(Note: Table not finished by Small Group and not send for CTY or RSI review as of 121722)

PROC	GRESS T	RACKI	NG:	ΓΑΒΙ	LE OF (	CONT	ENTS WIT	H PR	ROGRE	SS COLU	JMNS (Delete in Final Document)	
Priority	Status	ENTRIES FROM					KEY WORDS					
		EP	MY	СВ	CTY STAFF	RSI		#	Date	File #	Request	Result
High		Υ	Y	V To ns, ar ea			Landfill established Geographic area served Leachate County oversight Closure	1	1974	CP-74- 01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report and Sanitary Landfill expansion.	PC Approved PC Decision Appealed BOC Approved
<b>High</b> Extrem ely High	Use of back- ground docs resolved	Y	Y	V			Site Plan Slope & terracing County oversight Leachate Visual screening Reclamation Recycling	2	1983	PC-83- 07/L-83- 07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07- C(1)).	BOC Approved.
Mid	Lesson Learn need buy- in	Y	Y	V	2		Residential land loss	3	1988	Board Order	Order to Vacate a portion of Tampico Ridge Subdivision	BOC Approved
Low		Y	Y					4	1988	LD-88- 11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.	Development Department Approved

Priority	Status	ENTRIE: FROM	S				KEY WORDS					
		EP	MY	СВ	CTY STAFF	RSI		#	Date	File #	Request	Result
Low		Y	Y					5	1994	PC-94- 03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.	Development Department Approved
High		Y	Y				To be used for historical context: States why some-thing not allowed. Board rational	6	1994	PC-94- 10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site	BOC Denied
High		Y	Y		.1		To be used for historical context. Road closure, public concerns	7	1994	PC-94- 11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and update the site development plan.	PC Approved; PC Decision Appealed; Application Withdrawn
Low Except High for Emer- gency Prepar- edness (9)		Y	Y	5	2			8	1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill.  Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.	Community Development and Parks Department Approved

Draft 11-14-22

Revisions:

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
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Priority	Status	ENTRIES FROM					KEY WORDS					
		EP	MY	СВ	CTY STAFF	RSI		#	Date	File #	Request	Result
Need to locate on map to assess priority		Y	Y					9	1999	PC-99- 06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.  Update: Quarry operations on this parcel have ceased	Planning Commission approved
Med Need to locate on map to assess priority		Y	Y			_		10	2002	PC-02- 07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.	Planning Commission approved
Mid		Υ	Y		1		At toe of old unlined landfill	11	2002		Vacation of a portion of Coffin Butte Road	BOC approved
High		Y	Y	5	}		Operating hours Condition 6	12	2003	PC-03- 11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).	Planning Commission approved

Draft 11-14-22

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Priority	Status	ENTRIES FROM	,				KEY WORDS					
		EP	MY	СВ	CTY STAFF	RSI		#	Date	File #	Request	Result
Mid		Y	Y				Surface water involved	13	2011	LU-11- 016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.	Planning Commission approved
Low		Y	Y					14	2013	LU-13- 061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.	Planning Commission approved
High		Y	Y				Surface water Bio filtration. Discharge to groundwater	15	2015	LU-15- 001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.	Community Development Department Approved
Mid	Not to be reviewed	Y	Y	5	<b>?</b>		Cell placement below water table. Review for perspective on existing conditions.	16	2021	LU-21- 047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the	Planning Commission Denied; PC Decision Appealed; Appeal Withdrawn

Draft 11-14-22

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Priority	Status	ENTRIES FROM			KEY WORDS							
		EP	MY	СВ	CTY STAFF	RSI		#	Date	File #	Request	Result
											new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	



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**TITLE** page

**EXECUTIVE SUMMARY page** 

**INTERPRETATION page(s)** 

**NAVIGATING THIS DOCUMENT** 

What does screening mean?

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Revisions:

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## **Table of Contents**

#	Date	File #	Request	Result
1	1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as	PC Approved
			recommended in the Chemeketa Regional Solid Waste Program Report and Sanitary Landfill expansion.	PC Decision Appealed
			Samually Landini expansion.	BOC Approved
2	1983	PC-83-07 / L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).	BOC Approved.
			Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).	
3	1988	Board Order	Order to Vacate a portion of Tampico Ridge Subdivision	BOC Approved
4	1988	LD-88-11	A Lot line adjustment with a transfer of 37.94 acres from parcel A to parcel B.	Development Department Approved
5	1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.	Development Department Approved
6	1994	PC-94-10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site	BOC Denied
7	1994	PC-94-11	A conditional use permit to expand the area approved for a landfill within the Landfill Site Zone and update the site development plan.	PC Approved; PC Decision Appealed;

#	Date	File #	Request	Result
				Application Withdrawn
8	1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.	Community Development and Parks Department Approved
9	1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.  Update: Quarry operations on this parcel have ceased	Planning Commission approved
10	2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.	Planning Commission approved
11	2002		Vacation of a portion of Coffin Butte Road	BOC approved
12	2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).	Planning Commission approved

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#	Date	File#	Request	Result
13	2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.	Planning Commission approved
14	2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.	Planning Commission approved
15	2015	LU-15-001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.	Community Development Department Approved
16	2021	LU-21-047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures. Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	Planning Commission Denied; PC Decision Appealed; Appeal Withdrawn



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# **Observations and Recommendations** (Post BCTT WorkGroup Tasks)

Refers to	Observations	Recommendations (Post BCTT WorkGroup tasks)
Document Number		
1	About 30 million gallons per year of	Consider the impact of leachate management on traffic safety, road
Add	leachate (about twenty 5500 gallon tank trucks per day) are trucked offsite to city	maintenance, and Willamette River (water, sediments, wildlife, etc.) in future assessment of the impact of landfilling in Benton County. Also
Date	treatment systems	consider the impact on the functioning of the wastewater treatment plant and impact on the service life of the facility. Financial considerations should be transparent.
1	(Condition 1) It is very important to note that the existing visual appearance of the landfill is a significant concern. The landfill is being constructed in ways that do not reflect the description set out by the applicant and approved plan of 1983 (refer to PC-83-07; L-83-07).	Consider clarifying the roles of the County and DEQ in future CUP actions. In particular, which organization has primacy over what? A clear understanding is needed of DEQ's and the County's role in addressing aspects of the landfill such as design, operation, monitoring (including noise, light pollution, odor, etc.), appearance, and screening from public view, etc.
1	(Condition 6) Under the DEQ position, reclamation does not start until all disposal operations cease. This is potentially 30 years in the future if landfill expansions are approved.	The issue of when the landfill is ready for reclamation and what that reclamation will look like needs to be clarified to appropriately manage community expectations for the ultimate disposition of the landfill.  It is suggested the County bring some clarity to this condition by:  1. reevaluating the appropriateness of the "shall be returned to grazing, another farm-type operation". Questions to consider include: Given current public perceptions of landfills, does it make sense to expect grazing on top of a landfill to yield products people? Given the steepness of the as-built landfill cover slopes, is it

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Refers to	Observations	Recommendations (Post BCTT WorkGroup tasks)
Document Number		
		reasonable to expect grazing animals will not damage the cover system exposing wastes and allowing air to be drawn into the landfill mass?  2. giving nearby residents and travelers on Hwy 99 some sense of what can reasonably be expected under "or other permitted use as approved by the Planning Commission and the Board of County Commissioners." E.g., A park with walking trails much like the Baylands Nature Preserve in Palo Alto, CA.  Additionally. It is recommended the County consider:  1. the impact of ongoing landfill operation on community development programs such as the Bike Transit Corridor. Note the only east/west bike crossing of Hwy 99W for about 55 minutes is across from the landfill;  2. the consistently of a landfill of this size with the County's Vision 2040.
1	RSI is "In Compliance" in Benton County based on personal experience but Benton County contributes less than 10% of the total volume sent to the landfill and is only one of more than 20 counties RSI draws material from.	?? Not sure how to handle?? To be addressed in next Vision Plan or Materials Management Plan? Just flag this condition for BCTT SW Plan Subcommittee?

Revisions

12

Refers to	Observations	Recommendations (Post BCTT WorkGroup tasks)
Document Number		
2	Decision text and "conditions" are sometimes difficult to easily determine especially in older County decision documents (See analysis by M Yeager (Dec 2022))	Future decisions clearly convey basis of Approval. Example: "Condition of Approval: This approval is based upon the application, site plan, and supporting documentation submitted by the applicant. Any substantial change as determined solely by Benton County in the approved plan will require a new application."  NEED EDUCATION FROM COUNTY STAFF: Is there a written Benton County Compliance Policy & Process including a complaint lodging, tracking, and resolution process?
3	1988 Board Order to Vacate a portion of Tampico Ridge Subdivision appears to have removed about 600? (RECHECK #) acres of land from residential use.  DEQ in the 2005 Record of Decision for the landfill specifies "Property purchases as buffer around the landfill." as one of the remedies <sup>1</sup> for groundwater contamination.	In assessing the public burden associated with the landfill, it appears necessary for the County to understand how much land has been acquired by RSI in pursuit of creating environmental or other buffers near the landfill. Address how these actions are consistent with Vision 2040.

<sup>&</sup>lt;sup>1</sup> DEQ Record of Decision Page 22

## 7.1 DESCRIPTION OF THE SELECTED ALTERNATIVE

The remedial actions have already met the protectiveness standard since there were no unacceptable risks identified by the risk screening for the exposure pathways. However, to maintain this level of protectiveness and to provide for further improvement in groundwater quality consistent with the intent of groundwater quality protection rules, maintenance of the remedy as supplemented by additional actions was recommended. The remedy employs the following elements:

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Refers to	Observations	Recommendations (Post BCTT WorkGroup tasks)
Document Number		
5	Noise (Condition 2, 5)	Establish and widely advertise a County process for receiving, tracking, and resolving landfill and power plant related noise complaints.
5	Lighting at Power Plant (Condition 6)	Establish and widely advertise a County process for receiving, tracking, and resolving landfill and power plant related noise complaints.
8	Lighting at Power Plant (Condition 7)	Establish and widely advertise a County process for receiving, tracking, and resolving landfill and power plant related noise complaints.
8	(Condition 9 "applicant shall prepare a	Establish if the applicant is in compliance with this 1997
1997	site specific development plan addressing emergency water supplies for fire protection. The plan shall be submitted to	condition.Reassess the emergency preparedness plan given the lessons learned from the nationally reported 1999 landfill fill fire and emergency services available to address new fire situations such as a hypothetical nearby forest fire. Consider integration with other plans such as

<sup>•</sup> Landfill closure and cover with engineered cap on Cell 1A and parts of Cell 1. The eastern slope of Cell 1 will retain interim plastic cover until it is covered with the base liner of Cell 3D. The Closed Landfill was covered with soil in 1977.

In addition to these actions, the solid waste permit requires groundwater monitoring downgradient of the landfill cells and LFG monitoring around the landfill cells and in structures to assess protectiveness between the landfill and potential receptors.

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

<sup>•</sup> Surface controls to prevent surface water run-on and infiltration of surface water through the waste, and to slow down the rate of cap erosion.

<sup>•</sup> Access restrictions to areas of waste by fencing around the landfill units.

<sup>•</sup> Leachate collection from Cell 1 and management by various strategies.

<sup>•</sup> Landfill gas collection from Cell 1 and use for supplemental electricity generation.

<sup>•</sup> Deed restrictions on property within the LOF to prevent development of groundwater resource.

<sup>•</sup> Decommissioning two water supply wells to prevent their future use.

<sup>•</sup> Property purchases as buffer around the landfill.

Refers to	Observations	Recommendations (Post BCTT WorkGroup tasks)
Document Number		
	the local fire protection agency for	Community Wildfire Protection Plan. See Adair Village Fire Chief
	review".	Testimony (most recent CUP application)
		PLACEKEEPER PC-02-07 Dual Access roads (CB)
General	Odor issues do not seem to be mentioned	Request feedback / discussion on how to address this especially for nearby areas undergoing development. (Logsdon Ridge, Santiam Christian School, Adair Village UGB expansion, North Albany).
		Need to review Title V Permits to determine if odor is addressed there.



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Draft 11-14-22

## **General Notes**

## **Definitions Used in Compliance Assessment:**

- In Compliance = Compliance demonstrated. Basis: cite basis e.g., In County Records
- **Not In Compliance** = Basis: cite basis e.g., Need more specific information. Explanation: provide citations. References: provide when available. Suggestions or Open Items: for coming into compliance.
- **Compliance Status Unclear** = Assessment not made due to one or more of the following: regulatory requirements not triggered, information sources not available, condition appears to have lesser environmental / ecological / economic / public safety, etc. impact, or insufficient information available.
- **County Requirement Superseded** = Cite over-riding County land use decision, DEQ reference, Requirement No Longer Relevant, etc.
- Legal Requirement Superseded = by LUBA, court opinion, statutes, County Code, Comprehensive Plan, etc.
- Compliance Not Demonstrated = Additional information from the County and/or DEQ needed to assess compliance.
- **Use Decision Provided for Background** = Information in document provides useful insight of community/governmental perspectives at the time. (MAY NEED TO BE RETHOUGHT / REWORDED)

Format for Evaluation of more complex conditions is:

Subcommittee Members	
Compliance Opinion:	
Basis:	
Explanation:	
Notes:	
Onen Item(s)	

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Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report <sup>2</sup> and Sanitary Landfill expansion.  Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	
defi MI, mar requ	ned and the WS, DA, KV, o <sup>3</sup> . Expanding uire a re-revi	to be served by the Coffin Butte Site should be approval should be confined to serving only areas MI, CO, AL, LV, and MH, as defined on the enclosed Coffin Butte to service additional areas should ew by the Planning Commission.  Ote numbering above	Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

### Staff

Draft 11-14-22

Unsure when the change occurred to allow trash to be brought to the landfill from outside those areas identified above occurred. There is no information in any land use file that staff searched through.

## **Workgroup Committee**

• Unable to accept this assessment until additional research is complete.

<sup>&</sup>lt;sup>2</sup> The <u>Chemeketa Regional Solid Waste Program Report</u> was produced in 1974 as part of a regional collaborative effort between Benton, Marion, Linn, Polk, and Yamhill counties (Stevens, Thompson & Runyan, Inc., 1974a). This report details recommendations and options for disposal sites, collection strategies, and other materials management approaches.

<sup>&</sup>lt;sup>3</sup> The <u>Chemeketa Regional Solid Waste Program Report</u> labels specific Chemeketa Region Service Areas, including the general areas of Monmouth/Independence (MI), West Salem (WS), Dallas (DA), Kings Valley (KV), Corvallis (CO), Albany (AL), Lobster Valley (LV), and Monroe/Harrisburg/Halsey (MH), which are **mapped and detailed on Figure IV-7 of the Report** (Stevens, Thompson & Runyan, Inc., 1974b). INCLUDE FIGURE IN APPENDIX "Y"

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	

- Modified in 1983, but still relevant as to intent not sure how to rank this...with every land use application there has consistently been discussion about how much Benton County residents did not want out-of-county waste being deposited into the landfill; I believe the meeting minutes reflect that the applicant stated that the landfill was just for Benton County
- Republic: Republic Services acquired Coffin Butte Landfill in 2008. Certain records prior to that date may be incomplete. We agree that the changes to the County's land use regulations and subsequent conditional use approvals mean that the analysis and the conditions in the 1974 decision are no longer relevant. Further, Republic Services<sup>4</sup> has reported the counties of origin and tonnage for the last 20 years to the Board of Commissioners under the terms of its franchise agreement.

#### Subcommittee Members

**Compliance Opinion: Not In Compliance** 

#### Basis:

RSI Annual reports over multiple years indicate solid wastes outside of the geographical area defined in this 1974 Approval have been and continue to be disposed of at Coffin Butte e.g. (see RSI annual report (add link to most recent report))

## **Explanation:**

Further searches of County and RSI files are needed to establish if or when this condition was superseded to authorize landfilling materials outside of the 1974 defined area. Benton County Code 25I dated 1983 authorizes acceptance of material from Sweet Home and Lebanon. Alternatives to finding historical authorization may include BOC and Planning Commission action to void limitations on the geographic area allowed to bring material to Coffin Butte. A relevant concept is the DEQ definition of "regional" landfill. It is based on

<sup>&</sup>lt;sup>4</sup> For ease of reference, "Republic Services" is used throughout this version of the document but depending on the topic the actual legal entity on the applicable permits documents or otherwise may be Valley Landfills, Inc.

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional so the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Conditions of Approval		proval	<b>Current Status</b>	

tonnage received. It does not refer to a geographic area. It is based on tonnage processed. Additional searches for State statues or regulations that prohibit counties from limiting the areas from which wastes can be received from is suggested.

#### Notes:

Draft 11-14-22

- Support for 1977 geographical definition found in:
  - ◆ 1983 Code reference "BEFORE THE BOARD OF COMMISSIONERS FOR BENTON COUNTY, OREGON An Ordinance Amending the Benton County Comprehensive Plan and Specifically Amending the Public Facilities and Services and Environmental Quality Elements and Amending the Comprehensive Plan Map Ordinance 251" Specific language to be inserted in the code under "Landfill and Solid Waste Policies" includes:
    - "27. The Coffin Butte site shall have a landfill site designation and shall serve as a regional landfill servicing a geographical area including Linn, Polk, and Benton Counties."
  - ♦ PC-83-07-C(3) PDF page 13
- Note 1974 Chemeteka report defines "regional" in physical geography terms, DEQ defines "regional" in terms of amount of tonnage received. DEQ Reference: 23) "Regional disposal site" means a disposal site that receives, or a proposed disposal site that is designed to receive more than 75,000 tons of solid waste a year from outside the immediate service area in which the disposal site is located. As used in this subsection, "immediate service area" means the county boundary of all counties except a county that is within the boundary of the metropolitan service district. For a county within the metropolitan service district, "immediate service area" means the metropolitan service district boundary. From <a href="https://www.oregonlegislature.gov/bills\_laws/ors/ors459.html">https://www.oregonlegislature.gov/bills\_laws/ors/ors459.html</a>> per B Fuller to S Imperati email 110722
- PLACE KEEPER: Add 2002 PC-02-07 geographic, regional landfill issue (Catherine)
- Status of search for County business related documents mentioning geographic service area:
  - ◆ Franchise Agreements prior to 2020 not found. Need to find this.

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program R Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	

- No mention of geographic service area in 2020 Franchise Agreements

  (https://www.co.benton.or.us/sites/default/files/fileattachments/community\_development/page/8136/valley\_landfills\_landfill\_franchise\_agrmt\_2020.pdf
- ◆ There is a 2016 Benton County / RSI Memorandum of Understanding the is an "...acknowledgement that Coffin Butte Landfill will be accepting municipal solid waste currently being delivered to Waste Management's Riverbed Landfill for a term of 1-2 years, beginning in January of 2017.

(https://www.co.benton.or.us/sites/default/files/fileattachments/community\_development/page/8136/republic\_svcs\_riverbend\_landfill\_500952\_mou\_120116.pdf)

Open Item: Search DEQ permits for information allowing geographic areas to use CB Landfill.

2. The site management activities conducted at Coffin Butte should be reviewed periodically by the County Sanitarian (exofficio member of the Planning Commission). A report of compliance to all state and local standards should be made at least once annually to the Planning Commission by the Sanitarian.

Consensus:

**Majority Opinion:** 

**Minority Opinion:** 

#### **Comments**

## Staff

Draft 11-14-22

It will need to be a decision of the Board of County Commissioners as to whether this condition should be resumed. Annual Reports from 2005 found here <a href="https://www.co.benton.or.us/cd/page/solid-waste-collection-franchisee-annual-reports">https://www.co.benton.or.us/cd/page/solid-waste-collection-franchisee-annual-reports</a>

## Workgroup Committee

• The report was supposed to be annual but this assessment only mentions one year. More information needed to confirm compliance.

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evisions:
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Date	File#	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Conditions of Approval		proval	Current Status	

- I see annual reports dating back to 2005. Were there annual reports submitted before then?
- Replaced by DSAC in 1983, but still relevant as to intent; if DSAC had been regularly informed of non-compliance with conditions of approval, perhaps the landfill would have been more compliant

## **Subcommittee**

**Compliance Opinion: Compliance Status Unclear** 

#### Basis:

Reporting requirement may have been met by Disposal Site Advisory Committee in 1983 (Workgroup Committee Comments). DSAC records need review to ascertain if this condition is being met. SWAC reportedly receives annual landfill reports however neither the County Sanitarian not the Planning Commission are involved in reviewing the reports.

3. Efficient leachate collection and treatment, including the old site, should be maintained by the applicant to insure against pollution of nearby waterways. In addition, wells should be established on the periphery of the solid waste site to monitor any potential seepage into underground aquifers (groundwater pollution).

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### Comments

Staff

Draft 11-14-22

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report <sup>2</sup> and Sanitary Landfill expansion.  Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Conditions of Approval Current Status		Current Status		

In first year, per the status report, a collection-retention lagoon was installed to treat leachate from the old site. No longer relevant, replaced with later conditions for run-off. County staff has no regulatory authority over leachate collection or disposal. This is a function for DEQ.

## Workgroup Committee

- Disagree strongly with staff: "efficient leachate collection and treatment" is extremely relevant, a continuing problem, and in fact domestic wells have been contaminated, which should be noted in the "common understandings" document. Contamination of domestic wells has been a continuing concern of owners of parcels adjacent to the landfill, for good reason (see 1993 Coffin Butte Annual Report, the Helms Well, page 4). Current leachate treatment is impossible onsite, as promised in the most recent CUP (2003), it is certainly possible to argue that the intent of this provision was not to have landfill leachate treatment burden public facilities (the Corvallis water treatment facility is so overburdened by leachate that 15 million gallons/year +/- are trucked to a Salem facility). Let's have the discussion about whether it is "efficient" to import waste into Benton County instead of diverting it to landfills with less precipitation (which consequently produce less leachate) and whether discharging dioxins/PFAS into the Willamette is "polluting...nearby waterways"
- These requirements are still relevant. Has the original collection-retention lagoon been maintained and was it effective in iterating leachate? Past members of SWAC assessed that it was not effective.
- Wells were required to monitor potential seepage of contaminants into groundwater. "Runoff" refers to surface waters, not groundwater, so this assessment does not address the original requirement.

## **Subcommittee**

Draft 11-14-22

MY: The fate of leachate generated by the landfill should not simply be ignored by the County and delegated to DEQ. The requirement to "insure against pollution of nearby waterways" is very much still relevant. Trucking of leachate to Corvallis' sewage treatment plant does not result in effective treatment or insure against pollution of nearby waterways. Many of the toxic pollutants contained in leachate

	Date	File #	Request		Result
•	1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
	Conditions of Approval		proval	Current Status	

simply pass through the treatment plant with very little or no pollutant removal and end up in the Willamette River (PFAS, heavy metals, pesticides, pharmaceuticals, personal care products (PCP)). The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents (e.g., Adair Village).

**Compliance Opinion: Compliance Not Demonstrated** 

#### Basis:

A review of DEQ and RSI records is needed. Evidence that "Efficient leachate collection and treatment..." is occurring is needed.

## **Explanation**:

It is understood from RSI that leachate treatment no longer occurs at the landfill. Leachate is being trucked to the city sewage treatment facilities in Corvallis and Salem for treatment and discharge to the Willamette River. Evidence that treatment to levels suitable for discharge to the river is needed to confirm RSI is in compliance.

#### Notes:

Draft 11-14-22

The landfill generates about 25 million to 32 million gallons per year of leachate to be trucked off site to city treatment facilities. This volume equates to approximately twenty trucks per day traveling to Corvallis or Salem. Concerns include the impacts on county roads, road traffic, road safety and the Willamette River. Many of the toxic pollutants contained in leachate simply pass through the treatment plant with very little or no pollutant removal and end up in the Willamette River (PFAS, heavy metals, pesticides, pharmaceuticals, personal care products (PCP)). The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents, e.g. Adair Village.

**Open Items**: Staff's comments on the applicability of "later conditions for run-off" to leachate need clarification. Caution to readers, "Leachate" is not the same as "runoff". OUT OF BCTT CHARGE: Need to review treatment system performance records.

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Date	Date   File # Request		Result	
1974	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report <sup>2</sup> and Sanitary Landfill expansion.  Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved	
Condi	Conditions of Approval Current Status		Current Status	
DE0 per are	<b>4.</b> The scars that erode the face of Coffin Butte, when plans meet DEQ approval, shall be filled and compacted to a condition permitting re-seeding and eventual visual reclamation of the area and including screening with natural vegetation that portion of the subject property abutting the county road.		Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

#### Staff

Subsequent expansions of the footprint and additions to uses on and adjacent to the site made this condition unrealistic to fulfill until the entirety of the landfill is completed.

## Workgroup Committee

- Disagree strongly with staff. "Temporary" cover of tarp-covered closed landfill cells sitting "temporarily" for a generation is clearly not the intent of this provision. Meeting minutes and applicant statements provide clarification as to the intent of this provision. This provision additionally requires "visual reclamation" of an area which has been so deformed by an accumulation of garbage that is geographic in scope. This provision also addresses screening, which is also clearly a non-complied-with condition of approval.
- This was part of conditions of approval for a landfill that was then scheduled to close by 2000. The condition was not met. To date, no part of the site has been reclaimed by seeding with native vegetation. The "scars eroding the face of Coffin Butte" have in fact been increased by subsequent expansions, to a height well above the proposed grade for the currently permitted landfill design, even after expansions.

#### Subcommittee

Draft 11-14-22

## **Compliance Opinions:**

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Oxompliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sa the Chemeketa Regional Solid Waste Program F Need to fix footnote numbering above	•	PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	

A Physical Design Requirements: In Compliance

**B** Reclamation & Visual Requirements: Compliance Status Unclear

#### Basis:

DEQ has oversight of the geotechnical design of the landfill and has issued permits for the landfill. DEQ also regulates both the timing and scope of reclamation through closure and post closure requirements. Cessation of dumping at the landfill triggers the application of these requirements.

The appearance of the facility is the purview of Benton County. It is unclear how the County has interacted with DEQ to ensure the County's requirements for the appearance of the closed landfill are reflected in closure and post closure plans approved by DEQ.

#### **Explanations:**

- "Scars" are not defined in the CUP condition. It is presumed that "scars" refer to areas where earth or rock has been excavated from the
  butte. Additional landfill cells are planned to be built along this rock face. It is unclear what type of plan needs to be submitted to DEQ for
  approval to meet this condition?
- While this land use action is nearly 50 years old, it sets the baseline expectations for how this industrial activity can be allowed to exist as a non-compatible land use in AG, forest, and rural residential lands.

#### Notes:

Draft 11-14-22

Ref: County File: Reclamation Plan - Closure-Post Closure Plan\_Report\_Final. Report Title: "Worst Case" Closure and Post-Closure Plan, Coffin Butte Landfill, Benton County, Oregon, Prepared by GeoLogic, September 2020

## Open Item(s):

DEQ records concerning the landfill need to be reviewed.

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Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report <sup>2</sup> and Sanitary Landfill expansion.  Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	
5. That by July 1, 1976, a plan including detailed elements on design, location, management, and financing of a solid waste resource recovery system be prepared and submitted to the Planning Commission for further consideration. Until such a plan is completed, the conditional use approval shall be limited to only the sanitary landfill method of waste disposal.		n, management, and financing of a solid waste ery system be prepared and submitted to the hission for further consideration. Until such a ted, the conditional use approval shall be limited	Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

## <u>Staff</u>

Complete, 1977 Waste Control Systems, Inc. Solid Waste Management Plan

## **Workgroup Committee**

• Needs detail, & relevant as to intent: This plan said that the landfill would close by the year 2000 and be replaced by a waste-to-energy facility. Approval of a landfill in 1974 was not a "forever landfill" – it was a bridge to a different way of dealing with solid waste. It is important to note that, in order to not repeat prior mistakes

## Subcommittee

## **Compliance Opinion: Compliance Status Unclear**

<u>Basis</u>: <u>Document (1977 Waste Control Systems, Inc. Solid Waste Management Plan) not available from County (Yeager to provide County with copy of report so County can add a link or add in Appendix to this report)</u>

**6.** The landfill operation shall be phased so that only a small acreage is used for full at one time and then this acreage shall be returned to grazing, another farm-type operation or other

Consensus:

Majority Opinion:

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Date	File #	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report <sup>2</sup> and Sanitary Landfill expansion.  Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	
-	permitted use as approved by the Planning Commission and the Board of County Commissioners.		Minority Opinion:	

#### **Comments**

## <u>Staff</u>

Subsequent expansions of the footprint and additions to uses on and adjacent to the site made this condition unrealistic to fulfill until the entirety of the landfill is completed.

## Workgroup Committee

- DEQ approval of a reclamation plan does not supersede county conditions of approval. No part of the landfill has yet been restored to grazing, farming, or even natural alternatives such as native prairie vegetation.
- Disagree strongly with staff. Land use is land use, and is a County regulation. Unless specifically referred to in the land use language, DEQ has parallel, authority, not overriding authority. Land use policies deal with compatibility issues (i.e. generation of odors/dust); DEQ policies deal with environmental quality. Those are different regulatory bodies and one saying "this is OK" does not negate the authority of the other (Unless that is specified within the regulation itself, which in this case it is not)

## Subcommittee

Draft 11-14-22

## **Compliance Opinions:**

- A Physical Design Requirements: In Compliance
- **B** Reclamation & Visual Requirements: Compliance Status Unclear
- A Compliance Opinion for "small acreage" condition: In Compliance.

Date	File#	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in		PC Approved
		the Chemeketa Regional Solid Waste Program Report <sup>2</sup> and Sanitary Landfill expansion.  Need to fix footnote numbering above		PC Decision Appealed BOC Approved
Conditions of Approval		proval	Current Status	The state of the s

#### Basis:

Based on participant observations and company testimony during September 2022 County sponsored Coffin Butte Tour (see Site Tour Notes on BCTT website).

B Compliance Opinion for "...shall be returned to grazing..." condition: Compliance Status Unclear

#### Basis:

Landfill not ready for compliance with timing governed by DEQ and Federal rules for a Municipal Solid Waste facility. The site is not ready until it meets closure requirements. (Ref. CFR from Brian e-mail).

## **Explanation**:

Landfill operations and closure are governed by DEQ requirements. Some of the landfill areas have not received wastes since the 1990s, others since 2011. RSI has determined areas of the landfill are "In Closure" under Federal rules. Approximately 41.7 planimetric acres have already received Final Closure. This area should already have a 1.5 feet thick Vegetative Cover per Federal requirements and be suitable for reuse.

#### Notes:

Draft 11-14-22

Lack of clarity between RSI closure representations and DEQ position:

RSI

Ref: County File: SReclamation Plan - Closure-Post Closure Plan\_Report\_Final. Report Title: "Worst Case" Closure and Post-Closure Plan, Coffin Butte Landfill, Benton County, Oregon, Prepared by GeoLogic, September 2020

2.3 Areas to Receive Final Closure

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evisions:
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Date	File #	Request		Result
1974	CP-74-01	the Chemoketa Regional Solid Waste Program Penort <sup>2</sup> and Sanitary Landfill expansion		PC Approved PC Decision Appealed BOC Approved
Conditions of Approval		proval	Current Status	

The present "worst case" closure scenario consists of constructing a final cover over the existing active landfill minus the areas that have already received final closures to-date. At present, landfill liner has been constructed through Cell 5C (see Figure 1), totaling 123.5 planimetric acres of lined waste footprint. Approximately 41.7 planimetric acres have already received final closure; therefore, the area still to receive final cover is 81.8 acres.

#### DEQ

Ref. From: FULLER Brian \* DEQ <Brian.FULLER@deq.oregon.gov>, Sent: Monday, November 21, 2022 5:03 PM, To: Edward Pitera Subject: RE: Cells in Closure

Our interpretation of "MSWLF Unit" is that it applies to the entire landfill not individual cells. Being that the landfill is not yet full, the "clock" on final closure has not yet started. It is common for landfills to build new cells on top of older filled cells that are in temporary cover/closure. Final closure/capping under this scenario would occur when these uppermost cells are full or waste sequencing for an area is completed. This also allows for multiple cells to share leachate and gas collection and control systems. Approval could be considered granted via DEQ approval of the Site Development Plan and through the further refined final engineered closure plans.

#### CFR 258.2 Definitions

Municipal solid waste landfill (MSWLF) unit means a discrete area of land or an excavation that receives household waste, and that is not a land application unit, surface impoundment, injection well, or waste pile, as those terms are defined under § 257.2 of this chapter. A MSWLF unit also may receive other types of RCRA Subtitle D wastes, such as commercial solid waste, nonhazardous sludge, very small quantity generator waste and industrial solid waste. Such a landfill may be publicly or privately owned. A MSWLF unit may be a new MSWLF unit, an existing MSWLF unit or a lateral expansion. A construction and demolition landfill that receives residential lead-based paint waste and does not receive any other household waste is not a MSWLF unit.

Draft 11-14-22

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File#	Request		Result
1974	CP-74-01	Designating Coffin Butte Landfill as a regional sanitary landfill site as recommended in the Chemeketa Regional Solid Waste Program Report <sup>2</sup> and Sanitary Landfill expansion.  Need to fix footnote numbering above		PC Approved PC Decision Appealed BOC Approved
Condi	Conditions of Approval		Current Status	
Open	<b>Items</b> : Reso	olution of differences between RSI documents and	DEQ requirements.	
7. That efforts be made to encourage voluntary separation of recoverable materials such as tin, aluminum, paper, glass, etc. to reduce the amount of landfill materials.		aterials such as tin, aluminum, paper, glass, etc.	Consensus:  Majority Opinion:  Minority Opinion:	

#### **Comments**

## <u>Staff</u>

The applicant has and is fulfilling this condition.

## Workgroup Committee

- Some efforts have been made but they have been largely ineffective. Benton County's ratio of recycling to landfilling has not improved appreciably since the 1970s.
- Presumably the intent of this provision was to have recycling efforts contribute to increasing the life of the landfill. Currently, Benton County could go to zero waste tomorrow, and presumably, the landfill would still take in the maximum volume cap within a short time, because of the new owner's vertical integration. This should be noted in the Common Understandings document.

## **Subcommittee**

Draft 11-14-22

**Compliance Opinion: Compliance Status Unclear** 

**Explanation**: RSI is "In Compliance" in Benton County based on personal experience but Benton County contributes less than 10% of the total volume sent to the landfill and is only one of more than 20 counties RSI draws material from.

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Date   File #   Request			Result	
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Mordinance and Zoning Map, and a Site Development	BOC Approved.	
Conditions of Approval		roval	Current Status	
1. Cross reference the narrative and the map in both documents.			Consensus: Majority Opinion:	
<u>CLARIFICATION ON CONTENT NEEDED. SEE SUBCOMMITTEE COMMENTS</u> Minority Opinion:				

# <u>Staff</u>

Comments

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

## **Workgroup Committee**

impossible to assess with missing narrative

## Subcommittee

#### CLARIFICATION OF CONDITION CONTENT

Information in "PC-83-07-C(3)" includes requirements for terracing, post closure grazing and "...will be consistent with the expected future use of these lands as indicated by the existing farm and forest land use designations."

Note: County records incomplete although referred to in "PC-83-07-C(3)" no site plan is included.

## **Excerpts follow:**

Draft 11-14-22

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

Reclamation, physical layout, and maintenance provisions: From pdf file pages 4 & 5 (original document page 4)

"ii. Reclamation (Conditions No. 2 and 6)

When completed the present landfill area (see site development map) will appear as a low terrace rising from Coffin Butte Road into the site. The expansion area, labelled "Additional Landfill Disposal Ares:" on the site plan, will consist when completed of a series of terraces progressing up the lower south slope of Coffin Butte. Each terrace in the expansion area will consist of a +/- 12 ft, high vertical "confinement berm" sloping3/1, and a 10 20 ft, wide horizontal surface at 2% slope. The overall slope of the terraced hillside will be similar to the existing slope. An upgradient cutoff

drainage system see site plan will be provided to intercept seasonal surface drainage and route it around the new fill area. The feasibility of reclaiming the site in this manner is discussed in the. attached letter dated May 23, 1983, prepared for Valley Landfills by Sweet, Edwards & Assoc., geological consultants.

All disposal areas, including the terraces, will be reclaimed for pasture. Portions of this landfill property including the completed disposal area site plan, as well as some of the outside lands in the vicinity of the landfill, are v.arrently use for this purpose.

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Draft 11-14-22

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Nap, amendments to the Zoning	BOC Approved.
Conditions of Approval				

#### **Conditions of Approval**

**Current Status** 

The area within the landfill reclaimed for pasture will be maintained by periodic regrading and replanting as required to compensate for settling. Otherwise, maintenance will consist of farming methods commonly used for pastureland."

Reclamation From pdf file page 4: (original document page 2)

"Reclamation of the: landfill in the manner described will be compatible with the existing predominant open space and resource lands characteristics of the adjacent and surrounding lands and the current uses of these lands, and will be consistent with the expected future use of these lands as indicated by the existing farm and forest land use designations."

Reclamation From pdf file page 18 (original document page 8):

... "Reclamation of the landfill in the manner proposed will be compatible with the predominately open space and resource lands characteristics of the adjacent and surrounding lands and the current uses of these lands, and will be consistent with the expected future use of these lands as indicated by the current farm and forest land use designations.

Based on the need to provide facilities for waste disposal, the lack of any other existing or planned disposal sites within this area, the environmental, economic, social and energy benefits from maintaining the e fisting landfill, and the established compatibility'

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Iap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

of the landfill with the adjacent land uses, changing the land use designation for the Coffin Butte Landfill qualifies for an Exception to Goal 4."

## Reclamation From pdf file page 16 (original document page 6):

"The long- term environmental consequences of this proposal to the region served by the landfill will be to have a recognized site for waste disposal operating under a D.E.Q.-approved development plan and meeting D.E.Q. standards."

End of quotations

## **Compliance Opinions:**

- A Physical Design & Geotechnical Requirements: Compliance Status Unclear
- B Reclamation Requirements: Compliance Status Unclear (Not triggered see CP-74-01 (6))

## Compliance Opinion(s):

A Compliance Opinion for Physical Design & Geotechnical Requirements: County Requirements Superseded

## Basis:

Landfill design concepts conveyed in site plans from 1983 appear to be superseded by subsequent DEQ approved Site Development Plans.

## **Explanation**:

DEQ requirements on landfill design, operation and closure have primacy over County requirements.

#### Notes:

County provided records are incomplete. Although referred to in "PC-83-07-C(3)", no site plan drawing is included.

Date	File #	Request		Result		
1983	PC-83-07 L-83-07 Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).			BOC Approved.		
Condi	tions of App	proval	Current Status			
В	Open Item: Referred to site plan is needed since it may point to areas where DEQ approved plans incorporate County requirements.  B Reclamation Requirements: Compliance Status Unclear (Not triggered per DEQ. See DEQ 2022 explanation in CP-74-01 (6)) Basis: Closure not triggered see CP-74-01 (6) Explanation: Site is an on-going operation and not subject to DEQ reclamation requirements at this time. Notes: The reclamation requirements cited in 1983 need review. Current practices to manage the risks to human health and the					
	environment posed by a closed landfill plus current practices for maintaining the integrity of the final cap need to be considered.  Open Item(s): None					
-		rative statement, section (1.a.ii), on reclamation to	Consensus:			
include the physical configuration of the completed landfill areas and method of maintenance of the proposed pasture uses. Include a						
stat gen	tement rega eration on t	rding the effects of methane and internal heat the long-term maintenance of the pasture, and on plans if proposed.	Minority Opinion:			

**Comments** 

Draft 11-14-22

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Jap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

## <u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

## **Workgroup Committee**

- impossible to assess with missing narrative
- We have not been provided with the necessary information to assess whether the narrative was amended to fully address these issues, or whether the assessment of methane generation was adequate for purpose. As noted above, there is still no "pasture" on the site.

## **Subcommittee**

MY: The first narrative is not included in the record. The revised narrative does, in fact, use the words methane, heat generation, screening, leachate, etc. Reading the narrative, it can only be concluded that none of the promises in the narrative have been completed. The most obvious of these are the restoration to pastureland, grazing, and screening. Leachate is not currently being used to irrigate the trash.

See CLARIFICATION OF CONDITION CONTENT under Subcommittee Comments for PC-83-07 / L-83-07 Condition 1

**Compliance Opinions: County Requirements Superseded** 

#### Basis:

There are three aspects of this condition: Physical Configuration, Maintenance Method, and Methane Statement. Landfill design concepts conveyed in site plans from 1983 appear to be superseded by subsequent DEQ approved Site Development Plans and site closure requirements.

#### Notes:

Draft 11-14-22

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Jap, amendments to the Zoning	BOC Approved.
Conditions of Approval Current Status				

#### "Methane Statement"

From pdf file pages 5 (original document page 3)

"The completed disposal areas will be covered by a minimum eight inch clay cap covered by twenty-eight inches of soil. The depth of the cover will minimize the effect of methane on the pasture grasses. Similarly the cover crop should not be affected by internal heat generation. Rather, warm subsurface temperatures have proved beneficial to root development."

**Explanation**: None **Open Item**(s): None

**3.** Describe in more detail in the narrative, the method of screening: include a description of the location, height, width, depth and physical composition of the berm; and include the type and location of vegetative screening; and include a statement regarding the long-term maintenance of the berm and vegetative screens.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### **Comments**

### <u>Staff</u>

Draft 11-14-22

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

# Workgroup Committee

• For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without

	Date	File#	Request		Result
•	1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and N Ordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Iap, amendments to the Zoning	BOC Approved.
ĺ	Conditions of Approval Current Status				

adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.

• impossible to assess with missing narrative

#### Subcommittee

MY: There is a very detailed description of the promised screening in the narrative. However, none of the promises have been kept, nor has the County taken any enforcement actions to ensure completion of screening requirements.

**Compliance Opinions.** There are three aspects of this condition:

Physical berm: County Requirement Superseded by subsequently issued DEQ Site Development Plans

Vegetative screening: Not In Compliance

Maintenance: Not In Compliance based on current appearance of site

#### Basis:

Draft 11-14-22

Screening Requirements: physical berm, vegetative screening, and their maintenance From pdf file pages 6 & 7 (original document page 4 & 5)

It is recognized that these conditions are from a 1983 document. Actions may have been taken at that time but the County did not provide records to substantiate compliance at that time nor continued maintenance of screening requirements.

"iii. Screening (Condition No. 3)

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Nap, amendments to the Zoning	BOC Approved.
Conditions of Approval				

### **Conditions of Approval**

**Current Status** 

Additional screening will be provided in keeping with the current site screening program used at the landfill. This program consists of a keyed berm with conifers planted 10' on center along Coffin Butte Road from 99W to the landfill entrance \_road, and similar plantings extending north along 99W from Coffin Butte Road to the north landfill property line.

The permanent, fixed, keyed berm is represented. on the site development plan by the solid black line labelled "Approximate Solid Waste Disposal. Boundary." As shown, the berm encompasses the present landfill area and the existing development area. The berm is 10 - 12 feet high, 10 feet wide at the top and 60 70 feet wide at the base, and has an outside slope of 3/1. The depth of the key is three feet. The berm is composed of low permeability materials from on- site sources. The berm has been hydroseeded and will be grazed.

Screening plants will consist of trees from the tree farm owned by Valley Landfills on their land south of Coffin Butte Road. Initial height of the plantings will range from 6 - 10 feet. Additional plantings can be made on the terraces to screen disposal operations on the slopes, as needed. The plantings will receive ongoing maintenance by the landfill operators."

**Explanation: None** 

Draft 11-14-22

Date	File #	ile # Request		Result	
1983	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.		
Condi	tions of App	roval	Current Status		
	Notes: 1983 site plan drawing was not provided in the County documentation.  Open Item(s): None				
4. Include in the narrative the anticipated chemical composition of any leachate material to be used for irrigation south of Coffin Butte Road; and include documentation that the material to be utilized as irrigation meet federal and state standards for any run-off that may leave the property lines.  Consensus:  Majority Opinion:  Minority Opinion:					

# **Comments**

# <u>Staff</u>

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

# **Workgroup Comments**

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing narrative

### Subcommittee

Draft 11-14-22

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Nap, amendments to the Zoning	BOC Approved.
Conditions of Approval		Current Status		

### **Conditions of Approval**

**Current Status** 

MY: A rudimentary analysis of leachate composition is included in the revised narrative. It is now known that the chemical composition of leachate from landfills is far more complex and dangerously toxic.

### **Compliance Opinion: In Compliance**

**Basis**: Analysis was provided and is still being performed on leachate sent offsite for disposal. Per RSI, leachate use for onsite irrigation ceased many years ago.

**5.** Include in the narrative review of the Environmental and Operational Factors in Art.XXX.05.A.1.(f) for the approximately 10 acres proposed for addition to the landfill area.

Consensus:

Majority Opinion:

Minority Opinion:

#### **Comments**

### <u>Staff</u>

Draft 11-14-22

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

# Workgroup Committee

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing narrative, where are the 10 acres proposed for addition? need drawings

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Mordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Iap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval  Current Status			

### Conditions of Approval

current Status

#### Subcommittee

Draft 11-14-22

**Compliance Opinion: County Requirement Superseded** Basis: Current DEQ permits supersede this condition From pdf file pages 7 & 8 (original document page 5 & 6)

> v. Other Information Required by the Development Director (Conditions No. 5 and 7)

A review of the Environmental and Operational Factors of Art. XXX . 05. A1 is contained in a report titled Coffin Butte Sanitary Landfill Expansion Plan prepared by Randy Sweet, Geologist, and Regional Consultants, Inc. in Oct., 1977. This report was submitted to the Benton County Commissioners, Health Department, and Solid Waste Advisory Committee. A copy of this report will be made available to the Development Department if requested.

The small ponds will remain as at present for the next ten years. At the end of this period the use of the ponds and surroundings will be reevaluated and, if anything is to be done, state of the art engineering practices will be employed in conformance with the standards in effect at that time. A modified site development plan will be submitted for County review when appropriate.

Open Item: Address DEQ primacy guestion

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
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Condi	tions of App	roval	Current Status	
<b>6.</b> Provide a detailed reclamation plan that sets form the anticipated physical characteristics of the "terracing" including an average height and width of the terracing, provide documentation that the site is physically available to be reclaimed in this manner.		teristics of the "terracing" including an average the of the terracing, provide documentation that the	Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

# <u>Sta</u>ff

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

# **Workgroup Committee**

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing reclamation plans (which would probably be in the form of drawings, not "narrative")

# **Subcommittee**

Draft 11-14-22

MY: There is a very detailed description of the promised screening in the narrative. However, none of the promises have been kept, nor has the County taken any enforcement actions to ensure completion of screening requirements.

# Compliance Opinion(s): Compliance Status Unclear

Date	Date   File # Request		Result	
1983	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.	
Conditions of Approval Current Status			Current Status	
_		vs. County primacy. Which organization has primacy ov ddressing aspects of the landfill such as design, operation		
	=	screening from public view, etc.		, , ,
	7. Submit for review by the Development Director a plan detailing the Consensus:			
proposed method Valley Landfills shall use to protect the small			Majority Opinion:	
ponds found in the Northeast corner of the property.			Minority Opinion:	

#### Comments

#### Staff

Completed. The narrative was updated to provide information related to all of these conditions. The updated narrative is found in the document titled "PC-83-07-C(3)" starting on Page 3 of 60

# Workgroup Committee

- For this and other statements regarding "updates of the narrative, the Solid Waste working group has not been supplied with sufficient information to evaluate compliance. This same comment applies to all entries below. We are being asked to opine on these things without adequate information. I suggest that we should not be giving a rubber stamp of approval to statements that we have not actually had opportunity to examine fully -- it's both meaningless and likely to be abused in future CUP applications.
- impossible to assess with missing pond protection plans (note: presumably not in compliance since the small ponds currently appear to be buried below a large pile of waste)

### <u>Subcommittee</u>

Draft 11-14-22

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Conditions of Approval Current S		Current Status		

**Compliance Opinion: Compliance Status Unclear** 

Basis: Notes:

From pages 6-8 (REFERENCE?)

"The small ponds will remain as at present for the next ten years. At the end of this period the use of the ponds and surroundings will be reevaluated and, if anything is to be done, state of the art engineering practices will be employed in conformance with the standards in effect at that time. A modified site development plan will be submitted for County review when appropriate."

**Explanation**: Pond location unclear.

Notes: None

Draft 11-14-22

Open Item(s): Address DEQ primacy question

8. The current DEQ operational permit will expire on January 31, 1984. Valley Landfills, Inc. has been requested to submit an updated, long-term leachate control plan as part of the permit renewal process. This plan must contain provisions for a leachate storage facility so leachate irrigation will not occur on pasture lands from November 1 through May 1 of each year. The control plan must also provide for a soil study that designates present and future leachate irrigation areas. This plan must show that the amount of irrigation area

Consensus:

**Majority Opinion:** 

**Minority Opinion:** 

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Condi	tions of App	roval	Current Status	
available is compatible with future leachate generation volumes so metal or nutrient accumulations in the soils will remain fat below any toxicity levels.		nt accumulations in the soils will remain fat below		

#### **Comments**

#### Staff

Draft 11-14-22

The requirement is for a leachate control plan, there is no requirement that states that all leachate must be treated on-site. Planning staff would not have had enough expertise to be able to dictate how leachate is handled. A CUP application is a government review of a proposed use, hauling leachate is not a land use but an action that is dependent on a land use.

The soil study referenced above was in regard to leachate irrigation areas, not a general review of soil toxicity. Since leachate is no longer disposed of through irrigation, this condition is no longer applicable.

Overseen by DEQ. The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

# Workgroup Committee

- DEQ does not monitor soil toxicity
- request has been made of Brian fuller, DEQ to find out if DEQ monitors soil toxicity
- there has never been a cup submitted to Benton County that included off-haul of all leachate generated at the landfill for treatment at municipal
  facilities & release into the Willamette. all cup's (1974/1983/2003) where documentation is available have contained, in the application,
  assertions that all leachate would be treated on-site.
- This statement is not adequate to confirm that these conditions were met, or that they were fully evaluated by DEQ. Certainly in the case of "irrigation area," any such plan did not work and as a result the leachate is being hauled to wastewater treatment plants rather than being

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Conditions of Approval		proval	Current Status	

irrigated. It would be more accurate to characterize this as a failure of design that led to non-compliance, which required alternative methods to maintain DEQ permitting.

• Republic: Republic Services maintains an active solid waste permit with the Oregon Department of Environmental Quality and is in compliance with that permit. Further, leachate irrigation ceased in the late 1990s, as a result of new regulatory rules. All leachate is sent to a local wastewater treatment plant.

### Subcommittee

MY: The effort to absolve the County of any responsibility for ensuring proper management and treatment of leachate ignores the County's duty to ensure compatible land use in Benton County. Leachate generation is a by-product of approving the hosting a landfill in the County. Ignoring the fate of leachate generated by the landfill is akin to approving a residential subdivision without any consideration of how and where the sewage generated is safely disposed.

The fate of leachate generated by the landfill should not simply be ignored by the County and delegated to DEQ. Trucking of leachate to Corvallis' sewage treatment plant does not result in effective treatment or insure against pollution of nearby waterways. Many of the toxic pollutants contained in leachate (PFAS, heavy metals, pharmaceuticals, personal care products, etc.) simply pass through the treatment plant with very little or no pollutant removal and end up in the Willamette River. The Willamette River is a key recreation asset (boating, fishing, swimming, etc.) for residents of Benton County, and a source of drinking water supply for downstream residents e.g. Adair Village

### Compliance Opinion: County Requirement Superseded (Requirement no Longer Relevant)

Basis: Leachate storage exists on site for holding leachate prior to trucking to off site locations. No leachate is currently being land applied on landfill properties. No soil study needed.

**Open Item**(s): Management and effectiveness of current leachate transfer/treatment at city treatment works.

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Condi	tions of App	roval	Current Status	
<b>9.</b> As the site expands eastward, additional monitoring wells will be required. Depending on DEQ budget limitations, the permittee may have to share in the responsibility for sampling and monitoring of these wells.		nding on DEQ budget limitations, the permittee may	Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

### Staff

Draft 11-14-22

Overseen by DEQ. The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

### Workgroup Committee

- Republic: Republic Services has added additional monitoring wells as required and continues to be in compliance with its DEQ permits.
- As above, there should be a check of whether DEQ has actually evaluated this. Just because DEQ approved a permit does not necessarily mean that this condition was met.
- domestic wells have been contaminated. current subchapter part "d" dual landfill liners have been required since 1993. this technology is less than 30 years old, and may have to continue to perform for hundreds of years, during which time the liner can become brittle. the EPA has concluded that all landfills will eventually leak "no liner ... can keep all liquids out of the ground for all time. eventually liners will either degrade, tear, or crack and will allow liquids to migrate out of the unit. some have argued that liners are devices that provide a perpetual seal against any migration from a waste management unit. EPA has concluded that the more reasonable assumption, based on what is known about the pressures placed on liners over time, is that any liner will begin to leak eventually. "citation: EPA, 1988
- is any leachate collected in the secondary collection system? if so, the liner is already leaking

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	L-83-07	251), and amendments to the Zoning Ordinance and	,		
		Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).			
Conditions of Approval			Current Status		
	Subcommittee  Compliance Opinion: Compliance Status Unclear				
		tion unclear as to what wells involved and which organ		-	
•	<b>Explanation</b> : Presumed in RSI Annual Report. Needs further information on how the reports are reviewed for compliance with site groundwater contamination goals.				
	10. Screen the landfill operation with fencing or berms so it cannot be Consensus:				
see	seen from the County Road or adjacent properties.  Majority Opinion:				
	Minority Opinion:				

#### **Comments**

### <u>Staff</u>

Not completed. The screening may have been done but has eroded or died in the interim. It should be recreated and maintained to be in compliance with the requirement.

# Workgroup Committee

- Republic: Republic Services' records are incomplete, as this amendment is nearly 40 years old, and the company was neither the owner, nor the operator of the landfill at that time. However, Republic Services has planted trees to screen the landfill from Highway 99. Based on the age of the condition and the changing site conditions over the past four decades, Republic disagrees with the conclusion that this condition has not been completed.
- not in compliance document not included letter from the Oregon justice department regarding screening requirement per the 1967 highway beautification act

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Draft 11-14-22

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Date	File #	Request		Result
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Conditions of Approval Current Status		Current Status		

There should be a more clear statement that the applicant is not in compliance with this requirement.

### Subcommittee

MY: The revised narrative submitted by the applicant is very detailed. None of the requirements have been completed or maintained. The County has not taken any enforcement action to ensure that these requirements be met.

**Compliance Opinion: Not In Compliance** 

Basis: Personal observations

11. Daily cover of refuse with earth is not possible at this site due to the clay soils. The current (and future) permit addresses requiring daily compaction of refuse and require exposed refuse areas to not exceed 2 acres during the periods of October 15 to June 1 and to not exceed ¾ of an acre during all other periods. This shall be adhere to.

Consensus:

Majority Opinion:

**Minority Opinion:** 

#### **Comments**

### <u>Staff</u>

Draft 11-14-22

The landfill uses an alternative daily cover approved by DEQ, which includes Covanta Ash material. The landfill also uses temporary cover. Workgroup Committee

• Republic: Republic Services generally agrees with this assessment but would like the record to reflect that we do use site soils as daily cover, in addition to alternative daily covers.

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evisions:
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Conditions of Approval Current Status		<b>Current Status</b>		

- land use requirement not addressed by staff: this is a land use requirement; DEQ is not mentioned, and does not have override authority need more information: does the area of open fill exceed ¾ of an acre from June 2 through October 14? what is it now? does the area of open fill exceed 2 acres during the periods of October 15 through June 1?
- The statement here does not address whether exposed refuse areas have been limited to the acreages stated. There should be a more clear statement of whether this has been complied with, and whether the county has done any monitoring.

### Subcommittee

Draft 11-14-22

MY: Using highly toxic Covanta Ash material to cover the garbage is another example of the County absolving itself from any obligation to protect Benton County residents from incompatible land uses. Oregon DEQ does not have a stellar record for effectively preventing pollution (air or water) through their permit processes.

Compliance Opinion: County Requirement Superseded by Subsequent DEQ Operating and Monitoring Permits

Notes: Unclear if there are environmental impacts of the alternative cover material used at the site such as leaching constituents in wet weather, airborne dust generation in dry weather, etc. An example issue of Covanta incinerator ash as alternate daily cover. Information on chemical composition and physical testing should be made available. Generally recognized assessments of leachable materials such as the Toxic Characteristic Leaching Procedure (TCLP) should be used. ( ().

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Condi	Conditions of Approval		Current Status	
12. Occasionally, leachate seeps through the site berms during heavy rainfall periods. If these occur in the future, a requirement to channel these flows into the leachate collection system within a timely period (i.e., 3 days) may be added.		s. If these occur in the future, a requirement to flows into the leachate collection system within a	Consensus: Majority Opinion: Minority Opinion:	

#### Comments

### <u>Staff</u>

Overseen by DEQ. This condition is no longer be applicable.

# **Workgroup Committee**

- Republic: This condition was put in place prior to today's highly-engineered landfill design requirements. At the time, landfill liners were not required. Republic Services complies with all current regulatory requirements, which include liners. Leachate does not seep through perimeter berms.
- disagree with staff: DEQ not mentioned, therefore DEQ does not have regulatory authority. question: does leachate seep through site berms? is not answered
- Whether overseen by DEQ or not, there should be a clear statement of whether this condition has been complied with, and whether the county has ever checked on this.

### Subcommittee

Draft 11-14-22

**Compliance Opinion: Compliance Status Unclear** 

Date	File #	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive Plan and Plan Map (Ordinance 251), and amendments to the Zoning Ordinance and Zoning Map (Ordinance 261).  Amendments to the Comprehensive Plan Text and Map, amendments to the Zoning Ordinance and Zoning Map, and a Site Development Plan (M-48615-83, PC-83-07-C(1)).		BOC Approved.
Conditions of Approval		Command Status		

#### Conditions of Approval

**Current Status** 

#### Basis:

The locations the berms in question have not been provided. The berms may be along Coffin Butte Road between the road and three unlined areas (Old Closed Land, Cell 1, Cell 1A). It should be recognized that not all of the landfill cells constructed in the past 50 years were built to the same environmental standards and have different levels of leachate control.

**13.** DEQ permits are normally issued for a maximum of 5 years. As part of the permit renewal process, DEQ requires updated operational and construction plans to reflect the current permit period. As such, changes in environmental controls may be required to incorporate new technology into the landfill operation.

Consensus:

Majority Opinion:

**Minority Opinion:** 

#### **Comments**

# <u>Staff</u>

Draft 11-14-22

This is an advisory to the applicant rather than a condition that needed to be met.

### Workgroup Committee

- Republic: DEQ currently issues 10-year permits. The agency reviews and approves landfill liner plans and schematics prior to any construction.
- DEQ is mentioned therefore it is appropriate to refer to DEQ compliance, although if the LUCS is not current, the permit may not be valid

# **Subcommittee**

**Compliance Opinion: Compliance Status Unclear** 

Date	File#	Request		Result
1983	PC-83-07 L-83-07	Amendments to the Benton County Comprehensive 251), and amendments to the Zoning Ordinance and Amendments to the Comprehensive Plan Text and Nordinance and Zoning Map, and a Site Development	Zoning Map (Ordinance 261).  Iap, amendments to the Zoning	BOC Approved.
Condi	Conditions of Approval Current Status			
Basis:	Basis: Compliance not demonstrated. Need DEQ solid waste permits from period 1983 to 2000. (Note: Make sure dates in DEQ request)			

Date	File #	Request		Result
1988	LD-88-11	A Lot line adjustment with a transfer of 37.94 acres	from parcel A to parcel B.	Development Department Approved
Conditions of Approval				

Conditions of Approval Current Status

Compliance Opinion: None given as of 12/11/22

Basis: Mid Priority

**Notes**: Impact on operations unclear. Needs to be researched. Further information (graphic?) needed on location and size of cells or operation over time. Add to timeline. This file has not been provided as part of the information presented to the Subcommittee.

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condi	Conditions of Approval		Current Status	
	1. The facility shall be housed in a structure approximately 50 by		Consensus:	
100 feet or less in size, as described in the application materials.		in size, as described in the application	Majority Opinion:	
Minority Opinion:				

#### **Comments**

### Staff

Superseded by subsequent expansion approval. Original generator building 3,900 square feet

# **Workgroup Committee**

- missing information: application materials
- This is actually a really great way to answer a factual question. Allowable structure size, 5000 sf, built structure, 3,900 square feet, that's verifiable data. It would of course be good to have the application materials, since that is referenced (for example, were other building materials specified?)

# **Subcommittee**

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

2. Noise levels shall comply with the New Industrial and	Consensus:
Commercial Noise Standards (OAR 20402 255) as measured at	
Commercial Noise Standards (OAR 30403-355)-as measured at	Majority Opinion:
the nearest dwellings existing on the date of approval of this	Majority opinion
	Minority Opinion:
conditional use permit.	Willoffly Opinion.

#### Comments

Draft 11-14-22

Date	File#	Request		Result
1994	PC-94-03		A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.	
Condi	Conditions of Approval Current Status			

# Staff

Noise testing completed in 1997.

### Workgroup Committee

- noise is an issue at the landfill and 1997 was a long time ago -- ensure the facility is still in compliance; verify that noise standards have not been updated
- Was there ever a follow-up study after the facility was expanded?

### Subcommittee

MY: To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements.

# **Compliance Opinion: Compliance Status Unclear**

Basis: County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.

3. The applicant is responsible for ongoing monitoring of noise levels. Upon request of the Planning Official, the applicant shall provide the County with sufficient information to determine whether the facility is in compliance with Condition 2 of this permit.

Consensus:

**Majority Opinion:** 

**Minority Opinion:** 

#### Comments

Staff

Draft 11-14-22

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved
Condi	tions of App	proval	Current Status	
Noise	Noise testing completed in 1997. Available records do not indicate any such requests by the Planning Official.			
Works	Workgroup Committee			
• Re	public: Repub	olic Services agrees with the County's assessment. Our	available records do not indicate any such requ	uests by the Planning

- County has not monitored.
- noise is an issue at the landfill: ask the applicant to demonstrate that the facility is in compliance

# Subcommittee

Department.

MY: To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements.

# **Compliance Opinion: Compliance Status Unclear**

**Basis:** County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.

4. The applicant shall obtain and comply with all applicable	Consensus:
permits from Oregon Department of Environmental Quality (DEQ). The applicant shall provide copies of all DEQ permits to the County.	Majority Opinion: Minority Opinion:

#### **Comments**

<u>Staff</u>

Draft 11-14-22

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power would utilize the gas generated from the decor source.	, ,	Development Department Approved
Conditions of Approval Current Status				

Conditions of Approval

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

### Workgroup Committee

• when was the most recent LUCS on file at DEQ completed?

#### Subcommittee

**Compliance Opinion: Compliance Not Demonstrated** 

**Basis:** No record of required action provided.

**5.** Expansion of the generating capacity of the facility is authorized under this permit as long as all conditions of approval, including those specifying building size and noise levels, are met. The Planning Official may require that the applicant obtain a new conditional use permit in order to expand the facility if, in his judgment, conditions existing at the time of the proposed expansion warrant a conditional use review.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### **Comments**

# Staff

Draft 11-14-22

A new CUP was submitted and approved to expand the size of the facility.

Date	File #	Request	Request		
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power generation facility. The facility would utilize the gas generated from the decomposing refuse in the landfill as the fuel source.		Development Department Approved	
Conditions of Approval Current Status					
Subco	<u>mmittee</u>				
Comp	liance Opini	ion: Compliance Not Demonstrated			
Basis:	No record	of required compliance with noise levels provided			
•	6. Lighting shall be located so that it does not face directly, shine Consensus:				
or r	or reflect glare onto an adjacent street or property.  Majority Opinion:				
	Minority Opinion:				

### **Comments**

### <u>Staff</u>

Draft 11-14-22

Monitoring of this condition is complaint driven. Staff has no records of complaints regarding lights at the landfill.

# **Workgroup Committee**

- County has not monitored
- Not enough information to determine if this condition is met.
- staff comment is non-responsive; check the facility at night
- While we are on the landfill tour on Saturday, I heard you [Ian] talking with Joel Geier, and the subject of the arc lamps on the scene came up (photo attached). You told Joel that the lamps were not used mornings, only in afternoons. However, I went out this morning at 6 am and saw that the lights were indeed already on atop Coffin Butte, and there appeared to be operations going on, as I could see the red taillights of trucks moving around up there also. So it seems you are mistaken about the use of the arc lamps, and have been for some time. All last winter, for example, the lights were on every workday morning. I know this because I can see them from where I live when I go out to get the paper, weather permitting. They were on even if I got up at 5 am.

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evisions:
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
1994	PC-94-03	A conditional use permit for a 2.2 megawatt power would utilize the gas generated from the decor source.		Development Department Approved
Conditions of Approval Current Status				

### Subcommittee

MY: Can the County describe the system for documenting, responding to, and resolving complaints received? A complaint driven system of enforcement is unsatisfactory, particularly when Benton County residents are unaware of specific requirements and certainly rely on Benton County staff to monitor and enforce land use requirements.

**Compliance Opinion: Compliance Not Demonstrated** 

Basis: No record of addressing compliance with lighting complaints provided.

**7.** Obtain all required septic, access, building, plumbing, mechanical, electrical, and other applicable permits prior to construction.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### Comments

# <u>Staff</u>

Draft 11-14-22

This building permit(s) is finaled [Electrical - C9500565, C9501197, C9600514, C9600852]

# **Workgroup Committee**

septic/ada/building/plumbing/mechanical? certificate of occupancy?

# Subcommittee

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

D	ate	File #	Request	Result
1	994	PC-94- 10	Zone change from Rural Residential to Landfill Site Zone, Comprehensive Plan change from Rural Residential to Landfill Site.	BOC Denied

**Conditions of Approval** 

**Current Status** 

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

Subcommittee

Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.

Open Items: Request County provide the complete file for this land use action.

Date	File #	Request	Result
1994	PC-94-	A conditional use permit to expand the area approved for a landfill within the Landfill	PC Approved; PC Decision
	11	Site Zone and update the site development plan.	Appealed; Application
			Withdrawn

**Conditions of Approval** 

**Current Status** 

Not Included per Staff.

Subcommittee

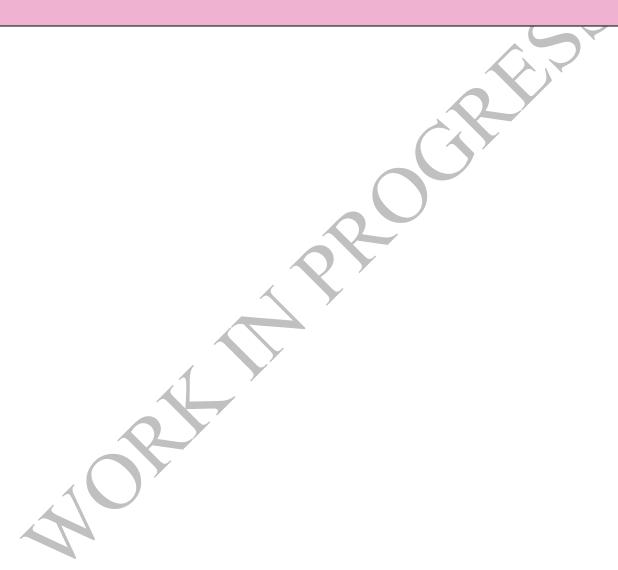
Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY



Draft 11-14-22

Revisions

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request	,	Result	
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved	
Condi	tions of Ap	proval	Current Status		
1. The Phase I generation facility shall be located in a structure approximately 75 by 85 feet; as shown in the application. The Phase 2 expansion shall be located in a building approximately 120 by 200 feet, as shown in the application materials. The Phase 2 expansion shall be located at least 300 feet from State Highway 99W, as shown in the application materials.			Consensus: Majority Opinion: Minority Opinion:		
Comm	nents				
<u>Staff</u>					
The ex	cpansion ac	lded 4,300 square feet to the original building.			
Subco	<u>mmittee</u>				
•	<b>liance Opin</b> Low Priori	tion: None given as of 12/11/22			
		e 1 and Phase 2 expansions shall be constructed	Consensus:		
	in accordance with the application materials. In addition, the siting standards of BCC 60.405 (2) and (3) and BCC 60.415(4),				
	(5), (9), and (11) shall be met.  Minority Opinion:				
Comm Staff	Comments				

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating generation plant that is served by the gas product of the expansion would increase the capacity to 5 MW and Phase II would increase the capacity.	of the plant from the current 2.2 MW	Community Development and Parks Department Approved
Conditions of Approval  Current Status				

### Conditions of Approval

Current Status

Zoning compliance reviewed completed along with building permits – completed [Permit B0700147 Phase I expansion & Permits B0700323, B0700416, B0700415, F0600068, B1400497]

#### Workgroup Committee

certificate of occupancy?

#### Subcommittee

Compliance Opinion: None given as of 12/11/22

**Basis:** Low Priority

3. Noise levels for both Phase I and Phase 2 expansions shall comply with the Noise Control Regulations for Industry and Commerce in Oregon Administrative Rules 340-035-0035 as measured at the nearest dwellings existing on the date of approval of this conditional use permit.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### Comments

# <u>Staf</u>f

Draft 11-14-22

Noise Compliance Monitoring memorandum submitted on June 11, 1997 by Pacific Northwest Generating Cooperative. Subsequent to the compliance monitoring memorandum, the County would require additional testing only if there was reason to believe the noise standards were no longer being met (such as through a noise complaint received from an adjacent dwelling.

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document) Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722 Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Da	ate	File #	Request		Result
19	997	S-97-58	A conditional use permit to expand the generating generation plant that is served by the gas product of the expansion would increase the capacity of the SMW and Phase II would increase the capacity.	iced at the Coffin Butte Landfill. Phase of the plant from the current 2.2 MW	Community Development and Parks Department Approved
Co	Conditions of Approval Current Status				

#### Workgroup Committee

- And were complaints received? Not enough information to determine if this condition was met.
- County has not monitored subsequent
- Is this document available to the public?
- noise is an issue at the landfill; ensure the facility is still in compliance; verify that noise standards have not been updated

### Subcommittee

MY: Can the County describe the system for documenting, responding to, and resolving complaints received? To ensure land use compatibility, compliance with noise requirements cannot be a snapshot in time. Periodic testing and monitoring to ensure continued compliance is required and the County does not monitor or enforce land use (e.g., noise impacts) requirements. A complaint driven system of enforcement is unsatisfactory, particularly when Benton County residents are unaware of specific requirements and certainly rely on Benton County staff to monitor and enforce land use requirements.

# **Compliance Opinion: Compliance Status Unclear**

**Basis:** County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.

**4.** The applicant is responsible for ongoing monitoring of noise levels. Upon request of the Planning Official, the applicant shall provide the County with sufficient information to determine whether the facility is in compliance with Condition 3 of this permit.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### Comments

Draft 11-14-22

evisions:

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating generation plant that is served by the gas product of the expansion would increase the capacity to 5 MW and Phase II would increase the capacity.	of the plant from the current 2.2 MW	Community Development and Parks Department Approved
Conditions of Approval  Current Status				

#### Conditions of Approval

**Current Status** 

### <u>Staff</u>

Available records do not indicate any such requests by the Planning Official.

### **Workgroup Committee**

- Republic: Republic Services agrees with the County's assessment. Our available records do not indicate any such requests by the Planning Department.
- County has not monitored
- noise is an issue at the landfill; ensure the facility is still in compliance
- Not enough information

### Subcommittee

MY: Requiring the Applicant to self-monitor and regulate without any oversight by the County is ineffectual and a disservice to the residents of Benton County to whom County staff and the Board of Commissioners are accountable.

# **Compliance Opinion: Compliance Status Unclear**

**Basis:** County staff represent that compliance with noise limits is driven by resident complaints. More detailed information on the County process for receiving, managing, and resolving complaints of this nature is needed to establish if this condition is being met.

**5.** The applicant shall continue to provide sanitation facilities for the generation plant employees that are located on site. The facilities shall include:

Consensus:

**Majority Opinion:** 

Minority Opinion:

Draft 11-14-22

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Condi	Conditions of Approval Co		Current Status	
b) c)	<ul> <li>a) Drinking water within the generating plant building by a potable water container, refilled periodically;</li> <li>b) A portable toilet located at the generating plant site;</li> <li>c) Plumbed restroom facilities, with water closets and hot and cold running water shall be available for use by employees at the Coffin Butte Landfill office;</li> <li>d) Generating plant employees shall have vehicles available for trips to the Coffin Butte Landfill office restroom facilities;</li> </ul>			

#### **Comments**

# <u>Staff</u>

Draft 11-14-22

OSHA letter from September 29, 1997 included relating to the toilet facilities and drinking water being compliant with OSHA standards for sanitation.

# **Workgroup Committee**

• applicant "shall continue"...is the facility still in compliance? is potable water still available, are the other conditions complied with? portable toilet/available vehicles/5 maximum employees?

### Subcommittee

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Conditions of Approval Current Status				

Compliance Opinion: None given as of 12/11/22

Basis: Low Priority

**6.** The application shall obtain and comply with all applicable permits from the Oregon Department of Environmental Quality (DEQ). The applicant shall provide copies of all DEQ permits for the generation facility to the Community Development and Parks Department.

Consensus:

**Majority Opinion:** 

**Minority Opinion:** 

**Comments Staff:** This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

when was the most recent LUCS on file at DEQ completed?

Subcommittee

Draft 11-14-22

**Compliance Opinion: Compliance Not Demonstrated** 

Basis: No record of required actions provided.

File #	Request		Result
S-97-58	generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Conditions of Approval		Current Status	
_	• •	Consensus:	
or glare onto an adjacent road or property.		Majority Opinion:	
		Minority Opinion:	
	S-97-58 tions of Apparting shall b	S-97-58 A conditional use permit to expand the generating generation plant that is served by the gas product of the expansion would increase the capacity of to 5 MW and Phase II would increase the capacity of the expansion would increase the expansion would be expansion.	S-97-58 A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.  Current Status  Current Status  Consensus:  Majority Opinion:

#### **Comments**

#### Staff

Draft 11-14-22

Monitoring of this condition is complaint driven. There are no records of any complaints.

# **Workgroup Committee**

- check the facility at night
- County has not monitored
- Not enough information

# <u>Subcommittee</u>

MY: Can the County describe the system for documenting, responding to, and resolving complaints received? A complaint driven system of enforcement is unsatisfactory, particularly when Benton County residents are unaware of specific requirements and certainly rely on Benton County staff to monitor and enforce land use requirements to ensure compatibility.

# **Compliance Opinion: Compliance Not Demonstrated**

Basis: No record of addressing compliance with lighting complaints provided.

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result			
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved			
Condi	tions of Ap	proval	Current Status				
<b>8.</b> The property owner shall submit a declaratory statement to be recorded in the Benton County Deed Records for the subject property that recognizes the rights of adjacent forest uses, consistent with BCC 620.220().			Consensus:  Majority Opinion:  Minority Opinion:				
Comn	Comments						
<u>Staff</u>							
Comp	Completed.						
Workgroup Committee							
provide copy in documentation							
Subco	Subcommittee						
Compliance Opinion: No compliance opinion Basis: Low priority							
	The applicant shall prepare a site specific development plan  Consensus:						
	addressing emergency water supplies for fire protection. The Majority Opinion:						
plan shall be submitted to the local fire protection agency for review. The plan approved by the local fire protection agency  Minority Opinion:							
	•	ubmitted to the Community Development and					
	•	nent prior to the issuance of building permits for					
the	structure f	for Phase 1. A revised site specific development					

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Date	File #	Request	Result	
1997	S-97-58	A conditional use permit to expand the generation plant that is served by the gas product of the expansion would increase the capacity of the SMW and Phase II would increase the capacity.	Community Development and Parks Department Approved	
Condi	Conditions of Approval		Current Status	
per sha a)	plan shall be completed prior to issuance of construction permits for the Phase 2 expansion. The site development plan shall address:  a) Emergency access to the local water supply in the event of a wildfire or other fire-related emergency;  b) Provision of an all-weather road or driveway to within 10 feet of the edge of identified water supplies which contain 4,000 gallons or more and exist within 100 feet of the driveway or road at a reasonable grade (e.g. 12 percent or less);and			

#### **Comments**

### <u>Staff</u>

Draft 11-14-22

Additional research needed, compliance with this condition is not confirmed.

# Workgroup Committee

- Republic: Republic Services is also conducting further research.
- appears to be not in compliance. these (plus assurance of power generation in an outage) would be a good start at considering requirements for the LS zone in a potential revisit of chapter 77
- This explanation of status cannot be accepted until the topic has been researched.

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating capacity of the existing electric generation plant that is served by the gas produced at the Coffin Butte Landfill. Phase I of the expansion would increase the capacity of the plant from the current 2.2 MW to 5 MW and Phase II would increase the capacity to 10 MW.		Community Development and Parks Department Approved
Conditions of Approval  Current Status				

#### conditions of Approval

urrent Status

#### Subcommittee

MY: Landfill activities have a high potential of igniting fires and there have been fires previously at Coffin Butte. The potential for starting a wildfire is also great given the location of this industrial activity. Further, the frequency of power outages and landfill operations (e.g., pumps for water supply, leachate management and methane gas extraction) are dependent on reliable power supplies.

# **Compliance Opinion: Compliance Not Demonstrated**

Basis: No record of required action provided.

10. The applicant shall obtain all required septic, road approach, building, plumbing, mechanical, electrical, and other applicable permits prior to commencement of construction for both the Phase I and Phase 2 expansion. Contact the Permits Clerk and Building Official at the Community Development and Parks Department regarding permits and fees.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### Comments

### Staff

Draft 11-14-22

Completed for Phase 1. Phase 2 of the expansion has not been utilized by the applicant.

# Workgroup Committee

CO for Phase 1? CO for Phase 2?

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Date	File #	Request		Result
1997	S-97-58	A conditional use permit to expand the generating generation plant that is served by the gas product of the expansion would increase the capacity to 5 MW and Phase II would increase the capacity.	of the plant from the current 2.2 MW	Community Development and Parks Department Approved
Condi	Conditions of Approval		Current Status	

### Conditions of Approval

Current Status

Republic Services' records do not show any non-compliance issues with Phase II. While the owner/operator of Coffin Butte Landfill was the applicant for this CUP request, primary responsibility for compliance would have been with Pacific Northwest Generating Cooperative, an independent third-party contractor and not a Republic Services' subsidiary.

What about Phase 2?

### **Subcommittee**

Draft 11-14-22

**Compliance Opinion: No compliance opinion** 

Basis: Low priority

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File#	Request	-	Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condi	Conditions of Approval		Current Status	
Dep Div	partment of ision of State nonstrate co	I of a reclamation plan from the Oregon Geology and Mineral Industries or the Oregon e Lands. Operation and reclamation plan shall onsistency with the intended subsequent site	Consensus: Majority Opinion: Minority Opinion:	

### **Comments**

### Staff

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

## Workgroup Committee

• extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD?

# Subcommittee

MY: What is the mechanism whereby any State agency is informed of a County land use action to allow an activity that requires a permit from a State agency? If the County issues an approval for a land use prior to the landowner getting the required permits, how will the County ensure that all the required permits have been received since the County does no monitoring or enforcement.

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Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condi	Conditions of Approval		Current Status	
F\M/P (112322)				

### EWP (112322)

Compliance Status Unclear. No record of required action provided.

2. if the mining is the primary cause of traffic on the unpaved public road, that road shall be kept dust-free by the applicant if dwellings are located within 300 feet of the roadway. The applicant and lease-holding operator shall endeavor to use only those public roads designated for truck usage, unless making local deliveries of mineral and aggregate resources to residential areas serviced by roads not designated for truck usage.

Consensus:

**Majority Opinion:** 

**Minority Opinion:** 

#### **Comments**

# <u>Staff</u>

Draft 11-14-22

Public roads serving primarily quarry traffic are paved. Complete.

## **Workgroup Committee**

- extraction believed to be completed, see next permit request, staff should verify, is there a CUP closeout process at Benton County CDD?
- Is there no equivalent condition about dropping rocks which create road hazards on the highway?

## Subcommittee

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	Date	File#	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Ī	Conditions of Annroyal		roval	Current Status	

### Conditions of Approval

MY: This is a classic example of an unenforceable condition of approval – who or how will the "primary cause" of traffic be determined? Then the requirement that the applicant or quarry lease holder "endeavor" to use only roads designed for truck traffic, what does that mean? A meaningless condition that does not have any chance of being enforced. Issuing a land use approval to a property owner binds the property owner and that obligation cannot be transferred to the lease holder.

### EWP (112322)

No Compliance Opinion

3. The applicant or lease-holding operator shall provide screening to partially obscure the mining site from view by adjoining occupied property and public roads in Soap Creek Valley and north Benton County to the extent reasonable and practicable to do so. The screening shall consist of an ornamental fence or wall, a vegetated berm, or preservation of vegetated natural slope in character with the natural landscape of Soap Creek Valley.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### **Comments**

Staff

Draft 11-14-22

Staff will need to field verify but it appears through comments that the applicant is not in compliance with this condition.

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Date	File#	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and proceresources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Conditions of Approval		proval	Current Status	

### Workgroup Committee

- Republic: Republic Services did not own Coffin Butte Landfill at this time. Therefore, we do not have detailed records about any screening that was done. While the owner/operator of Coffin Butte Landfill was the applicant for this CUP request, primary responsibility for compliance with these and other requirement would have been the third-party quarry contractor. It appears from Google Earth historical photos that the third-party contractor did make an attempt to construct some berms and screening, but Republic Services do not have access to those records.
- extraction believed to be completed, see next permit request, staff should verify. is there a CUP closeout process at Benton County CDD?
- Not in compliance. The guarry is visible for miles around.

### Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Further, making an attempt to provide screening is not compliance. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

## EWP (112322)

Compliance Status Unclear. Field verification needed.

4. The applicant or lease-holding operator shall ensure that the mining operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality. The applicant or lease-holding operator shall monitor noise generated by mining activities on one randomly selected day per month when noise complaints are received, not withstanding a minimum of one time per year. Noise data and

Consensus:

Majority Opinion:

Minority Opinion:

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Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condi	tions of App	roval	Current Status	
in a Dev oth aco to r per Qua wit app	timely way velopment Der sound-ab ustical cindereduce the somitted by the lity. Any south the visual lessions or lea	ngs from this monitoring shall be placed on file, with the Benton County Community epartment for public inspection. A berm, or sorbing construction materials such as er blocks or other similar methods may be used bund off-site to levels at or below those to Oregon Department of Environmental and-reduction construction will be consistent ouffering required in Condition #3 above. The se-holding operator shall limit blasting to the m. to 5:00 p.m., Monday through Friday.		

### **Comments**

## <u>Staff</u>

Draft 11-14-22

Staff will need to field verify but it appears that the applicant is not in compliance with this condition. Staff is unaware of any noise data being submitted to the Community Development Department.

# **Workgroup Committee**

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?

Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condi	tions of App	roval	Current Status	
<u>Subcommittee</u>				
MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce				

conditions of approval makes the whole land use review and approval process meaningless.

# EWP (112322)

No Compliance Opinion

5. Provide on-site parking for employees, customers, and visitors to the mining site.

Consensus:

Majority Opinion:

Minority Opinion:

### **Comments**

### Staff

Draft 11-14-22

Additional Research Needed

## **Workgroup Committee**

Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.

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Date	File #	Request		Result	
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved	
Condi	tions of App	proval	Current Status		
• In	<ul> <li>extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?</li> <li>In compliance</li> <li>Subcommittee</li> <li>MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to</li> </ul>				
		the responsibility of the landowner to comply.	relegate their responsibility to comply	with conditions of approval to	
	<u>112322)</u> mpliance Օր	<mark>pinion</mark>			
		rity fence between the mining operation and	Consensus:		
	public road mining ope	when such road is located within 200 feet of	Majority Opinion:		
			Minority Opinion:		
Comn	nents				
<u>Staff</u>					
Additi	onal Resear	ch Needed			
<u>Work</u>	group Comm	<u>nittee</u>			

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evisions:

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	Date	File #	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and proce resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
ı	Conditions of Americal		wa val	Command Chalos	

### Conditions of Approval

- Current Status
- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- In compliance

### Subcommittee

No compliance opinion (MY 121622) As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. **EWP (112322)**No Compliance Opinion

7. Not excavate in a manner which would result in disturbance of perimeter fencing or screening, or would impair the intent of the reclamation plan. Consensus:

**Majority Opinion:** 

**Minority Opinion:** 

### **Comments**

### **Staff**

Draft 11-14-22

Additional Research Needed

## **Workgroup Committee**

• Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.

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1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Condi	Conditions of Approval		Current Status	

- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- The provision for screening has not been met, as noted above.

### Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply.

# **EWP: No Compliance Opinion**

**8.** The quarry operation hours shall occur only between 7:00 a.m. and 5:00 p.m. Monday through Friday, and 7:00 a.m. and 3:00 p.m. on Saturdays. Quarrying operations shall not be conducted on Sundays.

Consensus:

**Majority Opinion:** 

Minority Opinion:

### **Comments**

### Staff

Draft 11-14-22

Additional Research Needed

## Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- Generally in compliance (the quarry has been a better neighbor than the landfill, in this regard).

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	Date	File #	Request		Result
	1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
ı	Conditions of Approval		roval	Current Status	

• "Operating hours" seem to be where there is most reluctance to make a clear statement that the landfill is out of compliance. Three or four special kinds of "operations" are mentioned that take place outside of the operating hours that were stated as conditions for the permits. On this last issue, for comparison I took a look at Lane County's Short Mountain Landfill. That landfill only serves commercial account holders, yet they seem to be able to restrict those haulers to their stated operating hours (7 AM to 5 PM weekdays and Saturdays). Seems like there's a lesson for Benton County our working group in there.

### Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Limiting "quarry operations" to 7:00 am to 5:00 pm creates a potential conflict with prior condition #4.

In Compliance: Periodic County inspections are suggested to address resident concerns.

<b>9.</b> The applicant shall retain the dual-access road system to	Consensus:	
provide for emergency service access to the subject site.	Majority Opinion:	
	Minority Opinion:	

#### **Comments**

Staff

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Additional Research Needed

Workgroup Committee

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Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Conditions of Approval Current Status				

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- There is only one serviceable route in to the quarry site for emergency service. The bridge over Soap Creek is no longer passable for emergency vehicles (both structurally unsound and with barriers in place).

### **Subcommittee**

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

## EWP (112322)

No Compliance Opinion

**10.** The quarrying activity shall be limited to the 600 foot contour elevation and below, as shown by the applicant on Attachment 2 to the application.

Consensus:

Majority Opinion:

Minority Opinion:

#### Comments

Staff

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Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and process resources. The proposed area consists of 1.43 a operation.		Planning Commission approved
Condi	Conditions of Approval		<b>Current Status</b>	

Additional Research Needed

### **Workgroup Committee**

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- Google Earth images from 8/13/2020 show that quarrying activity extends up to approximately the 700 ft contour.

### Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

Compliance Opinion: Compliance Status Unclear

PLACEKEEPER: NEED TO CONFIRM ELEVATIONS CB

**11.** Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the

Consensus:

**Majority Opinion:** 

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Date	File #	Request		Result
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved
Condi	Conditions of Approval		Current Status	
Benton County Community Development Department for public inspection.		,	Minority Opinion:	

### **Comments**

### Workgroup Committee

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- This explanation of status cannot be accepted until the topic has been researched.

# <u>Subcommittee</u>

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

# EWP (112322)

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Compliance Not Demonstrated. No record of required action provided.

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Date	File #	Request		Result
1999	PC-99-06			Planning Commission approved
Condi	tions of App	roval	Current Status	
12. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.		nitoring programs required of the applicant by partment of Environmental Quality, shall be n a timely way, with the Benton County	Consensus:  Majority Opinion:  Minority Opinion:	

### **Comments**

### <u>Staff</u>

Additional Research Needed

# **Workgroup Committee**

- Republic: As noted above, the owner/operator of Coffin Butte Landfill was the applicant for this CUP only because it was the property landowner. Primary responsibility for compliance with these and other requirements would have rested with the third-party quarry contractor.
- extraction believed to be completed, see next permit request, staff should verify. is there a cup closeout process at Benton County CDD?
- This explanation of status cannot be accepted until the topic has been researched.

### Subcommittee

MY: As the property owner, RS or any previous landowner cannot delegate their responsibility to comply with conditions of approval to a third-party. It is the responsibility of the landowner to comply. Again, County inability or unwillingness to monitor or enforce conditions of approval makes the whole land use review and approval process meaningless.

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result	
1999	PC-99-06	A Conditional Use Permit for mining and processing of mineral and aggregate resources. The proposed area consists of 1.43 acres adjacent to the existing quarry operation.		Planning Commission approved	
Condi	Conditions of Approval Current Status				
	EWP (112322) Compliance Not Demonstrated. No record of required action provided.				

Date	File #	Request		Result	
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of App	roval	Current Status		
	• •	I from the Oregon Department of	Consensus:		
Env	rironmental	Quality for landfill operations on this site.	Majority Opinion:		
Minority Opinion:			Minority Opinion:		
Comments					
<u>Staff</u>	<u>Staff</u>				

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an armining of mineral and aggregate resources Appwith Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and larfulfill the reclamation plan for the previously a	proved by the Planning Commission e proposed area consists of 1.43 and is designed to	Planning Commission approved
Conditions of Approval Current Status		<b>Current Status</b>		

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

### Workgroup Committee

- Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.
- does the most recent LUCS on file with DEQ predate
- this cup application?

# <u>Subcommittee</u>

MY: What is the mechanism whereby any State agency is informed of a County land use action to allow an activity that requires a permit from a State agency? If the County issues an approval for a land use prior to the landowner getting the required permits, how will the County ensure that all the required permits have been received since the County does no monitoring or enforcement.

## EWP (112322)

Compliance Not Demonstrated. No record of required action provided

2. In cases where landfill operations are the primary cause of traffic on unpaved public roads in the area, those roads shall be kept dust-free by the applicant.

Consensus:

**Majority Opinion:** 

Draft 11-14-22

Revisions

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved
Condi	Conditions of Approval		Current Status	
			Minority Opinion:	

### **Comments**

### Staff

No longer applicable. Coffin Butte Road is entirely paved. The county considers this condition to be completed.

### **Workgroup Committee**

- See previous comment on this issue re: Robison Rd. and Wiles Rd.
- The public section of Coffin Butte Road is entirely paved.
- there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

## **Subcommittee**

MY: This is a classic example of an unenforceable condition of approval – who or how will the "primary cause" of traffic be determined? Many roads in the vicinity of the landfill are unpaved and are likely to receive traffic headed to the landfill.

### EWP (112322)

Draft 11-14-22

No Compliance Opinion

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an a mining of mineral and aggregate resources Appwith Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and landfulfill the reclamation plan for the previously a	Planning Commission approved	
Condi	tions of App	roval	Current Status	
3. The applicant or lease-holding operator shall ensure that the landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality.		on does not exceed the maximum sound level	Consensus:  Majority Opinion:  Minority Opinion:	

### **Comments**

## <u>Staff</u>

County monitoring of this condition is complaint-based.

## **Workgroup Committee**

- noise is an issue at the landfill; ensure the facility is still in compliance
- Not enough information.
- Not monitored by the county.

### **Subcommittee**

MY: How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example of complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner cannot delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.

### EWP (112322)

Draft 11-14-22

Date	File #	Request		Result	
2002	PC-02-07	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of App	proval	Current Status		
Comp	liance Not D	emonstrated. No evidence of County process to	capture / respond to action provided.		
	4. Provide on-site parking for employees, customers, and visitors to the landfill site.  Consensus:  Majority Opinion:				
Comm			Minority Opinion:		
Staff Comp					
	Workgroup Committee				
• truck traffic to the landfill begins backing up HWY 99 beginning before 4:30am; ensure that traffic to the landfill does not pose a safety hazard					
Subco	<u>Subcommittee</u>				
No co	No compliance opinion (MY 121622)				
	EWP (112322)  No Compliance Opinion				

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evisions:
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Draft 11-14-22

Date	File #	Request		Result	
2002	PC-02-07	A Conditional Use Permit for landfilling of an mining of mineral and aggregate resources Apwith Conditions. (West Triangle Expansion). Tacres adjacent to the existing quarrying and lafulfill the reclamation plan for the previously	Planning Commission approved		
Condi	tions of App	oroval	Current Status		
the	<ul> <li>Maintain a security fence between the landfill operation and the public road when such road is located within 200 feet of the landfill operation.</li> <li>Consensus:         <ul> <li>Majority Opinion:</li> <li>Minority Opinion:</li> </ul> </li> </ul>				
Comn	nents		<b>Y</b>		
<u>Staff</u>					
Securi	ity fence is p	present			
<u>Work</u>	group Comn	<u>nittee</u>			
	• check fence perimeter to ensure fencing is intact and surrounds the entire perimeter; from a casual inspection, it appears deferred maintenance may be in order				
Subco	<u>Subcommittee</u>				
No co	No compliance opinion (MY 121622)				
	EWP (112322) No Compliance Opinion				

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Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722 Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Date	File #	Request		Result
2002	A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.			Planning Commission approved
Condi	tions of App	roval	Current Status	
	•	ration hours shall occur between 8:00 a.m. and	Consensus:	
	5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial		Majority Opinion:	
cus	customers.		Minority Opinion:	

### **Comments**

### <u>Staff</u>

Draft 11-14-22

A definition of Operation Hours is what appears to be needed for this condition. Staff considers operation hours to be those hours when the landfill is open to the public. Staff would have been aware at the time this condition was imposed that the landfill would need to work outside of the hours identified above to complete activities necessary to the maintenance of the landfill.

## Workgroup Committee

- Republic: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- "Operating hours" seem to be where there is most reluctance to make a clear statement that the landfill is out of compliance. Three or four special kinds of "operations" are mentioned that take place outside of the operating hours that were stated as conditions for the permits. On this last issue, for comparison I took a look at Lane County's Short Mountain Landfill. That landfill only serves commercial account holders, yet they

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an armining of mineral and aggregate resources Approximately with Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and large fulfill the reclamation plan for the previously a	proved by the Planning Commission e proposed area consists of 1.43 and is designed to	Planning Commission approved
Condi	tions of Ann	roval	Current Status	

### Conditions of Approval

Current Status

seem to be able to restrict those haulers to their stated operating hours (7 AM to 5 PM weekdays and Saturdays). Seems like there's a lesson for Benton County our working group in there.

- How does 24 hour access work with compliance to noise complaints?
- Not in compliance
- Not in compliance. See previous note regarding operating hours.

## Subcommittee

MY: Not In Compliance. Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

## EWP (112322)

Draft 11-14-22

No Compliance Opinion

Date	File # Request		Result	
2002	PC-02-07  A Conditional Use Permit for landfilling of an area that will be excavated for mining of mineral and aggregate resources Approved by the Planning Commission with Conditions. (West Triangle Expansion). The proposed area consists of 1.43 acres adjacent to the existing quarrying and landfill operation, and is designed to fulfill the reclamation plan for the previously approved quarry on this site.		Planning Commission approved	
Condi	tions of App	roval	Current Status	
	• •	nall retain the dual-access road system to ergency service access to the subject site.	Consensus: Majority Opinion:	
			Minority Opinion:	

### **Comments**

# <u>Staff</u>

## Complete

# **Workgroup Committee**

- Republic: Republic Services is in compliance with this requirement and has made a dual-access road system. Access is available via Highway 99 and Tampico Road.
- good candidate for Chapter 77 review
- This explanation of status cannot be accepted until the topic has been researched.

### **Subcommittee**

No compliance opinion (MY 121622

## EWP (112322)

Draft 11-14-22

No Compliance Opinion

Date	File #	Request		Result
2002	PC-02-07	7. Contains and Co		Planning Commission approved
Condi	tions of App	roval	Current Status	
8. The landfill activity shall be limited to the 600 foot contour elevation and below, as shown by the applicant on the Site Development Plan in the application.		elow, as shown by the applicant on the Site	Consensus: Majority Opinion: Minority Opinion:	

### **Comments**

### Staff

The applicant indicates they are in compliance with this condition.

# Workgroup Committee

- Republic: Republic Services is in compliance and operating within the 600-foot contour elevation as specified in the Site Development Plan.
- applicant should provide lidar, coordinate & verify with county GIS
- Not in compliance. The south face of Coffin Butte is scarred/eroded by excavations above the landfill up to approximately 675 ft elevation, per GoogleEarth images dated 8/13/2020

## **Subcommittee**

MY: Compliance Not Demonstrated. Did the staff do any independent verification that the landfill is operating within the 600 foot contour?

# **Compliance Opinion: Compliance Status Unclear**

PLACEKEEPER: NEED TO CONFIRM ELEVATIONS CB Check USGS Topo Map, Benton County GIS

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an amining of mineral and aggregate resources Appreciate Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and landfulfill the reclamation plan for the previously a	proved by the Planning Commission e proposed area consists of 1.43 and is designed to	Planning Commission approved
Condi	tions of App	roval	Current Status	
9. Copies of water quality and air quality permits, and data produced from associated monitoring programs, required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file, in a timely way, with the Benton County Community Development Department for public inspection.		associated monitoring programs, required of y the Oregon Department of Environmental e placed on file, in a timely way, with the Community Development Department for	Consensus: Majority Opinion: Minority Opinion:	

### Comments

### Staff

Draft 11-14-22

The county regularly receives copies. Appendix I <a href="https://www.co.benton.or.us/cd/page/materials-management-document-library">https://www.co.benton.or.us/cd/page/materials-management-document-library</a>

# **Workgroup Committee**

- Are these available for inspection, and if so, where?
- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that residents have given up on making complaints to DEQ. per testimony at CU-21-047, odors are significant enough at the landfill that people sometimes cannot leave their homes; DEQ is apparently unaware of this situation, suggested action: ask DEQ how better to communicate current odor problems at the landfill to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an armining of mineral and aggregate resources Approximately with Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and largely fulfill the reclamation plan for the previously a	proved by the Planning Commission e proposed area consists of 1.43 and is designed to	Planning Commission approved
Condi	Conditions of Approval		<b>Current Status</b>	

Conditions of Approval

coffin butte landfill. dedicated DSAC meeting to which the public are invited to air landfill concerns, include the results of this meeting in DEQ annual report

### Subcommittee

MY: Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? The June 2022 report of methane exceedances and re-testing looks suspect – 7 hours to perform first test, just over an hour for the re-test?

### EWP (112322)

No Compliance Opinion. Insufficient time to review County File

10. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.

Consensus:

**Majority Opinion:** 

Minority Opinion:

### **Comments**

## Staff

Draft 11-14-22

The county regularly receives copies. https://www.co.benton.or.us/cd/page/materials-management-document-library

Date	File #	Request		Result
2002	PC-02-07	A Conditional Use Permit for landfilling of an armining of mineral and aggregate resources Approximately with Conditions. (West Triangle Expansion). The acres adjacent to the existing quarrying and largelfill the reclamation plan for the previously a	proved by the Planning Commission e proposed area consists of 1.43 and is designed to	Planning Commission approved
Condi	Conditions of Approval		Current Status	

### Workgroup Committee

- Are these available for inspection, and if so, where?
- see CUP LU-15-001 the area zoned LS is inadequate to fully contain landfill operations and as a result ancillary landfill operations spill out onto properties not zoned for landfill operations (forest conservation/exclusive farm use/rural residential). this is why the landfill has had so many applications for non-by-right land uses over the past 50 years. this is a question that should be addressed holistically, not piecemeal. once landfill operations begin to be allowed on non-landfill parcels, those non-landfill parcels, over time, become indistiguishable from landfill parcels. this incrementally blights the neighborhood and should be addressed in a bcc code revamp

### Subcommittee

MY: Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required?

# EWP (112322)

Draft 11-14-22

No Compliance Opinion. Insufficient time to review County File

Date	Pate   File # Request		Result	
2003	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	roval	Current Status	
1. The applicant shall continue to operate within the approval of the Oregon Department of Environmental Quality Solid Waste Disposal Permit No 306.			Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

### <u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

## Workgroup Committee

- Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.
- when was the most recent LUCS on file at DEQ completed?

## **Subcommittee**

Compliance Not Demonstrated (MY 121622)

EWP (112322)

Draft 11-14-22

No Compliance Opinion.

Date	File #	Request		Result
2003	PC-03-11 A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	roval	Current Status	
<b>2.</b> In c	ases where	andfill operations are the primary cause of	Consensus:	
	traffic on unpaved public roads in the area, those roads shall		Majority Opinion:	
bel	kept aust-fre	ee by the applicant.	Minority Opinion:	
Comm	onts			

#### Comments

### Staff

No longer relevant.

# Workgroup Committee

- See previous notes re: Robison Rd. and Wiles Rd.
- there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

### Subcommittee

MY: Compliance Not Demonstrated. Same comment as before – who and how is "primary cause" defined and enforced.

# EWP (112322)

Draft 11-14-22

No Compliance Opinion.

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condi	tions of App	roval	Current Status	
	• •	lease-holding operator shall ensure that the	Consensus:	
	landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental		Majority Opinion:	
•	ality.	e oregon bepartment of Environmental	Minority Opinion:	

### **Comments**

## <u>Staff</u>

County monitoring of this condition is complaint-based.

## **Workgroup Committee**

- County does not monitor.
- noise is an issue at the landfill; ensure the facility is still in compliance

## **Subcommittee**

MY: Compliance Not Demonstrated. How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example of complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner cannot delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.

# EWP (112322)

Draft 11-14-22

No Compliance Opinion.

Date	File #	Request		Result	
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	proval	Current Status		
4. Provide on-site parking for employees, customers, and visitors to the landfill site.  Consensus:  Majority Opinion:					
Comn	nents				
<u>Staff</u>			<b>Y</b>		
Comp	lied with.				
Work	group Comn	<u>nittee</u>			
• tru	• truck traffic to the landfill begins backing up hwy 99 beginning before 4:30am; ensure that traffic to the landfill does not pose a safety hazard				
Subco	<u>Subcommittee</u>				
No Co	No Compliance Opinion (MY 121622)				
	No Compliance Opinion (MY 121622)  No Compliance Opinion.				

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result	
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved	
Condi	tions of App	roval	Current Status		
		rity fence between the landfill operation and	Consensus:		
	public road landfill oper	when such road is located within 200 feet of	Majority Opinion:		
tile	тапатіп орсі	ation.	Minority Opinion:		
Comm	nents				
<u>Staff</u>					
Comp	lied with.		, ,		
Works	group Comm	<u>nittee</u>			
• ch	eck fence per	imeter to ensure fencing is intact and there are no de	ferred maintenance issues		
Subco	<u>mmittee</u>				
Comp	liance Not D	emonstrated (MY 121622EWP (112322)			
No Co	No Compliance Opinion.				
6. The landfill operation hours shall occur between 8:00 a.m. and Consensus:					
	-	lay through Saturday, and 12:00 p.m. through	Majority Opinion:		
	•	5:00 p.m. on Sundays, with 24-hour access for commercial customers.  Minority Opinion:			

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condi	Conditions of Approval		<b>Current Status</b>	

### **Comments**

### Workgroup Committee

- Republic: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- not in compliance
- Not in compliance, see previous notes on operating hours.

## Subcommittee

MY: Not In Compliance. Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

## EWP (112322)

Draft 11-14-22

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and la to the existing landfill operation, approved by a conditions. This portion of the landfill would re existing, previously approved, Landfill Site Zond	Planning Commission approved	
Conditions of Approval			Current Status	
In Con	npliance.			
7. The applicant may relocate the eastern haul road, and shall retain the dual-access road system to provide for emergency service access to the subject site.			Consensus: Majority Opinion: Minority Opinion:	

#### Comments

### <u>Staff</u>

Additional Research Needed

## **Workgroup Committee**

- Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during the construction of Cell 4 in 2012. Access is maintained today.
- good candidate for chapter 77 review
- This explanation of status cannot be accepted until the topic has been researched

# <u>Subcommittee</u>

Compliance Not Demonstrated (MY 121622)EWP (112322)

No Compliance Opinion.

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and la to the existing landfill operation, approved by a conditions. This portion of the landfill would re existing, previously approved, Landfill Site Zone	Planning Commission approved	
Conditions of Approval			Current Status	,
8. Copies of water quality, stormwater runoff, and air quality permits; and data produced from associated monitoring programs, required of the applicant by the Oregon Department			Consensus: Majority Opinion:	

Minority Opinion:

#### Comments

## Staff

Draft 11-14-22

The county regularly receives copies. Appendix I

https://www.co.benton.or.us/sites/default/files/fileattachments/community\_development/page/8136/2021\_cbl\_site\_development\_plan\_appendix\_g\_i.pdf

# **Workgroup Committee**

for public inspection.

Are these documents available for public inspection, and it so, where?

of Environmental Quality, shall be placed on file in a timely way with the Benton County Community Development Department

• landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens" concerns and the manner in which the owner or

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and la to the existing landfill operation, approved by conditions. This portion of the landfill would re existing, previously approved, Landfill Site Zone	planning commission with present an addition to the	Planning Commission approved
Condi	Conditions of Approval Current Status			
on	erator (of the	landfill is addressing those concerns" (ORS 459.325)	have not been completed and subr	nitted as required by Oregon statute.

operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated

#### Subcommittee

MY: Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? The June 2022 report of methane exceedances and re-testing looks suspect – 7 hours to perform first test, just over an hour for the re-test?

#### EWP (112322)

No Compliance Opinion. Insufficient time to review County File

9. A plan for a landscape buffer to mitigate visual impacts shall be approved by the Community Development Department. Landscape screening in the form of deciduous trees between the east triangle and Highway 99W, and a mixed deciduous/evergreen buffer shall be planted and maintained in good health by the applicant.

Consensus:

Majority Opinion:

Minority Opinion:

#### **Comments**

<u>Staff</u>

Draft 11-14-22

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and la to the existing landfill operation, approved by a conditions. This portion of the landfill would re existing, previously approved, Landfill Site Zond	planning commission with present an addition to the	Planning Commission approved
Condi	Conditions of Approval Current Status			

Not completed

#### Workgroup Committee

- Republic: Republic Services was unable to find records relating to this requirement, nor does it have any indication that there was any
  enforcement action from the County. Republic Services did plant a mitigating/vegetative buffer in 2016.
- Not in compliance
- not in compliance

#### Subcommittee

MY: Not In Compliance. The County freely admits that it does no monitoring or enforcement of its adopted conditions of approval, and the County states that it relies on the applicant to comply with the requirements. **Republic says** they can't find their records related to the screening requirements and states further "**nor does it have any indication that there was any enforcement action from the County."** Review of this extensive record of land use actions for the landfill demonstrates this exact circumstance over and over.

Apparently, the conditions of approval have absolutely no meaning and cannot be relied on to mitigate the impacts of incompatible land use activities performed at the landfill.

**Compliance Opinion: Not In Compliance** 

Basis: Visual inspection.

Draft 11-14-22

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and landfilling of 9.45 acres adjacent to the existing landfill operation, approved by planning commission with conditions. This portion of the landfill would represent an addition to the existing, previously approved, Landfill Site Zone. (East triangle).		Planning Commission approved
Condi	tions of App	roval	Current Status	
•	•	be obtained from the Oregon Division of State	Consensus:	
	Lands for any activities on the subject property that affect designated wetlands.		Majority Opinion:	
uc.	Signated We	tiditas.	Minority Opinion:	

#### **Comments**

#### <u>Staff</u>

This is a standard type of condition that ties a County permit to a permit issued by another agency. The County does not actively monitor compliance with outside agency permitting requirements, but if the outside agency determines that their permitting requirements have not been met then the applicant is also out of compliance with the Benton County permit.

### Workgroup Committee

- Republic: Republic Services has obtained all the necessary approvals and permits from the Oregon Department of Environmental Quality and remains in compliance with these conditions and approvals.
- Must be active monitor
- verification of compliance should be obtained. did the wetlands formerly include the small ponds that were slated for protection in the 1983 rezone

#### Subcommittee

Draft 11-14-22

Date	File #	Request		Result
2003	PC-03-11	A Conditional Use Permit for excavation and la to the existing landfill operation, approved by p conditions. This portion of the landfill would re existing, previously approved, Landfill Site Zond	planning commission with present an addition to the	Planning Commission approved
Condi	Conditions of Approval Current Status			

MY: Compliance Not Demonstrated. Obviously there are or were wetlands on the property in the vicinity of the activity otherwise the County would not have added this condition of approval. It is again inexplicable that these types of requirements are not monitored or enforced. What is the point?

**Compliance Opinion: Compliance Not Demonstrated.** 

Basis: No record of required action provided.

112

Draft 11-14-22

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved	
Condi	tions of Appr	oval	Current Status	
app mo Mo add the reld cor req	olicant's propo dified by the difications to dressed throu relocation of ocated activit aformance wi	all comply with the plans and narrative in the osal identified as Attachment 'A' except as approval or the conditions below. the operation of the facility other than those gh this decision, including, but not limited to, additional activities, or the configuration of ies in a manner not substantially in the submitted conceptual site plan, shall through a Modification of a Conditional Use BCC 53.225).	Consensus:  Majority Opinion:  Minority Opinion:	

#### **Comments**

#### <u>Staff</u>

Draft 11-14-22

Standard condition requiring the applicant to implement the conditional use permit as described in their application. Compliance is not actively monitored.

### Workgroup Committee

- Republic: Republic Services believes it is in compliance with the terms of the 2011 conditional use permit.
- narrative not provided, attachment A not provided

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved	
Condi	tions of Appr	oval		Current Status	
				unty receives \$X million per biennium w	hich originally was supposed to be
de		county monitor compliance. co		unty receives \$X million per biennium w	hich originally was supposed to be
Subco MY: C	dicated to issum	ies associated with hosting a lan	dfill?	ese types of requirements are not mo	
Subco MY: C point	dicated to issummittee ompliance No	ies associated with hosting a lan	dfill? explicable that the	20	

2. As required by BCC 60.220 (2) the applicant shall record a declaratory statement acknowledging the rights of adjacent and nearby property owners to conduct forest operations consistent with the Forest Practices Act and Rules prior to issuance of building permits.

Consensus:

**Majority Opinion:** 

Minority Opinion:

#### **Comments**

Staff

Draft 11-14-22

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved	
Condi	tions of Appr	oval	Current Status	
• ha Subco MY: Co this ac	group Comming s staff verified mmittee ompliance Notion was continued to the continued of t	ttee  documentation  ot Demonstrated. No record presented. In a earlingleted. Where is this statement in the record?  on: Compliance Not Demonstrated.  f required action provided.	er condition of this nature, staff indic	rated they did not know whether
арр	olicable siting terials submit	all demonstrate compliance with the standards specified in BCC 60.405 through sted for issuance of building permits.	Consensus: Majority Opinion: Minority Opinion:	
Staff Comp				

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Condi	tions of App	roval	Current Status	
• ce Subco No Co	<u>mmittee</u>	upancy? ADA compliance?		
wit Plu	h the applica mbing Code,	constructed under this approval shall comply ble provisions of Building Code, Electrical Code, Mechanical Code, Fire Code, and rules and osed by state and federal agencies.	Consensus: Majority Opinion: Minority Opinion:	
• ce				

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved
Condi	tions of Appr	roval	Current Status	
EWP (	mpliance Opi 112322) mpliance Opi	inion (MY 121622) inion		
		oval from PC-03-11 that remain applicable and day (as of the time of this decision):	Note" The conditions for LU-11-01 11 that remain applicable plus 4 new	
		y approvals from the Oregon Department of Quality for landfill operations on this site.	Consensus:  Majority Opinion:  Minority Opinion:	
Comm	onto		Minority Opinion:	

#### Comments

### <u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

### **Workgroup Committee**

- Republic: Republic Services is in compliance with the DEQ requirement.
- DEQ permit approvals should be listed here. Are all of them up to date?

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Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)

Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File#	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved		
Condi	tions of Appr	oval	Current Status		
Subco MY: Co Bento Comp	mmittee ompliance No n County? Ha liance Opinic	ost recent LUCS on file at DEQ completed?  of Demonstrated. How do state agencies like DEG  aving these types of requirements with no monit  on: Compliance Not Demonstrated.  f required action provided.			
		andfill operations are the primary cause of ed public roads in the area, those roads shall	Consensus:		
		e by the applicant.	Majority Opinion:		
	Minority Opinion:				
Comm Staff No lor		le. Coffin Butte Road is entirely paved.			

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evisions:
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Condi	Conditions of Approval		Current Status	

- The status assessment here does not address whether unpaved public roads were kept dust-free prior to paving. For example, Tampico Road has only been fully paved within the past 3 years, and received frequent landfill traffic. Did the applicant demonstrate compliance by performing dust suppression on that road prior to the recent paving by the county? Robison Road, Wiles Road, and Rifle Range Road still receives frequent traffic associated with the landfill, as well as frequent illegal dumping. All of these are still unpaved, except for small sections of Robison Rd. east of Military Rd and at the Soap Creek crossing.
- there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

#### **Subcommittee**

MY: Compliance Not Demonstrated (121622) The comments above capture the concern – there are several unpaved roads in the vicinity of the landfill that receive landfill traffic. Who determines "primary cause" and what does the County do about it?

### EWP (112322)

No Compliance Opinion

3. The applicant or lease-holding operator shall ensure that the landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality.

Consensus:

Majority Opinion:

Minority Opinion:

#### **Comments**

Staff

Draft 11-14-22

Date	File#	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved
Condi	tions of Appr	oval	Current Status	
Count	y monitoring			

- It should be stated more clearly that compliance cannot be confirmed, as the county has never checked.
- noise is an issue at the landfill; ensure the facility is still in compliance.

#### **Subcommittee**

MY: Compliance Not Demonstrated (121622) How and when does the County ensure that the maximum sound level has not been exceeded. Since this is another example of complaint-based enforcement, what system is in place to document, respond to, and resolve noise related complaints? The landowner cannot delegate regulatory compliance or accountability with these types of requirements to a lease-holding operator.

**Compliance Opinion: Compliance Not Demonstrated.** 

**Basis** No record of County process to capture / respond to complaints provided.

4. Provide on-site parking for employees, customers, and visitors	Consensus:
to the landfill site.	Majority Opinion:
	Minority Opinion:
Comments	

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of a new public recycling and refuse transfer facility at Coffin Butte Landfill. The request also includes enhancements to the stormwater conveyance and detention system, as well as a container and drop box storage area, and a landfill construction staging and storage area in FC zone.		Planning Commission approved
Condi	tions of Appr	roval	Current Status	
Works  tru  Subco  No M'  EWP (	npliance.  group Commi  ick traffic to the  mmittee  f Entry  112322)  mpliance Opi	ne landfill begins backing up HWY 99 beginning befor	e 4:30am; ensure that traffic to the landf	ill does not pose a safety hazard
the		rity fence between the landfill operation and when such road is located within 200 feet of ation.	Consensus: Majority Opinion: Minority Opinion:	
Comments  Staff In compliance. Workgroup Committee				

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The reto the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
0 11	L! £ A		Command Chators	

#### **Conditions of Approval**

**Current Status** 

check fence perimeter to ensure fencing is intact and there are no deferred maintenance issues

#### <u>Subcommittee</u>

No Compliance Opinion (MY 121622EWP (112322)

No Compliance Opinion

**6.** The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers.

Consensus:

Majority Opinion:

Minority Opinion:

#### **Comments**

### **Workgroup Committee**

- Republic Services: Republic Services is in compliance with this requirement, which governs landfill operations. However, it's important to note that internal operations, which include the arrival of field personnel on-site, begins at 4:30 a.m., Monday through Friday, and at 7:30 a.m. on Saturday. Additional operations not governed by the conditional use permit include work by third party contractors on landfill infrastructure, and commercial customers, who have 24-hour access to the Landfill.
- Clearly not in compliance. if landfill operations routinely start at 4:30 am M-F. Operations are operations, no way to spin this.
- Not in Compliance

#### Subcommittee

Draft 11-14-22

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evisions:
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 111-42-2 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result	
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	Planning Commission approved		
Condi	tions of Appr	roval	Current Status		
impos an inco numer operat with 2 Comm a.m. is	MY: Not In Compliance (121622) Staff and RS do not get to interpret operating hours to mean something dimposed as a written condition of approval. The words are the words. By definition the industrial activity of an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. the with 24-hour access for commercial customers" means what it says, and the condition of approval was additional. The public has a right to expect the operating hours to be enforced as approved and adopted a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operated the EWP (112322).  In Compliance			of operating an active landfill is ical to mitigation of the te impacts "The landfill through 5:00 p.m. on Sundays, dopted by the Planning ed. Beginning operations at 4:30	
	• •	all retain the dual-access road system to rgency service access to the subject site.	Consensus:		
pi o	iviajority Opinion:				
	Minority Opinion:				
	Comments Staff				
	In compliance.				

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The reto the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Condi	tions of Appr	Conditions of Approval Current Status		

#### Workgroup Committee

- Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during the construction of Cell 4 in 2012. Access is maintained today.
- good candidate for chapter 77 review
- This assessment of status is not possible for the working group to confirm until research has been completed.

#### Subcommittee

No Compliance Opinion (MY 121622)

#### EWP (112322)

Draft 11-14-22

No Compliance Opinion. Insufficient time to review County records.

8. OMITTE	D	N/A
9. Copies c	of water quality and air quality permits, and data	Consensus:
•	ed from associated monitoring programs, required of licant by the Oregon Department of Environmental	Majority Opinion:
= =	shall be placed on file, in a timely way, with the	Minority Opinion:

Date	File #	Request		Result
2011	LU-11-016	, , ,		Planning Commission approved
Condi	Conditions of Approval		Current Status	
	Benton County Community Development Department for public inspection.			

#### **Comments**

#### Staff

The county regularly receives copies. Appendix I

https://www.co.benton.or.us/sites/default/files/fileattachments/community\_development/page/8136/2021\_cbl\_site\_development\_plan\_appendix\_g\_i.pdf

### **Workgroup Committee**

- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that testimony has been given that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated
- These have not all been made available for public inspection. Whether this is the fault of the applicant or the county is impossible to judge, as a member of the interested public. During the 2021 CUP process, I had to use Public Information Request procedures to obtain information from DEQ that was not available from Benton County.

#### **Subcommittee**

Draft 11-14-22

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Date	File#	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The reto the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Conditions of Approval Current Status				

Conditions of Approval

MY: Compliance Not Demonstrated. Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required? EWP (112322)

No Compliance Opinion. Insufficient time to review County records.

10. Copies of storm-water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.

Consensus:

Majority Opinion:

Minority Opinion:

#### Comments

## <u>Staff</u>

Draft 11-14-22

The county regularly receives copies.

https://www.co.benton.or.us/sites/default/files/fileattachments/community\_development/page/8136/2021\_cbl\_site\_development\_plan\_appendix\_g\_i.pdf

Workgroup Committee

Date	File #	Request		Result
2011	LU-11-016	Conditional Use Permit for the construction of transfer facility at Coffin Butte Landfill. The re to the stormwater conveyance and detention drop box storage area, and a landfill construct zone.	quest also includes enhancements system, as well as a container and	Planning Commission approved
Condi	tions of Appr	roval	Current Status	

• During the July 2022 DSAC meeting, Applicant's representative stated that runoff reports for the PRC composting facility were provided to DEQ but not to Benton County, because the county had never requested those explicitly. This needs to be clarified.

#### **Subcommittee**

Draft 11-14-22

MY: Compliance Not Demonstrated. Are the reports reviewed? Any independent verification by staff that the monitoring requirements for both air quality and water quality are being met and reported as required?

## **Compliance Opinion: Compliance Status Unsure**

Basis: Insufficient information provided to demonstrate compliance e.g. a documented work process, summary reports, etc.

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
2013	2013 LU-13-061 Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved	
Condit	ions of Appro	oval	Current Status	
appl mod addi the reloc conf	icant' s propo lified by the a lifications to ressed throug relocation of cated activition formance with	Il comply with the plans and narrative in the osal identified as Attachment 'A', except as approval or the conditions below. The operation of the facility other than those of this decision, including, but not limited to, additional activities, or the configuration of the sin a manner not substantially in the submitted conceptual site plan, shall through a Modification of a Conditional Use SCC 53. 225).	Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

#### <u>Staff</u>

Complied with.

### **Workgroup Committee**

narrative not provided, attachment a not provided

# <u>Subcommittee</u>

MY: Staff has no record of this. Compliance Not Demonstrated. This list of standard conditions that never get reviewed for compliance or enforced does not build confidence in the land use planning process in Benton County.

## EWP (112322)

Draft 11-14-22

No Compliance Opinion

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	Conditions of Approval Current Status			
decl and cons	2. As required by BCC 60.220 (2), the applicant shall record a declaratory statement acknowledging the rights of adjacent and nearby property owners to conduct forest operations consistent with the Forest Practices Act and Rules prior to issuance of building permits.		Consensus:  Majority Opinion:  Minority Opinion:	

#### **Comments**

#### **Workgroup Committee**

- Republic: Republic Services understands this requirement. At this juncture, no building permits have been issued for this area.
- This explanation of status cannot be accepted until the topic has been researched.
- unknown compliance

#### Subcommittee

MY: Staff has no record of this. Compliance Not Demonstrated This list of standard conditions that never get reviewed for compliance or enforced does not build confidence in the land use planning process in Benton County.

# EWP (112322)

Draft 11-14-22

No Compliance Opinion

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	ions of Appro	oval	Current Status	
acce		o a county road or change to an existing re a permit issued through the Benton County artment.	Consensus:  Majority Opinion:  Minority Opinion:	
Staff Advisor				
<u>Workgı</u>	roup Commit	<u>tee</u>		
	•	c Services has not added or requested additional acounties and fill access received a public works permit?	cess and understands the stated require	ment.
No Con	Subcommittee  No Compliance Opinion (MY 121622)  EWP (112322)  No Compliance Opinion			
4. Disturbance of 1 Acre or More. A National Pollutant Discharge Elimination System NPDES) permit is required for all construction activities that disturb one acre or more. The NPDES permit must be obtained through Benton County Public Works and the Oregon Department of Environmental Quality.  Consensus:  Majority Opinion: Minority Opinion:				

Draft 11-14-22

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input (As base document)
Mark Yeager's Entries added from Inga Williams' Compliance with Past Land Use Approvals - 11-28-22 Draft
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722
Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File#	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	ions of Appro	oval	Current Status	
Subcor MY: Co	ry roup Commit Republic: Rep have there be No evidence o nmittee	ublic Services has not added or requested additionates construction activities that disturb one acre or not compliance.  It Demonstrated. TThis is a new requirement and	nore? if so, have NPDES permits been ob	otained?
	No Compliance Opinion			
	Conditions of Approval from prior approvals that remain in effect (as of the time of this decision):			
	•	approvals from the Oregon Department of	Consensus:	
Envi	ronmental Qi	uality for Landfill operations on this site.	Majority Opinion:	
			Minority Opinion:	

Draft 11-14-22

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v3 EWP MY

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditions of Approval		oval	Current Status	

#### **Comments**

### Staff

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

## **Workgroup Committee**

- Republic: This is not part of the Landfill and DEQ permits are not required. If such approvals become necessary in the future, Republic Services will obtain them.
- when was the most recent LUCS on file at DEQ completed? if the landfill is not compliant with land use conditions of aprroval, would DEQ still approve all necessary permits?

#### Subcommittee

MY: Compliance Not Demonstrated. This list of standard conditions that never get reviewed for compliance or enforced does not build confidence in the land use planning process in Benton County.

# **Compliance Opinion: Compliance Not Demonstrated**

Basis: No record of required action provided.

**2**. In cases where Landfill operations are the primary cause of traffic on unpaved public roads in the area, those roads shall be kept dust -free by the applicant.

Consensus:

**Majority Opinion:** 

Minority Opinion:

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 120722 Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions a Landfill to change the location of a construction vicinity of the existing office structure.		Planning Commission approved
Conditions of Approval  Current Status				

#### Comments

#### Staff

No longer applicable. Coffin Butte Road is entirely paved.

#### **Workgroup Committee**

- No evidence of compliance.
- there continue to be unpaved public roads in the vicinity of the landfill. does the landfill contribute to traffic on those roads? if so, how much?

#### Subcommittee

MY: Compliance Not Demonstrated. Many previous comments submitted regarding this condition of approval. Many unpaved roads still exist in the vicinity of the landfill.

#### EWP (112322)

No Compliance Opinion

3. The applicant or lease - holding operator shall ensure that the Landfill operation does not exceed the maximum sound level permitted by the Oregon Department of Environmental Quality.

Consensus:

**Majority Opinion:** 

**Minority Opinion:** 

#### Comments

#### <u>Staff</u>

Draft 11-14-22

County monitoring of this condition is complaint-based.

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	ions of Appro	oval	Current Status	
Workgroup Committee				

- Republic: Republic Services has no record of complaints on this parcel.
- County cannot confirm compliance.
- noise is an issue at the landfill; ensure the facility is still in compliance

### **Subcommittee**

MY: Compliance Not Demonstrated. Property owner cannot delegate compliance to 3<sup>rd</sup> party This list of standard conditions that never get reviewed for compliance or enforced does not build confidence in the land use planning process in Benton County.

#### EWP (112322)

No Compliance Opinion

<b>4</b> . Provide on-site parking for employees, customers, and visitors	Consensus:
to the Landfill site.	Majority Opinion:
	Minority Opinion:

#### **Comments**

#### <u>Staff</u>

In compliance.

### Workgroup Committee

• truck traffic to the landfill begins backing up HWY 99 beginning before 4:30am; ensure that traffic to the landfill does not pose a safety hazard

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	ions of Appro	oval	Current Status	
Subcommittee  No Compliance Opinion (MY 121622)  EWP (112322)  No Compliance Opinion				
<b>5</b> . Maintain a security fence between the Landfill operation and the public road when such road is located within 200 feet of the Landfill operation.			Consensus: Majority Opinion: Minority Opinion:	
Comm	ents			
	pliance.	tee		
	<ul> <li>check fence perimeter to ensure fencing is intact and there are no deferred maintenance issues</li> </ul>			
Subcommittee  Compliance Not Demonstrated (MY 121622)  EWP (112322)  No Compliance Opinion				

Draft 11-14-22

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Compliance with Past Land Use Approvals - 11-14-22 Draft EWP Input Mark Catherine Zoom 121022

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Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 AZ Small Group Markup 121222 v3 EWP MY

Date	File#	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditi	Conditions of Approval		Current Status	
6. The Landfill operation hours shall occur between 8: 00 a.m. and 5: 00 p.m. Monday through Saturday, and 12: 00 p.m. through 5: 00 p.ni. on Sundays, with 24 -hour access for commercial customers.		y through Saturday, and 12: 00 p.m. through		

#### **Comments**

#### Workgroup Committee

- Republic: This is not part of Coffin Butte Landfill operations. It is a material storage facility. There are no operating hours here.
- · Clearly not in compliance
- not in compliance

#### Subcommittee

MY: Not In Compliance. Staff and RS do not get to interpret operating hours to mean something different than what was imposed as a written condition of approval. The words are the words. By definition the industrial activity of operating an active landfill is an incompatible use in an agricultural, forest and rural residential area. As such, operating hours are critical to mitigation of the numerous deleterious effects of the landfill operation. Requiring the landfill to limit operations to mitigate impacts "The landfill operation hours shall occur between 8:00 a.m. and 5:00 p.m. Monday through Saturday, and 12:00 p.m. through 5:00 p.m. on Sundays, with 24-hour access for commercial customers" means what it says, and the condition of approval was adopted by the Planning Commission. The public has a right to expect the operating hours to be enforced as approved and adopted. Beginning operations at 4:30 a.m. is a violation of this condition of approval. Under staff and RS interpretation, could the landfill operate 24 hours a day?

# EWP (112322)

In Compliance

Draft 11-14-22

Date	File#	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Conditions of Approval Curre		Current Status		
		ll retain the dual - access road system to	Consensus:	
provide for emergency service access to the subject site.		gency service access to the subject site.	Majority Opinion:	
r			Minority Opinion:	
Comm	Comments			

#### Workgroup Committee

- Awaiting additional research.
- Republic: Republic Services is in compliance with this requirement. The eastern haul access road was relocated, per county regulations, during the construction of Cell 4 in 2012. Access is maintained today.

## **Subcommittee**

No Compliance Opinion (MY 121622)

## EWP (112322)

No Compliance Opinion

8. <i>OMI</i>	TTED	N/A
9. Copi	es of water quality and air quality permits, and data	Consensus:
•	uced from associated monitoring programs, required of applicant by the Oregon Department of Environmental	Majority Opinion:
	ity, shall be placed on file, in a timely way, with the	Minority Opinion:

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2

Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

Date	File#	Request	Result	
2013	LU-13-061	Conditional Use Permit for "minor additions a Landfill to change the location of a constructivicinity of the existing office structure.	Planning Commission approved	
Conditions of Approval		oval	Current Status	
Benton County Community Development Department for public inspection.		·		

#### **Comments**

#### Workgroup Committee

- Republic: There are no permits or monitoring data as this relates to a material storage facility.
- As noted above, these are not available for public inspection as required.
- landfill not in compliance with June surface emission methane monitoring required by DEQ; Benton County should obtain an independent assessment of overall methane emissions, arsenic levels in monitoring wells are high, odor: per public records requests, odor complaints to DEQ are not documented/investigated/logged to the extent that testimony has been given that residents have given up on making complaints to DEQ, annual report to DEQ: for many years, the reports required by Benton County DSAC to DEQ "documenting local citizens' concerns and the manner in which the owner or operator [of the landfill] is addressing those concerns" (ORS 459.325) have not been completed and submitted as required by Oregon statute. even now, there is no DSAC meeting dedicated to this required activity. as a result, DEQ has not been informed of many of the problems that citizens experience at coffin butte landfill. contamination: domestic wells have been contaminated

### Subcommittee

MY: Compliance Not Demonstrated Material storage areas can and do generate stormwater runoff unless they are completely covered. How and when does the County know if permits for this facility are procured from DEQ?

## EWP (112322)

Draft 11-14-22

No Compliance Opinion. Insufficient time to review County records.

Date	File #	Request		Result
2013	LU-13-061	Conditional Use Permit for "minor additions and modifications" at Coffin Butte Landfill to change the location of a construction staging and storage area in the vicinity of the existing office structure.		Planning Commission approved
Condit	Conditions of Approval		Current Status	
10. Copies of storm -water runoff permits and data produced from associated monitoring programs required of the applicant by the Oregon Department of Environmental Quality, shall be placed on file in a timely way, with the Benton County Community Development Department for public inspection.		monitoring programs required of the Oregon Department of Environmental placed on file in a timely way, with the Community Development Department for	Consensus: Majority Opinion: Minority Opinion:	

#### **Comments**

#### **Workgroup Committee**

- Republic: There are no permits or monitoring data as this relates to a material storage facility.
- As noted above, these are not available for public inspection as required.

### **Subcommittee**

MY: Compliance Not Demonstrated. Material storage areas can and do generate stormwater runoff unless they are completely covered. How and when does the County know if permits for this facility have been issued by DEQ?

## EWP (112322)

Draft 11-14-22

No Compliance Opinion. Insufficient time to review County records.

Date	File #	Request		Result
2015	LU-15-001	Alteration of a nonconforming use to continue and enhance a stormwater treatment facility in the Exclusive Farm Use Zone, associated with Coffin Butte Landfill.		Community Development Department Approved
Conditi	Conditions of Approval		Current Status	
<ol> <li>Development shall substantially comply with the plans and narrative in the applicant's proposal identified as Attachment</li> <li>A. Significant modifications to the construction or operation of the stormwater system other than those addressed through this decision shall require additional approval.</li> </ol>		int's proposal identified as Attachment cions to the construction or operation of n other than those addressed through	Consensus: Majority Opinion: Minority Opinion:	

#### Comments

#### **Workgroup Committee**

- Republic: This development condition was at the County's discretion. However, as it relates to stormwater system construction and monitoring, Republic Services has all the DEQ permits necessary and is in compliance.
- · attachment a is not provided
- We are missing a clear statement from the county on whether the site is in compliance, independent of DEQ. See previous comments.

### <u>Subcommittee</u>

Draft 11-14-22

MY: Compliance Not Demonstrated. Nonagricultural uses in the EFU zone are specifically limited by ORS. Whether the continuation and alteration of a non-conforming use in the EFU zone is appropriate may be beyond the scope of this review. However, that fact that this action was approved at the staff level, and apparently at the behest of the department, requires further review. More time is needed to review the record. Was DLCD notified of this land use action?

Compliance Opinion: Compliance Not Demonstrated.

Basis: No record of required action provided.

2. The applicant shall obtain and maintain compliance with the terms of all necessary federal, state, and local permits for construction and operation of the stormwater system described in this application.	Consensus: Majority Opinion: Minority Opinion:

#### **Comments**

#### <u>Staff</u>

The Comm. Dev. Department does not confirm and inspect records to ensure that conditions such as these are completed. It is a DEQ permit and if the DEQ does not approve the permit then the applicant could not continue the use and would be out of compliance.

#### **Workgroup Committee**

- Republic: This development condition was at the County's discretion. However, as it relates to stormwater system construction and monitoring, Republic Services has all the DEQ permits necessary and is in compliance.
- the stormwater system is in an area identified as "wetlands" does this trigger additional permitting requirements
- We are missing a clear statement from the county on whether the site is in compliance, independent of DEQ. See previous comments.

### <u>Subcommittee</u>

Draft 11-14-22

<u>Compliance Not Demonstrated. Many previous comments regarding lack of system or follow up to ensure that applicant secures permits</u> for approved activities. Meaningless condition with no follow up or enforcement.

Compliance Opinion: Compliance Not Demonstrated.

Basis: No record of required action provided

Date	File #	Request	Result
2021	LU-21-047	Conditional Use Permit to expand Coffin Butte Landfill. Republic Services proposed: to create a new disposal cell for the Coffin Butte Landfill which will extend from the current cell south of Coffin Butte Road; close Coffin Butte Road to public traffic (vacate the right-of-way*) so the new cell can cover the road; relocate a replacement roadway (for landfill and quarry traffic only) around the area of the new disposal cell; relocate the leachate ponds south of Coffin Butte Road, and move some other structures.  Closing Coffin Butte Road will likely require improvement of at least one other roadway in the area to accommodate increased traffic—potentially Tampico Road or Wiles and Robison Roads.	Planning Commission Denied; PC Decision Appealed; Application Withdrawn

#### **Comments**

#### **Workgroup Comments**

• Republic Services appealed the Planning Commission's decision, but voluntarily withdrew that appeal to engage with the community and participate in the Oregon Consensus process. Republic Services and Coffin Butte Landfill remain committed to the Oregon Consensus process and this group's work. We look forward to being part of Benton County's long-term solid waste management and diversion solution strategy.

#### **Subcommittee**

Draft 11-14-22

## **Use Decision Provided for Background**

Review of the record in this land use proceeding provides important historical context. The public comments and the Notice of Decision in this matter are critical to understanding the history of the landfill and the sentiment of the residents of Benton County at that time.



#### General Comments from Committee Members:

- I understand that county staff might want to explain why, for many conditions (lighting, noise etc.) they have not been monitoring. But it makes the document less clear than it ought to be. "Complaint-based monitoring" really means "no monitoring" in practice. In such cases, I've suggested this more direct language.
- Some of the responses really seem to be beating around the bush to avoid saying, "not in compliance." For example if screening is "not completed" even 20 years after a permit was issued, why not just state clearly, "Not in compliance."
- This is really a lot of applications to do things that are not allowed by right, 14 individual applications with many missing (Tampico vacation, coffin butte vacation, 1977 cup (?)). has any other business or individual in the history of Benton County been the applicant in so many land use actions? if the landfill is the record holder, is that overall situation something that should be considered when additional special permissions are requested?

Draft 11-14-22

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Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v1 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v2 Compliance with Past Land Use Approvals - 11-14-22 A2 Small Group Markup 121222 v3 EWP MY

### **APPENDIX "Y"**

1 Figure IV-7 from Chemeketa Regional Solid Waste Program Report 1974

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Draft 11-14-22

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