be obtained from the Oregon Division of State ands for any activities on the subject property that affect signated wetlands. Consensus: Majority Opinion:

Comments

Staff

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

Workgroup Committee

- Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.
- Must be active monitor
- verification of compliance should be obtained. did the wetlands formerly include the small ponds that were slated for protection in the 1983 rezone

<u>Subcommittee</u>

Condition Assessments

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condi	tions of App	roval	Current Status	

MY: Compliance Not Demonstrated. Obviously there are or were wetlands on the property in the vicinity of the activity otherwise the County would not have added this condition of approval. It is again inexplicable that these types of requirements are not monitored or enforced. What is the point?

Condition No. 10

Compliance Opinion: Compliance Not Demonstrated.

Basis: No record of required action provided.

Condition Assessments

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved
Condi	tions of Appr	oval	Current Status	
app mo Mo add the reld cor req	1. Development shall comply with the plans and narrative in the applicant's proposal identified as Attachment 'A' except as modified by the approval or the conditions below. Modifications to the operation of the facility other than those addressed through this decision, including, but not limited to, the relocation of additional activities, or the configuration of relocated activities in a manner not substantially in conformance with the submitted conceptual site plan, shall require approval through a Modification of a Conditional Use Permit request (BCC 53.225).		Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

Standard condition requiring the applicant to implement the conditional use permit as described in their application. Compliance is not actively monitored.

Workgroup Committee

- Republic: Republic Services believes it is in compliance with the terms of the 2011 conditional use permit.
- narrative not provided, attachment A not provided

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved		
Condi	tions of Appr	oval	Current Status		
de	dicated to issu	county monitor compliance. considering that the couses associated with hosting a landfill?	unty receives \$X million per biennium wh	ich originally was supposed to be	
MY: C	of having this	ot Demonstrated. It is again inexplicable that the condition?	se types of requirements are not mor	nitored or enforced. What is the	
	tion No. 1 liance Opinic	on: Compliance Not Demonstrated.	,		
Basis:	No record o	f required action provided.			
2. As r	equired by B	CC 60.220 (2) the applicant shall record a	Consensus:		
	•	ement acknowledging the rights of adjacent perty owners to conduct forest operations	Majority Opinion:		
con	consistent with the Forest Practices Act and Rules prior to issuance of building permits. Minority Opinion:				
<u>Staff</u>	Comments				

Date	File #	Request		Result		
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved		
Condi	tions of Appi	oval	Current Status			
Workgroup Committee • has staff verified documentation Subcommittee MY: Compliance Not Demonstrated. No record presented. In a earlier condition of this nature, staff indicated they did not know wheth this action was completed. Where is this statement in the record? Condition No. 2 Compliance Opinion: Compliance Not Demonstrated. Basis: No record of required action provided.						
3. The applicant shall demonstrate compliance with the applicable siting standards specified in BCC 60.405 through materials submitted for issuance of building permits. Consensus: Majority Opinion: Minority Opinion:						
Staff Comp	Comments					

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved	
Condi	tions of Appr	roval	Current Status		
Subcondit	tificate of occ mmittee tion No. 3 mpliance Op	upancy? ADA compliance? inion			
with Plui	n the applical mbing Code,	constructed under this approval shall comply ble provisions of Building Code, Electrical Code, Mechanical Code, Fire Code, and rules and osed by state and federal agencies.	Consensus: Majority Opinion: Minority Opinion:		
Comm	ents				
	Completed.				
• cer Subco	Workgroup Committee • certificate of occupancy? Subcommittee Condition No. 4 No Compliance Opinion				

Condition Assessments

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved	
Condi	tions of Appr	oval	Current Status	
		oval from PC-03-11 that remain applicable and	Note" The conditions for LU-11-016 are the conditions from PC-03-	
should	be continue	d (as of the time of this decision):	11 that remain applicable plus 4 new ones	
1. Obt	ain necessary	y approvals from the Oregon Department of	Consensus:	
Env	ironmental C	Quality for landfill operations on this site.	Majority Opinion:	
			Minority Opinion:	
Comm				

Comments

<u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: Republic Services is in compliance with the DEQ requirement.
- DEQ permit approvals should be listed here. Are all of them up to date?
- when was the most recent LUCS on file at DEQ completed?

Subcommittee

Condition Assessments

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved	
Condi	tions of Appr	roval	Current Status		
Condition Complements Basis:	MY: Compliance Not Demonstrated. How do state agencies like DEQ become aware of some pending or approved land use action by Benton County? Having these types of requirements with no monitoring or enforcement is inexplicable. (MY 121622) Condition No. 1 Compliance Opinion: Compliance Not Demonstrated. Basis: No record of required action provided.				
2. In cases where landfill operations are the primary cause of traffic on unpaved public roads in the area, those roads shall be kept dust-free by the applicant. Consensus: Majority Opinion:					
			Minority Opinion:		

Comments

<u>Staff</u>

No longer applicable. Coffin Butte Road is entirely paved.

Workgroup Committee

• The status assessment here does not address whether unpaved public roads were kept dust-free prior to paving. For example, Tampico Road has only been fully paved within the past 3 years, and received frequent landfill traffic. Did the applicant demonstrate compliance by performing dust suppression on that road prior to the recent paving by the county? Robison Road, Wiles Road, and Rifle Range Road still receives frequent traffic associated with the landfill, as well as frequent illegal dumping. All of these are still unpaved, except for small sections of Robison Rd. east of Military Rd and at the Soap Creek crossing.

Condition Assessments

Date	File#	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Conditions of Approval Current Status				

there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

<u>Subcommittee</u>

Condition No. 2

MY: Compliance Not Demonstrated (121622) The comments above capture the concern – there are several unpaved roads in the vicinity of the landfill that receive landfill traffic. Who determines "primary cause" and what does the County do about it?

No Compliance Opinion EWP (112322)

3. The applicant or lease-holding operator shall ensure that the landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

Staff

County monitoring of this condition is complaint-based.

Workgroup Committee

- It should be stated more clearly that compliance cannot be confirmed, as the county has never checked.
- noise is an issue at the landfill; ensure the facility is still in compliance

Condition Assessments

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Conditions of Approval Current Status		Current Status		

Subcommittee

MY: Compliance Not Demonstrated (121622) How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example of complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner cannot delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.

Condition 3

Compliance Opinion: Compliance Not Demonstrated.

Basis: No record of County process to capture / respond to complaints provided.

4 . Provide on-site parking for employees, customers, and visitors	Consensus:
to the landfill site.	Majority Opinion:
	Minority Opinion:

Comments

<u>Staff</u>

In compliance.

Workgroup Committee

• truck traffic to the landfill begins backing up HWY 99 beginning before 4:30am; ensure that traffic to the landfill does not pose a safety hazard

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved		
Condi	tions of Appı	roval	Current Status		
Subcommittee No MY Entry Condition No. 4 No Compliance Opinion EWP (112322)					
the landfill operation.		Consensus: Majority Opinion: Minority Opinion:			
Staff In con Work ch Subco	Comments Staff In compliance. Workgroup Committee • check fence perimeter to ensure fencing is intact and there are no deferred maintenance issues Subcommittee Condition No. 5 No Compliance Opinion (MY 121622 & EWP (112322))				

Condition Assessments

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved
Condi	tions of Appr	roval	Current Status	
	•	ation hours shall occur between 8:00 a.m. and	Consensus:	
	5:00 p.m. Monday through Saturday, and 12:00 p.m. through		Majority Opinion:	
	5:00 p.m. on Sundays, with 24-hour access for commercial customers.		Minority Opinion:	

Comments

Workgroup Committee

- Republic Services: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- Clearly not in compliance. if landfill operations routinely start at 4:30 am M-F. Operations are operations, no way to spin this.
- Not in Compliance

<u>Subcommittee</u>

Condition No. 6

MY: Not In Compliance (121622) Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays,

Condition Assessments

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved	
Condi	tions of Appi	oval	Current Status	
with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day? In Compliance EWP (112322) 7. The applicant shall retain the dual-access road system to provide for emergency service access to the subject site. Consensus: Majority Opinion: Minority Opinion:				ed. Beginning operations at 4:30
Comments Staff In compliance. Workgroup Committee Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during the construction of Cell 4 in 2012. Access is maintained today.				

• This assessment of status is not possible for the working group to confirm until research has been completed.

good candidate for chapter 77 review

Condition Assessments

Date	File #	Request	Result	
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved	
Conditions of Approval Current Status			Current Status	
Subcommittee Condition No. 7				

No Compliance Opinion (MY 121622 & EWP (112322))

8. OMITTED	N/A
9. Copies of water quality and air quality permits, and data	Consensus:
produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the Benton County Community Development Department for public inspection.	Majority Opinion: Minority Opinion:

Comments

<u>Staff</u>

The county regularly receives copies. Appendix I

https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/2021_cbl_site_development_pla n appendix g i.pdf

Workgroup Committee

Condition Assessments

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Condi	Conditions of Approval Current Status		Current Status	

- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that testimony has been given that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated
- These have not all been made available for public inspection. Whether this is the fault of the applicant or the county is impossible to judge, as a member of the interested public. During the 2021 CUP process, I had to use Public Information Request procedures to obtain information from DEQ that was not available from Benton County.

Subcommittee

MY: Compliance Not Demonstrated. Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required?

Compliance Opinion: Compliance Status Unsure

Basis: Insufficient information provided to demonstrate compliance e.g. a documented work process, summary reports, etc.

Condition Assessments

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved	
Condi	tions of Appr	roval	Current Status	
10. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.		toring programs required of the applicant by artment of Environmental Quality, shall be a timely way, with the Benton County	Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

The county regularly receives copies.

https://www.co.benton.or.us/sites/default/files/fileattachments/community_development/page/8136/2021_cbl_site_development_plan_appendix_g_i.pdf

Workgroup Committee

• During the July 2022 DSAC meeting, Applicant's representative stated that runoff reports for the PRC composting facility were provided to DEQ but not to Benton County, because the county had never requested those explicitly. This needs to be clarified.

Subcommittee

MY: Compliance Not Demonstrated. Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required?

Compliance Opinion: Compliance Status Unsure

Basis: Insufficient information provided to demonstrate compliance e.g. a documented work process, summary reports, etc.

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved	
Conditions of Approval Current Status		Current Status			

Condition Assessments

Date	File #	Request	Result	
2013	LU-13-061	Conditional Use Permit for "minor additions Landfill to change the location of a construct vicinity of the existing office structure.	Planning Commission approved	
Condit	ions of Appro	oval	Current Status	
appl mod addi the relo conf	icant' s propo lified by the a lifications to ressed throug relocation of cated activition formance wit	Il comply with the plans and narrative in the osal identified as Attachment 'A', except as approval or the conditions below. The operation of the facility other than those that this decision, including, but not limited to, additional activities, or the configuration of es in a manner not substantially in the submitted conceptual site plan, shall through a Modification of a Conditional Use ICC 53. 225).	Consensus: Majority Opinion: Minority Opinion:	

Comments

<u>Staff</u>

Complied with.

Workgroup Committee

• narrative not provided, attachment a not provided

<u>Subcommittee</u>

MY: This list of standard conditions that never get reviewed for compliance or enforced does not build confidence in the land use planning process in Benton County.

Condition No. 1

No Compliance Opinion

Condition Assessments

Date	FIIE #	nequest		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	Conditions of Approval Current Status			
declar and cons	aratory state nearby prope	CC 60.220 (2), the applicant shall record a ment acknowledging the rights of adjacent erty owners to conduct forest operations ne Forest Practices Act and Rules prior to ng permits.	Consensus: Majority Opinion: Minority Opinion:	

Comments

Date File#

Request

Workgroup Committee

- Republic: Republic Services understands this requirement. At this juncture, no building permits have been issued for this area.
- This explanation of status cannot be accepted until the topic has been researched.
- unknown compliance

<u>Subcommittee</u>

MY: This list of standard conditions that never get reviewed for compliance or enforced does not build confidence in the land use planning process in Benton County.

Condition No. 2 No Compliance Opinion Recult

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditi	ions of Appro	oval	Current Status	
3. Any new access to a county road or change to an existing access shall require a permit issued through the Benton County Public Works Department. Consensus: Majority Opinion: Minority Opinion:				
Comme	ents			
<u>Staff</u>				
Adviso	ry			
Workgr	roup Commit	<u>tee</u>	Y	
1	•	c Services has not added or requested additional accandfill access received a public works permit?	cess and understands the stated require	ement.
Subcon	<u>nmittee</u>			
	Condition No. 3 No Compliance Opinion			
	1. Disturbance of 1 Acre or More. A National Pollutant Discharge Consensus:			
Elimination System NPDES) permit is required for all construction activities that disturb one acre or more. The				
NPD	NPDES permit must be obtained through Benton County Public Works and the Oregon Department of Environmental Quality. Minority Opinion:			

Date	File #	Request		Result	
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved	
Condit	Conditions of Approval Current Status				
Staff Adviso	Comments Staff Advisory				
•	have there been construction activities that disturb one acre or more? if so, have NPDES permits been obtained?				
	mpliance No monitored o	t Demonstrated. This is a new requirement and renforced.	will likely make the list of standard of	conditions of approval that will	
	Condition No. 4 Compliance Not Demonstrated. County records need to be reviewed.				
	Conditions of Approval from prior approvals that remain in effect (as of the time of this decision):				
1. Obtain necessary approvals from the Oregon Department of Environmental Quality for Landfill operations on this site. Consensus: Majority Opinion:					
			Minority Opinion:		

Condition Assessments

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditions of Approval Current Status				

Comments

<u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: This is not part of the Landfill and DEQ permits are not required. If such approvals become necessary in the future, Republic Services will obtain them.
- when was the most recent LUCS on file at DEQ completed? if the landfill is not compliant with land use conditions of aprroval, would DEQ still approve all necessary permits?

Subcommittee

MY: Compliance Not Demonstrated. This list of standard conditions that never get reviewed for compliance or enforced does not build confidence in the land use planning process in Benton County.

Condition No. 1

Compliance Opinion: Compliance Not Demonstrated.

Basis: No record of required action provided.

2. In cases where Landfill operations are the primary cause of	Consensus:
traffic on unpaved public roads in the area, those roads shall be kept dust -free by the applicant.	Majority Opinion:
	Minority Opinion:

Condition Assessments

	Condition Assessments					
Date	File #	Request	Result			
2013	LU-13-061	Conditional Use Permit for "minor additions Landfill to change the location of a construct vicinity of the existing office structure.	Planning Commission approved			
Condit	Conditions of Approval Current Status					
Comm	Comments					
<u>Staff</u>	<u>Staff</u>					

Workgroup Committee

• No evidence of compliance.

No longer applicable. Coffin Butte Road is entirely paved.

• there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

Subcommittee

MY: Compliance Not Demonstrated. Many previous comments submitted regarding this condition of approval. Many unpaved roads still exist in the vicinity of the landfill.

Condition No. 2

MY: Compliance Not Demonstrated (121622) The comments above capture the concern – there are several unpaved roads in the vicinity of the landfill that receive landfill traffic. Who determines "primary cause" and what does the County do about it?

No Compliance Opinion EWP (112322)

3. The applicant or lease - holding operator shall ensure that the	Consensus:
Landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental	Majority Opinion:
Quality.	Minority Opinion:
Comments	

Date	File #	Request		Result	
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved	
Condit	ions of Appro	oval	Current Status		
Workg Rep Cou nois Subcor MY: Co	County monitoring of this condition is complaint-based. Workgroup Committee Republic: Republic Services has no record of complaints on this parcel. County cannot confirm compliance.				
Compli Basis:	Condition 3 Compliance Opinion: Compliance Not Demonstrated. Basis: No record of County process to capture / respond to complaints provided.				
	I. Provide on-site parking for employees, customers, and visitors to the Landfill site.				
10 11	Majority Opinion:				
	Minority Opinion:				
Commo	Comments Staff				

Date	File #	Request		Result	
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved	
Condit	Conditions of Approval Current Status				
Workg	In compliance. Workgroup Committee				
Subcor No MY Condit	 truck traffic to the landfill begins backing up HWY 99 beginning before 4:30am; ensure that traffic to the landfill does not pose a safety hazard Subcommittee No MY Entry Condition No. 4 No Compliance Opinion EWP (112322) 				
the	5. Maintain a security fence between the Landfill operation and the public road when such road is located within 200 feet of the Landfill operation. Consensus: Majority Opinion: Minority Opinion:				
Staff In com Workgi che Subcor	Comments Staff In compliance. Workgroup Committee				

Condition Assessments

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	Conditions of Approval Current Status			
No Cor	No Compliance Opinion (MY 121622 & EWP (112322))			
	6. The Landfill operation hours shall occur between 8: 00 a.m. and			
	•	ay through Saturday, and 12: 00 p.m. through		
	-	days, with 24 -hour access for commercial		
cust	omers.			

Comments

Workgroup Committee

- Republic: This is not part of Coffin Butte Landfill operations. It is a material storage facility. There are no operating hours here.
- Clearly not in compliance
- not in compliance

<u>Subcommittee</u>

Condition No. 6

MY: Not In Compliance (121622) Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

Date	File #	Request		Result	
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved	
Condit	ions of Appro	oval	Current Status		
In Com	In Compliance EWP (112322)				
	7. The applicant shall retain the dual - access road system to provide for emergency service access to the subject site. Consensus: Majority Opinion: Minority Opinion:				
Comm	ents				
Workg	roup Commit	<u>tee</u>	<i>'</i>		
• Rep	 Awaiting additional research. Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during the construction of Cell 4 in 2012. Access is maintained today. Subcommittee No Compliance Opinion (MY 121622 & EWP (112322)) 				
8. <i>OMI</i>	TTED		N/A		
prod the a	9. Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the N/A Consensus: Majority Opinion: Minority Opinion:				

Condition Assessments

Date	File#	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditions of Approval		oval	Current Status	
Benton County Community Development Department for public inspection.		,		

Comments

Workgroup Committee

- Republic: There are no permits or monitoring data as this relates to a material storage facility.
- As noted above, these are not available for public inspection as required.
- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that testimony has been given that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated

Subcommittee

MY: Compliance Not Demonstrated Material storage areas can and do generate stormwater runoff unless they are completely covered. How and when does the County know if permits for this facility are procured from DEQ?

Compliance Opinion: Compliance Status Unsure

Basis: Insufficient information provided to demonstrate compliance e.g. a documented work process, summary reports, etc.

Condition Assessments

Date	File#	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditions of Approval			Current Status	
10. Copies of storm -water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.			Consensus: Majority Opinion: Minority Opinion:	

Comments

Workgroup Committee

- Republic: There are no permits or monitoring data as this relates to a material storage facility.
- As noted above, these are not available for public inspection as required.

Subcommittee

MY: Compliance Not Demonstrated. Material storage areas can and do generate stormwater runoff unless they are completely covered. How and when does the County know if permits for this facility have been issued by DEQ?

Compliance Opinion: Compliance Status Unsure

Basis: Insufficient information provided to demonstrate compliance e.g. a documented work process, summary reports, etc.

Condition Assessments

Date	File #	Request		Result
2015	LU-15-001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.		Community Development Department Approved
Conditions of Approval			Current Status	
narra A. Sig the s	ative in the applica gnificant modificat stormwater system	stantially comply with the plans and int's proposal identified as Attachment cions to the construction or operation of a other than those addressed through ire additional approval.	Consensus: Majority Opinion: Minority Opinion:	

Comments

Workgroup Committee

- Republic: This development condition was at the County's discretion. However, as it relates to stormwater system construction and monitoring, Republic Services has all the DEQ permits necessary and is in compliance.
- attachment a is not provided
- We are missing a clear statement from the county on whether the site is in compliance, independent of DEQ. See previous comments.

Subcommittee

MY: Compliance Not Demonstrated. Nonagricultural uses in the EFU zone are specifically limited by ORS. Whether the continuation and alteration of a non-conforming use in the EFU zone is appropriate may be beyond the scope of this review. However, that fact that this action was approved at the staff level, and apparently at the behest of the department, requires further review. More time is needed to review the record. Was Oregon Department of Land Conservation and Development (DLCD) notified of this land use action?

Condition No. 1

Compliance Opinion: Compliance Not Demonstrated.

Condition Assessments

2. The applicant shall obtain and maintain compliance with the terms of all necessary federal, state, and local permits for construction and operation of the stormwater system described in this application.

Consensus:

Majority Opinion:

Minority Opinion:

Comments

<u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

Workgroup Committee

- Republic: This development condition was at the County's discretion. However, as it relates to stormwater system construction and monitoring, Republic Services has all the DEQ permits necessary and is in compliance.
- the stormwater system is in an area identified as "wetlands" does this trigger additional permitting requirements
- We are missing a clear statement from the county on whether the site is in compliance, independent of DEQ. See previous comments.

Subcommittee

(MY) Many previous comments regarding lack of system or follow up to ensure that applicant secures permits for approved activities. Meaningless condition with no follow up or enforcement.

Condition No. 2

Compliance Opinion: Compliance Not Demonstrated.

Basis: No record of required action provided

Condition Assessments

Date	File #	Request	Result
2021	LU-21-047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	Planning Commission Denied; PC Decision Appealed; Application Withdrawn

Comments

Workgroup Comments

• Republic Services appealed the Planning Commission's decision, but voluntarily withdrew that appeal to engage with the community and participate in the Oregon Consensus process. Republic Services and Coffin Butte Landfill remain committed to the Oregon Consensus process and this group's work. We look forward to being part of Benton County's long-term solid waste management and diversion solution strategy.

Subcommittee

Use Decision Provided for Background

Subcommittee believes that the record and rational of this land use proceeding is relevant to the evolution of the Coffin Butte Landfill.

Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.

Open Items: Subcommittee needs to review this documentation

General Comments from Committee Members (October 2022):

- I understand that county staff might want to explain why, for many conditions (lighting, noise etc.) they have not been monitoring. But it makes the document less clear than it ought to be. "Complaint-based monitoring" really means "no monitoring" in practice. In such cases, I've suggested this more direct language.
- Some of the responses really seem to be beating around the bush to avoid saying, "not in compliance." For example if screening is "not completed" even 20 years after a permit was issued, why not just state clearly, "Not in compliance."
- This is really a lot of applications to do things that are not allowed by right, 14 individual applications with many missing (Tampico vacation, coffin butte vacation, 1977 cup (?)). has any other business or individual in the history of Benton County been the applicant in so many land use actions? if the landfill is the record holder, is that overall situation something that should be considered when additional special permissions are requested?

List of Revisions

Development Documents

Revisions:

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Subcommittee Working Drafts

Compliance with Past Land Use Approvals - A2 Small Group Markup 121922 Working v1



List of Appendices

- 1 Figure IV-7 from Chemeketa Regional Solid Waste Program Report 1974
- 2 Figure from Count Code

References (Numbers need to be redone in Final Doc)

Ref 1 DEQ Record of Decision 2005 Page 22:

7.1 DESCRIPTION OF THE SELECTED ALTERNATIVE

The remedial actions have already met the protectiveness standard since there were no unacceptable risks identified by the risk screening for the exposure pathways. However, to maintain this level of protectiveness and to provide for further improvement in groundwater quality consistent with the intent of groundwater quality protection rules, maintenance of the remedy as supplemented by additional actions was recommended. The remedy employs the following elements:

- Landfill closure and cover with engineered cap on Cell 1A and parts of Cell 1. The eastern slope of Cell 1 will retain interim plastic cover until it is covered with the base liner of Cell 3D. The Closed Landfill was covered with soil in 1977.
- Surface controls to prevent surface water run-on and infiltration of surface water through the waste, and to slow down the rate of cap erosion.
- Access restrictions to areas of waste by fencing around the landfill units.
- Leachate collection from Cell 1 and management by various strategies.
- Landfill gas collection from Cell 1 and use for supplemental electricity generation.
- Deed restrictions on property within the LOF to prevent development of groundwater resource.
- Decommissioning two water supply wells to prevent their future use.
- Property purchases as buffer around the landfill.

In addition to these actions, the solid waste permit requires groundwater monitoring downgradient of the landfill cells and LFG monitoring around the landfill cells and in structures to assess protectiveness between the landfill and potential receptors.